#### **Comprehensive Annual Financial Report City of Grand Rapids, Michigan** Year Ended June 30, 2010

THE

COLLEGE OF HUMAN MEDICINE 444444 AJJAN

40

22

MICHIGAN STREE

# **The Secchia Center**

The headquarters for the College of Human Medicine, the Secchia Center is named for MSU alumni Ambassador Peter F. and Joan Secchia and is located on the west end of the Medical Mile in Grand Rapids. The \$90 million, privately-funded medical education building is a symbol of what can be accomplished through collaboration. Its establishment in Grand Rapids, was the indisputable choice to best serve the needs of the College of Human Medicine students and collaborative initiatives with the college's partners Spectrum Health, Van Andel Institute, Saint Mary's Health Care, and Grand Valley State University. This unique public-private partnership is the cornerstone for life sciences in West Michigan – and a new model for medical education and health care nationwide. The Secchia Center is a 180,000 sq ft state-of-the-art medical education facility and will house three high-tech simulation suites: geriatric, pediatric, and surgical.

Founded in 1964, MSU College of Human Medicine was among the nation's first community-based medical schools. An innovator from the start, the college pioneered problem-based learning and introduced this revolutionary teaching model to medical education. The college provides students with comprehensive training in clinical settings that most closely parallel the environment in which most physicians practice. First and second-year students begin the program at either the Secchia Center in Grand Rapids or on the campus of MSU in East Lansing. Clinical experience is provided at 38 leading hospitals in eight communities, including Flint, Grand Rapids, Kalamazoo, Lansing, Midland, Saginaw, Traverse City and the Upper Peninsula.

The college is home to National Institutes for Health Centers for Excellence in Parkinson's Disease Research and Women's Health and Reproduction Research and is ranked among the top medical schools in the country for its social mission of producing doctors who are minorities, practice primary care, or work in underserved areas. With the opening of the Secchia Center in 2010, MSU College of Human Medicine moves closer to its expansion goal of a projected 800 students in 2014, making MSU the nation's largest allopathic medical school expansion currently underway.

We acknowledge and thank, Jerry Kooiman, Assistant Dean for External Relations, Michigan State University | College of Human Medicine, Secchia Center for supplying the above information.

# **CITY OF GRAND RAPIDS, MICHIGAN**

# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

# Year Ended June 30, 2010

## Prepared by:

Comptroller's Office Ruth M. Lueders Deputy Comptroller

## **Elected Officials**

Mayor

Commissioners

Comptroller

#### **Appointed Officials**

**City Manager** 

City Attorney

**City Treasurer** 

City Clerk

George Heartwell

Rosalynn Bliss Walt Gutowski Dave Shaffer Ruth E. Kelly Elias Lumpkins, Jr. James B. White, Sr.

Position open

Gregory A. Sundstrom Catherine Mish Albert C. Mooney Lauri Parks

	Pages
Introductory Section:	
Certificate of Achievement for Excellence in Financial Reporting	i
City of Grand Rapids Organizational Chart	ii
Letter of Transmittal	iii
Financial Section:	
Independent Auditors' Report	1
Management's Discussion and Analysis	2
Basic Financial Statements:	
Government Wide Financial Statements:	
Statement of Net Assets	13
Statement of Activities	14
Fund Financial Statements:	
Balance Sheet – Governmental Funds	15
Reconciliation of the Fund Balance of Governmental Funds to the Net Assets of Governmental Activities on the Statement of Net Assets	16
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Net Assets – Proprietary Funds	19
Statement of Revenues, Expenses, and Changes in Fund Net Assets – Proprietary Funds	21
Statement of Cash Flows – Proprietary Funds	22
Statement of Fiduciary Net Assets – Fiduciary Funds	24

Pages

.

Fund Financial Statements, continued:	
Statement of Changes in Fiduciary Net Assets – Fiduciary Funds	25
Combining Statement of Net Assets – Component Units	26
Combining Statement of Activities – Component Units	27
Notes to the Financial Statements	28
Required Supplementary Information:	
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget to Actual - General Fund	72
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget to Actual – Public Library	73
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget to Actual - Refuse	74
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget to Actual - Streets	75
Schedules of Funding Progress – Defined Benefit Plans	76
Schedules of Funding Progress – Defined Benefit Retiree Health Care Plans	77
Combining and Individual Fund Statements and Schedules Section:	
Budgetary Comparison Schedule – Expenditures General Operating Fund	78
Budgetary Comparison Schedule – Expenditures Street Funds	83
Combining Balance Sheet – Nonmajor Governmental Funds	84
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	86

**Pages** 

Combining and Individual Fund Statements and Schedules Section, continued:	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual –Nonmajor Governmental Funds	8
Combining Statement of Net Assets – Nonmajor Enterprise Funds	9
Combining Statement of Revenues, Expenses and Changes in Net Assets – Nonmajor Enterprise Funds	0
Combining Statement of Cash Flows – Nonmajor Enterprise Funds 9	1
Combining Statement of Net Assets – Internal Service Funds 92	2
Combining Statement of Revenues, Expenses and Changes in Net Assets-Internal Service Funds	3
Combining Statement of Cash Flows – Internal Service Funds 94	4
Combining Statement of Fiduciary Net Assets – Employee Benefit Trust Funds 96	6
Combining Statement of Changes in Net Assets – Employee Benefit Trust Funds 97	7
Statement of Changes in Assets and Liabilities – Agency Tax Fund 98	8
Capital Assets Used in the Operation of Governmental Funds:	
Schedule by Source 99	9
Schedule by Function and Activity 100	00
Schedule of Changes by Function and Activity 10	1

Statis	tical Section (unaudited):	<u></u>
<u>Table</u>	Contents of the Statistical Section	
1	Net Assets by Component – Last Nine Fiscal Years	102
2	Changes in Net Assets – Last Nine Fiscal Years	103
3	Fund Balances – Governmental Funds – Last Nine Fiscal Years	105
4	Changes in Fund Balances – Governmental Funds – Last Nine Fiscal Years	106
5	Tax Revenue by Source – All Funds – Last Ten Fiscal Years	108
6	Segmented Data on Local Income Tax Filers, Rates and Liability – Most Recent Calendar Year and NIne Years Previous	109
7	Assessed and Estimated Actual Value of Taxable Property – Last Ten Fiscal Years	110
8	Property Tax Levies and Collections – Last Ten Fiscal Years	111
9	Property Tax Rates and Tax Levies – Direct and Overlapping Governments – Last Ten Fiscal Years	112
10	Principal Property Taxpayers – Current Year and Nine Years Previous	113
11	Computation of Direct and Overlapping Debt	114
12	Ratios of Outstanding Debt by Type – Last Ten Fiscal Years	115
13	Legal Debt Margin Information – Last Ten Fiscal Years	116
14	Pledged Revenue Coverage – Last Ten Fiscal Years	117
15	Demographic Statistics – Last Ten Fiscal Years	118
16	Principal Local Employers – Current Year and Nine Years Previous	119
17	Full-time Equivalent City Government Employees by Department – Last Ten Fiscal Years	120
18	Operating Indicators by Function/Program – Last Ten Fiscal Years	121
19	Capital Asset Statistics by Function/Program – Last Ten Fiscal Years	122

Pages

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Grand Rapids Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

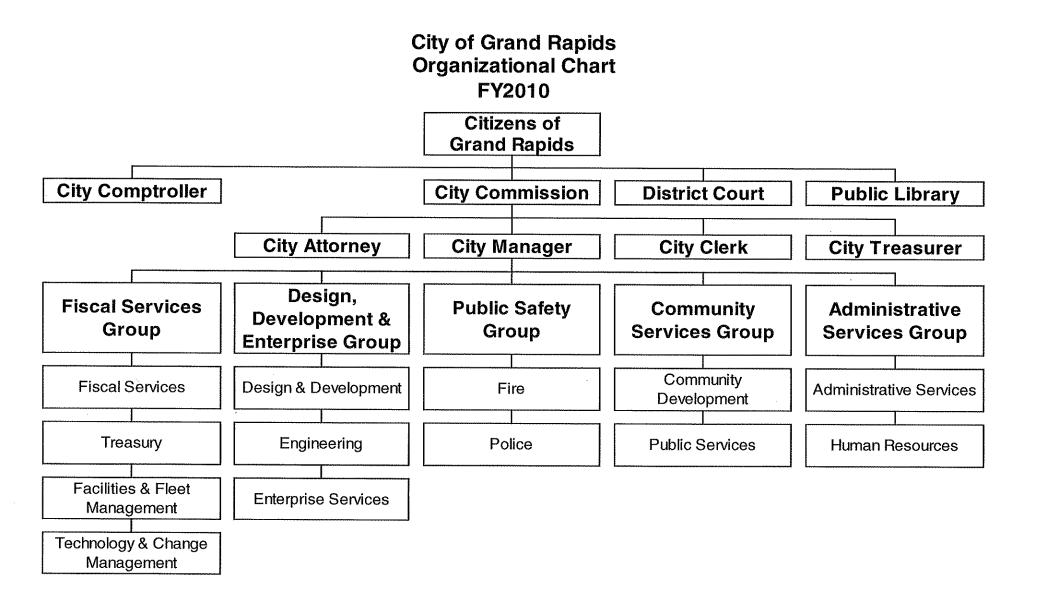


President

Jeffrey R. Ener

**Executive Director** 

i



ii

Deputy Comptroller Ruth M Lueders



# CITY OF GRAND RAPIDS

December 10, 2010

Honorable Mayor, City Commissioners and Citizens City of Grand Rapids, Michigan

State law requires that all local governments, subject to certain size criteria, publish within six months of the close of each fiscal year a complete set of financial statements presented in conformance with generally accepted accounting principles (GAAP) and audited in conformity with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Comprehensive Annual Financial Report of the City of Grand Rapids, Michigan for the fiscal year ended June 30, 2010.

The City Comptroller's Office assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

BDO USA, LLP, independent accountants, have issued an unqualified "clean" opinion on the City of Grand Rapids' financial statements for the year ended June 30, 2010. The independent auditors' report is located at the front of the financial section of this report. Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE GOVERNMENT

The City of Grand Rapids is the second largest city in the State of Michigan and the 115<sup>th</sup> largest in the United States. The City encompasses an area of nearly 45 square miles with a population of approximately 200,000. The City is the county seat of Kent County and the urban core of a four-county Metropolitan Statistical Ares that had a population of 1.1 million at the time of the 2000 census. It is located in west central Michigan, approximately 30 miles east of Lake Michigan and 65 miles west of Lansing, the State Capital. Approximately one-half of the City's governmental revenues are derived from local property taxes and the City income tax. The City income tax is imposed at a rate of 1.3 percent on income of City residents and 0.65 percent on income earned within the City limits by non-residents.

The City was incorporated on April 2, 1850. On August 29, 1916, the people of Grand Rapids voted to adopt a Home Rule Charter that abolished their old alderman system and replaced it with a Commission-Manager form of government. The 1916 charter is still in effect, although it has been amended several times. All elected City offices are non-partisan. Two commissioners are elected from each of the City's three wards.

The Mayor is elected-at-large. The Comptroller is elected-at-large and this office is responsible for monitoring the financial activities of the City Commission and all City departments. Terms of office are four years, with three commissioners and either the Mayor or Comptroller elected every two years. The City Manager is appointed by the City Commission to serve as the City's chief administrator, and is responsible for the coordination of all City departments and execution of City Commission policies and programs. A seven member Library Board is also elected at-large and is responsible for the operations of the library system.

The City of Grand Rapids provides its citizens with a full range of services including police, fire, inspection, economic development, street lighting, street maintenance, refuse collection, libraries, parks and recreation. In addition, the City operates a water and sewer system that provides retail service to some 75,000 customers in the City of Grand Rapids and suburban communities, as well as wholesale service to other communities that operate their own municipal water and sewer systems. The City's Traffic Safety Department is responsible for the maintenance of traffic signals throughout Kent and eastern Ottawa Counties. The Auto Parking System maintains over 7,500 off-street parking spaces.

The financial reporting entity includes all of the funds of the City, as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. The following component units are incorporated into the City's Comprehensive Annual Financial Report on either a blended or discrete basis:

Grand Rapids Building Authority (GRBA) City of Grand Rapids General Retirement System City of Grand Rapids Police and Fire Retirement System Grand Rapids Downtown Development Authority (DDA) Grand Rapids Tax Increment Financing Authority (TIFA) Grand Rapids SmartZone Development Authority (SmartZone Authority) Grand Rapids Brownfield Redevelopment Authority (Brownfield Authority) State of Michigan 61<sup>st</sup> District Court (61<sup>st</sup> District Court)

Blended component units, although legally separate entities, are part of the primary government's operations and are included as part of the primary government. Accordingly, the activities of the GRBA have been blended within the primary government's activities included in the Auto Parking System and various capital projects and debt service funds of the City of Grand Rapids. The City of Grand Rapids General and Police and Fire Retirement Systems have been reported as pension trust funds within the fiduciary funds.

Discretely presented component units are segregated from the primary government in the government wide financial statements. This emphasizes that they are legally separate from the primary government. The DDA, the TIFA, the SmartZone, the Brownfield Authority, and the 61st District Court are reported as discretely presented component units. The City of Grand Rapids and County of Kent Joint Building Authority (JBA), the Convention Arena Authority (C/AA), and the Grand Valley Regional Biosolids Authority are also legally separate entities. These three joint ventures, two with Kent County and one with the City of Wyoming, are excluded from these financial statements.

The annual budget serves as the foundation for the City of Grand Rapids' financial planning and control. The annual budget process begins in January with departmental proposals for service delivery and required financial resources and culminates in June with a public hearing and subsequent adoption of the general appropriation act by the City Commission. The budget is prepared by fund (e.g. general), function (e.g. public safety), and department (e.g. police). Department heads may transfer resources within the activities they manage. Transfers between departments, between funds, and above administrative amounts set by the City Commission need special approval from the governing body. The City continues to meet its responsibility for sound financial management.

#### LOCAL ECONOMY

This is truly the best of times for our community and the worst of times for its government. The rise of downtown Grand Rapids as a regional entertainment destination has brought an urban vitality that has been missing since the rise of the suburban shopping malls and the migration of jobs to the suburbs. Over the past decade, in areas near downtown, spurred by a complex combination of work by community development organizations, individuals attracted by the charms of existing urban structures, tax and other redevelopment incentives, and organizations needing to expand their existing facilities, blight has radically decreased; vacant and underutilized structures have been replaced or repurposed into housing, offices and entertainment venues; and streetscapes have noticeably improved.

Shifting attention to the government's financial statements, a different picture emerges. The lingering effects of the international financial meltdown in 2008 are having a continuing negative impact on the City's finances. Most local industries have experienced lower levels of business activity, which translated into job losses. Unemployment has reduced local income tax revenues and increased property foreclosures. All property values have declined, which lowered property tax revenues. The State of Michigan has felt as least as much of a negative impact from this crisis as the City, but the State has transferred some of its budgetary pain to local governments by reducing the statutory revenue sharing previously returned to local communities. While the City has benefited in a small way from an ability to refinance some bond issues at lower interest rates, those future savings do little to offset the lower returns the City Treasurer and pension systems are receiving today on their investment portfolios.

The City of Grand Rapids has three intangibles that suggest the current problems are likely to be temporary. Importantly, the local economy is highly diversified. As shown in the Statistical Tables, the ten largest taxpayers in the City of Grand Rapids represent several industries and collectively account for less than ten percent of the total taxable property within the city. The City is not dependent on any particular industry reviving to trigger future growth. Second, private companies are key components of the local economy. As a consequence, local business leaders look not at the next quarter, but at the next generation. Over twenty years ago, a group of local leaders laid the groundwork for the transformation and revitalization of downtown with no expectation of a profit from it in their lifetimes. More recently they and their successors have been behind efforts to link the regions deep talent base in the design and manufacturing industries to create synergies that will spur new enterprises that may one day employ their children and grandchildren. Last, the community combines a strong work ethic with fiscal conservatism which should help new enterprises survive the typically rocky first few years

Our region's public corporations and non-profits are driven by many of the same values. One manufacturer, Perrigo, has grown throughout the current recession from its focus on producing quality generic pharmaceuticals at low prices. Another, Herman Miller, is mid-way through a 15 year strategic vision of manufacturing with a zero environmental footprint. Its most recent task chair is made with 45% recycled content and is itself 95% recyclable. In May, the firm announced that its entire power consumption now comes from green sources. In the non-profit sector, the local Habitat for Humanity organization has committed to building only LEED certified houses.

#### LONG-TERM FINANCIAL PLANNING

The City Commission adopted a set of Budget Development Policy Assumptions and Principles in March of 2005 that are designed to clarify the long-term impact of decision making. The policy deals with four areas; approve the Annual Budget within the context of a five-year plan, on-going expenditures are matched to on-going revenues, one-time revenues are matched to one-time expenditures, withdrawals from budget stabilization are treated as one-time revenues. Each year this look-ahead has allowed the early identification of potential financial problems and resulted in the adjustment of programs before a potential problem can develop into a crisis.

This planning process has clearly revealed that in spite of all the positive steps taken by the community to prepare for the future economy and the restructuring and efficiency gains created by City staff, funding to maintain the current level of City services will not be available. Every month brings news of decreases in state shared revenues, yet the demands on the City from state agencies to fund the local share of road improvements, to continue to spend tens of millions annually for increasingly marginal improvements in water quality in the Grand River, and to support the District Court continue. Funds provided by the American Recovery and Reinvestment Act of 2009 have allowed both the City and the State a year's grace to adjust to the new economic reality. Although the State Legislature appears to have chosen to use the unexpected funds to "kick-the-can down the road" and put off dealing with the situation, the City has chosen to spend the funds on sustainability and energy efficiency and use fiscal years 2010 and 2011 for shrinking and adapting the organization to the new economic reality.

One result of this process was the elimination of 130 positions and transforming new combined departments into business units. Another step was the decision to increase the employee's contribution toward the cost of health care and put in place a new financing mechanism to limit the future cost of retiree health care. Recognizing the growth in the cost of health care, the City has negotiated with its employee unions the transfer of newly hired employees into a defined contribution retiree health care plan, leaving only long-term employees covered by the existing defined benefit retiree health care plans. Recognizing the extreme volatility that has seized the financial markets in recent years, the City's pension plans have adopted five-year asset smoothing to reduce the size of annual changes in required contributions produced by the peaks and valleys of the changes in the market value of assets. Complementing this proactive approach, the Comptroller's Office is working with departments across the City to implement new financial software that will make information available more quickly at the level of detail each user requires for effective decision making.

In the intermediate-term, the citizens of Grand Rapids have approved a five-year increase in the income tax rate to provide time for the City to adjust in a rational and thoughtful manner to this new economic reality. With new leadership in both Lansing and Washington, the best response to the economic challenges may be different in two years than they appeared to be two years ago. As that debate plays out, the City management is committed to increased partnering with other local governments and organizations to deliver services in as cost effective manner as possible while adjusting head-count and employee benefits to sustainable levels.

#### MAJOR INITIATIVES

The Cities of Grand Rapids and Wyoming have partnered to create a single Police Dispatch Center to provide 911 response for the residents of both cities. This is the latest successful effort in an ongoing effort by local units of government in the metropolitan area to find efficiencies and cost reductions in service delivery by partnering with other governments and the private sector to reduce capital and staffing costs.

In response to the immediate funding available as a result of the American Recovery and Reinvestment Act of 2009, a team of city employees was assembled to focus on obtaining, tracking, and reporting on funds available to accelerate spending on a variety of projects that stabilize neighborhoods negatively impacted by the foreclosure crisis and improve the condition or energy efficiency of City assets. Grants have been accepted to assist developers renovate and remarket foreclosed properties, install double-pane glass in City Hall, and retrofit other facilities for energy efficiency.

The City of Grand Rapids had partnered with Clearwire Corporation to create a broadband wireless internet access system covering the entire city. After Clearwire was acquired by a national telecommunications company, a lengthy implementation delay caused by litigation between Clearwire's new parent company and a third-party was finally resolved and Wi-Max technology became available throughout the city in 2010.

#### AWARDS AND ACKNOWLEGEMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Grand Rapids for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2009. The City has received this award for over twenty consecutive years. In order to be awarded a Certificate of Achievement, a governmental unit must publish a user-friendly and efficiently organized Comprehensive Annual Financial Report whose contents conform to program standards. Such reports must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

In addition, the City has also received the GFOA's award for Distinguished Budget Presentation for the twenty-second consecutive year for its budget document for the fiscal year beginning July 1, 2009. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operating guide, as a financial plan and as a communications medium.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Comptroller's Office. I express my appreciation to all members of the Comptroller's Office who assisted and contributed to its preparation. I would also like to thank the members of the City Commission and the City Manager and his staff for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Ruth M Lueders

Ruth M Lueders Deputy Comptroller



Tel: 616-774-7000 Fax: 616-776-3680 www.bdo.com 99 Monroe Avenue NW, Suite 800 Grand Rapids, MI 49503-2654

#### **Independent Auditors' Report**

The Honorable Members of the City Commission City of Grand Rapids, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Grand Rapids, Michigan (the City) as of and for the year ended June 30, 2010 (December 31, 2009 for the Police and Fire Pension System), which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the City. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the City of Grand Rapids Retirement Systems which represents 99% of the total assets of the Fiduciary Funds. Those financial statements were audited by other auditors whose report thereon has been furnished to us. Our opinion expressed herein, insofar as it relates to the amounts included for the City of Grand Rapids Retirement Systems, is based solely upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information at June 30, 2010 (December 31, 2009 for the Police and Fire Pension System), and the respective changes in financial position and cash flows of its proprietary fund types for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 10, 2010 on our consideration of the City of Grand Rapids' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis, the budgetary comparison schedules and the schedules of funding progress are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Grand Rapids. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

DO USA, LIP

December 10, 2010

BDD USA, LLP, a Delaware limited liability partnership, is the U.S. member of BDD International Limited, a UK company limited by guarantee, and forms part of the international BDD network of independent member firms. BDD is the brand name for the BDD network and for each of the BDD Member Firms.

# City of Grand Rapids, Michigan Management's Discussion and Analysis

As the management of the City of Grand Rapids (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2010. We encourage readers to consider the information presented here in conjunction with the information that we have furnished in our letter of transmittal, which is contained in the introductory section of this report.

#### **Financial Highlights**

- The Net Assets of the City is the amount by which the City's assets exceeded its liabilities. At June 30, 2010, net assets totalled \$826,990,951.
   The unrestricted portion of this amount, \$125,561,895, may be used to meet the government's ongoing obligations to citizens and creditors, consistent with the purpose that the funds were accumulated.
- The City's total net assets decreased by \$57,549 as the result of activities during the fiscal year. In governmental activities, depreciation
  expenses overwhelmed generally positive increases in fund balances in individual funds. Business type activities saw only a modest increase
  in net assets after charges to the auto parking system as a result of the property transfer described below.
- At June 30, 2010, the City's governmental funds reported combined fund balances of \$77,640,991. This is an increase of \$12,709,107 from the prior year. A total of \$30,570,645 of the fund balance for governmental funds is *unreserved, undesignated fund balance*, which means it is available for spending for the purpose of the individual funds where the fund balance is located.
- The unreserved and undesignated portion of the fund balance of the general fund saw an increase of \$5,108,926, primarily because \$4,201,632 of fund balance is no longer designated for the subsequent year deficits and reductions in the amounts set aside for the compensated absences as a result of mid-year staff reductions lowering accruals of staff paid time-off and smaller than expected declines in income tax revenues allowing a balanced budget. At June 30, 2010, the balance stands at 12.5% of 2010 general fund expenditures, compared with 6.9% in 2009 and a current goal of 15%.
- The City's total debt decreased by \$4,799,416 during the current fiscal year. Payments reducing debt totalled \$58,619,559 and new debt included \$42,005,143 issued and \$11,815,000 long-term advance from the general fund to the parking system for the government center ramp. A schedule of the City's long-term obligations can be found in Note 6 of the notes to financial statements.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three sections: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, and urban and community development. The major business-type activities of the City include the Water Supply System, Sewage Disposal System, and the Auto Parking System.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also five legally separate authorities for which the City is financially accountable. They are a Downtown Development Authority, a Tax Increment Finance Authority, a SmartZone Authority, a Brownfield Redevelopment Authority, and the 61<sup>st</sup> District Court. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government wide statements can be found on pages 13-14 of this report.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u>: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information is useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers will better understand the long-term impact of the government's near term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Government Accounting Standards Board (GASB) has evaluated whether fund balance categories provided meaningful information regarding the amount of resources that are available to meet current spending requirements. The conclusion of GASB was that the reporting of fund balance often resulted in confusion regarding the financial condition of the government entity. Therefore, the GASB issued Statement No. 54 with the objective of improving the usefulness, including the understandability, of governmental fund balance information. Under the guidance promulgated by GASB No. 54, the focus of the financial condition of the City will shift from current fund balance categories to nonspendable, restricted, committed, assigned and unassigned fund balance. The City will implement the provisions of GASB No. 54 in the year ended June 30, 2011.

The City maintains eight major and sixteen non-major individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and all major special revenue and capital project funds. Data from the non-major governmental funds are combined in a single column presentation on the governmental funds statements. Individual fund data for each of these non-major governmental funds is provided in the *combining statements* section of this report on pages 84-88.

The City adopts an annual appropriated budget for most of its governmental funds. Budgetary comparison statements have been provided in the required supplementary information section of this report for the major funds to demonstrate compliance with this budget. Budget comparison statements have also been provided for the non major special revenue funds on page 83.

The basic governmental fund financial statements can be found on pages 15-18 of this report.

<u>Proprietary funds</u>: The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water Supply System, Sewage Disposal System, Auto Parking System, Cemeteries and Belknap Ice Arena. Internal service funds are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its Department of Information Technology, Motor Equipment System, Facilities Management, Engineering, and the Insurance Payment Fund. The internal service funds have been allocated to both business activities and to governmental activities in the government-wide Statement of Activities.

The proprietary fund financial statements provide separate information for the major enterprise funds of the City. The non-major enterprise funds and the internal service funds are each combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the non-major enterprise funds and internal service funds are provided in the *combining statements* section of this report.

The basic proprietary fund financial statements can be found on pages 19-23 of this report.

<u>Fiduciary funds</u>: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City uses fiduciary funds to account for its pension trust, other post employment benefit trusts, private-purpose and agency funds.

The basic fiduciary fund financial statements can be found on pages 24-25 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28-71 of this report.

**Other information:** In addition to the basic financial statements and the accompanying notes, this report also presents certain *required supplementary information* regarding the budgetary comparisons of the City's general fund and four major special revenue funds as well as schedules of funding progress for the City's defined benefit retirement programs. This supplementary information is contained behind its own tab following the notes to financial statements on pages 72-77 of this report.

Also included under the tab "statistical section" are various statistical tables containing information presented to assist the reader in further evaluating the financial information and the overall position of the City.

#### **Government-wide Financial Analysis**

	City of Grand Rapids' Net Assets										
	Governmental Activities 2010	Governmental Activities 2009	Business-Type Activities 2010	Business-Type Activities 2009	Total Primary Government 2010	Total Primary Government 2009					
Current and other assets Capital assets, net of	\$ 134,528,293	\$ 119,127,330	\$ 141,965,691	\$ 181,760,385	\$ 276,493,984	\$ 300,887,715					
accumulated depreciation	412,144,550	435,018,806	739,593,203	705,210,060	1,151,737,753	1,140,228,866					
Total Assets	\$ 546,672,843	\$ 554,146,136	\$ 881,558,894	\$ 886,970,445	\$ 1,428,231,737	\$ 1,441,116,581					
		•									
Current liabilities	\$ 25,747,943	\$ 28,015,898	\$ 34,104,480	\$ 36,820,381	\$ 59,852,423	\$ 64,836,279					
Non-current liabilities	133,529,495	136,488,671	407,858,868	412,743,131	541,388,363	549,231,802					
Total Liabilities	\$ 159,277,438	\$ 164,504,569	\$ 441,963,348	\$ 449,563,512	\$ 601,240,786	\$ 614,068,081					
Netassets											
Invested in capital assets,											
net of related debt	\$ 306,253,632	\$ 324,267,977	\$ 359,840,998	\$ 352,038,798	\$ 666,094,630	\$ 676,306,775					
Restricted	15,806,474	12,971,423	19,527,952	18,602,657	35,334,426	31,574,080					
Unrestricted	65,335,299	52,402,167	60,226,596	66,765,478	125,561,895	119,167,645					
Total Net Assets	\$ 387,395,405	\$ 389,641,567	\$ 439,595,546	\$ 437,406,933	\$ 826,990,951	\$ 827,048,500					

Assets exceeded liabilities by \$826,990,951 at June 30, 2010 and \$827,048,500 at June 30, 2009.

The City's current and other assets decreased by \$24,393,731 or 8.1%. The decrease was due primarily to the spending of the proceeds of bonds issued to fund replacements and additions for the water, sewer, and parking systems during the prior fiscal year.

The total liabilities decreased 2.1% or \$12,827,295, primarily as the result of debt repayments and less unpaid bills at the end of the fiscal year.

By far, the largest portion of the City's net assets (80.5%) is its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Restricted net assets represent resources that are subject to external restrictions on how they may be used. The City's restricted net assets are primarily restricted for debt service and authorized capital projects. The remaining balance of *unrestricted net assets* (\$125,561,895) may be used to meet government's ongoing obligations to citizens and creditors consistent with the purpose of the fund, however only the \$12.7 million of undesignated General Fund fund balance shown on page 15 is freely available or transferable to support the operations the general fund or of any other fund.

At June 30, 2010, the City is able to report positive balances in all three categories of net assets.

#### **Capital Asset and Debt Administration**

					City	/ of Grand Rapid	s' Ca	apital Assets			
						(net of dep	recia	ation)			
		Sovernmental Activities 2010	G	overnmental Activities 2009	Business-Type Activities 2010			usiness-Type Activities 2009	Total 2010		Total 2009
Land	\$	18,088,973	\$	17,161,976	\$	13,213,826	\$	11,928,313	\$ 31,302,799	\$	29,090,289
Easements/Right of Way		454,381		-		129,000		-	583,381		-
Land improvements		16,091,547		17,442,572		9,583,631		8,655,780	25,675,178		26,098,352
Buildings and structures		106,424,963		108,578,282		110,326,188		99,242,884	216,751,151		207,821,166
Leasehold improvements		-		-		-		-	-		-
Storage tanks		-		-		8,054,673		7,627,265	8,054,673		7,627,265
Machinery and equipment		9,892,247		10,591,210		83,989,175		85,505,486	93,881,422		96,096,696
Motor vehicles		13,509,108		15,374,810		673,427		821,243	14,182,535		16,196,053
Furniture		1,036,421		1,108,967		150,613		184,705	1,187,034		1,293,672
Software		679,162		-		-		-	679,162		-
Water and sewer mains		-				493,875,713		469,558,687	493,875,713		469,558,687
Infrastructure		243,949,937		256,695,430		+		-	243,949,937		256,695,430
Construction in progress		2,017,811	_	8,065,559		19,596,957		21,685,697	21,614,768	_	29,751,256
Total	\$	412,144,550	\$	435,018,806	\$	739,593,203	\$	705,210,060	\$ 1,151,737,753	\$	1,140,228,866

**Capital assets:** The City's investment in capital assets for its governmental and business type activities as of June 30, 2010 amounts to \$1,151,737,753 (net of accumulated depreciation). This investment in capital assets is summarized above. The City's new investments in capital assets for the current fiscal year (before disposals or depreciation allowances) were over \$76.4 million. Major capital asset events during the current fiscal year included the following:

- Various additions and improvements were completed in the Water Supply System at a cost of \$11,797,061. Construction in progress on ongoing projects at the close of the fiscal year had reached \$3,233,387.
- Various additions and improvements were completed in the Sewage Disposal System at a cost of \$30,620,741. Construction in progress on additional projects as of June 30, 2010 had reached \$15,950,484.

Additional information on the City's capital assets can be found in note 5 of the notes to the financial statements.

,

_		Limited Tax Bonds, Revenue Bonds and Long-term Contracts											
	G	overnmental Activities 2010	G	overnmental Activities 2009	B	usiness-Type Activities 2010	В	usiness-Type Activities 2009	Total 2010	Total 2009			
Limited tax pledge bonds	\$	66,649,187	\$	60,230,442	\$	30,170,812	\$	31,009,558	\$ 96,819,999	\$ 91,240,000			
Revenue bonds		33,055,000		33,995,000		377,633,846		395,450,279	410,688,846	429,445,279			
Long-term contracts		13,723,635		17,096,117		12,569,500		820,000	26,293,135	17,916,117			
Total	\$	113,427,822	\$	111,321,559	\$	420,374,158	\$	427,279,837	\$533,801,980	\$538,601,396			

#### City of Grand Rapids' Outstanding Debt

Long-term debt: At June 30, 2010, the City had total long-term debt outstanding of \$533,801,980. Of this amount, \$96,819,999 comprises limited tax full faith and credit general obligations. Limited tax full faith and credit general obligation bonds require the City to provide sufficient moneys from it's general fund as a first budget obligation for principal and interest, including the collection of ad valorem taxes which the City is authorized to levy on all taxable property within it's boundaries. Such tax levies, however, are subject to applicable statutory, constitutional, and charter tax limitations. The remainder of the City's debt represents bonds secured solely by specified revenue sources and long-term contracts. These long-term contracts are general obligations of the City.

The City's total bonded debt does not include the June 30, 2010 balance of the City of Grand Rapids and County of Kent Building Authority bonds of \$73,893,904 issued in 2001 and 2003 to finance a substantial portion of the new DeVos Place Convention Center. The County of Kent has the sole responsibility for the repayment of this debt through their Hotel/Motel tax receipts and general assets. The City is not liable for the payment of principal or interest and therefore has excluded them from the financial statements.

All normally scheduled debt payments were made during fiscal year 2010.

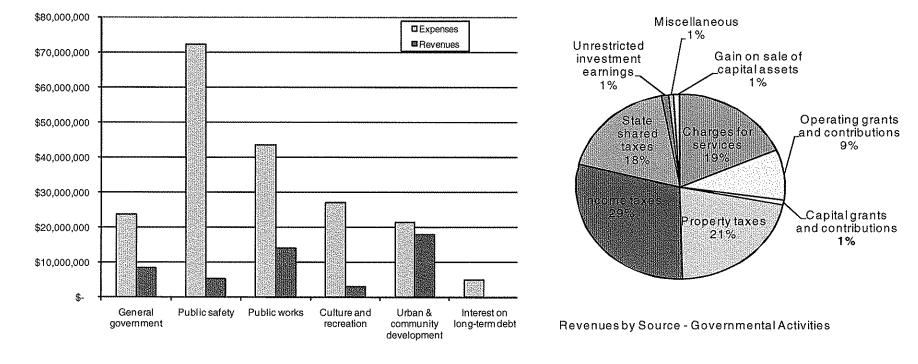
Additional information on the City's long-term debt can be found in note 6 in the notes to the financial statements.

## Changes in Net Assets:

		City of	f Grand Rapids'	Changes in Net	Assets	
	Governmenta		Business-Type		Total Primary	Total Primary
	Activities	Activities	Activities	Activities	Government	Government
Deveryon	2010	2009	2010	2009	2010	2009
Revenues:						
Program Revenues:	¢ 00.1770.000		A 400 400 0FF	<b>\$</b> 05 000 500	A 405 044 050	<b>A</b> 407 040 004
Charges for services	\$ 33,179,00		\$ 102,162,255	\$ 95,809,500	\$ 135,341,256	\$ 127,210,261
Operating grants and contributions	15,755,323			-	15,886,419	11,057,758
Capital grants and contributions	1,568,13	3 2,536,753	1,034,755	1,836,608	2,602,888	4,373,361
General Revenues:	00 554 000	00.074.000			00 554 000	00.074.000
Property taxes	38,551,86				38,551,862	38,371,239
Income taxes	52,656,179			-	52,656,179	53,086,986
State shared taxes	32,731,78				32,731,782	35,443,205
Unrestricted investment earnings	2,079,940	, ,	, , ,	2,677,764	4,110,040	5,959,259
Miscellaneous	1,297,31		2,755,680	2,816,747	4,052,991	4,744,460
Gain on sale of capital assets	1,759,429				1,759,429	96,376
Total Revenues	179,578,960	177,202,286	108,113,886	103,140,619	287,692,846	280,342,905
Expenses:						
General government	24,244,049	, ,		-	24,244,049	28,569,892
Public safety	72,301,62	74,485,764	-	-	72,301,627	74,485,764
Public works	47,956,043	52,457,035	-	-	47,956,043	52,457,035
Culture and Recreation	22,130,16	21,740,208	<del></del>	-	22,130,169	21,740,208
Urban & Community Development	21,519,38	18,223,093	-	-	21,519,381	18,223,093
Interest on long-term debt	5,085,083	5,985,292	-	-	5,085,083	5,985,292
Water Supply System		-	39,797,298	40,839,383	39,797,298	40,839,383
Sewage Disposal System	-	-	43,555,979	45,152,263	43,555,979	45,152,263
Auto Parking System	-	-	8,901,722	9,192,422	8,901,722	9,192,422
Other Enterprises			2,259,044	2,781,803	2,259,044	2,781,803
Total Expenses	193,236,352	201,461,284	94,514,043	97,965,871	287,750,395	299,427,155
Change in Net Assets before Transfers	(13,657,39)	2) (24,258,998	) 13,599,843	5,174,748	(57,549)	(19,084,250)
Transfers	11,411,23	1,632,809	(11,411,230)	(1,632,809)	<b>+</b>	
Change in Net Assets	(2,246,16	2) (22,626,189	) 2,188,613	3,541,939	(57,549)	(19,084,250)
Net Assets - beginning	389,641,56	412,267,756	437,406,933	433,864,994	827,048,500	846,132,750
Net Assets - ending	\$ 387,395,40	<u>\$ 389,641,567</u>	<u>\$ 439,595,546</u>	<u>\$ 437,406,933</u>	<u>\$ 826,990,951</u>	<u>\$827,048,500</u>

Governmental activities: Governmental activities decreased the City's net assets by \$2,246,162. Key elements of this decrease are as follows:

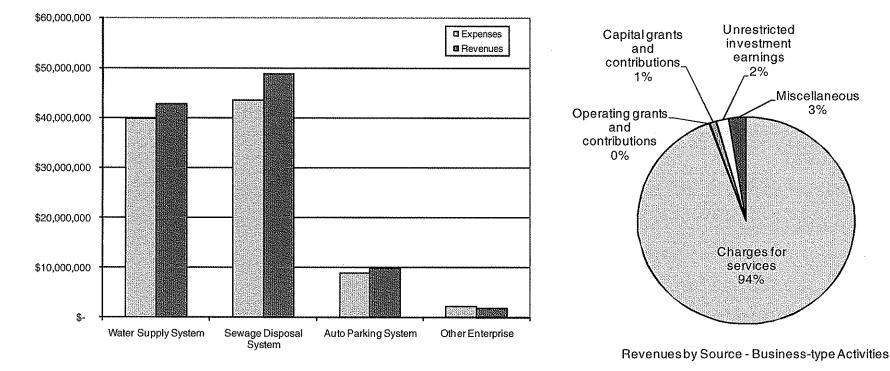
- Depreciation for Infrastructure assets was \$17.9 million, substantially in excess of the \$5.2 million cost of newly capitalized streets. Most of the \$3.7 million of City resources spent during the fiscal year in the street construction budget was for uncapitalized repairs or is a required local contribution to the Michigan Department of Transportation's cost of bridge replacements on or across highways the State maintains.
- Tax revenues used to finance most governmental activities have continued to decline. Local property tax revenue increased 0.5% because of a rate increase. Our largest tax revenue, the local income tax, decreased only \$431,000, or 0.8%, as the economy appeared to have stopped its decline. State shared taxes fell \$2.7 million or 7.7%, and continue to fall farther below the property tax as the third largest revenue source.
- Accounting rules for the transfer of assets within an entity require the General Fund to show the difference between the net book value of the Government Center Ramp and the market value based "sale price" as revenue in the period of transfer. This resulted in an increase in net assets of \$8,878,108.
- With last year's anaemic interest rates falling even lower, investment earnings have decreased \$1.2 million or 36.6% below the prior year.



Expenses and Program Revenues - Governmental Activities

Business-type activities: Business-type activities increased the City's net assets by \$2,188,613. The key elements of this increase are as follows:

- The Water and Sewer System rate increases helped create a 6.6% increase in operating revenues for business-type activities.
- All funds were able to reduce their operating expenses compared to the prior year, improving operating results.
- New water and sewer mains costing \$974,000 were contributed to the system's capital assets by customer communities at no cost to either system.
- The increase in net assets was reduced by \$8,878,108 because accounting rules for the transfer of assets within an entity require the Auto Parking System to show the difference between the net book value of the Government Center Ramp and the market value based "sale price" as an expense of the period of transfer.



Expenses and Program Revenues - Business-type Activities

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>: The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved undesignated fund balance* may serve as a useful measure of a government's net resources available to defray spending requirements in future years.

As of June 30, 2010, the City's governmental funds reported combined ending fund balances of \$77,640,991. Approximately 39.4% of this total amount, or \$30,570,645, constitutes the *unreserved, undesignated fund balance*, which is available for spending within the purposes of the individual fund that holds the balance. The remainder of fund balance is *reserved or designated* to indicate that it is not available for new spending because it has already been committed. As previously noted, only the \$12.7 million is freely transferable for any purpose. In FY2011, the City will implement the new fund balance pronouncement (GASB 53) that will categorize the fund balance as nonspendable, restricted, committed, assigned and unassigned.

The general fund is the chief operating fund of the City. At June 30, 2010, undesignated fund balance of the general fund was \$12,745,107. As a measure of the general fund's liquidity, it may be useful to compare both undesignated fund balance and total fund balance to total fund expenditures. Undesignated and total fund balance represented 12.5% and 31.7% respectively of total FY2010 general fund expenditures, changed from 6.9% and 17.8% in 2009.

The fund balance of the City's general fund increased \$12,511,708 during fiscal year 2010. The key factors of that increase are:

- Transfer of the Government Center Parking Ramp to the Auto Parking System in exchange for cash payments that are due over several future years, added \$11.8 million.
- Decreases in state shared revenue of \$2,323,230 were largely offset by expenditure reductions.
- A headcount reduction of 130 authorized positions created significant savings.
- A transfer of \$828,295, from General Capital Improvement fund to the General fund reduced the number of positions that needed to be eliminated.

The fund balance of the Library Fund increased \$53,775 despite a \$85,000 decrease in State Library Aid and a one-time cost of \$752,000 to convert most existing employees to a lower cost retiree health care program.

The budget process anticipated the Major and Local Street Funds would drawdown \$2.5 million and \$2.2 million respectively of fund balance. Actual results saw a reduction in fund balance of \$926,444 in the Major Street Fund and an increase of \$736,026 in the Local Street Fund. Both funds were positively impacted by the mild winter that reduced the need for salt and reduced the staff and equipment time devoted to plowing. The Local Street Fund was also impacted by the City Manager's decision to eliminate all spring paving projects to retain resources for future budget years.

The fund balances of the City's Street Capital Fund decreased \$1,211,054 primarily as a result of continuing spending on previously planned projects. The fund balance of the General Capital Construction and Building Authority Construction Funds increased by \$42,653 and \$413,795 respectively, primarily as a result of issuing \$6,810,000 in new debt to fund new projects.

The fund balances of the City's Non-Major Governmental funds increased by \$1,543,689. The key factors of that increase are:

- Asset seizures in the Drug Law Enforcement Fund were unexpectedly higher than usual.
- The Neighborhood Business Improvement Fund recorded revenue from the sale of one property and from debt issued to acquire another property.

<u>Proprietary funds</u>: The City's proprietary funds provide the same type of information found in the government-wide financial statements.

Unrestricted net assets of the Water Supply System, Sewage Disposal System, Auto Parking System and non-major enterprise funds at the end of the year amounted to \$55,927,445. The total growth in net assets for enterprise funds was \$2,188,613. The major factors concerning the finances of these three funds have already been addressed in the discussion of the City's business-type activities.

#### General Fund Budgetary Highlights

During the year there was a \$2,143,151 increase in expenditure appropriations between the original and final amended budget. The major components of the increase were:

- \$682,012 of funds was reappropriated to allow completion of departmental projects that had not been completed in the prior fiscal year.
- Public safety grants totalling \$4,033,395 were accepted mid-year by the Police and Community Development Departments.
- A mid-year reduction in force removed 24 fire-fighter and 41 uniformed police personnel positions resulting in a reduction in appropriations of \$1,023,049 in the Fire Department \$1,910,679 in the Police Department.
- Transfers to the District Court were reduced by \$387,725 because completed grants had not required as much local match as previously provided.

Actual departmental expenditures in the General Fund were \$5,795,389 below amended appropriations. After considering the expected appropriation lapse of \$2,388,893 budgeted at the fund level, departmental expenditures were \$3,406,496 below budget. This was primarily because it was expected that the public safety grants accepted and appropriated at mid-year would be carried over and primarily spent in the following two years. The City Commission subsequently authorized staff to move the multi-year grant funds from the general fund to special revenue funds.

Revenues for the year ended June 30, 2010 were \$2,448,149 higher than originally budgeted, primarily because of three items. Local income taxes finally stabilized, decreasing 0.8% versus the 8.0% anticipated in the amended budget while receipts from new federal grants in the amount of \$1,480,812 offset most of the larger than expected decline in State revenue sharing of \$1,761,488.

#### Economic Factors and Next Year's Budgets and Rates

City Commission, top management, and fiscal staff considered many factors when preparing the fiscal year 2011 budget. The primary factor impacting the budgeting process in recent years has been that the City of Grand Rapids is located in the State of Michigan, which continues to experience economic stress. Recognizing both a need to reduce costs in the future, and the nature of the current recession, the voters approved a five-year, 15.4% increase in local income tax rates to allow current service levels to continue and provide time and resources to revise future service delivery methods.

The initial FY 2011 budget projected a 1% drop in the local income tax base offset by higher rates and a lower personal exemption amount. Based on projections from the State of Michigan, state revenue sharing was anticipated to decline approximately 0.6%. As a consequence of revised contracts with customer communities that recognize the lower inflation rate and spread changes in volume over three years, the water and sewer systems have implemented rate decreases of 6.27% and 3.3% respectively to generate their required revenues. The City adopts the annual budget within the context of a five year plan. That five year plan shows new revenue sources are required or substantial additional service cuts will be required to operate beyond 2013.

On the expenditure side of the ledger, future budgets anticipate continuing General Fund subsidies providing over 40% of the cost of operating the District Court, almost 20% of the cost of operations and debt service in the Cemetery Fund, 50% of the cost of operating the Parks and Recreation Funds, as well as continuing to provide required local match dollars in the Grants Fund. General Fund support for the Street Funds has been eliminated after fiscal 2010, resulting in a projected deficit in 2012 that continues to grow in future years while support of the Streets Capital Fund has been reduced 73% from the fiscal 2010 level.

Overall, the City's current and most recent budgets emphasize cost containment and, when feasible, maintenance of existing service levels. The City's capital plans have been prepared within the context of five years for many years. FY2011 is the fifth year that five-year operating budgets have been prepared. These five-year forecasts give City Commission and staff better information regarding the current and future impact of funding priorities and are guiding the on-going reinvention the City organization. Putting current changes in a multi-year context will positively affect the long-term financial health of the City.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Comptroller Department, 300 Monroe NW, Grand Rapids, MI 49503. Contact telephone number (616) 456-3189.

#### City of Grand Rapids, Michigan Statement of Net Assets Government Wide

June 30, 2010	Governmental	Primary Government	Total	Total
ASSETS		<b>m</b> . • •	IUtai	
	Activities	Business-type Activities	Primary Government	Component Units
Equily in pooled cash and investments (Note 2)		\$ 50,963,300	\$ 155,645,459	\$ 21,884,189
Investments held by trustee	-	*	· · · · -	5,393,263
Receivables, net	8,526,093	22,381,818	30,907,911	1,076,193
Internal balances	(4,299,151)	4,299,151	-	
Due from other governmental units	8,469,340	-	8,469,340	14,391
Advance to component unit	-	565,444	565,444	
Inventories	2,835,402	3,715,661	6,551,063	~
Deferred expenses and other assets	255,949	686,535	942,484	860,813
Restricted assets (Notes 2 and 4)	2,243,501	56,665,452	58,908,953	*
Investment in joint venture (Note 1)	-	2,472,900	2,472,900	
Long-term advance	11,815,000		11,815,000	
Other assets	_	215,430	215,430	**
Capital Assets (Note 5):				
Non-depreciable	20,561,165	32,939,783	53,500,948	15,106,357
Depreciable, net	391,583,385	706,653,420	1,098,236,805	42,253,537
			www.co.co.co.co.co.co.co.co.co.co.co.co.co.	
10108 005010	546,672,843	\$ 881,558,894	<u>\$ 1,428,231,737</u>	\$ 86,588,743
LIABILITIES				
Accounts payable and accrued expenses \$	5 20,089,637	\$ 3,107,504	\$ 23,197,141	\$ 6,962,314
Accrued interest payable	1,328,419	9,360,246	10,688,665	146,471
Due to other governmental units	2,456,297	-	2,456,297	11,583
Unearned revenues	1,513,238	6,300	1,519,538	
Customer deposits	360,352	- · ·	360,352	w
Current portion of claims payable	+	1,000,000	1,000,000	<del>.</del>
Payable from restricted assets (Note 6):				
Bonds and contracts payable	-	16,641,357	16,641,357	-
Accrued interest and other	~	3,989,073	3,989,073	-
Noncurrent liabilities (Note 6):				
Due within 1 year:	17,861,710	3,696,274	21,557,984	4,240,129
Due in more than 1 year:	115,667,785	404,162,594	519,830,379	51,769,273
· · · · · · · · ·				
Total liabilities	159,277,438	441,963,348	601,240,786	63,129,770
NET ASSETS	000 050 000	050 040 000		
Invested in capital assets, net of related debt Restricted for:	306,253,632	359,840,998	666,094,630	27,008,701
Expendable: Public Safety	0 100 000		0.400.000	
*	2,123,638	-	2,123,638	<u>.</u>
Cultural and recreation Public Works	4,793,659	-	4,793,659	w
Debt service	4,725,009	-	4,725,009	H*
Authorized projects	•	19,527,952	19,527,952	
	* 000 000	-	-	3,907,311
Urban and community development	1,286,669	· -	1,286,669	
Nonexpendable:	0 700 704		A 700	
Perpetual care	2,736,794	-	2,736,794	
Cultural and recreation Unrestricted	140,705		140,705	
	65,335,299	60,226,596	125,561,895	(7,457,039)
Total net assets	387,395,405	439,595,546	826,990,951	23,458,973
Total liabilities and net assets	546,672,843	\$ 881,558,894	\$ 1,428,231,737	<u>\$ 86,588,743</u>

The accompanying notes are an integral part of the financial statements.

13

#### City of Grand Rapids, Michigan Statement of Activities Government Wide for the year ended June 30, 2010

						Program Revenues	)			Net (Expense) Revenue and Changes in Net Assets						
						Operating		Capital		I	<sup>2</sup> rin	nary Government				
Functions/Programs		Expenses		Charges for Services		Grants and Contributions		Grants and Contributions		Governmental Activities		Business-type Activities		Total	Component Units	
Primary government:																
Governmental activities:																
General government	\$	24,244,049	\$	8,566,152	\$	17,842	\$	-	\$	(15,660,055)	\$		\$	(15,660,055)	\$-	
Public safety		72,301,627		3,193,456		2,371,126		-		(66,737,045)		-		(66,737,045)	-	
Public works		47,956,043		12,409,177		207,996		1,568,133		(33,770,737)		· •		(33,770,737)	-	
Culture and recreation		22,130,169		2,831,131		152,769		-		(19,146,269)		-		(19,146,269)	-	
Urban & community development		21,519,381		6,179,085		13,005,590		-		(2,334,706)		-		(2,334,706)	-	
Interest on long-term debt		5,085,083				-		*	_	(5,085,083)		-		(5,085,083)		
Total governmental activities	·	193,236,352	,,	33,179,001		15,755,323		1,568,133		(142,733,895)			_	(142,733,895)	-	
Business-type activities:																
Water Supply System		39,797,298		41,982,356		~		807,251		-		2,992,309		2,992,309	-	
Sewage Disposal System		43,555,979		48,484,433		131,096		227,504		-		5,287,054		5,287,054	-	
Auto Parking System		8,901,722		9,867,098		•		-		-		965,376		965,376	-	
Other Enterprise		2,259,044		1,828,368				•		<u> </u>		(430,676)		(430,676)		
Total business-type activities		94,514,043		102,162,255		131,096		1,034,755			_	8,814,063		8,814,063	-	
Total primary government	\$	287,750,395	\$	135,341,256	<u>\$</u>	15,886,419	<u>\$</u>	2,602,888		(142,733,895)		8,814,063		(133,919,832)		
Component Units:																
Downtown Development Authority	`\$	12,421,059	\$	286,025	\$	-	\$			-				-	(12,135,0	
Tax Increment Financing Authority	•	525,870	Ŧ	-	*	-	Ψ			-		-		-	(525,8	
SmartZone Development Authority		1,303,199		-						-					(1,303,1	
Brownfield Redevelopment Authority		2,210,661		38,439		-				-		-		-	(2,172,2	
61st District Court		12,725,213		7,587,592		4,798,863		-		-		-		-	(338,7	
Total component units	\$	29,186,002	\$	7,912,056	\$	4,798,863	\$			-				-	(16,475,0	
	0	neral revenues:														
	Ge	Property tax								38,551,862		-		38,551,862	14,179,5	
		City income		5						52,656,179		-		52,656,179		
				al, unrestricted						32,731,782		-		32,731,782	-	
				stment earnings						2,079,940		2,030,100		4,110,040	370,4	
		Miscellaneou		Ç.						1,297,311		2,755,680		4,052,991		
		Gain on sale	ofc	apital assets						1,759,429		-		1,759,429		
	Tra	insfers (Note 9)		•						11,411,230		(11,411,230)		-	-	
		Total genera	l rev	enues and transf	lers					140,487,733		(6,625,450)		133,862,283	14,549,9	
		•		net assets						(2,246,162)		2,188,613		(57,549)	(1,925,1	
	Net	t assets - begini	nina							389,641,567		437,406,933		827,048,500	25,384,1	
		t assets - endin	-						\$	387,395,405	\$	439,595,546	\$	826,990,951	\$ 23,458,9	
			3						***	007,000,400	*		****	0.0,000,001	<u> </u>	

The accompanying notes are an integral part of the financial statements.

#### City of Grand Rapids, Michigan Balance Sheet Governmental Funds June 30, 2010

				Major Go	vernmental Fi	unds				
ASSETS	General	Library	Refuse	Major Streets	Local Streets	Streets Capital Construction	General Capital Construction	Building Authority Construction	Nonmajor Governmental Funds	Total Governmental Funds
Equity in pooled cash & investments (Note 2) Receivables, net Due from other funds (Note 9) Due from other governmental units Inventories Long-term advance	\$ 24,272,297 5,570,632 220,522 4,382,625 716,844 11,815,000	\$ 5,137,356 18,227 - - -	\$ 3,517,395 32,177 - -	\$ 922,377 289,709 1,738,806 1,436,380	\$ 3,805,427 5,494 - 435,153 -	\$ 8,787,580 268,431 - -	\$ 4,456,984 442,715 - 158,360 -	\$ 1,429,675 1,050 - - - - -	\$ 14,430,274 479,321 1,754,396 18,690	\$ 66,759,365 7,107,756 220,522 8,469,340 2,171,914 11,815,000
Total assets	\$ 46,977,920	\$ 5,155,583	\$ 3,549,572	\$ 4,387,272	\$ 4,246,074	\$ 9,056,011	\$ 5,058,059	\$ 1,430,725	\$ 16,682,681	\$ 96,543,897
LIABILITIES AND FUND BALANCES Liablikies:						*********	<u>keintääntöön teritein teritein</u>	*******************************	ETEROACESSER AND	and a set of the set o
Accounts payable and accruals Due to other governmental units Deferred revenues Customer deposits	\$ 11,403,644 2,261,215 1,068,704	\$ 337,127 9,044	\$ 491,374 24,039 <u>226,804</u>	\$ 93,572 1,810 	\$ 40,182 5,361	\$ 238,518 - 117,934 	\$ 278,607 - 158,838 103,192	\$ 145,272 - 	\$ 1,646,613 154,828 65,872 30,356	\$ 14,674,909 2,456,297 1,411,348 <u>360,352</u>
Total liabilities	14,733,563	346,171	742,217	95,382	45,543	356,452	540,637	145,272	1,897,669	18,902,906
Fund balances; Reserved for;										
Perpetual care Nonexpendable Trust principal	-	- 115.705	-	-	-	-	-	-	2,736,794 25,000	2,736,794 140,705
Library purchases	-	280,290	-	-	~	-	-		25,000	280,290
Authorized projects	-	-	-	-	~	8,699,559	4,517,422	1,285,453	-	14,502,434
Inventories	716,844	-	-	1,436,380	-			-	18,690	2,171,914
Encumbrances	689,022	3,595	11,884	49,733	70,712	-	-	~	1,098,601	1,923,547
Long-term advance	11,815,000	-	-	-	-	-	-	*	**	11,815,000
Unreserved, designated for debt service: Debt Service fund	-	-	-	-	-	-	-	~	1,298,148	1,298,148
Unreserved, designated for ensuing year budget, reported in: Special revenue funds	-		505,688	656,142	2,445,656	-	-	-	507,888	4,115,374
Unreserved, designated for compensated absences, reported in	;									
General fund	6,278,384	-	-	-	-	-	-	-	-	6,278,384
Special revenue funds	-	523,754	304,271	324,870	130,797	-	-	-	524,064	1,807,756
Unreserved, undesignated, reported in:										
General fund Special revenue funds	12,745,107	- 3,886,068	* OFF 640	1,824,765	- 4 E60 D00	-	*	-	8,575,827	12,745,107 17,825,538
	· · · · · · · · · · · · · · · · · · ·	,,	1,985,512		1,553,366					
Total fund balance	32,244,357	4,809,412	2,807,355	4,291,890	4,200,531	8,699,559	4,517,422	1,285,453	14,785,012	77,640,991
Total liabilities and fund balances	\$ 46,977,920	\$ 5,155,583	\$ 3,549,572	<u>\$ 4,387,272</u>	\$ 4,246,074	<u>\$     9,056,011</u>	\$ 5,058,059	<u>\$ 1,430,725</u>	<u>\$ 16,682,681</u>	\$ 96,543,897

· •

#### City of Grand Rapids, Michigan Reconciliation of the Fund Balances of Governmental Funds to the Net Assets of Governmental Activities on the Statement of Net Assets *June 30, 2010*

Total governmental funds, fund balances	\$ 77,640,991
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:	
Capital assets, at cost	840,576,474
Accumulated depreciation	 (428,431,924)
Net capital assets	412,144,550
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds. These assets consist of:	
Deferred issuance costs	3,427,347
Prepaid Expenses	255,949
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilites of the internal service funds are included in governmental activities in the statement of net assets. Long-term liabilites, including interest payable, are not due and payable in the current period and therefore	32,211,829
are not reported in the funds:	
Bonds and contracts payable	(113,427,822)
Premium on bonds	(1,257,797)
Compensated absences	(9,166,190)
Net OPEB Obligation	(9,361,933)
Insurance claims	(3,743,100)
Accrued interest on bonds	 (1,328,419)
Net assets of governmental activities	\$ 387,395,405

#### City of Grand Rapids, Michigan Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds for the year ended June 30, 2010

for the year ended June 30, 2010	Major Governmental Funds									
	General	Library	Refuse	Major Streets	Local Streets	Street Capital Construction	General Capital Construction	Building Authority Construction	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:		A 44 004 470	<b>A 7</b> 770 000	•	<b>^</b>	•	\$ 5,400,625	<b>^</b>	•	\$ 38.551.862
Property taxes	\$ 14,179,660 50,549,128	\$ 11,201,479	\$ 7,770,098	÷.	\$-	\$	\$ 5,400,625 2,107,051	<b>э</b> -	\$-	\$ 38,551,862 52,656,179
City Income taxes	19,749,128	* 00.040	~	9,935,595		~	2,107,051	-	-	32,380,487
State shared taxes	521,337	38,848	•	8,990,090	2,656,859	•	•	•	2,676,345	32,380,487
Licenses and permits Fines and forfeitures	2,106,351	195,312	-	-	-	•	•	•	2,070,345	2,301,663
	1,816,812	195,312	-	288,605	-	383,229	787,643	•	12,017,768	2,301,003
Federal grants State grants	301,586	-	-	200,000	-	26,500	101,045	-	261,988	590,074
Other grants & contributions	341,888	351,295	-	-	-	129,863	240.898	-	726,676	1,790,620
		,	4,544,944	2,395,544	7,488	53,664	240,090	-	7,511,322	27,464,656
Charges for services Investment earnings	12,820,348 708,752	131,346	4,544,944 90,307	2,395,544		25,928	16,072	7,619	232,121	1,266,097
Miscellaneous	1,126,104	142,143	90,307	71,559	43,153 1,284	20,928	61,351	320	108,250	1,368,868
								***************************************		
Total revenues	104,221,151	12,060,423	12,405,349	12,691,305	2,708,784	619,184	8,613,640	7,939	23,534,470	176,862,245
Expenditures:										
Current:										
General government	21,913,576	-	-	-	-	-	1,448,698	-	•	23,362,274
Public safety	70,731,673	•		-	-	-	-	-	1,379,062	72,110,735
Public works	5,294,345	-	12,580,520	8,342,415	4,318,997	-	-	-	-	30,536,277
Culture and recreation	-	9,891,061	-	•	•	*	-	-	6,928,893	16,819,954
Urban and community development	3,539,556	•	~	•	-	•	•	-	18,545,764	22,085,320
Debt service:										
Principal	277,139	-	-	562,132		•	1,100,350	-	5,346,111	7,285,732
Interest, fees, and bond issue costs	92,046	300	-	493,720	•		530,246	-	3,592,528	4,708,840
Capital outlay		19,326		12,849	695	3,773,025	3,783,700	5,062,006	1,261	12,652,862
Total expenditures	101,848,335	9,910,687	12,580,520	9,411,116	4,319,692	3,773,025	6,862,994	5,062,006	35,793,619	189,561,994
Excess (deficit) of revenues over expenditures	2,372,816	2,149,736	(175,171)	3,280,189	(1,610,908)	(3,153,841)	1,750,646	(5,054,067)	(12,259,149)	(12,699,749
Other financing sources (uses):										
Transfers in (Note 9)	17,761,466	-	-	-	2,500,000	1,942,787	142,403	480,262	14,807,201	37,634,119
Transfers out (Note 9)	(11,095,410)	(2,095,961)	(279,870)	(4,382,543)	(153,066)	-	(4,075,396)	•	(2,090,613)	(24,172,859
Sale of capital assets	3,388,142	(	(======================================	( .,,,,,,,,	(, -	-		402,600	451,250	4,241,992
Face value of bonds and contracts issued	•	*		**	-	-	2,225,000	4,585,000	635,000	7,445,000
Total other financing sources (uses)	10,054,198	(2,095,961)	(279,870)	(4,382,543)	2,346,934	1,942,787	(1,707,993)	5,467,862	13,802,838	25,148,252
Net change in fund balances	12,427,014	53.775	(455,041)	(1,102,354)	736,026	(1,211,054)	42,653	413,795	1,543,689	12,448,503
Fund balances - beginning	19,732,649	4,755,637	3,262,396	5,218,334	3,464,505	9,910,613	4,474,769	871,658	13,241,323	64,931,884
Current year change in inventory levels	19,732,649 84,694	4,755,637	3,202,390	5,218,334	3,404,303	9,910,013	4,474,709	0/1,000	10,241,020	260,604
	***************************************					<u> </u>	ф <u>лент</u> 100	¢ 1.005.150	a + 4 707 040	
Fund balances - ending	<u>\$ 32,244,357</u>	<u>\$ 4,809,412</u>	\$ 2,807,355	\$ 4,291,890	\$ 4,200,531	<u>\$ 8,699,559</u>	\$ 4,517,422	\$ 1,285,453	<u>\$ 14,785,012</u>	<u>\$                                    </u>

# City of Grand Rapids, Michigan Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities for the year ended June 30, 2010

Net change in fund balances - total governmental funds	\$ 12,448,503
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation (\$27,298,391) exceeded capital outlays (\$8,791,304).	(18,507,087)
In the statement of activities only the gain on the sale of property and equipment is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus the change in net assets differs from the change in fund balance by the cost of the property sold.	(2,551,746)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long- term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Debt issued	(7,445,000)
Repayments	7,285,732
Issue costs on bonds	207,108
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Accrued interest	6,060
Compensated absences	839,176
Net OPEB obligation	1,225,926
Other	285,854
Internal service funds are used by management to charge the costs of certain activities, to individual funds.	
The governmental share of the net expense of the internal service fund is reported in governmental activities.	 3,959,312
Change in net assets of governmental activities	\$ (2,246,162)

The accompanying notes are an integral part of the financial statements.

### City of Grand Rapids, Michigan Statement of Net Assets Proprietary Funds *June 30, 2010*

	Water Supply System         Sewage Disposal System         Auto Parking System         Proprietz Funds           \$ 17,880,584         \$ 15,780,414         \$ 16,390,233         \$ 91           9,395,565         12,144,246         713,154         12           565,444         -         -         -           -         2,472,900         -         -           2,298,828         1,399,547         -         1           9,669,036         10,961,394         -         -           -         -         686,535         -           39,809,457         42,758,501         17,789,922         1,05           23,351,309         12,683,713         -         -         21           6,675,997         19,054,179         7,204,352         21		Nonmajor		Total	
				Proprietary Funds	Totais	Internal Service Funds
ASSETS						
Current assets:						
Equity in pooled cash and investments (Note 2)	\$ 17,880,584		\$ 16,390,233	\$ 912,069	\$ 50,963,300	\$ 37,922,794
Receivables, net	9,395,565	12,144,246	713,154	128,853	22,381,818	1,003,043
Due from component units	565,444	-	-	-	565,444	-
Due from other governmental units			•	-	**	194,771
Investment in joint venture (Note 1)	-	2,472,900	-	-	2,472,900	-
Inventory	2,298,828	1,399,547	-	17,286	3,715,661	663,488
Restricted Assets (Note 4)	9,669,036	10,961,394	-	-	20,630,430	2,243,501
Deferred expenses and other assets		-	686,535		686,535	412,972
Total current assets	39,809,457	42,758,501	17,789,922	1,058,208	101,416,088	42,440,569
Noncurrent assets:						
Restricted assets (Note 4)	23,351,309	12,683,713	-	-	36,035,022	-
Other assets	-	•	•	215,430	215,430	-
Capital assets: (Note 5)						
Non-depreciable	6,675,997	19,054,179	7,204,352	5,255	32,939,783	21,000
Depreciable	422,379,561	589,015,802	75,026,283	5,078,024	1,091,499,670	50,457,898
Less accumulated depreciation	(145,331,159)	(206,697,383)	(29,366,230)	(3,451,478)	(384,846,250)	(37,085,869)
Total noncurrent assets	307,075,708	414,056,311	52,864,405	1,847,231	775,843,655	13,393,029
Total assets	\$ 346,885,165	\$ 456,814,812	\$ 70,654,327	\$ 2,905,439	\$ 877,259,743	\$ 55,833,598

# City of Grand Rapids, Michigan Statement of Net Assets Proprietary Funds *June 30, 2010*

	Major Funds			Nonmajor		Total	
	Water Supply System	Sewage Disposal System	Auto Parking System	Proprietary Funds	Totals	Internal Service Funds	
LIABILITIES							
Current liabilities:							
Vouchers and accounts payable	\$ 1,105,121	\$ 1,114,899	\$ 678,188	\$ 209,296	\$ 3,107,504	\$ 2,808,928	
Accrued interest payable	3,485,545	5,428,053	446,648	-	9,360,246	48,587	
Unearned revenues		-	6,300	-	6,300	101,890	
Current portion of claims payable	200,000	800,000	-	-	1,000,000	4,732,400	
Current maturities of bonds, notes and contracts payable (Note 6)	-	70,500	969,369	-	1,039,869	2,263,147	
Current portion of compensated absences and workers' compensation	872,256	538,342	122,499	38,308	1,571,405	1,232,230	
Current portion of long-term advance	-	-	1,085,000	-	1,085,000	-	
Liabilities payable from restricted assets (Note 6): Current maturities of bonds, notes and contracts payable	8,760,000	7,881,357			16,641,357		
Other	909,036	3,080,037	-	-	3,989,073	-	
Total current liabilities	15,331,958	18,913,188	3,308,004	247,604	37,800,754	11,187,182	
Noncurrent liabilities (net of current portion) (Note 6):							
Bonds payable	130,628,513	224,322,262	29,021,639		383,972,414	3,940,000	
Contracts and notes payable		684,000		-	684,000	2,120,916	
Long-term advance	-	-	10,730,000		10,730,000		
General claims payable	-	-	-	-	-	275,000	
Bond premium	1,733,689	5,243,911	14,170	~	6,991,770	55,002	
Compensated absences and workers' compensation	469,676	289,876	65,961	20,628	846,141	1,068,600	
Net OPEB Obligation (Note 8)	527,158	301,733	81,550	27,828	938,269	349,977	
Total noncurrent liabilities	133,359,036	230,841,782	39,913,320	48,456	404,162,594	7,809,495	
Total liabilities	148,690,994	249,754,970	43,221,324	296,060	441,963,348	18,996,677	
NET ASSETS							
Invested in capital assets net of related debt Restricted:	160,646,046	174,488,494	22,859,227	1,847,231	359,840,998	7,445,825	
Debt service	9,233,852	10,294,100		*	19,527,952	-	
Unrestricted	28,314,273	22,277,248	4,573,776	762,148	55,927,445	29,391,096	
Total net assets	198,194,171	207,059,842	27,433,003	2,609,379	435,296,395	36,836,921	
Total liabilities and net assets	\$ 346,885,165	\$ 456,814,812	\$ 70,654,327	<u>\$ 2,905,439</u>		<u>\$55,833,598</u>	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Net assets of business-type activities

 4,299,151
\$ 439,595,546

#### City of Grand Rapids, Michigan Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds for the year ended June 30, 2010

, ,		Major Funds		Nonmajor		Total	
	Water Supply System	Sewage Disposal System	Auto Parking System	Proprietary Funds	Totals	Internal Service Funds	
Operating revenues:							
Charges for services	\$ 915,565	\$ 48,408,572	\$ 9,867,098	\$ 1,476,448	\$ 60,667,683	\$ 54,426,096	
Sales	40,595,152	*	w	351,920	40,947,072	-	
Miscellaneous	471,639	75,861		-	547,500	264,204	
Total operating revenues	41,982,356	48,484,433	9,867,098	1,828,368	102,162,255	54,690,300	
Operating expenses:							
Personal services	13,893,603	8,638,896	2,502,628	1,169,376	26,204,503	8,015,618	
Supplies and materials	2,290,350	1,367,305	107,091	393,013	4,157,759	3,935,280	
Utilities	5,337,689	2,747,947	442,378	178,874	8,706,888	1,613,802	
Contractual services	1,229,153	6,514,268	1,207,941	234,974	9,186,336	4,305,317	
Other services and charges	2,887,283	2,520,772	1,433,284	144,481	6,985,820	25,138,178	
Depreciation	7,342,229	12,169,499	1,789,656	193,280	21,494,664	4,262,189	
Total operating expenses	32,980,307	33,958,687	7,482,978	2,313,998	76,735,970	47,270,384	
Operating income (loss)	9,002,049	14,525,746	2,384,120	(485,630)	25,426,285	7,419,916	
Nonoperating revenues (expenses):							
State grants	•	131,096	-	-	131,096	-	
interest revenue	497,578	899,517	628,254	4,751	2,030,100	645,160	
Miscellaneous revenue	549,247	2,176,715	29,718	**	2,755,680	-	
Gain on sale of capital assets	-		-	-	(40 570 700)	69,183	
Interest expense and paying agent fees	(7,600,227)	(10,403,762)	(1,572,749)	-	(19,576,738)	(302,546)	
Miscellaneous expenses			(23,705)	4 7754	(23,705)		
Total nonoperating revenues (expenses)	(6,553,402)	(7,196,434)	(938,482)	4,751	(14,683,567)	411,797	
Income (loss) before capital contributions and transfers	2,448,647	7,329,312	1,445,638	(480,879)	10,742,718	7,831,713	
Capital contributions	807,251	227,504	-	-	1,034,755	-	
Transfers in (Note 9)	2,192,292	-	(0.004.750)	770,495	2,962,787	(0.050.000)	
Transfers out (Note 9)	(1,279,605)	(3,401,685)	(9,284,758)	(407,970)	(14,374,018)	(2,050,030)	
Change in net assets	4,168,585	4,155,131	(7,839,120)		366,242	5,781,683	
Total net assets - beginning	194,025,586	202,904,711	35,272,123	2,727,733		31,055,238	
Total net assets - ending	<u>\$ 198,194,171</u>	\$ 207,059,842	\$ 27,433,003	\$ 2,609,379		\$ 36,836,921	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net assets of business-type activities

1,822,371 2,188,613

\$

#### City of Grand Rapids, Michigan Statement of Cash Flows Proprietary Funds for the year ended June 30, 2010

for the year ended June 30, 2010	Business-Type Activities - Enterprise Funds					
		Nonmajor		Total		
	Water	Sewage	Auto	Enterprise		Internal
	Supply System	Disposal System	Parking System	Funds	Totals	Service Funds
Cash flows from operating activities:						
Receipts from customers	\$ 40,010,909	\$ 46,332,755	\$ 9,608,846	\$ 1,854,625	\$ 97,807,135	\$ 54,100,672
Payments to suppliers	(12,210,008)	(14,902,092)	(3,440,251)	(991,927)	(31,544,278)	(39,747,340
Payments to employees	(9,381,858)	(5,879,724)	(1,843,145)	(902,943)	(18,007,670)	(5,583,711
Payments for payroll taxes and benefits	(5,019,829)	(3,087,457)	(714,448)	(321,525)	(9,143,259)	(2,770,037
Other operating revenues (expenses)	225,503	2,176,715	29,718	M	2,431,936	264,204
Net cash provided (used) by operating activities	13,624,717	24,640,197	3,640,720	(361,770)	41,543,864	6,263,788
Cash flows from noncapital financing activities:						
Proceeds from grants	-	131,096	-	-	131,096	~
Transfers from other funds	2,192,292		-	770,495	2,962,787	-
Transfers to other funds	(1,279,605)	(3,401,685)	(406,649)	(407,970)	(5,495,909)	(2,050,030
Net cash provided (used) by noncapital financing activities	912,687	(3,270,589)	(406,649)	362,525	(2,402,026)	(2,050,030
Cash flows from capital and related financing activities:						
Proceeds from capital debt	-	32,202,822	-	-	32,202,822	4,471,388
Capital contributions	-	60,823	-	-	60,823	-
Purchase of capital assets	(9,790,946)	(35,478,465)	(6,721,277)	~	(51,990,688)	(2,844,043
Sale of capital assets	-	-	-	3,430	3,430	81,315
Principal paid on capital debt	(7,830,000)	(39,904,755)	(838,745)	-	(48,573,500)	(2,002,861
Interest paid on capital debt	(6,988,742)	(10,660,915)	(1,480,207)	-	(19,129,864)	(259,501
Net cash provided (used) by capital and related financing activities	(24,609,688)	(53,780,490)	(9,040,229)	3,430	(87,426,977)	(553,702
Cash flows from investing activities:						
Interest received	497,578	899,517	628,254	4,751	2,030,100	642,527
Net increase (decrease) in equity in pooled cash and investments	(9,574,706)	(31,511,365)	(5,177,904)	8,936	(46,255,039)	4,302,583
Equity in pooled cash and investments - beginning of year	45,499,139	58,609,705	21,568,137	903,133	126,580,114	35,863,712
Equity in pooled cash and investments - end of year (including \$18,043,849; \$11,317,926 and \$2,243,501 for the Water System, Sewage System and Internal Service, respectively, reported in restricted accounts)	<u>\$ 35,924,433</u>	\$ 27,098,340	\$ 16,390,233	<u>\$ 912,069</u>	\$ 80,325,075	\$ 40,166,295

The accompanying notes are an integral part of the financial statements.

.

# City of Grand Rapids, Michigan Statement of Cash Flows Proprietary Funds for the year ended June 30, 2010

for the year ended June 30, 2010	Business-Type Activities - Enterprise Funds											
	Major Funds						_ Nonmajor					Total
	Sı	Water Ipply System	Di	Sewage isposal System	Par	Auto king System		Enterprise Funds		Totals	Se	Internal rvice Funds
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				<u>iopodu Ojotom</u>		king oyotom						
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	9,002,049	\$	14,525,746	\$	2,384,120	\$	(485,630)	\$	25,426,285	\$	7,419,916
Depreciation expense		7,342,229		12,169,499		1,789,656		193,280		21,494,664		4,262,189
Miscellaneous cash received		549,247		2,176,715		29,718		-		2,755,680		-
Change in assets and liabilities:												
(Increase) decrease in accounts receivable		(1,709,533)		(2,187,708)		(276,856)		7,194		(4,166,903)		(260,750)
Increase in intergovernmental receivables		(228,149)		-		-				(228,149)		(194,771)
Decrease in due from other funds		47,151		29,500		-		1,156		77,807		15,629
(Increase) decrease in inventory		(80,916)		(34,735)		-		17,907		(97,744)		12,578
Increase in deferred expenses		-		-		18,604		-		18,604		(255,951)
Increase in vouchers and accounts payable		(465,533)		(1,001,275)		(255,857)		(40,585)		(1,763,250)		(1,618,960)
Decrease in due to other funds		-		-		-				-		(101,058)
Decrease in due to component units		-		-		-		-		-		(15,909)
Decrease in deferred revenues		-		-		6,300		-		6,300		101,890
Increase in restricted assets		(323,744)		(709,260)		-		-		(1,033,004)		~
Increase in compensated absences		(55,448)		(44,318)		5,846		(31,680)		(125,600)		(56,157)
Increase in Net OPEB Obligation		(452,636)		(283,967)		(60,811)		(23,412)		(820,826)		(281,973)
Decrease in general claims payable				-		-						(2,762,885)
Total adjustments		4,622,668		10,114,451		1,256,600		123,860		16,117,579		(1,156,128)
Net cash provided (used) by operating activities	\$	13,624,717	\$	24,640,197	\$	3,640,720	\$	(361,770)	\$	41,543,864	<u>\$</u>	6,263,788
Noncash capital activities												
Contributions of capital assets from other governments	\$	807,251	\$	166,681	¢		\$	_	\$	973,932	¢	_

The accompanying notes are an integral part of the financial statements.

# City of Grand Rapids, Michigan Statement of Fiduciary Net Assets Fiduciary Funds *June 30, 2010*

oune 66, 2010	Total Employee Benefit		,	Agency Tax
		rust Funds		Fund
ASSETS				
Equity in pooled cash and investments (Note 2)	\$	1,676,693	\$	189,808
Investments held by trustee (Note 2):				
Cash and money market funds		9,161,715		-
United States Government Securities		34,736,607		-
State and municipal bonds		176,648		-
Corporate bonds		108,356,739		-
Common stocks and equity mutual funds		371,911,231		-
Asset-backed securities		23,986,775		-
Other		30,255,052		
Collateral held by broker under securities lending		38,504,171		-
Collateraial deficiency on securities lending agreement		(35,207)		-
Receivables, net:				
Investment securities sold		758,279		~
Property taxes		-		733,758
Other accounts		531,262		-
Accrued interest		1,327,813		**
Total assets	<u>\$</u>	621,347,778	<u>\$</u>	923,566
LIABILITIES				
Compensated absences	\$	20,360	\$	-
Investment securities purchased		574,079		-
Vouchers and accounts payable		1,080,057		~
Due to other funds (Note 9)		213,756		~
Due to other governmental units				923,566
Deferred Revenue		2,514		
Liabilities under securities lending program		38,504,171		
Total liabilities		40,394,937		923,566
NET ASSETS				
Held in trust for pension and OPEB benefits		580,952,841		
Total net assets		580,952,841		•••
Total liabilities and net assets	\$	621,347,778	\$	923,566

# City of Grand Rapids, Michigan Statement of Changes in Fiduciary Net Assets Fiduciary Funds for the year ended June 30, 2010

	Total ployee Benefit frust Funds
ADDITIONS	
Plan Contributions:	
Employer	\$ 15,171,965
Plan members	 4,422,827
Total contributions	19,594,792
Investment income (loss):	
Interest and dividends	8,683,076
Net depreciation in fair value of investments	 110,495,583
Total investment earnings	 119,178,659
Investment management expense	 (1,890,074
Net income from investment activities	 117,288,585
Securities lending income	149,623
Securities lending expenses	 (44,818
Net income from securities lending activities	 104,805
Total net investment income	117,393,390
Total additions	 136,988,182
DEDUCTIONS	
Benefits paid	49,472,085
Administration expenses	1 022 499

	10,17 =,000
Administration expenses	 1,022,499
Total deductions	 50,494,584
Change in net assets	86,493,598
Total net assets - beginning	 494,459,243
Total net assets - ending	\$ 580,952,841

# City of Grand Rapids, Michigan Combining Statement of Net Assets Component Units *June 30, 2010*

ASSETS	Downtown Development Authority		Tax Increment Financing Authority	Lo	SmartZone cal Development Financing Authority	F	Brownfield Redevelopment Authority		61st District Court	 Totals
Equity in pooled cash and investments (Note 2)	\$ 15,244,698	3\$	1,317,746	\$	2,520,949	\$	657,387	\$	2,143,409	\$ 21,884,189
Investments held by trustee (Note 2)	5,393,263	3	-		-		-		-	5,393,263
Receivables, net:										
Accounts	54,531		, 3,956		-		-		~	58,487
Loans	898,848	3	-		~		**		1,286	900,134
Accrued interest	107,921		113		3,852		5,686		-	117,572
Due from other governmental units	-		-		-		-		14,391	14,391
Prepaid expenses and other assets Capital Assets (Note 5):	860,813	3	-		-		-		-	860,813
Non-depreciable	13,826,357	7	1,280,000		-		-		-	15,106,357
Depreciable	75,806,460	)	4,027,124		-		-		20,212	79,853,796
Less: accumulated depreciation	(35,576,328	3)	(2,016,231)				**		(7,700)	 (37,600,259)
Total assets	<u>\$ 76,616,563</u>	<u>s</u>	4,612,708	\$	2,524,801	\$	663,073	<u>\$</u>	2,171,598	\$ 86,588,743
LIABILITIES										
Vouchers payable and accruals	\$ 4,870,169	\$	28,421	\$	189,626	\$	36,481	\$	368,277	\$ 5,492,974
Accrued Interest	125,995	\$	5,483		14,993					146,471
Due to other governmental units	-		-		-		~		11,583	11,583
Due to participants	1,009,207	7	-				288,928		171,205	1,469,340
Non-current liabilites (Note 6):										
Due within 1 year	3,670,262	2	89,254		119,254		14,290		347,069	4,240,129
Due in more than 1 year	46,429,161	L	790,956		4,147,843		9,242		392,071	 51,769,273
Total liabilities	56,104,794	<u> </u>	914,114		4,471,716		348,941		1,290,205	 63,129,770
NET ASSETS										
Invested in capital assets, net of related debt	24,578,346	3	2,417,843		-		-		12,512	27,008,701
Restricted for authorized projects	**		1,280,751		2,312,428		314,132		*	3,907,311
Unrestricted	(4,066,577	)			(4,259,343)				868,881	 (7,457,039)
Total net assets (deficit)	20,511,769	2	3,698,594		(1,946,915)		314,132		881,393	 23,458,973
Total liabilities and net assets	\$ 76,616,563	<u>}</u>	4,612,708	<u>\$</u>	2,524,801	\$	663,073	<u>\$</u>	2,171,598	\$ 86,588,743

# City of Grand Rapids, Michigan Combining Statement of Activities Component Units for the year ended June 30, 2010

			Program	n Re	venues		Ne	et (Expenses)	Reven	ue and Chang	jes il	n Net Assets	 	
Functions/Programs	E	xpenses	Charges for Services	G	Operating Grants and ontributions	De	Downtown evelopment Authority	Tax Increment Financing Authority	De F	rtZone Local velopment 'inancing Authority	Red	Brownfield levelopment Authority	61st District Court	Total
Urban & community development: Downtown Development Authority Tax Increment Financing Authority SmartZone Development Authority Brownfield Redevelopment Authority Public safety:	\$	12,421,059 525,870 1,303,199 2,210,661	\$ 286,025 - - 38,439	\$	- - -	\$	(12,135,034) - - -	\$ - (525,870) - -	\$	(1,303,199) -	\$	- - - (2,172,222)	\$ 	\$ (12,135,034) (525,870) (1,303,199) (2,172,222)
61st District Court	\$	12,725,213 29,186,002	7,587,592 7,912,056	\$	4,798,863 4,798,863			(525,870)		(1,303,199)		(2,172,222)	 (338,758) (338,758)	 (338,758) (16,475,083)
	In Pr Total gen Ch Net asse	revenues: vestment earning: operty taxes ieral revenues ange in net asset: ts (deficit) - begin ts (deficit) - endin	s ning				308,030 9,952,741 10,260,771 (1,874,263) 22,386,032 20,511,769	16,069 522,001 538,070 12,200 3,686,394 \$ 3,698,594		34,023 1,490,827 1,524,850 221,651 (2,168,566) (1,946,915)	  \$	12,287 2,213,962 2,226,249 54,027 260,105 314,132	  \$ (338,758) 1,220,151 881,393	 370,409 14,179,531 14,549,940 (1,925,143) 25,384,116 23,458,973

# 1. Summary of Significant Accounting Policies

#### THE REPORTING ENTITY

The City of Grand Rapids, Michigan (the "City") was incorporated as a village in 1838. It was incorporated as a city under a mayor-council form of government in 1850 and remained under that form of government until 1916 when the commission-manager system of government was instituted by the current City Charter. The City provides the following services: public safety, public works, streets, recreation and culture, urban development and general administrative services.

In accordance with generally accepted accounting principles, these financial statements present the City (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationship with he City.

Blended Component Units-Blended component units of the City have been included in the various fund types as follows:

The Grand Rapids Building Authority ("GRBA") was created by the City of Grand Rapids under the provisions of Act 31, Public Acts of 1948 of the State of Michigan (First Extra Session), as amended, and is governed by a three member board appointed by the City Commission. Although it is legally separate from the City, the GRBA is reported as if it were part of the primary government because its sole purpose is to finance and construct facilities for any legitimate public purpose of the City. The City has included in its financial statements the capital projects funds for projects in process during the fiscal year as well as debt service funds used for the accumulation of resources to repay the related debt on current projects and those previously financed. Likewise, the City has incorporated the bond issues and the related capital assets in governmental activities for Government-wide presentation. For completed proprietary project facilities, the City has included the capital assets and related debt within the specific proprietary funds and reported them in vities column of the Government-wide presentation.

The City of Grand Rapids General Retirement System ("General Retirement System") was established by City Ordinance which provides that general administration and responsibility for the operation of the General Retirement System is vested in a seven member Board of Trustees, the majority of whom are appointed by the City Commission (four of the seven members are common among the General and Police and Fire Retirement Systems). Three members are elected by current employees. The General Retirement System is a defined benefit pension plan that covers all eligible employees of the City of Grand Rapids, except for police officers and firefighters. Funding for the General Retirement System is primarily provided by the City. Additional details of the General Retirement System are included in Note 7. Separate audited financial statements are issued. The General Retirement System is included in these statements as a fiduciary fund.

The City of Grand Rapids Police and Fire Retirement System ("Police and Fire Retirement System") was established by City Ordinance which provides that the general administration and responsibility for the operation of the Police and Fire Retirement System is vested in a seven member Board of Trustees, the majority of whom are appointed by the City Commission (four of the seven members are common among the General and Police and Fire Retirement Systems). The Police and Fire Retirement System covers all the eligible uniformed police and fire personnel of the City of Grand Rapids under a defined benefit pension plan. Funding for the Police and Fire Retirement System is primarily provided by the City. The fiscal year-end of this system changed to December 31<sup>st</sup> during the 2004 fiscal year. Additional details of the Police and Fire Retirement System are included in Note 7. Separate audited financial statements are issued. The Police and Fire Retirement System is included in these statements as a fiduciary fund.

# 1. Summary of Significant Accounting Policies, continued:

**Discretely Presented Component Units**—The component unit column in the combined financial statements includes the financial data of the City's other component units. They are reported in a separate column to emphasize that they are legally separate from the City. The City has the ability to impose its will as it must annually approve their budgets and their development and tax increment financing plans.

The Grand Rapids Downtown Development Authority ("DDA") was created under the provisions of Act 197, Public Acts of 1975 of the State of Michigan, to correct and prevent deterioration, encourage historic preservation and promote economic growth of business districts in the City. The DDA is under the supervision and control of a nine member Board consisting of the Mayor and eight members appointed by the Mayor and confirmed by the City Commission. Tax increment revenue is the DDA's primary source of financing its programs and activities.

The Grand Rapids Tax Increment Financing Authority ("TIFA") was created in 1985 under the provisions of Act 450, Public Acts of 1980 of the State of Michigan, to provide for the development of the Monroe North Development Area through tax increment revenues. The TIFA is under the supervision and control of an eleven member Board appointed by the Mayor and confirmed by the City Commission.

The City of Grand Rapids SmartZone Local Development Financing Authority ("SmartZone") was created on October 16, 2001 under the provisions of the Local Development Financing Act, Act 281 of the Public Acts of 1986 of the State of Michigan, as amended by Act 248 of the Public Acts of 2000 of the State of Michigan, to promote economic development within an area, or areas, of specified boundaries. The SmartZone is under the supervision and control of an eleven member Board. Seven members are appointed by the Mayor, one by the Kent County Commission, one by the President of Grand Rapids Community College, and two by the Superintendent of the Grand Rapids Public Schools. Tax increment revenue from each of the zones is the authority's primary source of financing its development plan.

The City of Grand Rapids Brownfield Redevelopment Authority ("Brownfield") was created under the provisions of Act 381, Public Acts of 1996 of the State of Michigan. The purpose of the Authority is to promote the revitalization of environmentally distressed areas within the boundaries of the City. The Authority consists of a seven member board that has an interest in the revitalization of environmentally distressed properties. Members are appointed by the Mayor with City Commission approval.

State of Michigan 61<sup>st</sup> District Court is one of 104 districts in the State of Michigan District Court system, which in turn is part of the one Court of Justice, established by Article 6 of the Michigan Constitution. The City is the Local Funding Unit (LFU) for the 61<sup>st</sup> District Court, in accordance with the Revised Judicature Act of 1961, Public Acts 374 and 388 of 1996 and Supreme Court Administrative Order No. 1998-5. In most instances providing funding gives control, in this case it does not. Rather, the 61<sup>st</sup> District Court is subject to control by the Michigan Supreme Court. The 61<sup>st</sup> District Court accounts for the collection and payment to the State of Michigan, Kent County and the City of Grand Rapids of fines and fees collected on their behalf. Bond and other trust money held by the Court are also accounted for as liabilities in this fund. The City is financially accountable for the 61<sup>st</sup> District Court and is required to fund its operations. The 61<sup>st</sup> District Court does not issue separate financial statements.

Joint Ventures—The joint ventures of the City have not been included in the City's financial statements. They are:

<u>The City of Grand Rapids and County of Kent Joint Building Authority ("JBA")</u> was created by the City and the County of Kent, Michigan (the "County") under the provisions of Act 31, Public Acts of 1948 of the State of Michigan (First Extra Session), as amended. The JBA is governed by a three member Board of Commissioners of which one member is appointed by the City Commission, one member is appointed by the County Commission and one member is appointed by joint action of the City Commission and the County Commission. Because it is legally separate from the City, the JBA is not reported as part of the primary government. Summary financial information is as follows:

	At June 30, 2010		Year ended June 30, 2010
Total Assets	\$ 207,019,359		
Total Liabilities	\$ 101,427,632	Revenues	\$ 5,700,122
Total Net Assets	105,591,727	Expenses	(9,930,228)
Total Liabilities and Net Assets	\$ 207,019,359	Change in Net Assets	\$ (4,230,106)

<u>The Grand Rapids—Kent County Convention / Arena Authority ("C/AA")</u> was created when the City entered into an agreement with the County of Kent to establish an authority pursuant to Act 203 of the Public Acts of 1999, the Convention Facility Authority Act. The C/AA is a separate legal entity established for the purpose of acquiring, constructing and operating convention facilities. The operating agreement provides that any facility operating deficits will be covered first by the net income of other C/AA facilities, second by an operating reserve fund and third by certain lodging excise tax revenues. The City and the County will share any remaining deficit equally. Summary financial information is as follows:

	At June 30, 2010		Year ended June 30, 2010
Total Assets	\$ 29,722,864		
Total Liabilities	\$ 4,205,629	Revenues	\$ 11,099,547
Total Net Assets	25,517,235	Expenses	(10,361,316)
Total Liabilities and Net Assets	\$ 29,722,864	Change in Net Assets	\$ 738,231

<u>Grand Valley Regional Biosolids Authority</u> was created by the City and the City of Wyoming under the provisions of Act 233, (Public Acts of Michigan of 1955, as amended, MCL 124.281), for the development, construction and operation of a regional biosolids management project. The City and Wyoming will share equally the initial costs, ongoing administrative costs and planning and design of the project. Articles of incorporation were adopted April 2004. Summary financial information is as follows:

	At 、	June 30, 2010		Year end	ded June 30, 2010
Total Assets	\$	37,123,987			
Total Liabilities	\$	32,475,442	Revenues	\$	6,520,187
Total Net Assets		4,648,545	Expenses		(6,652,097)
Total Liabilities and Net Assets	\$	37,123,987	Change in Net Assets	\$	(131,910)

#### **REPORT COPIES**

Individual audited financial reports of the component units and joint ventures of the City can be obtained from the City Comptroller's Office in City Hall, except for Pension Fund reports—which can be obtained from the City's Pension Office. Selected reports are also available in the Comptroller's Department and Retirement System sections of the City's web site, <u>www.grcity.us</u>.

City of Grand Rapids Comptroller's Office 300 Monroe Avenue NW Grand Rapids, Michigan 49503 (616) 456-3189 City of Grand Rapids Pension Office 233 East Fulton Avenue, Suite 216 Grand Rapids, Michigan 49503 (616) 456-4300

#### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include both Government-wide financial statements (based on the City as a whole) and Fund statements (based on individual funds). Both the Government-wide and Fund financial statements categorize primary activities as either governmental or business-type.

#### Government-wide financial statements:

The statement of net assets and the statement of activities report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. On the statement of net assets, net assets are reported in three categories as follows:

- 1. Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other related debt attributed to the acquisition, construction, or improvements of those assets.
- 2 Restricted net assets result when constraints placed on the use of assets are either externally imposed by creditors, grantors, or contributors or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories and thus are generally available for use in operations. Unrestricted net assets are sometimes segregated and designated to indicate that management does not consider them to be available for general operations. Such designations can be increased, decreased or eliminated at management's discretion.

The Government Wide Statement of Activities reflects both the gross and net costs per functional category (General Governmental, Public Safety, Public Works, Culture and Recreation, and Urban and Community Development), which are otherwise being supported by general government revenues (property, income tax and certain intergovernmental revenues). The Statement of Activities analyzes gross expenses (including depreciation) by program revenues, operating and capital grants by functional area. Revenues reported as program revenues must be directly associated with a function or they are reported as a general revenue. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

## 1. Summary of Significant Accounting Policies, continued:

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

The net expense for each function or activity is normally covered by the City's general revenues.

This government-wide focus is centered on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

#### Funds financial statements:

.

The Funds financial statements are, in substance, similar to the financial statements presented in the previous financial reporting model. Emphasis in the Funds financial statements is on the major funds in either the governmental or business-type categories. Non-major funds are summarized into a single column by category.

Since the Governmental Fund statements are presented on a different measurement focus and basis of accounting than the Government-wide statements, reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the Fund-based financial statements to the governmental column of the Government-wide presentation.

Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's ongoing operations. The principal operating revenues of the City's Enterprise and Internal Service Funds are charges to customers for sales and services. The City also recognizes as operating revenue fees intended for the costs of connecting new customers to the system. Operating expenses for Enterprise and Internal Service Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internal Service Funds of the City government (which provide services primarily to the various funds of the government) are presented, in summary form, as part of the Proprietary Fund financial statements. Since the principal user of the internal services are the City's governmental activities these services are allocated and included in the governmental column when presented at the Government-wide level. The costs of these services are allocated to the appropriate functional activity.

When appropriate, surplus or deficits in the Internal Service Funds are allocated back to various users within the Government Wide Statement of Activities.

The City's Fiduciary Funds are presented in the Fund financial statements by type. Since the assets in these funds are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the Government-wide statements.

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary, Internal Services and Fiduciary Trust Fund statements. Revenues are recognized when earned and expenditures are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or within 60 days thereafter for property taxes or 90 days for other revenues. Expenditures are recorded when the related fund liability is incurred, except for debt service and expenditures related to certain compensated absences; claims and judgments are recognized when the payment is due.

Property and income taxes, intergovernmental revenue and grants, state-shared taxes, interest earned and payments in lieu of taxes are susceptible to accrual because they are both measurable and available to finance expenditures of the current period.

Entitlements and shared revenues are recorded at the time of receipt or earlier if they meet the accrual criteria. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

For its business-type activities and Proprietary Funds, the City has elected to apply all applicable GASB pronouncements as well as any applicable pronouncements of the Financial Accounting Standards Board, the Accounting Principles Board or any Accounting Research Bulletins issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements. The City has elected not to follow subsequent private-sector (FASB) guidance.

The City of Grand Rapids reports the following major Governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in the other funds.

The Library Fund accounts for the operation, maintenance and capital improvements of the Public Library System. Financing is provided by a dedicated property tax levy, library revenues, contributions and trust assets willed to the City for the purpose of buying new books and other library operations.

The Refuse Fund accounts for the collection and removal of trash and debris. Financing is provided by special tax millage, sale of refuse bags and tags, and rentals of trash collection units.

# 1. Summary of Significant Accounting Policies, continued:

The Major and Local Streets Funds account for the maintenance and construction of all major streets, trunk lines and local streets. Financing is provided by special revenue from P.A. 51 State Shared Gas and Weight Taxes and charges for various services.

The Streets Capital Construction Fund accounts for the construction of capital projects to be used in governmental activities. Financing is provided by bonds, property taxes, the Major Streets Fund and contributions from private sources.

The General Capital Construction Fund accounts for the construction for capital projects to be used in governmental activities. Financing is provided by bonds, property taxes, income taxes, transfers from other funds and contributions from private sources.

The Grand Rapids Building Authority Construction Fund accounts for the construction projects of the Grand Rapids Building Authority. The only current project is Phase III of the Community Archive and Research Center, Weston/Commerce Ramp, Gallery on Fulton, and Ionia/Mason Lot. Financing is provided by bonds and private contributions.

The City of Grand Rapids reports the following major Proprietary funds:

The Water Supply System Fund accounts for the operation and maintenance, capital additions, improvements and retirement of revenue bonds of the water supply system. Financing is provided by user charges and contributions by other funds, municipalities and customers.

<u>The Sewer Disposal System Fund</u> accounts for the operation and maintenance, capital additions, improvements and retirement of bonds of the sewage disposal system. Financing is provided by user charges, federal grants and contributions from other funds, municipalities and customers.

<u>The Auto Parking System Fund</u> accounts for the operations and maintenance, capital additions, improvements and retirement of bonds of the auto parking system. The fund was established to provide parking facilities on and off the streets. Financing is provided by user charges.

Additionally, the City reports the following fund types:

The Internal Service Funds account for data processing, fleet management, facilities management, insurance services and engineering services provided to City departments on a cost reimbursement basis.

<u>The Employee Benefit Trust Funds</u> account for the accumulation of resources to be used for retirement annuity payments and retiree health care payments in appropriate amounts and times in the future .

The Agency Funds account for the collection and distribution of property taxes.

#### USE OF RESOURCES:

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### **BUDGETS AND BUDGETARY ACCOUNTING**

The City follows the following procedures in establishing the budgetary data reflected in the financial statements:

The Uniform Budgeting Act (P.A. 2 of 1968) of the State of Michigan requires that annually a balanced budget on the modified accrual basis of accounting be adopted by the local legislative body in the form of a general appropriation act for the General and all Special Revenue Funds. The City's budget is adopted on the modified accrual basis consistent with generally accepted accounting principles ("GAAP").

Prior to May 31, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted by the City Commission to obtain taxpayer comments.

Prior to June 30, a separately issued budget report, which demonstrates legal compliance at the legal level of budgetary control, is enacted through passage of an ordinance.

Appropriations are authorized by ordinance at the departmental level within the General and Street Funds and by fund for all other annually budgeted funds. This is the legal level of budgetary control. Administrative control is maintained through the establishment of more detailed line-item budgets. Budgeted amounts presented in the financial statements are as originally adopted, or as amended by the City Commission during the fiscal year.

The general appropriation ordinance authorizes the City Comptroller to transfer budgeted amounts between accounts within the same department of any fund upon written request by a department or division head and approval by the City Manager. Transfers between departments or between funds must be approved by the City Commission.

Supplemental appropriations are approved by the City Commission in the form of budget ordinance amendments. These appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the City Commission.

#### **CASH AND INVESTMENTS**

Cash resources of the primary government and component units, except for the Pension Funds and certain restricted assets related to bond issues, are managed by the City Treasurer in an internal investment pool. Each fund's equity in this pool is deemed to be a cash equivalent for financial reporting purposes because cash may be withdrawn at any time without prior notice or penalty.

Bank deposits are stated at cost plus compounded interest receivable. Investments are stated at fair value. Interest income earned as a result of cash and investment pooling is distributed to the appropriate funds. Interest earned on cash balances of funds whose continued existence is reliant on an annual subsidy from the General Fund, including Cemetery Operations, Capital Project, Street Capital Project, and the District Court Fund is recorded in the General Fund.

#### **DUE FROM OTHER GOVERNMENTAL UNITS**

1

Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Reimbursements received more than 90 days after year-end are not recognized as revenue until the following year. Revenues received in advance of project costs being incurred are deferred. Capital grants for capital asset additions to the Proprietary Funds are recorded as receivables and a corresponding increase to revenues when reimbursable project costs are incurred.

In evaluating the appropriate accruals for intergovernmental revenues (grants, subsidies and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and nearly irrevocable. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

#### **INVENTORIES**

Inventories recorded in the Proprietary Funds, with the exception of Sewage Disposal System, are valued at the lower of cost (first-in, first-out) or market. The Sewage Disposal System inventories are valued at average cost. Governmental Funds use the purchases method to account for inventories by charging the inventory items to expenditures at the time of purchase. The purchases method requires that significant year end inventory balances be reflected by a direct adjustment to beginning fund balance.

#### **CAPITAL ASSETS**

Capital assets, which include property, buildings, equipment, and infrastructure assets, are reported in the applicable columns in the government-wide financial statements. Capital assets having a useful life in excess of one year with costs in excess of threshold amounts are capitalized. Capital assets are valued at historical cost or estimated cost if actual cost is not available. Donated capital assets are valued at fair market value on the date of donation. Infrastructure, such as roads, bridges, and traffic signals, was capitalized for the first time in fiscal year 2002. Because a large portion of the assets were donated, transferred from another unit of government, or partially funded by other parties, the capitalization was based on an inventory of the public infrastructure assets. GASB 51 was implemented in FY2010 to add intangible assets to the capital assets of the City. Now included with capital assets are easements, right of ways and software. Current replacement cost data was calculated and then trended back to the year of the construction, or most recent reconstruction, of the asset to determine the cost and depreciation presented in the financial statements.

Asset Category	Useful Life (Years)	Threshold
Land improvements	20	\$ 10,000
Buildings and structures	20-50	50,000
Leasehold improvements	10	50,000
Equipment	3-30	10,000
Software	5-10	50,000
Water mains	75	20,000
Sewer service mains	50	20,000
Infrastructure	20-25	1,000,000

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest accrued during the construction phase of capital assets of business-type activities is included as part of the capitalized value. Depreciation is computed using the straight-line method over the estimated useful lives shown in the preceding table.

#### PROPERTY AND INCOME TAXES

The City bills and collects its own property taxes. Taxes are levied on July 1 and are due without penalty on or before July 31. The property taxes attach as an enforceable lien on all property as of July 1. Uncollected real property taxes as of March 1 each fiscal year are turned over to Kent County for collection. Collection of delinquent personal property taxes remains the responsibility of the City Treasurer. Since all City property taxes levied are current receivables, tax revenues are recognized when levied. An allowance reducing revenues is recorded for uncollected delinquent personal property taxes and for estimated refunds resulting from property tax appeals.

The City also acts as the billing and collection agent for the State of Michigan, Kent County, the local transit authority ("Interurban Transit Partnership") and the independent school districts within the City limits. All state and school district taxes are billed with the City taxes on the July 1 levy and due without penalty on July 31. The majority of Kent County taxes are billed on July 1 with the remainder billed on December 1 and are due without penalty on or before February 14. Taxes collected on behalf of other governmental units are accounted for in agency funds. Uncollectable real property taxes as of March 1 are turned over to Kent County for collection. The City Treasurer remains responsible for collecting delinquent personal property taxes.

At July 2009, the total assessed value of all real and personal property in the City subject to *ad valorem* taxation was \$5,471,356,300 before the reductions described in this paragraph. The assessed value generally represents 50% of the estimated current value of the property. Beginning in fiscal year 1995 the State constitution has limited the annual increase in taxable portion of the assessed value of existing property to the lesser of the rate of inflation or 5% until a transfer of ownership of the property occurs. At the time of transfer of ownership of property, all property is assessed at 50% of current value. The total *ad valorem* base was reduced \$613,587,945 by this limitation, reducing City tax revenues by approximately \$5,136,300 for fiscal year 2010.

Additionally, beginning in fiscal year 1998, State law exempted from virtually all State and local taxation, for a period of 12 years, income earned and property located in the City's six "Renaissance Zones". This exemption reduced the *ad valorem* roll total by approximately \$238,026,000 reducing City property tax revenues by approximately \$1,992,000 for fiscal year 2010.

The City's portion of the property tax levy per \$1,000 of taxable value for fiscal year 2010 was based on the following rates:

		Authorized Millage Rate by either	Millage Rate as permanently reduced
	Millage Rate Used	State law or City charter	by State Constitution
General operating	4.1070	4.2600	4.1070
Promotional and advertising	0.0106	\$50,000 maximum	\$50,000 maximum
Refuse collection	1.8000	3.0000	2.7711
Library operating	2.0728	2.1500	2.0728
Library capital	0.3805	0.3950	0.3805

An income tax is imposed on income earned within the City regardless of the residence of the taxpayer and on all income of City residents. Residents paid 1.3% of all taxable income and non-residents paid 0.65% of taxable income earned within the City limits during fiscal year 2010.

#### COMPENSATED ABSENCES

City employees are granted vacation and sick leave in varying amounts based on length of service, terms of collective bargaining agreements, and City policies. Employees are limited by bargaining agreements or policy as to the amount of vacation that can be carried from one calendar year to another. Upon termination, employees are paid for unused vacation at their current rates. Unused accumulated sick leave is paid to employees with ten or more years of continuous service who retire or resign as provided by bargaining agreements on policy. It is the City's policy to recognize as a liability the obligation for vacation pay and sick leave in the government-wide and proprietary funds at the time the liability is incurred. In governmental fund statements, only amounts immediately payable due to terminations are reported as liabilities. A portion of the Governmental Fund balance is reported as Designated for Compensated Absences, representing the vested portion of compensated absences.

#### **SELF INSURANCE**

The City is predominantly self-insured (general liability, workers' compensation and health). It is the City's policy to recognize the cost of self-insured claims at the time the liability is incurred in the Enterprise Funds and the Insurance Payment Internal Service Fund, as applicable. Budgetary appropriations are made to the extent that current claims can be anticipated. Changes in the balances of claim liabilities are as follows:

	2010	2009
Unpaid claims - beginning of year	\$ 10,111,785	\$ 10,400,814
Incurred claims, net of changes in estimates	19,005,113	30,068,557
Claim payments	(20,646,098)	(30,357,586)
Unpaid claims - end of year	\$ 8,470,800	\$ 10,111,785

The extent of purchased insurance coverage (i.e., property, workers' compensation, and general liability stop loss coverage) has not changed significantly from previous years. Settlements, if any, on losses covered by insurance have not exceeded insurance coverage for each of the past three fiscal years.

# 2. Equity in Pooled Cash and Investments

The City maintains an investment pool for most City funds. Each fund's portion of the investment pool is displayed on the balance sheet as "Equity in pooled cash and investments". The City Treasurer is responsible for most investments, with the exception of the resources of the Retirement Systems' trust funds which are managed by their own Boards of Trustees.

The laws of the State of Michigan, the City of Grand Rapids Charter and the City ordinance on investments, and the City's Investment Policy authorize the Treasurer to invest surplus monies belonging to and under the control of the City in investment instruments as follows:

Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.

Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution, but only if the financial institution is a state or nationally chartered bank or state or federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and that maintains a principal office or branch office located in this state under the laws of this state or the United States.

Commercial paper rated at the time of purchase within the two highest classifications established by not less than two of the following four nationally recognized statistical rating organizations (NRSRO): Moodys, Standard and Poors, Fitch ICBA, or Duff and Phelps. Maturities can not be more than 270 days after the date of the purchase. Commercial paper of any one firm shall not exceed 10% of the City's investments, excluding bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States. The City shall be limited to a maximum of 10% of a firm's total outstanding commercial paper.

United States or federal agency or instrumentality obligation repurchase agreements.

Banker's Acceptances of United States Banks.

Obligations of this state or any of its political subdivisions that, at the time of purchase, are rated as investment grade by not less than 1 standard rating service.

Mutual funds, registered under the investment company act of 1940, composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

Investment pools organized under the local government investment pools acts and/or, investment pools organized under the surplus funds investment pool act, provided the fund has an average maturity less than 90 days.

#### GENERAL CITY—DEPOSITS

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City's deposits may not be returned to the City. Most deposits are uninsured and uncollateralized. At year-end, the carrying value of the City's deposits (included in "Equity in Pooled Cash and Investments") was \$186,029,967 and the associated bank balances totaled \$189,003,443. Of the bank balances, \$2,836,141 was covered by federal deposit insurance. Accordingly, the remaining deposits of \$186,167,302 were uninsured and exposed to custodial credit risk. The City has no policy regarding custodial credit risk.

39

## 2. Equity in Pooled Cash and Investments, continued:

The State of Michigan requires deposits be maintained in depositories that maintain a principal office or branch office within the State of Michigan. City Commission Policy #400-01, initially adopted on September 26, 1989, establishes various criteria that qualify certain financial institutions, limits the total amount of certificates of deposit with any one institution, and provides for other practices used by the City of Grand Rapids to invest funds and control portfolio risk. Not less than annually, the City Treasurer's Office reviews the financial data of the banks with which deposits are placed to make sure the banks meet the City's profitability standard. Banks must show a net profit on three of their last four annual financial statements and an aggregate profit over the four-year period. The review includes, but is not limited to, evaluating the safety of the City's capital and defining parameters on the amount of City investments placed with any one institution. Pursuant to the Investment Policy, certificates of deposit with an institution at the time of the investment are limited to 25% of total of certificates of deposits plus other investments. The City's certificates of deposits with an institution shall not exceed 25% of the total certificates the institution has issued over \$100,000.

If a bank is a new institution, the profitability standards are to be adjusted to available information requiring that financial reporting reflect an aggregate profit for the available reporting periods and an overall profit in 75% of the available periods for which information is available. In the event that the City Treasurer deems that sufficient capital exists, the profitability standard may be waived and amounts may be invested up to 1/10th of the capital (excluding borrowing, loan losses, and goodwill) of the financial institution.

At June 30, 2010, the City had the following deposits:

				Tot	als
Financial Institution	Certificates of Deposit	Money Market Accounts	Other Deposit Accounts	Dollars	Percentages
Bank of NewYork Mellon	\$-	\$ -	\$ 1,420,725	\$ 1,420,725	0.76 %
Fifth Third Bank	25,000,000	804,449	-	25,804,449	13.87
Grand Rapids Family CU	500,000	<b></b>		500,000	0.27
Huntington Bank	-	52,941,176	-	52,941,176	28.46
JP Morgan Chase Bank	-	752,053	-	752,053	0.40
Lake Michigan C U	1,000,000	-	-	1,000,000	0.54
Mercantile Bank	32,600,000	10,185,024	-	42,785,024	23.00
PNC Bank	-	27,851	-	27,851	0.01
The Bank of Holland	2,500,000	8,294,765	-	10,794,765	5.80
The Private Bank	41,000,000	-	-	41,000,000	22.04
United Bank of Michigan	5,000,000	-	-	5,000,000	2.68
Other deposits, various banks		6,126	3,997,798	4,003,924	2.15
Total	\$ 107,600,000	\$ 73,011,444	\$ 5,418,523	\$ 186,029,967	100.00 %
Percentage	57.84 %	39.25 %	2.91 %	100.00 %	

#### **GENERAL CITY—INVESTMENTS**

#### Credit Risk

Credit Risk is the risk that an issuer or other counter-party to an investment will not fulfill its obligations. The investment policy limits this risk by limiting investments in commercial paper to those rated in one of the two highest classifications established by at least two NRSROs at the time of purchase and limiting the purchase of municipal obligations to those rated investment grade by at least one NRSRO. All Money Market Mutual Funds are rated AAA by two or more of the NRSROs.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the City may not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City minimizes custodial credit risk by pre-qualifying broker/dealers, intermediaries and advisors with which the City executes investment transactions by reviewing references and the net worth of their investment company. At June 30, 2010, all investments were held by the City's agents in the City's name.

#### Interest Rate Risk

Interest rate risk is the exposure of investments to change in market value as interest rates change. The Treasurer's policy limits maturities of each investment to no longer than three years to minimize interest rate risk. As a general rule, the Treasurer's office avoids the risk that changes in market interest rates will negatively impact any fund by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations. The City avoids the need to sell securities in the open market by investing operating funds primarily in shorter-term laddered certificates of deposit securities, liquid asset funds, money market funds, or similar accounts and/or investment pools in accordance with the City's cash requirements. At June 30, 2010 the City's investments had the following maturities:

	 Fair Value	Maturity (Days)
U. S. Treasury Bills	\$ 16,949,000	1
U. S. Treasury Bills	376,834	92
U. S. Treasury Notes	605,683	92
Commercial Paper	19,995,989	6
Commercial Paper	1,496,896	62
Municipal Bonds	1,115,000	305
Money Market Mutual Funds	7,290,803	<90

#### **Concentration of Credit Risk**

The City's Investment Policy places limits on the amount that may be invested in any one issuer. There is a maximum of 25% per financial institution at the time of investment. In addition, the purchase of commercial paper of any one company shall be limited to 10% of that company's total outstanding commercial paper and shall not exceed 10% of the City's investments at the time of purchase, when non-negotiable Certificates of Deposit are included, and U.S. Treasury Securities are excluded from the calculation. On June 30, 2010 more than 5% of the City's investments were in commercial paper of ING America. These investments as shown above were 44.95% of the City's total investments, excluding non-negotiable certificates of deposit.

# 2. Equity in Pooled Cash and Investments, continued:

#### RETIREMENT SYSTEMS—DEPOSITS

The systems do not maintain any checking or other demand/time deposit accounts. Accounts reported as cash in the statement of plan net assets are composed entirely of short-term investments in investment accounts or funds in the custody of the counter-party of an unsettled trade.

#### **RETIREMENT SYSTEMS—INVESTMENTS**

The investments of the City's two Retirement Systems are designed to comply with requirements of the State of Michigan, Public Act 314 of 1965 (MCL 38.1132 *et seq*), which has numerous investment limitations depending on the type of investment. These restrictions are summarized in Note 7. In addition, contracts between the systems and their investment managers impose additional restrictions on the securities each investment manager may purchase on behalf of the system. Currently both retirement systems are utilizing the same managers with the same investment manadates, although the individual securities in each portfolio may differ. Each Retirement System has a different fiscal year end which also contributes to differences in the reported portfolio composition. The assets accumulated by a pension system are used to fund liabilities that mature decades in the future. Because of this long-term orientation, they are allowed to invest in assets that have substantially greater risk of decline in value over the short-term than would be prudent for the investments described above that are used to fund general city functions.

#### **Custodial Credit Risk**

Custodial Credit Risk for investments is the risk that in the event of the failure of the counter-party to a transaction, the system will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Custodial Credit Risk is minimized by having most investments either in the form of open end mutual funds, or held by the system's agent, Northern Trust Co., in the name of the system. As of December 31, 2009, no cash equivalents of the Police and Fire Retirement System (P&F) were exposed to custodial credit risk. As of June 30, 2010, \$5,802 of the General Retirement System (GRS) cash equivalents were exposed to custodial credit risk because they were an uninsured, uncollateralized deposit not held by the system's custodian.

#### **Concentration of Credit Risk**

Concentration of Credit Risk is the risk of loss attributed to the magnitude of an investment in a single issuer. State statute and the systems' investment policies provide that no single issuer will represent more than 5% of the total fund. As of each system's fiscal year end, no single issuer within either portfolio represented more than 5% of the total fund or of the plan net assets.

#### Credit Risk

Credit Risk is the risk that an issuer or other counter-party to an investment will not fulfill its obligations. The fixed income portfolio invests in both investment grade bonds as well as high yield bonds rated below investment grade, however, the Investment Policy states the composite credit rating for the entire portfolio is not to be below an "A" rating.

As of December 31, 2009, the fixed income securities in the P&F portfolio had the following credit ratings:

Fair value by	S&P Rating										
Investment Type		AAA	AA	А	BBB	BB	В	000	CC	AGY/TSY	Not Rated
Asset Backed Securities	\$	2,874,067	\$ -	\$ -	\$ -	\$ 163,200	\$ 385,495	\$ -	\$242,160	\$ -	\$ 618,122
Commercial Mortgage Bkd		1,275,223	-	-	_	-	-	-	-	626,609	180,654
Commercial Paper		-	-	-	-	-	-	-	-	-	-
Corporate Bonds		-	814,900	3,550,641	2,905,373	522,134	172,375	259,048	15,840	-	41,241,037
Government Agencies		655,520	-	152,597	-	-	-	-	-	-	-
Government Bonds		5,535,227	-	-	79,125	-	-	-	-	-	<del>~</del>
Gov't Mortgage Backed		-	-	-	-	-	-	-	-	8,495,150	-
Municipal/Provincial Bonds		-	-	-	93,715	-	-	-	-	-	-
Non-Go√t Backed. – CMOs		674,730	-	. ++	· _	443,885	371,424	904,955	-	-	2,307,191
Other Fixed Income		-	-	-	-	-	-	-	-	-	5,998
Short-term Investment Funds	·	<del></del>		-		-	-	*	-	-	3,039,575
	<u>\$ 1</u>	1,014,767	\$ 814,900	\$ 3,703,238	\$ 3,078,213	<u>\$ 1,129,219</u>	\$ 929,294	\$1,164,003	\$258,000	\$9,121,759	\$ 47,392,577

As of June 30, 2010, the fixed income securities in the GRS portfolio had the following credit ratings:

Fair value by					S&P F	lating				
Investment Type	AAA	AA	Α	BBB	BB	В	CCC	CC	AGY/TSY	Not Rated
Asset Backed Securities	\$ 3,477,404	\$ -	\$ -	\$ -	\$ 426,579	\$355,075	\$-	\$245,961	\$-	\$ -
Commercial Mortgage Bckd	3,830,890		-	-	-	. <b></b>	-	-	· -	-
Corporate Bonds	-	836,478	3,799,073	3,290,386	751,627	116,222	214,060	-	-	49,867,545
Government Agencies	802,654	-	201,312	-	-	· -	-	-	-	293,850
Government Bonds	7,845,204	-	-	86,437	-	-	-	-	-	-
Gov't Mortgage Backed	<b></b>	-	-	-	-	-	-	-	10,589,531	-
Municipal/Provincial Bonds	-	-	-	82,933	-	-	-	-	-	-
Non-Gov't Backed. – CMOs	564,036	-	-	-	-	-	1,399,471	231,478	-	2,388,166
Other Fixed Income	-	-	-	-	-	-	-	-	-	6,166
Short-term Investment Funds		-		-	-	-	-	-		1,950,818
	\$ 16,520,188	\$ 836,478	\$ 4,000,385	\$3,459,756	\$1,178,206	\$471,297	\$1,613,531	\$477,439	\$10,589,531	\$ 54,506,545

#### Interest Rate Risk

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Both Retirement Systems structure their fixed income portfolios to be approximately neutral in duration and interest rate risk to that of the benchmark (Barclays Aggregate Index). The two portfolios contained the following debt investments and maturities at their respective fiscal year ends:

Police & Fire:	Investment Maturities in Years							
Investment Type	Fair value	Less than 1	1 - 6	6 - 10	More than 10	Not Determined		
Asset Backed Sec.	\$ 4,283,043	\$-	\$ 1,610,838	\$ -	\$ 2,672,205	\$ -		
Commercial Mtg. Bkd.	2,082,487	-	-	-	2,082,487	-		
Corporate Bonds	49,481,348	576,993	3,970,946	1,171,956	3,260,233	40,501,220		
Government Agencies	808,117	152,597	655,520	-	-	-		
Government Bonds	5,614,352			1,554,668	4,059,684			
Government Mortgage Backed	8,495,150	-	48,481	1,010,737	7,435,932	-		
Index Linked Gov. Bonds	-	-	-	-	-	-		
Municipal/Provincial Bonds	93,715	-	-	<del></del>	93,715	-		
Non-Government Bkd. – CMOs	4,702,186	-	-	173,656	4,528,530	-		
Short-Term Bills & Notes	-	-	. –	-	-	-		
Other Fixed Income	5,998	-	-	-		5,998		
Short-Term Investment Funds	3,039,575	-				3,039,575		
	\$ 78,605,971	\$ 729,590	\$ 6,285,785	\$ 3,911,017	\$ 24,132,786	\$ 43,546,793		

General Retirement System:			rs				
Investment Type	Fair value	Fair value Less than 1		6 - 10	More than 10	Not Determined	
Asset Backed Sec.	\$ 4,505,019	\$ -	\$ 1,609,618	\$ -	\$ 2,895,401	\$-	
Commercial Mtg. Bkd.	3,830,890	-	-	-	3,830,890	-	
Corporate Bonds	58,875,391	2,799,508	28,742,874	16,181,990	11,151,019	-	
Government Agencies	1,297,816	201,312	802,654	-	293,850	-	
Government Bonds	7,931,641	-	1,725,102	-	6,206,539	_	
Government Mortgage Backed	10,589,531	-	378,947	577,813	9,632,771	-	
Municipal/Provincial Bonds	82,933	-	-	-	82,933	-	
Non-Government Bkd. – CMOs	4,583,151	_	. –	911,024	3,672,127	-	
Other Fixed Income	6,166	-	-	-	-	6,166	
Short-Term Investment Funds	1,950,818	1,950,818	-	-	-	-	
	\$ 93,653,356	\$ 4,951,638	\$33,259,195	\$17,670,827	\$ 37,765,530	\$ 6,166	

#### Foreign Currency Risk

Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. In general, the foreign currency exposure resulting from international investments is not hedged. This exposes the portfolio to foreign currency risk, which is not expected to harm or help the performance of the fund in a significant way over the long term. As of the indicated fiscal year-ends, the systems had the following U.S. dollar value of investments denominated in the indicated foreign currencies:

		P&F at		GRS at		
Investment Type	Currency Denomination	December 31,	2009	June 30, 2010		
Common & Preferred Stock	Austrialian dollar	\$ 382	,900	\$	416,394	
	Brazilian real	1,012	,368		1,753,166	
	British pound	7,817	,920		7,499,880	
	Canadian dollar	2,879	,598		4,000,735	
	Chilean peso	409	,513		404,364	
	Chinese yuan renminbi	428	,649		757,872	
	Danish krone	890	,045		964,928	
	Euro	14,128	,010		11,529,817	
	Hong Kong dollar	1,206	,040		1,356,472	
	Indian rupee	104	,148		119,081	
	Israel	370	,625		627,199	
	Japanese yen	4,723	,897		5,888,693	
	Norwegian krone	892	,987		778,388	
	Singapore dollar	449	,019		-	
	South African	221	,734		418,754	
	Swedish krona	697	,560		397,638	
	Swiss franc	3,248	,039		3,657,671	
Government Bonds	Mexican peso	79	,125		86,438	
Corporate Bonds	Australian dollar	376	,985		587,306	
	Brazilian real	249	,790		286,691	
	British pound	644	,143		661,248	
	Euro	928	,559		971,486	
	Republic of Korea won	542	,152		556,217	
Government agencies	Mexican peso	152	,597		-	
	Republic of Korea won		-		201,312	
		\$ 42,836	,403	\$	43,921,750	

#### Securities Lending Risk

Public Act 314 permits and Trustees have implemented a securities lending program whereby each system, through The Northern Trust Company (NT), lends its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. Both systems authorized NT to utilize the Core U.S.A. Collateral Section in which all collateral is in U.S. dollars only and available to participating lenders who are domiciled or reside in the U.S.A. Cash, letters of credit, or government securities are collateral for loans of securities to approved borrowers. Cash collateral is invested in the short- term investment pool that maintains a maturity independent of, and longer than, the average length of a securities loan. Cash collateral may also be invested separately in "term loans", in which case the investments match the loan term. These loans can be terminated on demand by either lender or borrower. Initial collateral levels will not be less than 102% of the market value of the borrowed securities, or not less than 105% if the borrowed securities and the collateral are denominated in different currencies.

As of December 31, 2009, the P&F had the following balances related to securities lending transactions:

Fair Value of Loaned Securities Collateralized									
Investment Type	by C	ash Collateral	Cash Collateral						
Global Equities	\$	4,303,942	\$	4,521,687					
U.S. Corporate Fixed Income		1,622,826		1,672,465					
U.S. Equities		7,529,915		7,773,237					
U.S. Govt. Fixed Income		3,696,310		3,788,455					
	\$	17,152,993	\$	17,755,844					

Pain Value of Leaved

As of June 30, 2010, the GRS had the following balances related to securities lending transactions:

Investment Type	Fair Value of Loaned Securities Collateralized by Cash Collateral		 Cash Collateral			 on-Cash Illateral
Global Equities	\$	5,033,584	\$ 5,311,085	\$	67,183	\$ 70,926
U.S. Agencies		-	-		-	-
U.S. Corporate Fixed Income		813,730	835,831		-	-
U.S. Equities		6,272,787	6,485,393		-	-
U.S. Govt. Fixed Income		7,954,183	8,116,018		-	 
	\$	20,074,284	\$ 20,748,327	\$	67,183	\$ 70,926

# 2. Equity in Pooled Cash and Investments, continued:

At their fiscal year-ends, neither system had credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the Retirement Systems. NT shall indemnify the systems if it is unable to recover borrowed securities and distributions made during the term of the loan or loans with respect to those securities as a result of either 1) NT fails to make a reasonable determination of the creditworthiness of a borrower, 2) NT fails to demand adequate and appropriate collateral on a prompt and timely basis, perfect a security interest, obtain equivalent rights in the collateral or maintain control of the collateral or 3) NT fails to otherwise perform its duties and responsibilities under its agreement with the systems or applicable law. All securities loans can be terminated on demand by either the system or NT and is subject to the performance by both parties of any of their respective obligations that remain outstanding at the time of termination. Upon termination of this program by either party, NT shall terminate all outstanding loans of the securities and shall make no further loans. The systems do not have the ability to pledge or sell collateral securities without a borrower default. There are no restrictions on the amount of the loans that can be made..

## 3. Stewardship, Compliance and Accountability

The legal level of budgetary control is the department level within each fund. With the exception of, the General Fund, the Street Funds, and various Capital Project and Grant Funds where authorized appropriations span multiple years, funds contain the operations of a single department. For the year ended June 30, 2010, expenditures exceeded appropriations in the following annually budgeted governmental funds:

Fund	Excess			
General Special Revenue	\$	5,239		
Economic Development Corp		53,359		
Drug Law Enforcement		153,324		

The SmartZone Local Development Financing Authority, a discretely presented component unit, had a fund deficit of \$1,946,915 at June 30, 2010. The deficit is solely the result of the issuance of long-term bonds that are a liability of the Authority to finance development projects that are not an asset of the authority. Funding is available to pay annual required debt service payments.

#### 4. Restricted Assets

Certain bond issues require the restriction of assets. The amount of restricted assets is determined by authorized construction projects, requirements specified in bond ordinances and current bond maturities. Restricted assets as shown in the Statement of Net Assets as of June 30, 2010 consist of the following:

		Proprietary Funds								
	Water	Supply System	Sewage	Disposal System	Inte	rnal Service		Total		
Equity in pooled cash and investments	\$	18,043,849	\$	11,317,926	\$		\$	29,361,775		
Funds held by trustee		9,233,852		10,294,100		2,243,501		21,771,453		
Loans receivable		223,528		166,719		-		390,247		
Deferred bond costs		5,519,116		1,866,362	_	-		7,385,478		
Total restricted assets	\$	33,020,345	\$	23,645,107	\$	2,243,501	\$	58,908,953		

# 5. Capital Assets

Capital assets at June 30, 2010 are summarized as follows:

	Balance July 1, 2009	Additions	Deletions	Balance June 30, 2010	
Governmental activities					
Capital assets, not being depreciated:					
Land	\$ 17,161,976	\$ 926,997	\$ -	\$ 18,088,973	
Easement/Right of Way	-	454,381		454,381	
Construction in progress	8,065,559	1,758,901	7,806,649	2,017,811	
Total capital assets, not being depreciated	25,227,535	3,140,279	7,806,649	20,561,165	
Capital assets, being depreciated:					
Land improvements	37,481,894	149,099	-	37,630,993	
Buildings and structures	177,507,772	6,688,611	11,643,571	172,552,812	
Leasehold improvements	254,766	-	-	254,766	
Machinery and equipment	30,200,128	1,799,416	208,874	31,790,670	
Motor vehicles	45,850,122	1,665,278	847,804	46,667,596	
Furniture	5,162,224	154,345		5,316,569	
Software	-	684,869	-	684,869	
Infrastructure	519,956,935	5,160,099		525,117,034	
Total capital assets, being depreciated	816,413,841	16,301,717	12,700,249	820,015,309	
Less accumulated depreciation for:					
Land improvements	20,039,322	1,500,124	-	21,539,446	
Buildings and structures	68,929,490	5,967,544	8,769,185	66,127,849	
Leasehold improvements	254,766		-	254,766	
Machinery and equipment	19,608,918	2,435,874	146,369	21,898,423	
Motor vehicles	30,475,312	3,518,848	835,672	33,158,488	
Furniture	4,053,257	226,891	-	4,280,148	
Software	•	5,707		5,707	
Infrastructure	263,261,505	17,905,592	-	281,167,097	
Total accumulated depreciation	406,622,570	31,560,580	9,751,226	428,431,924	
Total capital assets, being depreciated, net	409,791,271	(15,258,863)	2,949,023	391,583,385	
Governmental activities capital assets, net	\$ 435,018,806	<u>(12,118,584</u> )	<u>    10,755,672</u>	\$ 412,144,550	

# 5. Capital Assets, continued:

	Balance July 1, 2009	Additions	Deletions	Balance June 30, 2010		
Business-type activities						
Capital assets, not being depreciated:	<b>A A A A A A A A A A</b>	<b>6 4</b> 005 540	<b>.</b>	<b>A A A A A A A A A A</b>		
Land	\$ 11,928,313	\$ 1,285,513	\$-	\$ 13,213,826		
Easement/Right of Way	-	129,000	-	129,000		
Construction in progress	21,685,697	6,945,154	9,033,894	19,596,957		
Total capital assets, not being depreciated	33,614,010	8,359,667	9,033,894	32,939,783		
Capital assets, being depreciated:						
Land improvements	23,627,154	2,020,477	-	\$ 25,647,631		
Buildings and structures	163,400,839	23,708,586	-	187,109,425		
Storage tanks	16,210,013	836,738	-	17,046,751		
Water meters	7,375,481	-	-	7,375,481		
Machinery and equipment	190,074,334	3,703,245	-	193,777,579		
Motor vehicles	1,345,372	-	177,790	1,167,582		
Furniture	1,856,988	-	-	1,856,988		
Sewer service mains	378,009,357	26,482,660	-	404,492,017		
Water mains	244,340,308	8,685,908	-	253,026,216		
Total capital assets, being depreciated	1,026,239,846	65,437,614	177,790	1,091,499,670		
Less accumulated depreciation for:						
Land improvements	14,971,374	1,092,626	-	16,064,000		
Buildings and structures	64,157,955	12,625,282	-	76,783,237		
Storage tanks	8,582,749	409,329	-	8,992,078		
Water meters	7,215,051	27,231	-	7,242,282		
Machinery and equipment	104,729,278	5,192,325	. •	109,921,603		
Motor vehicles	524,128	124,111	154,084	494,155		
Furniture	1,672,283	34,092	-	1,706,375		
Sewer service mains	97,975,488	7,568,789	-	105,544,277		
Water mains	54,815,490	3,282,753	· <del>.</del>	58,098,243		
Total accumulated depreciation	354,643,796	30,356,538	154,084	384,846,250		
Total capital assets, being depreciated, net	671,596,050	35,081,076	23,706	706,653,420		
Business-type activities capital assets, net	\$ 705,210,060	\$ 43,440,743	\$ 9,057,600	\$ 739,593,203		

# 5. Capital Assets, continued:

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 1,466,041
Public safety	2,904,100
Public works	18,364,114
Culture and recreation	4,564,136
Capital assets held by the government's internal service funds	 4,262,189
Total depreciation expense - governmental activities	\$ 31,560,580
Business-type activities	
Water	\$ 7,342,228
Sewer	12,169,500
Auto parking	10,651,530
Other	 193,280
Total depreciation expense - business-type activities	\$ 30,356,538

# **DISCRETELY PRESENTED COMPONENT UNITS**

Activity for the 61st District Court for the year ended June 30, 2010 was as follows:

	 alance y 1, 2009	Ad	ditions	Del	etions	Balance June 30, 2010		
Capital assets, being depreciated:								
Motor vehicles	\$ 20,212	\$	-	\$	-	\$	20,212	
Total capital assets, being depreciated	 20,212		•		-		20,212	
Less accumulated depreciation for:								
Motor vehicles	4,812		2,888		-		7,700	
Total accumulated depreciation	 4,812		2,888		-		7,700	
Total capital assets, being depreciated, net	 15,400		(2,888)		-		12,512	
61st District Court capital assets, net	\$ 15,400	\$	(2,888)	\$	-	\$	12,512	

# 5. Capital Assets, continued:

# DISCRETELY PRESENTED COMPONENT UNITS

Activity for the Downtown Development Authority for the year ended June 30, 2010 was as follows:

	J	Balance uly 1, 2009	Ac	ditions	D	eletions	Balance June 30, 2010		
Capital assets, not being depreciated:				······					
Land	\$	13,826,357	\$	-	\$	-	\$	13,826,357	
Construction in progress		149,099		-		149,099		-	
		13,975,456		-		149,099		13,826,357	
Capital assets, being depreciated:									
Land improvements		7,899,072		-		-		7,899,072	
Buildings and structures		58,845,693		-		-		58,845,693	
Machinery and equipment		6,234,155		-				6,234,155	
Furniture		2,827,540		-		-		2,827,540	
Total capital assets, being depreciated		75,806,460		**				75,806,460	
Less accumulated depreciation for:									
Land improvements		3,709,354		335,682		-		4,045,036	
Buildings and structures		25,016,450		1,962,226		-		26,978,676	
Machinery and equipment		3,037,244		219,417				3,256,661	
Furniture		1,201,704		94,251		-		1,295,955	
Total accumulated depreciation		32,964,752		2,611,576		<u></u>		35,576,328	
Total capital assets, being depreciated, net		42,841,708		(2,611,576)	<del></del>			40,230,132	
Downtown Development Authority capital assets, net	\$	56,817,164	\$	(2,611,576)	\$	149,099	\$	54,056,489	

ł

# 5. Capital Assets, continued:

Activity for the Tax Increment Financing Authority for the year ended June 30, 2010 was as follows:

;	Balar June 30		A	dditions	Dele	etions		Balance ne 30, 2010
Capital assets, not being depreciated:								
Land	\$ 1,20	30,000	\$	-	\$	-	\$	1,280,000
Construction in progress		-		-		-		-
	1,2	30,000						1,280,000
Capital assets, being depreciated:								
Land improvements	3,8	53,469						3,853,469
Buildings and structures	1	73,655		-		-		173,655
Total capital assets, being depreciated	4,0	27,124		<b></b>		-		4,027,124
Less accumulated depreciation for:								
Land improvements	1,73	27,324		192,673				1,919,997
Buildings and structures	ł	37,551		8,683		-	-	96,234
Total accumulated depreciation	1,8	14,875		201,356				2,016,231
Total capital assets, being depreciated, net	2,3	36,851		(201,356)				2,010,893
Tax Increment Financing Authority capital assets, net	\$ 3,6	16,851	\$	(201,356)	\$	-	\$	3,290,893

The SmartZone Local Development Financing Authority and the Brownfield Redevelopment Authority do not have capital assets.

The City has active construction projects as of June 30, 2010. The major projects include various Water Supply System, Sewage Disposal System and Street Construction Projects. At year-end, the City's major commitments with contractors are as follows:

Fund	Project	S	pent-to-Date	Remaining ommitment
Water	Various water mains and system construction projects	\$	10,591,001	\$ 3,840,202
Sewer	Various sewer mains and system construction projects		21,206,475	18,195,935
General Capital	Various street construction projects		10,687,050	1,989,400
	Total	\$	42,484,526	\$ 24,025,537

# 6. Long-Term Obligations

The following is a summary of long-term obligation transactions for the year ended June 30, 2010:

Be	ginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Governmental Activities					,
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 76,694,474	\$11,995,000	\$ (8,741,605)	\$ 79,947,869	\$ 8,258,769
Revenue bonds	33,995,000	~	(940,000)	33,055,000	1,030,000
State Loans	632,085	-	(207,132)	424,953	215,417
Premium on bonds	1,373,114	•	(115,317)	1,257,797	-
Less deferred amounts:	. ,		· · · ·		
On refunding	(1,943,842)	-	157,032	(1,786,810)	*
Issue costs/discounts	(1,514,089)	(288,353)	161,905	(1,640,537)	-
Total bonds & contracts payable	109,236,742	11,706,647	(9,685,117)	111,258,272	9,504,186
insurance Claims	6,320,585	18,068,613	(20,646,098)	3,743,100	2,399,500
Compensated absences	10,061,522	9,215,144	(10,110,476)	9,166,190	5,958,024
Net OPEB Obligation	10,869,822	12,693,673	(14,201,562)	9,361,933	0,000,024
-	10,000,022	12,000,010	(14,201,002)	0,001,000	
Total Long-term Liabilities-	¢ 100 100 071	<i>♠ # 4</i> 00 4 0777	¢ (#4.040.050)	\$ 100 FOD 10F	A 17 001 710
Governmental Activities	\$136,488,671	\$51,684,077	\$(54,643,253)	\$ 133,529,495	<u>\$ 17,861,710</u>
Business-Type Activities					
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 31,829,558	\$ 385,143	\$ (1,289,389)	\$ 30,925,312	\$ 1,039,869
Revenue bonds	395,450,279	29,625,000	(47,441,433)	377,633,846	16,641,357
Long term advance	-	11,815,000	-	11,815,000	1,085,000
Premium on bonds	4,617,965	2,865,290	(491,485)	6,991,770	•
Less deferred amounts:					
On refunding	(6,515,455)	(1,610,090)	1,904,026	(6,221,519)	
Total bonds & contracts payable	425,382,347	43,080,343	(47,318,281)	421,144,409	18,766,226
Compensated absences	2,543,146	2,393,103	(2,518,702)	2,417,547	1,571,405
Net OPEB Obligation	1,759,095	2,069,111	(2,889,937)	938,269	-
Total Long-term Liabilities-					
Business-Type Activities	\$ 429,684,588	\$47,542,557	\$ (52,726,920)	\$424,500,225	\$ 20,337,631
Component Units					
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 33,509,000	\$-	\$ (171,350)	\$ 33,337,650	\$ 224,850
Revenue bonds	8,680,420	-	(1,150,875)	7,529,545	1,104,281
Accrued interest	15,623,856	1,793,567	(2,259,125)	15,158,298	2,405,719
State Loans	253,660		(83,123)	170,537	86,449
Premium on bonds	305,213		(19,552)	285,661	•
Less deferred amounts:					
On refunding	(2,037,298)	-	137,042	(1,900,256)	-
Total bonds & contracts payable	56,334,851	1,793,567	(3,546,983)	54,581,435	3,821,299
Satellite SmartZone, long-term advance-Water System		228,149	(0,010,000)	565,444	0,02.1200
Compensated absences	634,429	515,558	(505,634)	644,353	418,830
Net OPEB Obligation	442,460	573,487	(797,777)	218,170	-
•					<u></u>
Total Long-term Liabilities- Component Units	\$ 57,749,035	\$ 3,110,761	\$ (4,850,394)	\$ 56,009,402	\$ 4,240,129

N

# 6. Long-Term Obligations, continued:

Governmental Activities	Maturity Dates	Interest Rates	Outstanding Balance
Bonds and Contracts:			
2010A Grand Rapids Building Authority Bonds (415 Franklin-1120 Monroe)	10-33 to 10-39	6.50%	\$ 1,770,000
2010B Grand Rapids Building Authority Bonds (415 Franklin-1120 Monroe-taxable)	10-11 to 10-32	1.25-6.33%	2,815,000
2009 Grand Rapids Building Authority Refunding (Archive Center)	8-10 to 8-18	2.5 - 3.75%	1,110,000
2009 Grand Rapids Building Authority Refunding (Police Facilities)	8-10 to 8-20	2.5 - 4.78%	16,545,000
2004A Grand Rapids Building Authority (Condo II-sublease)	10-10 to 10-28	4.3 - 5.75%	16,305,000
2003 Grand Rapids Building Authority Refunding Bonds	4-11 to 4-13	3.55 - 3.85%	79,187
2002A Grand Rapids Building Authority (Condo II)	10-10 to 10-28	3.8 - 5.5%	16,750,000
2002 Grand Rapids Building Authority (Arch. Ctr. Ph II)	4-11 to 4-22	4.4 - 5.1%	2,600,000
2000 Grand Rapids Building Authority (Police Facilities)	8-10	4.85%	1,170,000
1998 Grand Rapids Building Authority (Library)	4-11 to 4-18	4.6 - 5%	12,335,000
1993 Grand Rapids and County of Kent Joint Building Authority Contract	1-11 to 1-14	5%	980,000
2009 Capital Improvement Bonds	8-10 to 8-29	1.6 - 6.05%	7,410,000
2007 Capital Improvement Bonds	9-10 to 9-27	4 - 5%	13,615,000
2003 Michigan Transportation Fund Bonds (Act 175 Bonds)	10-10 to 10-16	3.5 - 4%	1,605,000
1999 Michigan Transportation Fund Bonds (Act 175 Bonds)	10-10 to 10-14	5.15 - 5.5%	4,615,000
Kent County Drain Commission Contract payable (2003)	11-10 to 11-15	3.1 - 4.25%	2,365,832
Kent County Drain Commission Contract payable (2008 Floodwalls)	11-10 to 11-20	3,25 - 4%	5,383,750
Kent County Drain Commission Contract payable (2000 Floodwalls)	11-10	5%	124,100
2001 MDOT Contract Payable	7-10 to 7-12	4%	424,953
Other 2008 installment purchase agreements	6-11 to 6-16	4.57%	935,000
Other 2004 installment purchase agreements	6-11 to 6-12	3,875 - 4%	370,644
Other 2002A installment purchase agreements	6-11 to 6-17	3,75 - 4,4%	345,293
Information Technology - 2006A Installment Purchase agreements	12-10 to 12-11	4%	827,000
Motor Equipment System - 2006A Installment Purchase agreements	12-10 to 12-14	4%	958,000
Motor Equipment System - 2006 Installment Purchase agreements	6-11 to 6-14	4%	1,425,000
Motor Equipment System - 2004 Installment Purchase agreements	6-11 to 6-12	3.875 - 4%	164,356
Motor Equipment System - 2002A Installment Purchase agreements	6-11 to 6-17	3.75 - 4.4%	399,707
Other:			113,427,822
Insurance Claims			3,743,100
Compensated Absences			9,166,190
Net OPEB Obligation			9,361,933
Unamortized Bond Premium			1,257,797
Unamortized Bond Discount/Issue Costs			(1,640,537)
Deferred amount on Refunding Bonds			(1,786,810)
belened amount on heldinding bonds			
Less amounts due within one year:			133,529,495
Bonds & Contracts Payable			(9,504,186)
Insurance Claims			(2,399,500)
Compensated Absences			(5,958,024)
			(17,861,710)
Total Long-Term Portion Governmental Activities			\$ 115,667,785
iota Long-renn i ottori Governinental Aotiviles			φ 110,007,700

# 6. Long-Term Obligations, continued:

Business-Type Activities	Maturity Dates	Interest Rates	Outstanding Balance
Bonds and Contracts:			
2009 Water Supply System Revenue Bonds	1-11 to 1-39	3.5 - 5%	\$ 30,000,000
2005 Water Supply System Revenue Bonds	1-11 to 1-35	3.625 - 5%	32,395,000
2000 Water Supply System Refunding Bonds	1-11 to 1-18	5.25 - 5.75%	51,580,000
1993 Water Supply System Revenue Bonds	1-11 to 1-20	2.9 - 4.45%	28,900,000
2010 Sanitary Sewer System Revenue Refunding Bonds	1-23 to 1-28	5%	29,625,000
2008 Sanitary Sewer System Revenue Bonds	1-11 to 1-38	3.5 - 5%	66,075,000
2005 Sanitary Sewer System Revenue Bonds	1-11 to 1-35	3.75 - 5.125%	48,500,000
2004 Sanitary Sewer System Revenue Bonds	1-11 to 1-34	3.25 - 5%	36,360,000
1998 Sanitary Sewer System Refunding and Improvement Revenue Bonds	1-11 to 1-28	4.75 - 5.5%	37,940,000
1995A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	4-11 to 4-16	2%	1,248,846
1995B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-16	2%	1,385,000
1994A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-14	2%	3,050,000
1994B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	4-11 to 4-15	2%	1,690,000
1993A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-13	2%	2,425,000
1993B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-14	2%	2,455,000
1992A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-13	2%	3,325,000
1992B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-10 to 10-13	2%	400,000
1991 Sanitary Sewer System Junior Lien Revenue Bonds	10-10 to 10-13	2%	280,000
2008 Grand Rapids Building Authority Bonds	10-10 to 10-29	3 - 6.25%	8,850,000
2006 Grand Rapids Building Authority Bonds	10-10 to 10-36	4 - 4.5%	6,980,000
2003 Grand Rapids Building Authority Bonds Refunding Bonds	4-11 to 4-13	3.55 - 3.85%	955,812
2001 Grand Rapids Building Authority Bonds Refunding Bonds	10-10 to 10-20	4.375 - 5.1%	4,235,000
2001 Grand Rapids Building Authority Bonds	10-10 to 10-31	4.38 - 5.13%	9,150,000
Long term advance	4-11 to 4-19	4%	11,815,000
Kent County Drain Commission Contract Payable (2008 Floodwall Refunding)	11-10 to 11-20	3.25 - 4%	737,500
Kent County Drain Commission Contract Payable (2000 Floodwall Project)	11-10	5%	17,000
Other:			420,374,158
Bond Premium			6,991,770
Net OPEB Obligation			938,269
Compensated Absences			2,417,547
Deferred Amount on Refunding Bonds			(6,221,519)
Less amounts due within one year:			424,500,225
Bonds & Contracts Payable			(17,681,226)
Long term advance			(1,085,000)
Compensated Absences			(1,571,405)
ounpenated readines			
			(20,337,631)
Total Long-Term Portion Business-Type Activities			\$ 404,162,594

# 6. Long-Term Obligations, continued:

Governmental Funds Component Units	Maturity Dates	Interest Rates	Outstanding Balance
Bonds and Contracts:			
2009 Downtown Development Authority MMBA Refunding Bonds	5-17 to 5-24	4 - 5.499%	\$ 28,430,000
1994 Downtown Development Authority Tax Increment Revenue Bonds	6-11 to 6-19	7.15 - 7.35%	7,529,545
MDOT Contract Payable	7-10 to 7-12	4%	170,537
Kent County Drain Commission Contracts Payable (2008 Floodwall Refunding)	11-10 to 11-20	3.25 - 4%	1,253,750
Kent County Drain Commission Contracts Payable (2000 Floodwall Project)	11-10	5%	28,900
Satellite SmartZone (2004)	6-11 to 6-28	4 - 5.375%	3,625,000
Other:			41,037,732
Accrued interest on Capital appreciation portion of 1994 issue			15,158,298
Satellite SmartZone, long-term advance from the Water Supply System			565,444
Compensated absences			644,353
Net OPEB Obligation			218,170
Unamortized Bond Premium			285,661
Deferred amount on Refunding Bonds			(1,900,256)
			56,009,402
Less amounts due within one year:			
Bonds & Contracts Payable			(3,821,299)
Compensated absences			(418,830)
			(4,240,129)
Total Long-Term Portion Governmental Component Units			\$ 51,769,273

On September 3, 2009, the City of Grand Rapids issued Sanitary Capital Improvement Bonds in the amount of \$7,410,000. Interest rates range from 1.6% to 6.05% with maturities at varying amounts from August 2010 to 2030. The net proceeds of \$7,195,900 (less issue costs of \$74,100) are being used for (1) to acquire various trucks and other vehicles, (2) to acquire and install financial system replacement software, (3) to acquire a building at 233 Market Ave for public purpose use, and (4) to install and construct utility conduits related to various streets improvement projects. The bonds are a general obligation of the City and are federally taxable "Build America Bonds" which qualify for a refundable credit of 35% of interest costs from the federal government, a total savings of \$754,758 over the life of the bonds.

On January 26, 2010, the City of Grand Rapids issued Sanitary Sewer System Revenue Refunding Bonds in the amount of \$29,625,000 with an interest rate of 5% with maturities at varying amounts from January 2023 to 2028. The net proceeds of \$32,298,850 (including an original issue premium of \$2,865,290 less issue costs of \$191,439) were used for issue costs of the bonds and the refunding of a portion of the series 1998 Sanitary Sewer System Revenue Refunding Bonds. The net present value savings is 4.15% or \$1,772,427, a final gross savings of \$3,030,277.

# 6. Long-Term Obligations, continued:

On March 30, 2010, the Grand Rapids Building Authority issued \$1,770,000 of general obligation limited tax, Recovery Zone Economic Development Bonds with an interest rate of 6.5% with maturities at varying amounts from October 2033 to 2039 and \$2,815,000 of general obligation limited tax bonds with interest rates ranging from 1.25% to 6.33% with maturities at varying amounts from October 2011 to 2032. The bonds are titled series 2010A and 2010B respectfully and are both federally taxable. The net proceeds of \$4,539,150 (less \$45,850 underwriter's discount) were used for issue costs and the purchase and improvements to the Development Center at 1120 Monroe Ave NW. The series 2010A bonds are "Build America Bonds" and qualify for a refundable credit of 45% of interest costs from the Federal Government, a total savings of \$1,379,428 over the life of the bonds.

On April 1, 2010 the City transferred the Government Center Parking Ramp from Governmental Fixed Assets to the Parking Services Department. The Parking fund will receive all revenues realized at the ramp and be responsible for all operations and maintenance. The Parking fund will also pay the remaining amount of outstanding debt (\$385,143 – a portion of the 2003 Grand Rapids Building Authority Refunding Bonds) and will pay the General Fund \$11,815,000 plus interest at a rate of 4%, the debt will be paid semi-annually with principal payments commencing April 2010 and ending in 2019.

Revenue bond issues with the exception of the DDA Tax Increment Bonds are collateralized by capital assets constructed from bond proceeds. The current debt service requirements are provided by net revenues derived from operations of the various Enterprise Funds and are specifically restricted as detailed in Note 4.

The bonds issued by the GRBA have been recorded in the governmental activities for government-wide presentation except for the series 2001 Monroe Center Ramp and refunding of Ottawa/Fulton Ramp issue, a portion of the 2003 Refunding bond issue for which the obligations and related assets are recorded in the Auto Parking System Enterprise Fund, the series 2006 issue for the construction of the Cherry/Commerce Parking Ramp, and the series 2008 issue for the construction of the Weston/Commerce Parking Ramp. The City pays the current debt service requirements on these bonds in the form of lease payments to the GRBA. The City has pledged its limited full faith and credit on these bonds.

The 1993 bonds issued by the JBA are recorded in governmental activities for government-wide presentation and the related assets (the museum parking ramp) have been recorded in the governmental activities capital assets. The current debt service requirements are paid by the DDA, a component unit of the City. The City has pledged its limited full faith and credit on these bonds.

Amounts reflected as Contracts Payable (with Kent County) represent the City's liability for road, intra-county drain and improvement projects in which it participated or is participating with the County.

The Motor Vehicle Highway Revenue Bond (Act 175) issues are backed by the limited full faith and credit of the City. Current debt service requirements are funded by state collected taxes returned to the City for highway purposes and are maintained in a debt service fund.

The Installment Purchase Agreements or Municipal Purchase Notes Series issued by the City, depending on the nature of the Purchase Agreements, are reported as business or governmental assets and liabilities for Government-wide presentation. These agreements are general obligations of the City.

The bonds issued by the DDA were issued in anticipation of Tax Increment Revenues on taxable properties in the Development area. The debt service requirements are financed from property tax revenues collected in the DDA Governmental fund type.

# 6. Long-Term Obligations, continued:

The City's total bonded debt does not include the 2001 JBA bonds of \$66,173,904 or the 2003 JBA bonds of \$7,720,000. These bonds were issued to finance a substantial portion of the new DeVos Place Convention Center Facility. The bonds are payable from the proceeds of semi-annual rental payments in amounts sufficient to pay principal and interest on the bonds. The County has the sole responsibility for the repayment of this debt through its Hotel/Motel tax receipts and general assets. The Downtown Development Authority has pledged to reimburse the county for half of the debt service payments on the 2003 bonds. The City is not liable for the payment of principal or interest and therefore has excluded them from the financial statements.

Amounts due for Compensated Absences are liquidated as they become payable by the funds from which the related employees' compensation is paid.

The annual requirements for debt service payments on long term bonds and contracts payable at June 30, 2010 are:

								Component Units								
Fiscal Year	Governmenta	I A	ctivities		<b>Business Type Activities</b>		Activities	Governmental		ental		Totals		5		
	 Principal		Interest		Principal Interest		Principal			Interest		Interest Principal		rincipal		Interest
2011	\$ 9,504,186	\$	4,928,725	\$	18,766,226	\$	20,015,521	\$	1,415,580	\$	4,121,391	\$ 2	29,685,992	\$	29,065,637	
2012	9,411,835		4,558,948		19,393,885		19,350,788		1,459,676		4,263,982	(	30,265,396		28,173,718	
2013	8,794,903		4,206,889		20,301,468		18,546,011		1,345,719		4,409,252	(	30,442,090		27,162,152	
2014	9,148,651		3,853,669		20,827,776		17,688,970		1,296,747		4,460,658	:	31,273,174		26,003,297	
2015	8,958,240		3,481,325		20,064,094		16,809,809		1,314,047		4,733,371	÷	30,336,381		25,024,505	
2016-2020	33,188,707		12,476,347		88,884,709		69,986,378		12,718,263		18,115,628	1:	34,791,679		100,578,353	
2021-2025	17,791,300		6,389,222		66,661,000		51,784,998		20,672,700		2,999,036	1(	05,125,000		61,173,256	
2026-2030	14,250,000		2,031,094		76,475,000		32,890,135		815,000		90,569	(	91,540,000		35,011,798	
2031-2035	1,070,000		359,624		69,230,000		15, 192, 158		-		-	-	70,300,000		15,551,782	
2036-2040	 1,310,000	-	120,120		19,770,000		2,162,991		-				21,080,000		2,283,111	
	\$ 113,427,822	\$	42,405,963	\$	420,374,158	\$	264,427,759	\$	41,037,732	\$	43,193,887	\$5	74,839,712	\$	350,027,609	

The City is in compliance with all significant limitations and restrictions contained in various bond indentures.

## 6. Long-Term Obligations, continued:

## DEFEASANCE OF OUTSTANDING DEBT

In prior years, the City defeased the remaining outstanding principal, or a major portion thereof, of the following issues by depositing U.S. Treasury bonds and notes with an escrow agent:

Year of Issue	Description	Amount Itstanding at Ine 30, 2010
2000	Grand Rapids Building Authority (Police Facilities)	\$ 15,970,000
2002A	Grand Rapids Building Authority (Condo II)	11,130,000
2003	Michigan Transportation Bonds	865,000

The funds are held by escrow agents in irrevocable trust funds segregated for the benefit of the holders of the outstanding bonds, and accordingly the trust funds' assets and the liability for the defeased bonds are not included in the City's financial statements.

### WORKERS COMPENSATION

Although the liability for Workers' Compensation is recorded in the Insurance Payment Internal Services Fund, it remains a liability of the City. The operating budget of the City reflects the amounts required to pay for these liabilities. These amounts are reported as revenue to the Insurance Payment Fund, which is used to pay actual claims and related costs.

### **COMPENSATED ABSENCES**

The City provides employees with paid time off—including vacation, sick and compensatory time off for overtime—as defined by Collective Bargaining Agreements and City policies. This liability for unused time is reported in the Government Funds statements as a designated portion of Fund Balance under modified accrual accounting and in the Government-wide, Proprietary, and Internal Service statements as a liability under the full accrual method of accounting.

## City of Grand Rapids, Michigan Notes to Financial Statements

## 7. Retirement Plans

The City has two single-employer defined benefit pension plans which provide retirement and disability benefits to plan members and beneficiaries. The Police and Fire Retirement System covers eligible employees who are police officers and firefighters regularly employed by the City. The General Retirement System covers other eligible employees regularly employed by the City, including the 61<sup>st</sup> District Court. Benefit provisions are established and amended by City Ordinance. Each System issues publicly available audited financial reports that include financial statements and required supplementary information. The Pension financial reports can be obtained from the City of Grand Rapids Retirement Systems Office at the address shown in Note 1 and are available on-line within the Retirement Systems section of the City web site, <u>www.grcity.us</u>.

## **BASIS OF ACCOUNTING**

The Systems' financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due according to a formal commitment the City has made to provide the contributions. Plan member contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The Police and Fire System has adopted a December 31 year-end. The General Retirement System shares a June 30 year-end with the primary government. These financial statements are prepared using the most recent audited statements of each system. The actuarial information is from the most recent available actuarial statements of each system.

### INVESTMENTS

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

The investments of these Systems are designed to comply with requirements of the State of Michigan, Public Act 314 of 1965, which has numerous investment limitations depending on the type of investment. The most significant requirements as they impact the Systems are:

- 1. Investments in U.S. equities are limited to 70% of the Systems' assets and investments in the stock of any one corporation are limited to 5% of the Systems' assets;
- 2. Equity investments in real estate are limited to 5% of the Systems' assets;
- 3. Investments in state and local government obligations are limited to 5% of the Systems' assets;
- 4. Investments in foreign securities are limited to 20% of the Systems' assets.

## 7. Retirement Plans, continued:

## **FUNDING POLICY**

The contribution requirements of plan members and the City are based on City Ordinance. Employee contribution rates vary based on union contracts. The employer contribution is based on an actuarial valuation conducted annually. The contribution rates for fiscal year 2009 and related actuarial information as of the most recent actuarial valuation for each plan is as follows:

	Police and Fire Retirement System	General Retirement System
Contribution Rates:		
City (employer)	0.00%	7.07%
Plan Members	3.2 - 8.86%	2.0% - 6.27%
Actuarial valuation date	December 31, 2009	June 30, 2009
Actuarial cost method	Individual entry age	Individual entry age
Amoritization method	Level percent, open	Level percent, closed
Remaining amoritization period	30 years for unfunded actuarial liabilities	29 years for unfunded actuarial liabilites
Asset valuation method	5 year smoothed market	5 year smoothed market
Actuarial assumptions:		
Investment rate of return	7.5%	7.5%
Projected salary increases	4% - 21%	4% - 8%
including wage inflation at	4.0%	3.5%
Post-retirement benefit changes	none, 1%, or 1.5% COLA based on union and date of retirement	none or 1% COLA dependent on union contract

Three year trend information on costs:		Anı	nual Pension Cost	Percentage of APC	Net	Pension
	Year Ended	····· · · · ·	(APC)	Contributed	Ob	bligation
Police and Fire Retirement System	December 30, 2007	\$	-	100%	\$	-
	December 31, 2008		-	100		-
	December 31, 2009		· •	100		-
General Retirement System	June 30, 2007		8,733,871	100		-
	June 30, 2008		6,008,558	. 100		-
	June 30, 2009		3,833,164	100		-

## 7. Retirement Plans, continued:

Below is funded status information for each plan as of its most recent actuarial valuation dates. The Schedule of Funding Progress in the Required Supplemental Information section immediately following the Notes presents multiyear trend information showing whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

Actuarial Valuation Date		uarial Value Plan Assets	 rial Accrued bility (AAL)	Un	funded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)		(b-a)	(a/b)	(c)	((b-a)/c)
Police and Fire Retirement Sy	stem							
December 31, 2009	\$	334,247,051	\$ 348,250,068	\$	14,003,017	96%	33,490,487	42%
General Retirement System								
June 30, 2009		381,136,182	391,339,300		10,203,118	97%	51,808,141	20%

## City of Grand Rapids, Michigan Notes to Financial Statements

## 8. Postemployment Benefits Other Than Pensions

The City administers three single-employer defined benefit (DB) OPEB plans to provide other postemployment benefits (OPEB) consisting of health care benefits for eligible retirees and their eligible dependents until the retiree is age 65. Recently hired employees and employees who have elected, or were required, to opt-out of the defined benefit plans are covered by a defined contribution (DC) plan created in 2009 and administered by a third party. Information about the DC plan is presented following the below discussion of the other plans. The Plans do not issue separate financial statements, accordingly the basic financial statements for each funded plan is presented here for the fiscal year ended June 30, 2010.

### **BASIS OF ACCOUNTING**

The Plans' financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due according to a formal commitment the City has made to provide the contributions. Plan member contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Statement of Fiduciary Net Assets	R	etiree Health (	Care Tr	ust Funds		
for the year ended June 30, 2010		General			Тс	otal Retiree
		Retiree	Pol	ice Retiree	Heal	th Care Trust
ASSETS						
Equity in pooled cash and investments	\$	1,293,254	\$	383,439	\$	1,676,693
Investments held by trustee:						
Diversified investment pool		98,126		9,812		107,938
Receivables, net:						
Other accounts		3,585		46		3,631
Accrued interest		2,507		-		2,507
Total assets	\$	1,397,472	\$	393,297	\$	1,790,769
LIABILITIES						
Vouchers and accounts payable	\$	372,751	\$	91,967	\$	464,718
Due to primary government		••		200,000		200,000
Deferred Revenues		2,255		259		2,514
Total liabilities		375,006		292,226		667,232
NET ASSETS						
Held in trust for health care benefits		1,022,466		101,071		1,123,537
Total liabilities and net assets	\$	1,397,472	\$	393,297	\$	1,790,769

## City of Grand Rapids, Michigan Notes to Financial Statements

## 8. Postemployment Benefits Other Than Pensions, continued:

Statement of Changes in Net Assets		Retiree Health (	Care Tru	st Funds	Total Retiree Health		
for the year ended June 30, 2010	General Retiree			lice Retiree	Care Trust Funds		
ADDITIONS							
Employer contributions	\$	7,715,663	\$	2,748,282	\$	10,463,945	
Plan member Contributions		1,295		1,036		2,331	
Total contributions		7,716,958		2,749,318		10,466,276	
Investment income (loss):		·					
Interest and dividends		24,128		-		24,128	
Net depreciation in fair value of investments		(1,837)		(860)		(2,697)	
Total investment gains		22,291		(860)		21,431	
Investment management expense		(37)		(4)		(41)	
Net gains (losses) from investment activities		22,254		(864)		21,390	
Total additions		7,739,212		2,748,454		10,487,666	
DEDUCTIONS							
Benefits paid		6,716,746		2,647,383		9,364,129	
Total deductions		6,716,746		2,647,383		9,364,129	
Change in net assets		1,022,466		101,071		1,123,537	
Total net assets - beginning		-				-	
Total net assets - ending	\$	1,022,466	\$	101,071	\$	1,123,537	

At June 30, 2010, the number of retirees currently receiving benefits under the three City DB plans was 499. Benefits are established through negotiation with employee unions and have been similar for all retired and active employees. Different employee bargaining units have different eligibility standards to qualify for the benefits, which led to the creation of three separate plans; the General Retiree Health Care Plan (General), the Police Retiree Health Care Plan (Police), and the Fire Retiree Health Care Plan (Fire). The City first reported its OPEB plans under GASB 45 reporting standards in 2008 using biennial actuarial valuations as of July 1, 2007. During the 2010 fiscal year, an agreement was reached with the Municipal Employees' Retirement System of Michigan (MERS) for the City's Plans to become participants in the MERS Retiree Health Funding Vehicle, a governmental trust established under Section 115 of the Internal Revenue Code. MERS is the trustee, investment fiduciary, and manager for the Plan assets that are held in a subaccount within the collective and commingled investment pool of all funds held in trust for approximately 750 Michigan municipal employers. Accounts have been funded for the benefit of General and Police retirees. At June 30, 2010, assets accumulated for the future benefit of firefighters were retained in the Insurance Fund pending an arbitrator's determination of what form retiree health care benefits will be for current firefighters.

## FUNDING POLICY

Contribution levels are determined annually by the City Commission during the annual budget process after considering the expected pay-as-you-go cash outlay from each plan for the benefit, the annual required contribution of the employer (ARC), and available resources. No contributions are required from current employees covered by the DB plan, but retirees may have a required premium based on date of retirement and union contract. For fiscal year 2010, the City contributed \$17,889,276 to the three plans. Contributions rates are charged to individual funds at the percentage of payroll rates shown below. The City's net-OPEB obligation under each of the plans increased (decreased) by the difference between the ARC and actual amounts paid on behalf of the participants.

## 8. Postemployment Benefits Other Than Pensions, continued:

Details for each separate plan can be found below.

		eral Retiree Ith Care Plan		ice Retiree th Care Plan	Fire Retiree Health Care Plan		
Contribution rates: City Plan members	Legisla	tively determined 14.00% n/a	14.00%		Legislatively determined 18.00% n/a		
Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$	7,230,885 171,397 (233,694)	\$	4,673,548 119,769 (163,301)	\$	3,574,369 100,975 (137,677)	
Annual OPEB cost Contributions made		7,168,588 9,966,794		4,630,016 6,308,834		3,537,667 1,613,648	
Increase (decrease) in net OPEB obligation Net OPEB obligation - beginning of year		(2,798,206) 5,713,229		(1,678,818) 3,992,301		1,924,019 3,365,847	
Net OPEB obligation - end of year	\$	2,915,023	\$	2,313,483	\$	5,289,866	

The City's annual OPEB cost for each plan is calculated based on the plan's ARC, actuarially determined in accordance with the parameters of Statement No. 45 of the Governmental Accounting Standards Board (GASB). The ARC represents a level of funding, that if paid on an ongoing basis would cover the value of benefits earned during the year by participants, referred to as the normal cost, as well as amortize the unfunded actuarial liability over a period of thirty years. The net OPEB obligation of each plan was set at zero as of July 1, 2007, and will change only to the extent that actual annual contributions are more or less than the ARC plus interest on the net OPEB obligation. The large contributions to the General and Police plans were financed with assets previously accumulated in the Insurance Fund.

	Year Ended	_0	Annual PEB Cost	Percentage of OPEB Cost Contributed	 Net OPEB Obligation
General Retiree Health Care Plan	June 30, 2008	\$	9,106,221	47 %	\$ 4,797,394
	June 30, 2009		9,233,752	90	5,713,229
	June 30, 2010		7,168,588	139	2,915,023
Police Retiree Health Care Plan	June 30, 2008		7,352,863	43	4,226,083
	June 30, 2009		7,647,575	103	3,992,301
	June 30, 2010		4,630,016	136	2,313,483
Fire Retiree Health Care Plan	June 30, 2008		3,717,995	56	1,634,448
	June 30, 2009		3,756,879	54	3,365,847
	June 30, 2010		3,537,667	46	5,289,866

## 8. Postemployment Benefits Other Than Pensions, continued:

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the actuarial valuation date. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short -term volatility in the value of actuarial assets and liabilities. Significant methods and assumptions are as follows:

	General Retiree Health Care Plan	Police Retiree Health Care Plan	Fire Retiree Health Care Plan
Actuarial valuation date	July 1, 2009	July 1, 2009	July 1, 2009
Actuarial cost method	Individual entry age	Individual entry age	Individual entry age
Amortization method	Level percent, closed	Level percent, closed	Level percent, closed
Remaining amortization period	30 years for unfunded actuarial liabilities	30 years for unfunded actuarial liabilities	30 years for unfunded actuarial liabilities
Asset valuation method			
Current	n/a	n/a	n/a
Actuarial assumptions:			
Investment rate of return	3.0%	3.0%	3.0%
Projected salary increases	1.5%	1.5%	1.5%
Healthcare inflation rate	10% falling to 4% over six years	10% falling to 4% over six years	10% falling to 4% over six years

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and healthcare cost trends. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Below is funded status information for each plan as of its most recent valuation date. During the time since that valuation date, changes in the covered populations and the plan benefits occurred that will be reflected in the next valuation. The Schedule of Funding Progress in the Required Supplemental Information immediately following the Notes repeats this information along with past valuation information to present multiyear trend information showing whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL of benefits. The actuarial value of plan assets is zero until a trust is established to hold any accumulated assets. At June 30, 2010, plan assets accumulated for the future benefit of firefighters are still zero because they have been retained in the Insurance Fund pending an arbitrator's determination of what form retiree health care benefits will be for current firefighters.

## 8. Postemployment Benefits Other Than Pensions, continued:

Actuarial Valuation Date		uarial Value Plan Assets	 uarial Accrued ability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Cov	vered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)	(b-a)	(a/b)		(c)	((b-a)/c)
General Retiree Pla	an							
July 1, 2009	\$	-	\$ 113,928,362	\$113,928,362	0%	\$	36,445,037	313%
Police Retiree Plan	ł							
July 1, 2009	\$	-	\$ 64,267,410	\$ 64,267,410	0%	\$	15,929,689	403%
Fire Retiree Plan								
July 1, 2009	\$	-	\$ 44,488,777	\$ 44,488,777	0%	\$	14,196,674	313%

The City of Grand Rapids has contracted with the Municipal Employees' Retirement System of Lansing Michigan to administer a DC OPEB plan for certain City employees. The MERS Health Care Savings Program is an Internal Revenue Code Section 115 Governmental Integral Part Trust. Participation is mandatory for permanent, full-time employees not covered by a DB retiree health care plan. Contributions are made every pay period by both the employee and the employer. See Note 11 for more details.

## 9. Inter-fund Receivables, Payables and Transfers

Inter-fund receivables and payables at June 30, 2010 represent temporary cash flow assistance from the General Fund and are as follows:

Fund	Primary Reason for Receivable/Payable	Inter	fund Receivables	Inte	Interfund Payables			
General Fund	Retiree health temporary cash flow assistance	\$	220,522	\$	-			
Fiduciary	Accrued payroll		-		13,756			
Fiduciary	Temporary cash flow assistance		-		200,000			
Fiduciary	Timing difference due to different year end	·	<b>-</b>		6,766			
		\$	220,522	\$	220,522			

## 9. Inter-fund Receivables, Payables and Transfers, continued:

The City has developed a central service cost allocation plan using the guidance in federal circular A-87, to charge benefited funds a portion of the cost of providing services that benefit several funds. Services that are not billed on a per unit basis are funded by inter-fund transfers. Inter-fund transfers for the year ended June 30, 2010, were as follows:

Fund Type	Fund	Primary Reason for the Transfers	 ansfers In	Transfers Out
Governmental Funds:	General	Internal cost allocation for services provided to other funds	\$ 7,555,063	\$ -
		Government Center Parking Ramp asset tranfer	8,878,108	-
		Transfer from General Capital & Budget Stabilization	1,328,295	-
		Debt service, and support of Streets, Parks & other funds	-	11,095,410
	Library	Debt service	-	2,095,961
	Refuse	Internal cost allocation program	-	279,870
	Major Streets	Support of Street Capital, Local Streets & Debt service	-	4,382,543
	Local Streets	Support from Major Streets Fund	2,500,000	153,066
	Streets Capital	Support from General Fund	1,942,787	-
	General Capital	Project support from/to other funds	142,403	505,262
		Transfer to General Fund	-	828,295
		Debt service	-	2,741,838
	Building Authority	Project support from General Capital	480,262	
	Non-major Governmental	Transfers to pay debt service by various funds	8,966,960	-
		Support from General Fund / internal cost allocation	5,840,241	-
		Support of General Fund	-	2,090,613
Enterprise Funds:	Water Supply System	From Sewage Disposal Fund for customer service	2,192,292	-
		Internal cost allocation program	-	1,279,605
	Sewage Disposal System	Allocated cost of customer service and internal costs	-	3,401,685
	Auto Parking System	Internal cost allocation program	-	406,650
		Government Center Parking Ramp asset tranfer	-	8,878,108
	Non-Major Proprietary	General Fund support of cemetery operations	770,495	407,970
Internal Service Funds:	Information Technology	Internal cost allocation program		365,515
	Motor Equipment	Internal cost allocation program	-	505,809
	Facilities Management	Internal cost allocation program		494,913
	Engineering	Internal cost allocation program		407,608
	Insurance Payment	Internal cost allocation program	 	276, 185
			\$ 40,596,906	\$ 40,596,906

## 10. Commitments, Contingencies, Related Party Transactions and Subsequent Events

- 1. Federal and State Grants—The City has received several federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Although no amounts have been claimed, such audits could lead to requests for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. The City believes such disallowance, if any, will be immaterial.
- Remediation Sites—In addition to sites for which the City reached remediation agreements with the appropriate regulatory bodies, the City has received notice that ground contamination has been discovered on certain properties, either currently owned or previously utilized by the City. The ultimate remediation methods and liability, if any, are presently impossible to estimate. The City is currently analyzing the site in an effort to understand its potential liability, the extent of the contamination and appropriate remediation methods.
- 3. Litigation—In the normal course of its activities, the City becomes a party in various legal actions. In the opinion of the City attorney, adequate reserves have been established for the potential liability for all claims.
- 4. Operating Leases—The City entered into a lease agreement with Kent County in October 1998, whereby the City leases part of the new courthouse facility from the County. The lease is scheduled to expire in fiscal year 2026, and includes operation and maintenance fees. Lease payments to the County for fiscal year 2010 were \$2,688,921. Total future lease payments are as follows:

Year ending June 30,	Outstanding Lease Due
2011	\$ 2,786,316
2012	2,837,243
2013	2,841,439
2014	2,841,373
2015	2,842,054
2016-2020	14,233,781
2021-2025	14,169,136
2026	2,742,680

During fiscal year 2010, the City leased operating facilities at 1120 Monroe Avenue NW from the 1120 Monroe Associates Limited Partnership under a March 1998 lease agreement and purchased the building in March 2010. Lease payments to 1120 Monroe Associates Limited Partnership for fiscal year 2010 were \$305,508.

5. Lease Receivable – The City entered into a lease agreement with the Public Museum of West Michigan and the Public Museum of Grand Rapids Friends Foundation in July 2007. The Museum leases the Museum building from the City for \$1 per year for a period of 99 years, with an option to renew for an additional 50 year term to be exercised by the mutual consent of the City and the Public Museum of Grand Rapids Friends Foundation. The City retains title to the buildings and all improvements, fixtures or other types of fixed property appurtenant to the buildings and property located thereon, as well as the collection on display at the Public Museum. In accordance with the lease agreement, the City also retains a reversionary interest in the Museum's inventory and petty cash, valued at \$41,098 and \$14,900, respectively, at June 30, 2010. In the event that Museum operations should ever revert to the City, these items would be returned to the City at their value on the day of reversion.

## 10. Commitments, Contingencies, Related Party Transactions and Subsequent Events, continued:

The City acquired a building located at 1120 Monroe Avenue, NW, on March 30, 2010 for \$3,604,162. The accumulated depreciation at year end is \$18,021. The City leases parts of the building to various tenants with terms extending into FY2016. The total lease revenue for FY2010 is \$31,451. The aggregate amount of future minimum lease payments receivable for each of the succeeding fiscal years are as follows:

Year ending June 30,	Outs	standing Lease Receipts
2011	\$	114.349
2012	•	123,166
2013		125,033
2014		128,352
2015		131,679
2016		71,634
Total	\$	694,213

- 6. Commitments -- On Aug 14, 2007, the Cities of Grand Rapids and Wyoming received funding commitments from the State of Michigan Water Pollution Control Revolving Fund for financing of the Grand Valley Regional Biosolids Authority's facility at an interest rate of 1.625%. The entire approved financing is \$16,430,000. In March of 2008, the Grand Valley Regional Biosolids Authority also received another Revolving fund commitment at an interest rate of 2.5% for \$17,675,000. Draws against the approved amounts are allowed only for construction expenditures. As of June 30, 2010 draws totaled \$32,716,708, after principal payments made, the total liability at year end was \$31,326,708. Initial operations began in July, 2009. It is anticipated that construction will be completed in 2011. In fiscal year 2010, Grand Rapid's portion of the liability was 64.06%, in fiscal year 2011 it is budgeted at 64.89%.
- 7. Subsequent Events On September 15, 2010, the Grand Rapids Building Authority issued \$7,325,000 of general obligation limited tax, Recovery Zone Economic Development Bonds with an interest rates ranging from 0.95% to 5.90% with maturities at varying amounts from October 2011 to 2035. The bonds are titled series 2010C and are federally taxable. The net proceeds of \$7,270,063 (less \$54,937 underwriter's discount) were used for issue costs and the purchase of the Gallery on Fulton Parking Ramp. The series 2010C bonds are "Build America Bonds" and qualify for a refundable credit of 45% of interest costs from the Federal Government, a total savings of \$2,538,123 over the life of the bonds.

On September 29, 2010, the City of Grand Rapids issued Water Supply System Revenue Refunding Bonds in the amount of \$43,025,000 with interest rates ranging from 2% to 5% with maturities at varying amounts from January 2012 to 2018. The net proceeds of \$47,725,865 (including an original issue premium of \$4,958,800 less issue costs of \$257,935) were used for issue costs of the bonds and the refunding of a portion of the series 2000 Water Supply System Revenue Refunding Bonds. The net present value savings is 13.4% or \$6,209,943.

## **11. Deferred Compensation Plans**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code ("IRC") Section 457. The plan, available to all City employees, permits deferral of a portion of their current salary until future years. The deferred compensation is not available to the employees until termination, retirement, death or listed emergency. All amounts of compensation deferred under the plan, all property and rights purchased with such amounts and all income attributable to such amounts, property or rights are solely the property and rights of the participants. At June 30, 2010, the total market value of plan assets was approximately \$59,036,000. Net of the effect of employee contributions, withdrawals and earnings, the fair market value of plan assets increased \$5,845,000 for the year ended June 30, 2010. It is the opinion of the City's legal counsel that the City has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent administrator.

The City also offers to executive and appointed employees a defined contribution contributory savings plan created in accordance with IRC Section 401(a). Participants with the 401(a) plan may also participate in the 457 plan to specified limits; however, they may not participate in the City's defined benefit pension plans. Participants are immediately vested in required employee contributions at 6% and employer contributions at specified percentages (determined by City Ordinance) of employees' current salaries. Plan contributions are maintained with earnings in a deferred account for each participant. At June 30, 2010, there were 14 active and 22 terminated plan participants. The total fair market value of plan assets for both groups of participants was approximately \$7,104,000. Contributions made by employees and the City totaled \$94,500 and \$299,600 respectively, for the fiscal year ended June 30, 2010.

All permanent, full-time employees that are not covered by one of the City's defined benefit retiree health care plans, are enrolled in a defined contribution post employment health care program which is administered by the Municipal Employees' Retirement System of Michigan. This program is defined in IRC Section 115 as a Governmental Integral Part Trust. After six months of employment, bi-weekly deposits are made into each employee's individual account in amounts determined by labor agreements or personnel policies. Following a 30 month phase-in period after initial employment, an employee's mandatory bi-weekly contribution will be \$38.46, which vests immediately. The employer's contribution steps up over the same time period until it reaches \$67.30 bi-weekly, which will vest after an eight or ten year period as specified in each labor agreement. Withdrawals from each employee's account are permitted at any time after separation from employment, but only for medical expense reimbursement to the former employee or legal dependants. At June 30, 2010, 445 employees were participating in this defined contribution retiree health care plan. For the fiscal year ended June 30, 2010, regular contributions made by employees and the employer totaled \$243,031 and \$665,934 respectively. Initial contributions totaling \$5,831,580 were made into employee accounts during the year to compensate existing employees for the actuarially determined value of future benefits they forfeited by no longer being participants in the defined benefit retiree health care plans described in Note 8.

City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual General Fund

for the vear ended June 30. 2010

tor the vear chuck balle ob. 2010		Budgetec	i Am	ounts	Actual	v	ariance with	
		Original		Final	 Amounts	Final Budget		
Revenues:								
Property taxes	\$	14,181,018	\$	14,181,018	\$ 14,179,660	\$	(1,358)	
City income taxes		47,991,972		46,884,570	50,549,128		3,664,558	
State shared taxes		21,510,673		19,650,890	19,749,185		98,295	
Licenses and permits		321,150		321,150	521,337		200,187	
Fines and forfeitures		2,625,000		2,625,000	2,106,351		(518,649)	
Federal grants		336,000		4,369,395	1,816,812		(2,552,583)	
State grants		401,315		401,315	301,586		(99,729)	
Other inter-governmental		282,338		282,338	341,888		59,550	
Charges for services		12,625,003		12,844,003	12,820,348		(23,655)	
Investment earnings		903,380		929,634	708,752		(220,882)	
Miscellaneous	<del></del>	595,153		604,225	 1,126,104		521,879	
Total revenues		101,773,002		103,093,538	 104,221,151		1,127,613	
Expenditures: Current:								
		00.005.057		04 005 045	01 010 570		0 100 000	
General government Public safety		23,835,657		24,095,645	21,913,576		2,182,069	
Public salety Public works		73,139,419 5,742,734		73,554,031	70,731,673		2,822,358	
Urban and community development				5,695,741	5,294,345		401,396	
Debt service:		3,869,910		3,902,675	3,539,556		363,119	
Principal		277,139		277,139	277,139			
Interest and paying agent fees		118,493		118,493	92,046		- 26,447	
Total expenditures		106,983,352		107,643,724	 101,848,335		5,795,389	
Excess (deficit) of revenues over expenditures		(5,210,350)		(4,550,186)	 2,372,816	********	6,923,002	
Other financing sources (uses):								
Budgeted appropriation lapse for the fund		(3,871,672)		(2,388,893)	-		2,388,893	
Transfers in		10,339,573		9,730,357	17,761,466		8,031,109	
Transfers out		(10,474,087)		(11,351,488)	(11,095,410)		256,078	
Sale of capital assets				_	 3,388,142		3,388,142	
Total other financing sources (uses)		(4,006,186)		(4,010,024)	 10,054,198		14,064,222	
Net change in fund balances		(9,216,536)		(8,560,210)	12,427,014		20,987,224	
Fund balances - beginning		19,732,649		19,732,649	19,732,649		-	
Current year change in inventory levels					84,694		84,694	
Fund balances - ending	\$	10,516,113	\$	11,172,439	\$ 32,244,357	\$	21,071,918	
	and a design of the second		1.00000001100000	Post and a second s	 			

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

# City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Public Library

for the year ended June 30, 2010

		Budgeted	l Amo	ounts		Actual	Variance with		
		Original		Final		Amounts	Final Budget		
Revenues:									
Property taxes	\$	11,175,272	\$	11,175,272	\$	11,201,479	\$	26,207	
Intergovernmental		128,000		128,000		38,848		(89,152)	
Fines and forfeitures		230,000		230,000		195,312		(34,688)	
Other agencies grants		269,000		269,000		351,295		82,295	
Charges for services		207,900		207,900		131,346		(76,554)	
Investment earnings		147,000		147,000		142,143		(4,857)	
Total revenues		12,157,172		12,157,172		12,060,423		(96,749)	
Expenditures:									
Current:									
Culture and recreation		9,753,089		9,753,089		9,891,061		(137,972)	
Debt service:									
Interest and paying agent fees		-		-		300		(300)	
Capital outlay		258,340		258,340		19,326		239,014	
Total expenditures		10,011,429		10,011,429	<del></del>	9,910,687		100,742	
Excess of revenues over expenditures		2,145,743		2,145,743		2,149,736		3,993	
Other financing sources (uses):									
Transfers out		(2,096,261)		(2,096,261)		(2,095,961)		300	
Total other financing sources (uses)		(2,096,261)		(2,096,261)		(2,095,961)		300	
Net change in fund balances		49,482		49,482		53,775		4,293	
Fund balances - beginning		4,755,637		4,755,637		4,755,637	_		
Fund balances - ending	\$	4,805,119	<u>\$</u>	4,805,119	<u>\$</u>	4,809,412	\$	4,293	

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

## City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Refuse

for the year ended June 30, 2010

for the year ended June 30, 2010	Budgeted	۱Am	ounte	Actual	v	ariance with	
	 Original		Final	 Amounts	Final Budget		
Revenues:							
Property taxes	\$ 7,822,024	\$	7,822,024	\$ 7,770,098	\$	(51,926)	
Charges for services	5,605,373		5,605,373	4,544,944		(1,060,429)	
Investment earnings	 140,025		140,025	 90,307		(49,718)	
Total revenues	 13,567,422		13,567,422	 12,405,349		(1,162,073)	
Expenditures: Current:							
Public works	13,767,773		13,718,887	12,580,520		1,138,367	
Capital outlay	 128,000		128,000	 		128,000	
Total expenditures	 13,895,773		13,846,887	 12,580,520		1,266,367	
Excess (deficit) of revenues over expenditures	 (328,351)		(279,465)	 (175,171)		104,294	
Other financing sources (uses):							
Transfers out	 (279,870)		(279,870)	 (279,870)		<u>~</u>	
Total other financing sources (uses)	 (279,870)		(279,870)	 (279,870)		<u>~</u>	
Net change in fund balances	(608,221)		(559,335)	(455,041)		104,294	
Fund balances - beginning	 3,262,396		3,262,396	 3,262,396			
Fund balances - ending	\$ 2,654,175	<u>\$</u>	2,703,061	\$ 2,807,355	\$	104,294	

Note: Both budgeted and actual figures are prepared in accordance with generally accepted accounting principles.

## City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Streets

for the year ended June 30, 2010

for the year ended June 30, 2010		Major S	Streets			Local S	Streets	
	Budgeted	Amounts	Actual	Variance with	Budgeted A	mounts	Actual	Variance with
	Original	Final	Amounts	Final Budget	Original	Final	Amounts	Final Budget
Revenues:								
State shared taxes	\$ 10,492,307	\$ 10,492,307	9,935,595	• • • • • • • • •	\$ 2,807,757 \$	2,807,757	2,656,859	\$ (150,898)
Federal grants	-	-	288,605	288,605	-	-	-	-
Charges for services	1,787,200	1,787,200	2,395,544	608,344	17,500	17,500	7,488	(10,012)
Investment earnings	60,000 33,000	60,000	71 650	(59,998) 38,559	30,000	30,000	43,153 1,284	13,153 1,284
Miscellaneous		33,000	71,559			0.055.057		
Total revenues	12,372,507	12,372,507	12,691,305	318,798	2,855,257	2,855,257	2,708,784	(146,473)
Expenditures:								
Current:		0 700 077	0.040.445	1 407 000	0.040.005	7 410 070	4 949 007	9 007 991
Public works	9,796,356	9,750,377	8,342,415	1,407,962	6,348,095	7,416,878	4,318,997	3,097,881
Debt service: Principal	562,132	562,132	562,132	_	_	-	_	-
Interest and paying agent fees	493,253	493,253	493,720	(467)	-	-		_
Capital outlay:	31,500	31,500	12,849	18,651	37,000	37,000	695	36,305
Total expenditures	10.883,241	10,837,262	9,411,116	1,426,146	6,385,095	7,453,878	4,319,692	3,134,186
Excess (deficit) of revenues over expenditures	1,489,266	1,535,245	3,280,189	1,744,944	(3,529,838)	(4,598,621)	(1,610,908)	2,987,713
Other financing sources (uses):								
Transfers in	385,000	385,000	-	(385,000)	2,500,000	2,500,000	2,500,000	m
Transfers out	(4,351,841)	(4,382,543)	(4,382,543)		(145,566)	(153,066)	(153,066)	
Total other financing sources (uses)	(3,966,841)	(3,997,543)	(4,382,543)	(385,000)	2,354,434	2,346,934	2,346,934	**
Net change in fund balances	(2,477,575)	(2,462,298)	(1,102,354)	1,359,944	(1,175,404)	(2,251,687)	736,026	2,987,713
Fund balances - beginning	4,380,007	4,337,728	5,218,334	880,606	1,546,085	338,421	3,464,505	3,126,084
Current year change in inventory levels			175,910	175,910		-		<b>_</b>
Fund balances - ending	\$ 1,902,432	\$ 1,875,430	<u>\$ 4,291,890</u>	<u>\$                                    </u>	<u>\$                                    </u>	(1,913,266)	<u>\$ 4,200,531</u>	<u>\$6,113,797</u>

,

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

## City of Grand Rapids, Michigan Schedules of Funding Progress

## Police and Fire Retirement Plan

Actuarial Valuation Date		tuarial Value f Plan Assets	 Entry Age tuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
December 31, 2007	\$	365,116,538	\$ 300,989,725	(64,126,813)	121%	32,857,305	0%
December 31, 2008	*	346,472,441	310,236,119	(36,236,322)	112%	33,004,358	0%
December 31, 2009		334,247,051	348,250,068	14,003,017	96%	33,490,487	42%

## **General Retirement Plan**

Actuarial Valuation Date						nfunded AAL (UAAL)	Funded Ratio	 Covered Payroll	UAAL as a Percentage of Covered Payroll
		(a)		(b)		(b-a)	(a/b)	(c)	((b-a)/c)
June 30, 2007	\$	391,693,895	\$	368,873,096	\$	(22,820,799)	106%	\$ 52,426,527	0%
June 30, 2008		398,766,770		376,984,359		(21,782,411)	106%	49,970,419	0%
June 30, 2009		381,136,182		391,339,300		10,203,118	97%	51,808,141	20%

\* Actuarial assumptions were changed in May, 2009. These funding schedules were prepared using the individual entry-age cost method.

## City of Grand Rapids, Michigan Schedules of Funding Progress Defined Benefit Retiree Health Care Plans

Actuarial Valuation Date		uarial Value Plan Assets	 tuarial Accrued .iability (AAL)	U	nfunded AAL (UAAL)	Funded Ratio	Co	vered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)		(b-a)	(a/b)		(c)	((b-a)/c)
General Retiree Pla	n								
June 30, 2007	\$	• –	\$ 94,641,249	\$	94,641,249	0%	\$	53,191,642	178%
June 30, 2009		-	113,928,362		113,928,362	0%		36,445,037	313%
Police Retiree Plan									
June 30, 2007	\$	-	\$ 69,425,881	\$	69,425,881	0%	\$	21,754,032	319%
June 30, 2009		-	64,267,410		64,267,410	0%		15,929,689	403%
Fire Retiree Plan									
June 30, 2007	\$	-	\$ 36,963,257	\$	36,963,257	0%	\$	14,637,776	253%
June 30, 2009		-	44,488,777		44,488,777	0%		14,196,674	313%

1

These funding schedules are copied from the actuarial studies which are prepared biennially using the individual entry-age cost method.

## City of Grand Rapids, Michigan Budgetary Comparison Schedule

**Expenditures General Operating Fund** for the year ended June 30, 2010

for the year ended June 30, 2010	Budgeted	l Amou	nts		Actual	Variance with Final Budget	
	 Original		Final	Amounts		Positive (Negative)	
General Government - Fiscal and Administrative: Executive Offices:							
Personal services	\$ 980,691	\$	920,120	\$	903,164		
Supplies	6,950		6,950		6,181	769	
Services and charges	 353,578		352,011		. 307,910	44,101	
	1,341,219		1,279,081		1,217,255	61,826	halantan tat titul tad net utana
Human Resources:							
Personal services	1,110,371		1,110,371		1,053,332	57,039	
Supplies	40,000		40,000		27,272	12,728	
Services and charges	 672,809		747,809		652,630	95,179	
	 1,823,180		1,898,180		1,733,234	164,946	
Comptroller:							
Personal services	1,570,759		1,550,759		1,469,424	81,335	
Supplies	34,338		54,338		41,210	13,128	
Services and charges	838,552		838,552		782,468	56,084	
Capital Outlay	 		28,640		5,895	22,745	
	 2,443,649		2,472,289		2,298,997	173,292	
Treasurer:							
Personal services	1,342,855		1,339,632		1,230,272	109,360	
Supplies	121,000		121,000		78,918	42,082	
Services and charges	438,719		438,719		394,982	43,737	
Capital Outlay	1,727		2,327		-	2,327	
	1,904,301		1,901,678		1,704,172	197,506	
Assessor:	 		······································				
Personal services	1,517,669		1,519,120		1,476,729	42,391	
Supplies	49,000		49,000		42,946	6,054	
Services and charges	441,956		480,905		433,302	47,603	
-	\$ 2,008,625	\$	2,049,025	\$	1,952,977	\$ 96,048	continued

1

## City of Grand Rapids, Michigan Budgetary Comparison Schedule Expenditures General Operating Fund for the year ended June 30, 2010

for the year ended June 30, 2010						Variance with	
	Budgete	d Amou	nts		Actual	Final Budget	
	Original		Final		Amounts	Positive (Negative)	
Fiscal services:							
Personal services	\$ 1,132,225	\$	1,098,903	\$	1,058,059	\$ 40,844	
Supplies	23,868		24,968		7,926	17,042	
Services and charges	577,838	· ·····	649,810		590,990	58,820	
	1,733,931		1,773,681		1,656,975	116,706	
Income tax:							
Personal services	1,621,962		1,583,909	÷	1,492,418	91,491	
Supplies	153,785		153,785		136,449	17,336	
Services and charges	469,251		579,251		545,237	34,014	
Capital Outlay	50,000		50,000		18,729	31,271	
	2,294,998		2,366,945		2,192,833	174,112	
Attorney:						· · · · · · · · · · · · · · · · · · ·	
Personal services	1,953,485		1,915,320		1,921,872	(6,552)	
Supplies	36,450		36,450		35,267	1,183	
Services and charges	384,500		384,500		336,555	47,945	
Capital Outlay	8,000		8,000		-	8,000	
	2,382,435		2,344,270		2,293,694	50,576	
Clerk:							
Personal services	1,149,420		1,083,654		982,811	100,843	
Supplies	112,700		112,700		94,888	17,812	
Services and charges	415,364		415,364		337,423	77,941	
Capital Outlay	18,238		18,238		-	18,238	
	1,695,722		1,629,956		1,415,122	214,834	
Management Services:							
Personal services	66,520		127,881		126,377	1,504	
Supplies	2,000		2,000		1,120	880	
Services and charges	120,276		119,593		75,059	44,534	

## City of Grand Rapids, Michigan Budgetary Comparison Schedule Expenditures General Operating Fund

for the year ended June 30, 2010

for the year ended June 30, 2010	Budgeted A		d An	nounts		Actual		Variance with Final Budget	
		Original		Final		Amounts	F	Positive (Negative)	
Diversity and Inclusion									
Personal services	\$	580,263	\$	•	\$	649,129	\$	(11,624)	
Supplies		7,800		7,800		6,281		1,519	
Services and charges		146,415		147,765		118,229		29,536	
		734,478		793,070		773,639		19,431	
Total general government - fiscal and administrative	<u>\$</u>	18,551,334	<u>\$</u>	18,757,649	\$	17,441,454	<u>\$</u>	1,316,195	
General purpose:									
General administration:									
Personal services	\$	14,783	\$		\$	15,906	\$	365,472	
Supplies		10,590		10,590		-		10,590	
Services and charges		5,258,950		4,946,028		4,456,216		489,812	
Total general purpose	\$	5,284,323	\$	5,337,996	<u>\$</u>	4,472,122	<u>\$</u>	865,874	
Total General Government	\$	23,835,657	\$	24,095,645	<u>\$</u>	21,913,576	<u>\$</u>	2,182,069	
Public safety:									
Police:	¢	40.040.000	¢	40.005.000	¢	38,898,743	æ	2,026,296	
Personal services Supplies	\$	40,048,823 512,770	φ	40,925,039 512,770	Φ	484,770	Φ	2,028,298	
Supplies Services and charges		8,000,038		8,517,326		8,094,821		422,505	
Capital Outlay		85,750		374,550		273,726		100,824	
		48,647,381		50,329,685		47,752,060		2,577,625	
Fire:								······································	
Personal services		21,736,845		20,498,194		20,798,548		(300,354)	
Supplies		270,004		275,004		223,178		51,826	
Services and charges		2,109,447		2,110,947		1,796,612		314,335	
Capital Outlay		375,742		340,201		161,275	••••••	178,926	
		24,492,038		23,224,346		22,979,613		244,733	
Total public safety	<u>\$</u>	73,139,419	\$	73,554,031	<u>\$</u>	70,731,673	<u>\$</u>	2,822,358	continued

## City of Grand Rapids, Michigan Budgetary Comparison Schedule **Expenditures General Operating Fund**

for the year ended June 30, 2010

for the year ended June 30, 2010		Budgeted	i Amou	ints	Actual	Va Fi		
		Original		Final	 Amounts		inal Budget tive (Negative)	
Public works:								
Traffic Safety:								
Personal services	\$	975,945	\$	945,654	\$ 1,130,512	\$	(184,858)	
Supplies		468,277		468,277	473,633		(5,356)	
Services and charges		2,394,094		2,469,094	2,096,276		372,818	
Capital Outlay		23,000		23,000	 73,439		(50,439)	
		3,861,316		3,906,025	 3,773,860		132,165	
Air pollution/stormwater management:								
Personal services		465,590		366,932	388,620		(21,688)	
Supplies		4,750		4,750	226		4,524	
Services and charges		164,694		194,294	121,015		73,279	
Capital Outlay		12,500		12,500	 -		12,500	
		647,534		578,476	509,861		68,615	
Parking/government center ramp:								
Personal services		550,780		528,136	450,141		77,995	
Supplies		14,000		14,000	15,703		(1,703)	
Services and charges		669,104		669,104	 544,780		124,324	
		1,233,884		1,211,240	 1,010,624		200,616	
Total public works	\$	5,742,734	\$	5,695,741	\$ 5,294,345	\$	401,396	
Urban development:								
Planning:								
Personal services	\$	1,078,507	\$	964,260	\$ 974,827	\$	(10,567)	
Supplies		41,500		41,500	34,490		7,010	
Services and charges		350,252		350,252	206,691		143,561	
-	<u> </u>	1,470,259		1,356,012	 1,216,008		140,004	continu
		.,		.1000/012	 .,,	· · ·		

,

## City of Grand Rapids, Michigan Budgetary Comparison Schedule Expenditures General Operating Fund

for the	year	ended	June	30,	2010	
---------	------	-------	------	-----	------	--

ior the year ended bune 00, 2010	 Budgeted	Amo		Actual	Final Budget		
	 Original		Final		Amounts	Po	sitive (Negative)
Economic Development:							
Personal services	\$ 99,089	\$	90,726	\$	89,273	\$	1,453
Supplies	1,000		1,000		1,642		(642)
Services and charges	 106,027		106,027		79,178		26,849
	 206,116		197,753		170,093		27,660
Neighborhood Improvement:							
Personal services	1,635,986		1,306,304		1,304,583		1,721
Supplies	42,000		42,000		35,048		6,952
Services and charges	 515,549		590,549		503,900		86,649
	 2,193,535		1,938,853		1,843,531		95,322
Community Development:							
Personal services	-		33,904		37,818		(3,914)
Services and charges	 		376,153		272,106		104,047
	 		410,057		309,924	. <u> </u>	100,133
Total urban development	\$ 3,869,910	<u>\$</u>	3,902,675	<u>\$</u>	3,539,556	<u>\$</u>	363,119
Debt Service							
Principal	\$ 277,139	\$	277,139	\$	277,139	\$	•
Interest	 118,493		118,493		92,046		26,447
Total debt service	\$ 395,632	\$	395,632	\$	369,185	<u>\$</u>	26,447
Budgeted Appropriation Lapse within Fund	(3,871,672)		(2,388,893)		<u></u>		(2,388,893)
Total expenditures	\$ 103,111,680	\$	105,254,831	\$	101,848,335	<u>\$</u>	3,406,496

Variance with

\* The legal level of budgetary control is the department level. No department had expenditures in excess of appropriations.

## City of Grand Rapids, Michigan Budgetary Comparison Schedule Expenditures Street Fund

for the vear ended June 30. 2010

				Major S	Streets				Local Streets									
		Budgeted	I Am	ounts		Actual	Va	riance with		Budgetec	d Amo	ounts		Actual	Variance with			
		Original		Final		Amounts	Fi	inal Budget		Original		Final		Amounts		inal Budget		
Traffic Safety:																		
Personal services	\$	2,442,927	\$	2,408,404	\$	1,881,614	\$	526,790	\$	7,800	\$	7,800	\$	215,125	\$	(207,325)		
Supplies		640,500		640,500		757,516		(117,016)		35,000		35,000		2,353		32,647		
Services and charges		1,031,367		1,008,165		1,020,122		(11,957)		58,367		58,367		11,504		46,863		
Capital Outlay		20,000		20,000		12,849		7,151		-				-		~		
		4,134,794		4,077,069		3,672,101		404,968		101,167		101,167		228,982		(127,815)		
Streets & Sanitation:											,							
Personal services		1,802,124		1,781,369		1,082,384		698,985		2,110,125		2,086,408		1,879,063		207,345		
Supplies		1,151,955		1,151,956		786,145		365,811		1,658,821		2,158,821		864,554		1,294,267		
Services and charges		2,546,687		2,579,187		2,631,765		(52,578)		2,125,894		2,718,394		995,497		1,722,897		
Capital Outlay		11,500		11,500				11,500		37,000		37,000		695		36,305		
		5,512,266		5,524,012		4,500,294		1,023,718		5,931,840		7,000,623		3,739,809		3,260,814		
Environmental Protection:																		
Personal services		76,642		76,642		110,325		(33,683)		157,222		157,222		215,729		(58,507)		
Supplies		17,228		17,228		4,298		12,930		31,994		31,994		5,952		26,042		
Services and charges		86,926		86,926		68,246		18,680		162,872		162,872		129,220		33,652		
		180,796		180,796		182,869		(2,073)		352,088		352,088		350,901		1,187		
Total fund	<u>\$</u>	9,827,856	\$	9,781,877	\$	8,355,264	<u>\$</u>	1,426,613	<u>\$</u>	6,385,095	<u>\$</u>	7,453,878	<u>\$</u>	4,319,692	\$	3,134,186		
Debt Service																		
Principal	\$	562,132	\$	562,132	\$	562,132	\$	-	\$	-	\$	-	\$	-	\$	-		
Interest		493,253	_	493,253		493,720		(467)		-		-		-	•	-		
Total debt service	\$	1,055,385	\$	1,055,385	\$	1,055,852	\$	(467)				-		-		**		
Budgeted Appropriation Lapse within		-				. –		~		-		*						
Total expenditures	<u>\$</u>	10,883,241	\$	10,837,262	\$	9,411,116	\$	1,426,146	\$	6,385,095	\$	7,453,878	<u>\$</u>	4,319,692	\$	3,134,186		

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

## City of Grand Rapids, Michigan Combining Balance Sheet Nonmajor Governmental Funds *June 30, 2010*

	Special Revenue Funds									
	Grants	Michigan Justice Training	Vehicle Storage Facility	Parks & Recreation	Neighborhood Business Improvement	Building Inspections	DNR Properties	Sidewalk Repair		
ASSETS										
Equity in pooled cash and investments	\$ 558,508	\$ 192,340	\$ 180,369	\$ 222,670		\$ 2,798,008	\$ 116,441	\$ 660,323		
Receivables, net Inventories	-	85	-	397,920	4,988	8,193	•	47,530		
	-	-	**	-	~	**	*			
Due from other governmental units	1,682,730	-	**	-		59,236				
Total assets	<u>\$ 2,241,238</u>	<u>\$ 192,425</u>	<u>\$ 180,369</u>	<u>\$ 620,590</u>	<u>\$ 1,447,402</u>	<u>\$ 2,865,437</u>	<u>\$ 116,441</u>	<u>\$ 707,853</u>		
LIABILITIES AND FUND BALANCES Liabilities										
Vouchers and accounts payable	\$ 1,128,104	\$-	\$ 32,662	\$ 111,308	\$ 632	\$ 52,919	\$ 18	\$ 127,089		
Due to other governmental units	1,858	-	350	131,856	<b></b>	10,818	-	9,946		
Deferred revenues	65,872	-	-	-	~	~	-	~		
Customer deposits		*	<u></u>	30,356						
Total liabilities	1,195,834	-	33,012	273,520	632	63,737	18	137,035		
Fund balances:										
Reserved for:										
Perpetual Care	~	-	~	-	-	-	-	-		
Trust Principal	-	-	-	-	-	-	-	· -		
Inventories	-	-	-	-	-	-	-	-		
Encumbrances	1,045,404	85	819	41,844	-	435	-	7,668		
Unreserved:				-						
Debt service	-	-	-	-	-	-	-	-		
Designated for ensuing year budget	-	-	-	-	164,096	272,071	469	22,818		
Designated for compensated absences	-	-	20,055	239,179	25,190	162,628	~	42,030		
Undesignated		192,340	126,483	66,047	1,257,484	2,366,566	115,954	498,302		
Total fund balances	1,045,404	192,425	147,357	347,070	1,446,770	2,801,700	116,423	570,818		
Total liabilities and fund balances	<u>\$ 2,241,238</u>	<u>\$ 192,425</u>	<u>\$ 180,369</u>	<u>\$ 620,590</u>	<u>\$ 1,447,402</u>	\$ 2,865,437	<u>\$ 116,441</u>	<u>\$ 707,853</u>		

.

## City of Grand Rapids, Michigan Combining Balance Sheet Nonmajor Governmental Funds *June 30, 2010*

		Special Reve		Rever	venue Funds			Debt	Service Funds	Perr	nanent Fund			
			General			I	Downtown					Tot	al Nonmajor	
		Drug Law	Special	E	conomic	lm	provement	G	rand Rapids	C	emeteries	Governmenta		
	E	nforcement	Revenue	Dev	velopment		District	Build	ling Authority	Per	petual Care		Funds	
ASSETS														
Equity in pooled cash and investments Receivables, net Inventories	\$	1,949,054 3,217 -	\$ 185,708 - -	\$	617,242 1,556 -	\$	400,604 356 -	\$	1,298,148 - -	\$	3,808,445 15,476 18,690	\$	14,430,274 479,321 18,690	
Due from other governmental units		12,430	-		-		-		-				1,754,396	
Total assets	\$	1,964,701	<u>\$ 185,708</u>	\$	618,798	\$	400,960	<u>\$</u>	1,298,148	<u>\$</u>	3,842,611	\$	16,682,681	
LIABILITIES AND FUND BALANCES Liabilities														
Vouchers and accounts payable	\$	33,488	\$ 698	\$	-	\$	159,695	\$	-	\$	-	\$	1,646,613	
Due to other governmental units Deferred revenues		-			-		-		-		-		154,828 65,872	
Customer deposits		-	-		-		-		-		-		30,356	
Total liabilities		33,488	698		-		159,695		-		**		1,897,669	
Fund balances: Reserved for:														
Perpetual Care		-	-		-		-		-		2,736,794		2,736,794	
Trust Principal		-	25,000		-		-		-		-		25,000	
Inventories		-	-		-		-		-		18,690		18,690	
Encumbrances		2,175	-		171		-		-		-		1,098,601	
Unreserved:									1 000 140				1 000 140	
Debt service Designated for ensuing year budget		35,109	-		-		13,325		1,298,148				1,298,148 507,888	
Designated for compensated absences		20,716	-		- 14.266		13,325		-		-		507,888	
Undesignated		1,873,213	160,010		604,361		227,940		-		1,087,127		8,575,827	
					······						······································			
Total fund balances		1,931,213	185,010		618,798		241,265		1,298,148		3,842,611		14,785,012	
Total liabilities and fund balances	<u>\$</u>	1,964,701	<u>\$ 185,708</u>	<u>\$</u>	618,798	\$	400,960	<u>\$</u>	1,298,148	\$	3,842,611	<u>\$</u>	16,682,681	

# City of Grand Rapids, Michigan Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

for the year ended June 30, 2010	Special Revenue Funds													
		Grants		Michigan Justice Training	Vehicle Storage Facility	Parks & Recreation		eighborhood Business nprovement	Building Inspections	DNR Properties	Sidewalk Repair	Budget Stabilization		
Revenues:														
Licenses and permits	\$	-	\$	-	\$ -	-	\$	1,425	\$ 2,131,385	\$-	\$ 543,535	\$-		
Federal grants		11,937,862		-	-	40,000	)	-	-	-	-	-		
State grants		196,939		65,049	-	-	_	-	-	•	•	•		
Other grants and contributions		613,907		-	-	112,769		-	-	-	-	~		
Charges for services		1,180,429		-	514,096	2,501,756	5	56,631	129,468		871,370	•		
Investment Earnings		31,330		1,616	1,857	-	_	12,456	36,950		6,414	-		
Miscellaneous		21,633		22,610		14,395	<u> </u>			2,100	<u> </u>			
Total revenues		13,982,100		89,275	515,953	2,668,920	2	70,512	2,297,803	4,192	1,421,319	-		
Expenditures: Current:														
Public safety		-		57,073	485,157			-	-	•	•	•		
Culture and recreation		~		-	•	6,923,654	1	-	~	-	٠	-		
Urban and community development		13,628,994		•	. •	•		151,175	2,765,934	34,095	1,218,555	-		
Debt service: Principal		-			*	-		-	•	-	-	-		
Interest and paying agent fees		-		-	-	•.		19,759	-	-	-	-		
Capital outlay			<u></u>					1,261	<b>-</b>					
Total expenditures		13,628,994		57,073	485,157	6,923,654	4	172,195	2,765,934	34,095	1,218,555			
Excess (deficiency) of revenues over expenditures		353,106		32,202	30,796	(4,254,734	4)	(101,683)	(468,131	) (29,903)	202,764	<u> </u>		
Other financing sources (uses):						5 4 6 4 6 B 6			000.000					
Transfers in Transfers out		201,943		-	(050.005	5,161,908		(12,086)	392,233		(49,998)	(500.000)		
Sale of capital assets		(302,931)		-	(352,835	) (560,104	+)	451,250	(214,506	i) (13,360,	(49,990)	(500,000)		
Face value of bonds and contracts issued		**		-	-			635,000		•	~			
Total other financing sources (uses)		(100,988)		-	(352,835	) 4,601,804	4 —	1,074,164	177,727	(13,988)	(49,998)	(500,000)		
Net change in fund balances		252,118		32,202	(322,039			972,481	(290,404			(500,000)		
Fund balances - beginning	_	793,286		160,223	469,396			474,289	3,092,104		418,052	500,000		
Fund balances - ending	<u>\$</u>	1,045,404	<u>\$</u>	192,425	<u>\$ 147,357</u>	<u>\$ 347,070</u>	<u>) ş</u>	1,446,770	<u>\$2,801,700</u>	<u>\$ 116,423</u>	<u>\$                                    </u>	<u>s -</u>		

# City of Grand Rapids, Michigan Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

for the vear	ended June	30.	2010
	011404 04110	ωυ,	

			opeoidi				Bobt bertibe l'undo							
		Drug Law	General Special		Economic		Downtown nprovement	G	rand Rapids Building	Public Act	c	Cemeteries		otal Nonmajor overnmental
	E	nforcement	Revenue		Development		District		Authority	175	Pe	rpetual Care		Funds
Revenues:														
Licenses and permits	\$	-	\$-		\$-	\$	-	\$	-	\$-	\$	-	\$	2,676,345
Federal grants		39,906	-		-		-		-	-		•		12,017,768
State grants		•	*		-		-		-	-		-		261,988 726,676
Other grants and contributions Charges for services		1,412,958	2,7	17	47,190		760,085		-	-		34,622		7,511,322
Investment Earnings		23,595	1,7		10,420		6,062		33,497			64,076		232,121
Miscellaneous		23,595	22,0		776		0,002		33,487	-		-		108,250
Total revenues		1,501,119	26,5		58,386		766,147		33,497			98,698		23,534,470
Expenditures:				<u></u>										
Current:														
Public safety		836,832	-				-		-			-		1,379,062
Culture and recreation			5,2	39	-		-		-	-		-		6,928,893
Urban and community development		-	•		53,359		693,652		-	-		-		18,545,764
Debt service:														
Principal		•	-		-		-		4,336,111	1,010,000		-		5,346,111
Interest and paying agent fees			-		-		-		3,241,704	331,065		-		3,592,528
Capital outlay					-				-	-		•		1,261
Total expenditures		836,832	5,2	39	53,359		693,652		7,577,815	1,341,065		•		35,793,619
Excess (deficiency) of revenues over expenditures		664,287	21,3	<u>10</u>	5,027		72,495		(7,544,318)	(1,341,065)		98,698		(12,259,149)
Other financing sources (uses):														
Transfers in		425	· -		-		-		7,625,895	1,341,065		83,732		14,807,201
Transfers out			-		-		•		•	-		(84,165)		(2,090,613)
Sale of capital assets		~	~		-		-		•	-		-		451,250 635,000
Face value of bonds and contracts issued			·				*	-			,	-		
Total other financing sources (uses)		425				_	<del>ب</del>		7,625,895	1,341,065		(433)		13,802,838
Net change in fund balances		664,712	21,3		5,027		72,495		81,577	-		98,265		1,543,689
Fund balances - beginning		1,266,501	163,7	00	613,771		168,770		1,216,571	-		3,744,346		13,241,323
Fund balances - ending	<u>\$</u>	1,931,213	<u>\$ 185,0</u>	10	<u>\$618,798</u>	\$	241,265	\$	1,298,148	\$	<u>\$</u>	3,842,611	<u>\$</u>	14,785,012

Special Revenue Funds

Debt Service Funds

Permanent Fund

Â.

## City of Grand Rapids Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget to Actual Non-major Governmental Funds for the year ended June 30, 2010

		Buc	lget		····				
	Revenues	Expenditures	Other Financing Sources (uses)	Net	Revenues	Expenditures	Other Financing Sources (uses)	Net	Net Variance
Grants	\$ 57,278,567	\$ 58,473,833	\$ (204,238)	\$ (1,399,504)	\$ 13,982,100	\$ 13,628,994	\$ (100,988)	\$ 252,118	\$ 1,651,622
Michigan Justice Training	81,800	80,000	-	1,800	89,275	57,073	•	32,202	30,402
Vehicle Storage Facility	692,068	558,875	(352,835)	(219,642)	515,953	485,157	(352,835)	(322,039)	(102,397)
Parks & Recreation	2,794,320	7,194,678	4,485,855	85,497	2,668,920	6,923,654	4,601,804	347,070	261,573
Neighborhood Business Improvement	98,001	1,009,735	1,103,289	191,555	70,512	172,195	1,074,164	972,481	780,926
Building Inspections	2,303,912	3,728,319	177,727	(1,246,680)	2,297,803	2,765,934	177,727	(290,404)	956,276
DNR Properties	36,000	60,250	13,988	(10,262)	4,192	34,095	(13,988)	(43,891)	(33,629)
Sidewalk Repair	1,350,700	1,447,770	(49,998)	(147,068)	1,421,319	1,218,555	(49,998)	152,766	299,834
Budget Stabilization	-	-	(500,000)	(500,000)	m	-	(500,000)	(500,000)	-
Drug Law Enforcement	681,807	683,508	-	(1,701)	1,501,119	836,832	425	664,712	666,413
General Special Revenue	-	-	-	-	26,549	5,239	-	21,310	21,310
Economic Development	-	-	-	-	58,386	53,359	-	5,027	5,027
Downtown Improvement District	835,846	860,846	-	(25,000)	766,147	693,652	-	72,495	97,495
Total	\$ 66,153,021	\$ 74,097,814	\$ 4,673,788	\$ (3,271,005)	\$ 23,402,275	\$ 26,874,739	\$ 4,836,311	\$ 1,363,847	\$ 4,634,852

Note: Both budgeted and actual figures are prepared in conformity with generally accepted accounting principles.

# City of Grand Rapids, Michigan Combining Statement of Net Assets Nonmajor Enterprise Funds June 30, 2010

		emeteries perating	I	Belknap ce Arena	Total Nonmajor Enterprise Funds		
ASSETS							
Current assets:							
Equity in pooled cash and investments	\$	324,591	\$	587,478	\$	912,069	
Receivables, net		95,997		32,856		128,853	
Inventory		17,286		*		17,286	
Total current assets		437,874		620,334		1,058,208	
Noncurrent assets:							
Other assets		215,430		-		215,430	
Capital assets:							
Non-depreciable		5,255		-		5,255	
Depreciable		1,397,305		3,680,719		5,078,024	
Less accumulated depreciation		(1,140,246)	<u></u>	(2,311,232)		(3,451,478)	
Total noncurrent assets		477,744		1,369,487		1,847,231	
Total assets	\$	915,618	<u>\$</u>	1,989,821	\$	2,905,439	
LIABILITIES							
Current liabilities:							
Vouchers and accounts payable	\$	74,112	\$	135,184	\$	209,296	
Accrual for compensated absences		38,308	,			38,308	
Total current liabilities		112,420		135,184		247,604	
Noncurrent liabilities (net of portion due within 1 year):							
Compensated absences		20,628		-		20,628	
Net OPEB Obligation		27,828				27,828	
Total noncurrent liabilities		48,456		-		48,456	
Total liabilities	<u> </u>	160,876		135,184		296,060	
NET ASSETS							
Invested in capital assets net of related debt		477,744		1,369,487		1,847,231	
Unrestricted		276,998		485,150		762,148	
Total net assets		754,742		1,854,637		2,609,379	
Total liabilities and net assets	\$	915,618	\$	1,989,821	\$	2,905,439	

## City of Grand Rapids, Michigan

Combining Statement of Revenues, Expenses and Changes in Net Assets Nonmajor Enterprise Funds for the year ended June 30, 2010

	-	emeteries perating		Belknap e Arena	Total Nonmajor Enterprise Funds		
Operating revenues:							
Charges for services Sales	\$	747,175 293,432	\$ 	729,273 58,488	\$	1,476,448 351,920	
Total operating revenues		1,040,607		787,761		1,828,368	
Operating expenses:							
Personal services		944,996		224,380		1,169,376	
Supplies and materials		364,892		28,121		393,013	
Utilities		58,859		120,015		178,874	
Contractual services		43,094		191,880		234,974	
Other services and charges		22,971		121,510		144,481	
Depreciation		33,129		160,151		193,280	
Total operating expenses		1,467,941		846,057		2,313,998	
Operating Loss		(427,334)		(58,296)		(485,630)	
Nonoperating revenues:							
Interest revenue		939		3,812		4,751	
Total nonoperating revenues		.939		3,812		4,751	
Loss before transfers		(426,395)		(54,484)		(480,879)	
Transfers in		770,495		-		770,495	
Transfers out		(407,970)		<b></b>		(407,970)	
Change in net assets		(63,870)		(54,484)		(118,354)	
Total net assets - beginning		818,612		1,909,121		2,727,733	
Total net assets - ending	\$	754,742	<u>\$</u>	1,854,637	\$ •::::::::::::::::::::::::::::::::::::	2,609,379	

.

.

## City of Grand Rapids, Michigan Combining Statement of Cash Flows Nonmajor Enterprise Funds for the year ended June 30, 2010

•

	Cemeteries	Belknap	Total Nonmajor		
	Operating	Ice Arena	Enterprise Funds		
Cash flows from operating activities: Receipts from customers Payments to suppliers Payments to employees	\$ 1,065,974 (460,344) (707,339)	(531,583)	\$ 1,854,625 (991,927) (902,943)		
Payments for payroll taxes and benefits	(292,749)	(28,776)	(321,525)		
Net cash provided (used) by operating activities Cash flows from noncapital financing activities: Transfers from other funds	<u>(394,458)</u> 770,495	32,688	<u>(361,770)</u> 770,495		
Transfers to other funds	(407,970)	-	(407,970)		
Net cash provided by noncapital financing activities	362,525	-	362,525		
Cash flows from capital and related financing activities: Sale of assets Net cash provided by capital and related financing activities	<u>3,430</u> 3.430		3,430		
Cash flows from investing activities: Interest received	939	3,812	4,751		
Net increase (decrease) in equity in pooled cash and investments	(27,564) 352,155	36,500 550,978	8,936 903,133		
Equity in pooled cash and investments, ending	324,591	587,478	912,069		
Reconciliation of operating loss to net cash provided (used) by operating activities: Operating Loss Adjustments to reconcile operating loss to net cash provided (used) by operating activities:	(427,334)	(58,296)	(485,630)		
Depreciation expense	33,129	160,151	193,280		
Change in assets and liabilities: Decrease in accounts receivable Decrease in due from other funds Decrease in inventory Increase (decrease) in vouchers and accounts payable	6,304 1,156 17,907 29,472	890 - - (70,057)	7,194 1,156 17,907 (40,585)		
Decrease in compensated absences Decrease in Net OPEB Obligation	(31,680) (23,412)	• _	(31,680) (23,412)		
Total adjustments	32,876	90,984	123,860		
Net cash provided (used) by operating activities	<u> </u>		\$ (361,770)		

# City of Grand Rapids, Michigan Combining Statement of Net Assets Internal Service Funds *June 30, 2010*

Information				Facilities				Total Interna			otal Internal	
	T	echnology	Mot	lor Equipment	Ma	anagement	Insu	rance Payment	I	Engineering	Se	ervice Funds
ASSETS												
Current assets:												
Equity in pooled cash and investments	\$	5,430,859	\$	7,254,883	\$	1,880,127	\$	21,235,662	\$	2,121,263	\$	37,922,794
Receivables, net		38,508		53,215		221,985		414,525		274,810		1,003,043
Due from other governmental units		~				194,771		-		-		194,771
Inventory		-		663,488						~		663,488
Funds held by trustee Deferred expenses		423,695 95,019		- 125,859		-		1,819,806		-		2,243,501
Total current assets		5.988.081		8.097,445		2,296,883		192,094 23,662,087				412,972
		5,968,081		8,097,445		2,296,883		23,662,087		2,396,073		42,440,569
Noncurrent assets:												
Capital assets: Non-depreciable		21,000										01.000
Depreciable		12.372.907		- 38,084,991		-		-		-		21,000 50,457,898
Less accumulated depreciation		(7,116,594)		(29,969,275)		-		-		-		(37,085,869)
Total noncurrent assets		5,277,313		8,115,716				 ~				13,393,029
Total assets	\$	11,265,394	\$ ·	16,213,161	\$	2,296,883	\$	23,662,087	 S	2,396,073	\$	55,833,598
LIABILITIES			<u> X</u>	10,12,10,101	<u>¥</u>		*******	20,002,007	¥	2,000,010	<u>*</u>	00,000,000
Current liabilities:												
Vouchers and accounts payable	\$	578,129	\$	802,483	\$	179,724	\$	1,230,252	\$	18,340	\$	2,808,928
Accrued interest payable		4,884		43,703		-	•	-	•	-	•	48,587
Unearned revenues						5,388		96,502				101,890
Health insurance claims payable		•		-		-		2,605,800		-		2,605,800
Current portion of general claims payable		-		-		-		2,126,600		-		2,126,600
Current maturities of bonds & contracts payable		468,000		1,795,147		-		-		-		2,263,147
Current workers' compensation liability		-		-				272,900		-		272,900
Compensated absences		57,353		261,668		150,890		30,134		459,285		959,330
Total current liabilities		1,108,366		2,903,001		336,002		6,362,188		477,625		11,187,182
Noncurrent liabilities (net of current portion):												
Bonds Payable		265,000		3,675,000								3,940,000
Contracts and notes payable		419,000		1,701,916		-		-		-		2,120,916
General claims payable Bond premium		16,502		- 38,500		•		275,000		-		275,000 55,002
Workers compensation liability		10,502		30,500		-		- 1,068,600		-		1,068,600
Net OPEB Obligation		12,585		78,068		37,432		99,883		122.009		349,977
Total noncurrent liabilities		713,087		5,493,484		37,432		1,443,483		122,009		7,809,495
Total liabilities		1,821,453		8,396,485		373,434		7,805,671		599,634		18,996,677
NET ASSETS									********			
Invested in capital assets net of related debt		4,854,335		2,591,490		-		-		-		7,445,825
Unrestricted		4,589,606		5,225,186		1,923,449		15,856,416		1,796,439		29,391,096
Total net assets		9,443,941		7,816,676		1,923,449		15,856,416		1,796,439		36,836,921
Total liabilities and net assets	\$	11,265,394	\$	16,213,161	\$	2,296,883	\$	23,662,087	\$	2,396,073	\$	55,833,598
	-P		2000		<u> </u>		Kanada					

# City of Grand Rapids, Michigan Combining Statement of Revenues, Expenses and Changes in Net Assets Internal Service Funds for the year ended June 30, 2010

	Information		Facilities	Insurance		Total Internal	
	Technology	Motor Equipment	Management	Payment	Engineering	Service Funds	
Operating revenues:							
Charges for services	\$ 8,509,427	\$ 10,713,367	\$ 4,640,109	\$ 25,478,120	\$ 5,085,073	\$ 54,426,096	
Miscellaneous	44	45,633	217,535	677	315	264,204	
Total operating revenues	8,509,471	10,759,000	4,857,644	25,478,797	5,085,388	54,690,300	
Operating expenses:							
Personal services	528,137	2,449,059	1,092,560	428,546	3,517,316	8,015,618	
Supplies and materials	620,596	2,765,653	471,273	-	77,758	3,935,280	
Utilities	199,558	78,553	1,310,371	2,473	22,847	1,613,802	
Contractual services	3,336,970	18,625	-	909,313	40,409	4,305,317	
Other services and charges	1,376,914	408,576	1,071,994	21,703,772	576,922	25,138,178	
Depreciation	1,207,992	3,054,197	<u>.</u>	-		4,262,189	
Total operating expenses	7,270,167	8,774,663	3,946,198	23,044,104	4,235,252	47,270,384	
Operating income	1,239,304	1,984,337	911,446	2,434,693	850,136	7,419,916	
Nonoperating revenues (expenses):							
Interest revenue	67,941	95,126	18,635	446,799	16,659	645,160	
Gain on sale of capital assets	-	69,183	-	~	~	69,183	
Interest expense and paying agent fees	(47,069)	(255,477)				(302,546)	
Total nonoperating revenues (expenses)	20,872	(91,168)	18,635	446,799	16,659	411,797	
Income (loss) before transfers	1,260,176	1,893,169	930,081	2,881,492	866,795	7,831,713	
Transfers out	(365,515)	(505,809)	(494,913)	(276,185)	(407,608)	(2,050,030)	
Change in net assets	894,661	1,387,360	435,168	2,605,307	459,187	5,781,683	
Total net assets - beginning	8,549,280	6,429,316	1,488,281	13,251,109	1,337,252	31,055,238	
Total net assets - ending	<u>\$ 9,443,941</u>	<u>\$7,816,676</u>	<u>\$ 1,923,449</u>	<u>\$ 15,856,416</u>	<u>\$ 1,796,439</u>	\$ 36,836,921	

## City of Grand Rapids, Michigan Combining Statement of Cash Flows Internal Service Funds for the year ended June 30, 2010

	Information	Motor	Facilities	Insurance		Total Internal	
	Technology	Equipment	Management	anagement Payment		Service Funds	
Cash flows from operating activities:							
Receipts from customers	\$ 8,476,987	\$ 10,682,135	\$ 4,335,809	\$ 25,745,927	\$ 4,859,814	\$ 54,100,672	
Payments to suppliers	(5,564,126)	(2,705,649)	(3,023,674)	(27,748,801)	(705,090)	(39,747,340)	
Payments to employees	(413,800)	(1,655,815)	(753,166)	(288,449)	(2,472,481)	(5,583,711)	
Payments for payroll taxes and benefits	(183,984)	(867,269)	(377,312)	(160,702)	(1,180,770)	(2,770,037)	
Other operating revenues	44	45,633	217,535	677	315	264,204	
Net cash provided (used) by operating activities	2,315,121	5,499,035	399,192	(2,451,348)	501,788	6,263,788	
Cash flows from noncapital financing activities:							
Transfers to other funds	(365,515)	(505,809)	(494,913)	(276,185)	(407,608)	(2,050,030)	
Net cash used by noncapital financing activities	(365,515)	(505,809)	(494,913)	(276,185)	(407,608)	(2,050,030)	
Cash flows from capital and related financing activities:							
Proceeds from capital debt	321,828	4,149,560	-	-	-	4,471,388	
Purchase of capital assets	(1,167,890)	(1,676,153)	-	-	-	(2,844,043)	
Sale of capital assets	-	81,315	-	-		81,315	
Principal paid on capital debt	(388,000)	(1,614,861)	-	-	-	(2,002,861)	
Interest paid on capital debt	(43,471)	(216,030)			-	(259,501)	
Net cash provided (used) by capital and related financing activities	(1,277,533)	723,831	-			(553,702)	
Cash flows from investing activities:							
Interest received	65,308	95,126	18,635	446,799	16,659	642,527	
Net increase (decrease) in equity in pooled cash and investments	737,381	5,812,183	(77,086)	(2,280,734)	110,839	4,302,583	
Equity in pooled cash and investments - beginning of year	5,117,173	1,442,700	1,957,213	25,336,202	2,010,424	35,863,712	
Equity in pooled cash and investments - end of year (including restricted cash held by							
trustee: \$423,695 in Information Technology and \$1,819,806 in Insurance Payment							
fund)	\$ 5,854,554	\$ 7,254,883	\$ 1,880,127	\$ 23,055,468	\$ 2,121,263	\$ 40,166,295	
	, -,,,			<u>in an an</u>			

#### City of Grand Rapids, Michigan Combining Statement of Cash Flows

Internal Service Funds

for the year ended June 30, 2010

	Information	Motor	Facilities	Insurance		Total Internal
	Technology	Equipment	Management	Payment	Engineering	Service Funds
Reconciliation of operating income (loss) to net cash						
provided (used) by operating activities:						
Operating income	\$ 1,239,304	\$ 1,984,337	\$ 911,446	\$ 2,434,693	\$ 850,136	\$ 7,419,916
Adjustments to reconcile operating income (loss) to net cash provided by operating						
activities:						
Depreciation expense	1,207,992	3,054,197	-	-	-	4,262,189
Change in assets and liabilities:						
(Increase) decrease in accounts receivable	(32,440)	(48,676)	(118,192)	171,305	(232,747)	(260,750)
Increase in intergovernmental receivables			(194,771)	-	-	(194,771)
Decrease in due from other funds	-	4,866	3,275	-	7,488	15,629
Decrease in inventory	-	12,578	-	-	-	12,578
Increase in deferred expenses	(63,857)	-	-	(192,094)	-	(255,951)
Increase (decrease) in vouchers and accounts payable	37,792	565,758	(170,036)	(2,065,320)	12,846	(1,618,960)
Decrease in due to other funds	(4,023)	-	-	(97,035)	-	(101,058)
Decrease in due to component units	-	-	-	(15,909)	-	(15,909)
Increase in deferred revenues	-	-	5,388	96,502	74	. 101,890
Increase (decrease) in compensated absences	(49,491)	9,487	(1,952)	(74)	(14,127)	(56,157)
Decrease in Net OPEB Obligation	(20,156)	(83,512)	(35,966)	(20,531)	(121,808)	(281,973)
Decrease in general claims payable	-	-	-	(2,762,885)		(2,762,885)
Total adjustments	1,075,817	3,514,698	(512,254)	(4,886,041)	(348,348)	(1,156,128)
Net cash provided (used) by operating activities	<u>\$    2,315,121</u>	\$ 5,499,035	\$ 399,192	<u>\$ (2,451,348</u> )	\$ 501,788	\$ 6,263,788

#### City of Grand Rapids, Michigan Combining Statement of Fiduciary Net Assets Employee Benefit Trust Funds

		Retirement S	System			Health Ca				
		lice and Fire		General		eral Retiree		ice Retiree		tal Employee fit Trust Funds
as of : ASSETS	Dece	mber 31, 2009	Juni	<del>9</del> 30, 2010	Jun	e 30, 2010	Jun	e 30, 2010		
	¢		¢		<b>^</b>	4 000 05 4	•	000 400	•	+ 070 000
Equity in pooled cash and investments Investments held by trustee:	\$	-	\$	-	\$	1,293,254	\$	383,439	\$	1,676,693
Cash and money market funds		5.025.051		4,136,664						9,161,715
United States Government Securities		14,917,619		19,818,988						34,736,607
State and municipal bonds		93,715		82,933						176,648
Corporate bonds		49,481,348		58,875,391						108,356,739
Common stocks and equity mutual funds		183,163,228	1	88,748,003						371,911,231
Asset-backed securities		11,067,715		12,919,060						23,986,775
Other		14,590,715		15,556,399		98,126		9,812		30,255,052
Collateral held by broker under securities lending		17,755,844		20,748,327						38,504,171
Collateral deficiency on securities lending agreement Receivables, net:		(41,373)		6,166						(35,207)
Investment securities sold		758,279		-						758,279
Other accounts		202,917		324,714		3,585		46		531,262
Accrued interest		618,334		706,972		2,507		-		1,327,813
		······································								
Total assets	\$	297,633,392	\$ 3	21,923,617	<u>\$</u>	1,397,472	\$	393,297	\$	621,347,778
LIABILITIES										
Compensated absences	\$	12,701	\$	7,659	\$	-	\$	-		20,360
Investment securities purchased		506,399		67,680						574,079
Vouchers and accounts payable		283,663		331,676		372,751		91,967		1,080,057
Due to other funds Deferred Revenue		2,811		10,945		- -		200,000		213,756
		17 755 044		00 740 007		2,255		259		2,514
Liabilities under security lending program		17,755,844		20,748,327		~			<del></del>	38,504,171
Total liabilities		18,561,418		21,166,287		375,006		292,226		40,394,937
NET ASSETS										
Held in trust for pension benefits and other purposes		279,071,974	3	00,757,330		1,022,466		101,071		580,952,841
Total liabilities and net assets	\$	297,633,392	<u>\$3</u>	21,923,617	\$	1,397,472	\$	393,297	\$	621,347,778

#### City of Grand Rapids, Michigan Combining Statement of Changes in Net Assets Employee Benefit Trust Funds

		Pension T	rust Funds	\$	F	letiree Health				
		ice and Fire ment System		General ment System		General mployee		Police	Tota	l Pension Trust Funds
for the year ended:	Decei	mber 31, 2009	Jui	ne 30, 2010	Jur	ne 30, 2010	Ju	ne 30, 2010		
ADDITIONS										
Plan Contributions:										
Employer	\$	-	\$	4,708,020	\$	7,715,663	\$	2,748,282	\$	15,171,965
Plan members		1,602,503		2,817,993		1,295		1,036		4,422,827
Total contributions		1,602,503		7,526,013		7,716,958		2,749,318		19,594,792
Investment earnings:										
Interest and dividends		4,142,144		4,516,804		24,128		-		8,683,076
Net apreciation in fair value of investments		62,750,164		47,748,116		(1,837)		(860)		110,495,583
Total investment gains		66,892,308		52,264,920		22,291		(860)		119,178,659
Investment management expense		(817,028)		(1,073,005)		(37)		(4)		(1,890,074)
Net gains from investment activities		66,075,280		51,191,915		22,254		(864)		117,288,585
Securities lending income		79,883		69,740		-		-		149,623
Securities lending expenses		(22,908)		(21,910)						(44,818)
Net income from securities lending activities		56,975		47,830				-		104,805
Total net investment gain		66,132,255		51,239,745		22,254		(864)		117,393,390
Total additions		67,734,758		58,765,758		7,739,212		2,748,454		136,988,182
DEDUCTIONS										
Benefits paid		17,225,453		22,882,503		6,716,746		2,647,383		49,472,085
Administration expenses		504,309		518,190		<u> </u>		+		1,022,499
Total deductions		17,729,762		23,400,693		6,716,746		2,647,383		50,494,584
Change in net assets		50,004,996		35,365,065		1,022,466		101,071		86,493,598
Total net assets - beginning		229,066,978		265,392,265		-				494,459,243
Total net assets - ending	\$	279,071,974	\$	300,757,330	\$	1,022,466	\$	101,071	\$	580,952,841

# City of Grand Rapids, Michigan Statement of Changes in Assets and Liabilities Agency Tax Fund for the year ended June 30, 2010

		gency Tax Assets uly 1, 2009		Additions		Deductions	Agency Tax Assets June 30, 2010		
Assets:									
Equity in pooled cash and investments	\$	14,886	\$	174,922	\$	-	\$	189,808	
Taxes receivable		1,439,542		118,250,555		118,956,339		733,758	
Total assets	<u>\$</u>	1,454,428	\$	118,425,477	\$	118,956,339	<u>\$</u>	923,566	
Liabilities:									
Due to other governmental units	\$	1,454,428	<u>\$</u>	118,425,477	\$	118,956,339	<u>\$</u>	923,566	
Total liabilities	\$	1,454,428	\$	118,425,477	<u>\$</u>	118,956,339	<u>\$</u>	923,566	

a

### City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule By Source June 30, 2010

Governmental funds capital assets:	
Land	\$ 18,088,973
Easement/Right of Way	454,381
Land improvements	37,630,993
Buildings and structures	172,552,811
Machinery and equipment	20,954,407
Motor vehicles	10,412,752
Office furniture and equipment	2,889,414
Infrastructure	525,117,034
Construction in progress	 1,996,811
Total governmental funds capital assets	\$ 790,097,576
Investments in governmental funds capital assets by source:	
Capital Projects Funds	\$ 87,633,089
General Fund	3,394,023
Special Revenue Funds	542,701,833
Grand Rapids Building Authority	137,159,681
Federal grants	3,998,064
State grants	909,963
Gifts and donations	14,138,997

Enterprise Funds Total governmental funds capital assets \$

.

 $\gamma_{\gamma}$ 

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

161,926

790,097,576

City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity

June 30, 2010

oune 50, 2010		Easements/	Land	Building and	Machinery and		Office Furniture		Construction in	
Function and Activity	Land	Right of way	Improvements	Structures	Equipment	Motor Vehicles	and Equipment	Infrastructures	Progress	Totals
Concret government	\$ 1.987.516	s -	\$ 3,448,891	\$ 41,743,233	\$ 3,710,734	\$ 10,950	\$ 68,149	\$-	\$ 193,226	\$ 51,162,699
General government:	<u>\$ 1,987,516</u>	<u>\$</u>	<u>\$ 3,440,091</u>	<u>\$ 41,743,233</u>	<u>\$ 3,710,734</u>	<u>ø 10,950</u>	<u>\$ 00,143</u>	φ	φ 130,220	φ 01,102,000
Public safety:										
Police	1,382,456	-	*	23,791,193	10,613,362	1,010,689	224,279	•	-	37,021,979
Fire	453,690			6,622,702	2,099,949	9,237,822	29,741		129,982	18,573,886
	1,836,146		<u> </u>	30,413,895	12,713,311	10,248,511	254,020	<u> </u>	129,982	55,595,865
Public works:										
Public works	2,591,983	454,381	9,339,607	7,932,493	698,927	**	41,575	504,148,807	1,639,670	526,847,443
Street lighting	-	-	-	-	-	-	~	11,609,955	•	11,609,955
Traffic	42,400	-	*	3,710,930	1,864,112	-	-	9,358,272	-	14,975,714
City/County parking facility	3,505,326		149,099		129,478		*			3,783,903
	6,139,709	454,381	9,488,706	11,643,423	2,692,517		41,575	525,117,034	1,639,670	557,217,015
Culture and recreation:										
Libraries	2,248,625	-	72,997	37,319,279	229,379	25,224	1,994,883	-	•	41,890,387
Museum	3,109,348	*	135,894	41,924,918	1,311,370	-	530,787	-	-	47,012,317
Parks	1,661,839	-	24,484,505	9,088,063	297,096	128,067	-	-	33,933	35,693,503
Art museum	530,000		_	420,000	. <u> </u>	-				950,000
	7,549,812		24,693,396	88,752,260	1,837,845	153,291	2,525,670		33,933	125,546,207
Urban and community development:										
Urban Development	540,397	-	~	-	-	-	-	-	-	540,397
Neighborhood Business Improvements	35,393	-	<u> </u>						<u> </u>	35,393
Total urban and community development	575,790	*								575,790
Total governmental funds capital assets	<u>\$ 18,088,973</u>	<u>\$ 454,381</u>	<u>\$                                    </u>	<u>\$ 172,552,811</u>	<u>\$ 20,954,407</u>	<u>\$ 10,412,752</u>	<u>\$ 2,889,414</u>	<u>\$ 525,117,034</u>	<u>\$     1,996,811</u>	\$ 790,097,576

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

#### City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity for the year ended June 30, 2010

Function and Activity	Governmental Fund Capital Assets June 30, 2010	s Adjustments / Additions	Deletions	Governmental Funds Capital Assets June 30, 2010			
General government	\$ 46,512,54	9 \$ 4,650,150	\$	\$ 51,162,699			
Public safety:							
Police	36,202,70	819,271	-	37,021,979			
Fire	18,533,54	5 40,341		18,573,886			
Total public safety	54,736,25	859,612		55,595,865			
Public works:							
Public works	524,291,73	2 2,555,711	-	526,847,443			
Street lighting	11,609,95	5 -	-	11,609,955			
Traffic safety	14,975,71	<b>1</b> -	-	14,975,714			
City/County parking facility	15,433,56	149,099	11,798,765	3,783,903			
Total public works	566,310,97	2,704,810	11,798,765	557,217,015			
Culture and recreation:							
Libraries	41,871,06	19,326	-	41,890,387			
Museum	46,488,84			47,012,317			
Parks	35,659,57	) 33,933	-	35,693,503			
Art museum	950,00			950,000			
Total culture and recreation	124,969,47	576,732		125,546,207			
Urban and community development:							
Urban Development	540,39	7 .	-	540,397			
Neighborhood Business Improvements	35,39		-	35,393			
Total urban and community development	575,79			575,790			
Total governmental funds capital assets	<u>\$                                    </u>	7 <u>\$ 8,791,304</u>	<u>\$ 11,798,765</u>	<u>\$                                    </u>			

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

#### City of Grand Rapids, Michigan Contents of the Statistical Section

This part of the City of Grand Rapids' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. Many of the tables present data for the past fiscal years that will allow the reader to discern trends that cannot be seen in a single year's financial statement.

<u>Contents</u>	<u>Tables</u>
Financial Trends These schedules contain trend information to help the reader understand how the city's financial performance and well-being have changed over time.	1-5
Revenue Capacity	6-10
These schedules contain information to help the reader assess two locally levied taxes, the property tax collected by the City Treasurer which is the largest locally levied tax and the income tax collected by the City's Income Tax Department which is the city's most significant revenue source.	
Debt Capacity These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.	11-14
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place.	15, 16
Operating Information These schedules contain service data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.	17-19

**Sources:** Unless otherwise noted the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2002, schedules presenting government-wide information include information beginning in that year. Certain other information had not been presented previously. The reported numbers begin with the year for which information believed to be accurate is available.

## City of Grand Rapids, Michigan Net Assets by Component (unaudited)

Last	Nine	Fiscal	Years	

				F	iscal Year Ended				
	2002	2003	2004	2005	2006	2007	2008	2009	<u>2010</u>
Governmental Activities								<b>•</b> • • • • • • • • • • • • • • • • • •	A
Invested in capital assets, net of related debt	\$ 72,439,748				\$ 372,091,207	\$ 346,049,782	\$ 337,227,130	\$ 324,267,977	\$ 306,253,632
Restricted Unrestricted	12,316,175 90,580,952	33,675,895 <u>48,214,112</u>	14,354,672 <u>56,240,841</u>	5,767,246 49,134,684	6,479,606 58,035,464	4,895,900 80,076,513	5,142,104 69,898,522	5,587,778 59,785,812	15,806,474 65,335,299
Total governmental activities net assets	<u>\$ 175,336,875</u>	<u>\$ 177,861,293</u>	<u>\$ 165,399,878</u>	<u>\$ 142,378,788</u>	<u>\$ 436,606,277</u>	<u>\$ 431,022,195</u>	<u>\$ 412,267,756</u>	<u>\$ 389,641,567</u>	<u>\$ 387,395,405</u>
Business-type Activities									
Invested in capital assets, net of related debt	\$ 232,393,479	\$ 251,630,423	\$ 279,644,764	\$ 270,812,583	\$ 336,310,697	\$ 343,690,232	\$ 351,218,972	\$ 352,038,798	\$ 359,840,998
Restricted	11,902,455	5,889,141	7,612,496	31,152,368	92,033,134	54,666,321	19,051,868	18,602,657	19,527,952
Unrestricted	101,644,428	105,492,504	93,496,737	89,450,645	(16,867,351)	22,104,797	63,594,154	66,765,478	60,226,596
Total business-type activities net assets	\$ 345,940,362	\$_363,012,068	<u>\$ 380,753,997</u>	<u>\$ 391,415,596</u>	<u>\$ 411,476,480</u>	\$ 420,461,350	<u>\$ 433,864,994</u>	<u>\$ 437,406,933</u>	<u>\$ 439,595,546</u>
Primary Government									
Invested in capital assets, net of related debt	\$ 304,833,227	\$ 347,601,709	\$ 374,449,129	\$ 358,289,441	\$ 708,401,904	\$ 689,740,014	\$ 688,446,102	\$ 676,306,775	\$ 666,094,630
Restricted	24,218,630	39,565,036	21,967,168	36,919,614	98,512,740	59,562,221	24,193,972	24,190,435	35,334,426
Unrestricted	192,225,380	153,706,616	149,737,578	138,585,329	41,168,113	102,181,310	133,492,676	126,551,290	125,561,895
Total primary government net assets	<u>\$    521,277,237</u>	<u> </u>	\$ 546,153,875	<u> </u>	<u>\$ 848,082,757</u>	<u>\$851,483,545</u>	<u>\$ 846,132,750</u>	<u>\$ 827,048,500</u>	<u>\$ 826,990,951</u>

.

# City of Grand Rapids, Michigan Changes in Net Assets (unaudited) Last Nine Fiscal Years

								Fi	sca	l Year Ended								
		2002		2003		2004		2005		2006		2007		2008		2009		2010
Expenses:																		
Governmental activities:																		
General government	\$	23,431,677	\$	21,428,588	\$	21,333,282	\$	33,672,302	\$	33,839,173	\$	31,560,007	\$	31,758,040	\$	28,569,892	\$	24,244,049
Public safety		78,381,150		81,271,096		78,550,437		63,974,695		65,765,653		70,760,682		78,488,302		74,485,764		72,301,627
Public works		34,493,135		34,634,556		37,049,923		43,527,115		51,053,186		45,630,253		52,100,751		52,457,035		47,956,043
Culture and Recreation		24,736,608		30,663,741		28,419,253		28,834,178		26,871,475		20,017,892		20,471,242		21,740,208		22,130,169
Urban & Community Development		16,156,683		19,293,049		17,214,538		19,631,447		20,772,920		19,701,047		18,111,909		18,223,093		21,519,381
Interest on long-term debt	*******	5,574,922		6,324,449		5,772,221	_	5,976,465		5,725,618		5,724,165	_	6,126,343		5,985,292		5,085,083
Total governmental activities expenses		182,774,175		193,615,477		188,339,654		195,616,202		204,028,025		193,394,046		207,056,587		201,461,284		193,236,352
Business-type activities:																		
Water Supply System		34,138,136		34,903,597		35,906,598		37,085,727		38,554,561		40,107,062		39,172,761		40,839,383		39,797,298
Sewage Disposal System		27,833,329		25,985,137		32,493,825		30,404,961		31,205,602		38,950,866		38,537,806		45,152,263		43,555,979
Auto Parking System		7,468,280		7,396,315		8,414,363		8,626,703		8,608,427		8,865,252		8,451,634		9,192,422		8,901,722
Other Enterprises	<u> </u>	1,752,587	_	1,889,404		1,842,923		2,368,347		2,504,463	_	2,463,912	_	2,369,229	_	2,781,803		2,259,044
Total business-type activities expenses		71,192,332		70,174,453		78,657,709		78,485,738		80,873,053		90,387,092		88,531,430		97,965,871		94,514,043
Total primary government expenses	<u>\$</u>	253,966,507	\$	263,789,930	\$	266,997,363	<u>\$</u>	274,101,940	<u>\$</u>	284,901,078	\$	283,781,138	\$	295,588,017	\$	299,427,155	\$	287,750,395
Program Revenues:																		
Governmental activities:																		
Charges for services:																		
General government	\$	1,758,908	\$	1,688,641	\$	4,070,796	\$	7,182,200	\$	5,957,528	\$	5,751,788	\$	7,195,479	\$	7,989,255	\$	8,566,152
Public safety		6,166,616	•	6,421,329	•	6,730,074	Ŧ	2,398,078	•	2,518,245	•	2,495,403	•	2,515,301	*	2,036,877	•	3,193,456
Public works		13,537,028		13,646,250		15,676,915		13,911,524		13,146,848		13,734,660		13,238,694		12,995,564		12,409,177
Culture and recreation		3,276,273		7,696,469		4,390,803		5,367,635		5,307,086		2,229,907		2,202,843		2,728,078		2,831,131
Urban & community development		4,365,060		4,320,668		5,641,525		4,769,981		6,201,119		7,050,487	_	6,897,964	_	5,650,987		6,179,085
Total Charges for services:		29,103,885		33,773,357		36,510,113		33,629,418		33,130,826		31,262,245		32,050,281		31,400,761		33,179,001
Operating grants and contributions:		12,024,137		13,588,641		15,608,878		15,906,995		13,559,580		11,856,924		9,094,674		11,057,758		15,755,323
Capital grants and contributions		992,353		8,537,362		1,293,722		1,330,925		1,987,320		689,666		2,149,305		2,536,753		1,568,133
Total governmental activities program revenues		42,120,375		55,899,360	v	53,412,713		50,867,338	******	48,677,726		43,808,835		43,294,260		44,995,272		50,502,457
Business-type activities:																		-
Charges for services:																		
Water Supply System		36,105,070		39,042,600		37,160,730		37,449,668		41,026,752		40,518,846		41,881,537		40,128,820		41,982,356
Sewage Disposal System		32,197,087		34,670,720		32,691,392		33,144,157		36,884,655		37,821,828		41,598,797		43,701,325		48,484,433
Auto Parking System		8,725,577		8,708,693		9,408,911		10,007,874		10,241,145		11,277,080		10,173,994		9,939,136		9,867,098
Other Enterprise		1,160,156		1,508,032		1,569,759		1,988,177	_	1,954,925		2,002,614	<b></b>	1,936,676		2,040,219		1,828,368
Total Charges for services:		78,187,890		83,930,045		80,830,792		82,589,876		90,107,477		91,620,368		95,591,004		95,809,500		102,162,255
Operating grants and contributions:		-		526,411		7,513,430		64,832		5,709,177		481,086		245,032		-		131,096
Capital grants and contributions:		*			<u></u>	7,742,882		7,269,318		6,290,514		2,707,224		2,170,346		1,836,608		1,034,755
Total business-type activities program revenues		78,187,890		84,456,456		96,087,104		89,924,026		102,107,168		94,808,678	_	98,006,382	_	97,646,108		103,328,106
Total primary government program revenues	\$	120,308,265	<b>\$</b>	140,355,816	\$	149,499,817	\$	140,791,364	\$	150,784,894	\$	138,617,513	\$	141,300,642	\$	142,641,380	<u>\$</u>	153,830,563
Not (ovpoppo)/rougeuo																		
Net (expense)/revenue	¢	(1 40 650 000		(407 740 447)	¢	(194 000 044)	ተ	(4 4 4 7 40 00 4)	¢,	(455 950 000)	¢	(140 595 014)	æ	(169 769 997)	¢	(158 ARE 040)	¢	(140 799 005)
Governmental activities Business-type activities	\$	6,995,558	15	(137,716,117) 14,282,003	Þ	(134,926,941) 17,429,395	Ф	(144,748,864) 11,438,288	Φ	(155,350,299) 21,234,115	ф	(149,585,211) 4,421,586	Φ	(163,762,327) 9,474,952	ф	(156,466,012) (319,763)	Φ	(142,733,895) 8,814,063
Total primary government net expense	\$	(133,658,242)	) \$	(123,434,114)	\$	;;	\$	(133,310,576)	\$	(134,116,184)	\$		\$	(154,287,375)	\$	(156,785,775)	\$	(133,919,832)
		anna marain ann a chuain an far mar far an sa far a	wijense		45yma		<b>Winner</b>		<b>B</b> écennen		-		-borners		•••••			www.com.com.com.com.com.com.com.com.com.com

# City of Grand Rapids, Michigan Changes in Net Assets (unaudited) Last Nine Fiscal Years

				Fisc	al Year Ended				
	2002	2003	2004	2005	2006	2007	2008	2009	2010
General Revenues and Other Changes in Net Assets									
Governmental activities:									
Taxes									
Property taxes	\$ 27,878,106	\$ 30,661,413 \$	8 28,716,475	\$ 30,665,405 \$	33,936,687	\$ 35,486,005 \$	\$ 37,819,932 \$	38,371,239 \$	38,551,862
Income taxes	52,625,743	50,356,192	50,939,823	53,110,303	58,199,875	58,475,287	59,496,282	53,086,986	52,656,179
State shared taxes	44,491,309	39,379,693	38,116,803	37,459,858	37,663,040	37,083,659	36,613,479	35,443,205	32,731,782
Unrestricted investment earnings	4,914,340	2,325,007	2,115,509	2,549,172	3,863,086	5,858,969	6,184,748	3,281,495	2,079,940
Miscellaneous	3,862,027	4,421,297	341,141	2,234,021	3,248,806	2,297,981	3,009,628	1,927,713	1,297,311
Gain on sale of capital assets	380,414	-	270,198	2,275,880	302,205	1,959,697	36,998	96,376	1,759,429
Transfers	2,141,781	1,027,381	1,965,577	3,247,121	3,320,778	2,839,531	1,846,821	1,632,809	11,411,230
Total governmental activities:	136,293,720	128,170,983	122,465,526	131,541,760	140,534,477	144,001,129	145,007,888	133,839,823	140,487,733
Business-type activities:									
Unrestricted investment earnings	2,792,900	2,190,115	1,574,371	2,005,844	2,939,706	6,878,811	4,435,828	2,677,764	2,030,100
Miscellaneous	4,647,646	5,639,524	703,740	464,588	580,841	524,004	1,339,685	2,816,747	2,755,680
Gain on sale of capital assets	670,106	289,557	-	-	<u>`-</u>	*	-	-44	
Transfers	(1,829,406)	(1,150,937)	(1,965,577)	(3,247,121)	(3,320,778)	(2,839,531)	(1,846,821)	(1,632,809)	(11,411,230)
Total business-type activities	6,281,246	6,968,259	312,534	(776,689)	199,769	4,563,284	3,928,692	3,861,702	(6,625,450)
Total primary government	\$ 142,574,966	\$ 135,139,242	\$ 122,778,060	<u>\$ 130,765,071</u>	140,734,246	<u>\$ 148,564,413</u> \$	<u>\$ 148,936,580</u>	137,701,525 \$	133,862,283
Change in Net Assets									
Governmental activities	\$ (4,360,080)	\$ (9,545,134) \$	\$ (12,461,415)	\$ (13,207,104) \$	(14,815,822)	\$ (5,584,082) \$	\$ (18,754,439) \$	(22,626,189) \$	(2,246,162)
Business-type activities	13,276,804	21,250,262	17,741,929	10,661,599	21,433,884	8,984,870	13,403,644	3,541,939	2,188,613
Total primary government	\$ 8,916,724	<u>\$ 11,705,128</u>	5,280,514	\$ (2,545,505) \$	6,618,062	\$ 3,400,788	<u>(5,350,795)</u>	(19,084,250) \$	(57,549)

104

# **City of Grand Rapids, Michigan Fund Balances, Governmental Funds (unaudited)** *Last Nine Fiscal Years (modified accrual basis of accounting)*

				F	iscal Year Ende	d			
	2002	2003	2004	2005	2006	2007	2008	2009	<u>2010</u>
General Fund									
Reserved Unreserved	\$         835,573 16,227,534		\$ 1,804,703 13,628,370	\$ 1,389,912 <u>17,611,164</u>	\$ 1,208,882 23,993,189	\$ 1,987,359 21,264,507	\$ 1,448,920 <u>17,724,256</u>	\$ 1,616,452 <u>18,116,197</u>	\$ 13,220,866 19,023,491
Total general fund	<u>\$ 17,063,107</u>	\$ 19,588,252	\$ 15,433,073	<u>\$ 19,001,076</u>	<u>\$ 25,202,071</u>	\$ 23,251,866	<u>\$ 19,173,176</u>	<u>\$ 19,732,649</u>	<u>\$ 32,244,357</u>
All other governmental funds									
Reserved Unreserved, reported in:	\$ 29,022,390	\$ 43,281,327	\$ 32,524,323	\$ 21,014,731	\$ 18,265,336	\$ 33,567,839	\$ 27,602,015	\$ 21,059,988	\$ 20,349,818
Special revenue funds	33,085,593	18,097,619	8,036,118	12,260,289	13,635,293	18,035,117	23,643,189	22,922,676	23,748,668
Capital projects funds Debt Service funds	7,336,488	-	261,087 610,994	640,043	1,092,513	1,063,888	1,115,085	1,216,571	<u>\$ 1,298,148</u>
Total all other governmental funds	<u>\$ 69,444,471</u>	<u>\$ 61,378,946</u>	\$ 41,432,522	<u>\$ 33,915,063</u>	<u>\$ 32,993,142</u>	<u>\$ 52,666,844</u>	\$ 52,360,289	\$ 45,199,235	<u>\$ 45,396,634</u>

City of Grand Rapids, Michigan Changes in Fund Balances, Governmental Funds (unaudited) Last Nine Fiscal Years (modified accrual basis of accounting)

	Fiscal Year Ended																	
	2002		2003		2004		2005		2006		2007		2008		2009		<u>2010</u>	
Revenues:																		
Property taxes	\$ 27,8	78,106	\$ 29,533,993	\$	29,843,895	\$	30,665,405	\$	33,936,687	\$	35,486,005	\$	37,819,932	\$	38,371,239	\$	38,551,862	
City income taxes	52,6	25,743	50,356,192		50,939,823		53,110,303		58,199,875		58,475,287		59,496,282		53,086,986		52,656,179	
State shared taxes	44,4	91,309	39,379,693		38,116,803		37,459,858		37,663,040		36,828,342		36,613,479		35,443,205		32,380,487	
Licenses and permits	2,3	73,116	2,206,937		2,110,581		2,505,698		3,046,481		4,077,284		3,823,654		2,903,318		3,197,682	
Fines and forfeitures	3,9	99,529	4,312,681		4,145,387		1,479,619		1,522,692		647,587		1,973,737		2,084,267		2,301,663	
Federal grants	8,7	93,980	2,970,045		9,967,941		11,117,298		9,738,166		10,552,526		8,798,195		10,756,821		15,294,057	
State grants	3,6	14,457	1,924,548		1,139,675		1,381,728		817,447		1,020,516		1,000,072		970,050		590,074	
Other grants & contributions	6	08,053	17,231,410		2,047,994		4,543,370		4,927,413		807,639		1,830,393		1,615,425		1,790,620	
Charges for services	22,7	31,240	27,130,183		30,805,504		27,384,991		28,385,989		25,599,287		25,613,387		25,791,006		27,464,656	
Investment earnings	4,3	65,056	2,319,021		1,732,336		1,998,314		3,017,557		4,376,806		4,553,028		2,324,325		1,266,097	
Miscellaneous	3,8	62,027	4,421,297		3,929,008	_	4,330,456		3,313,344		2,961,898	•••••	3,670,803		2,597,097	_	1,368,868	
Total revenues	<u>\$ 175,3</u>	42,616	\$ 181,786,000	\$	174,778,947	<u>\$</u>	175,977,040	<u>\$</u>	184,568,691	<u>\$</u>	180,833,177	<u>\$</u>	185,192,962	\$	175,943,739	<u>\$</u>	176,862,245	
Expenditures:																		
Current:																		
General government	\$ 18,5	42,056	\$ 18,754,484	\$	18,616,815	\$	28,983,009	\$	28,547,800	\$	29,382,551	\$	29,609,107	\$	26,618,193	\$	23,362,274	
Public safety	76,0	33,683	77,149,074		76,247,330		59,500,047		59,454,286		67,908,407		71,621,129		69,586,390		72,110,735	
Public works	27,5	00,877	27,390,204		29,756,575		30,756,908		27,832,531		29,580,823		30,342,790		30,234,531		30,536,277	
Culture and recreation	22,6	29,383	25,312,912		22,715,863		23,442,663		22,654,145		16,127,384		15,881,816		16,788,477		16,819,954	
Urban and community development	16,1	00,954	18,820,446		17,222,874		19,220,353		20,310,964		19,781,538		18,358,822		18,129,776		22,085,320	
Debt service:																		
Principal	3,4	91,517	3,825,750		4,475,945		5,008,620		5,021,433		5,953,623		6,279,870		6,670,865		7,285,732	
Interest, fees, and bond issue costs	4,1	25,371	5,696,222		5,324,341		6,014,816		5,361,182		5,173,407		5,455,238		5,717,181		4,708,840	
Capital outlay	49,9	43,803	58,799,311		17,333,821		18,189,746		10,963,908		10,365,952		15,424,881		12,920,345		12,652,862	
Total expenditures	218,3	67,644	235,748,403		191,693,564		191,116,162		180,146,249		184,273,685		192,973,653	_	186,665,758		189,561,994	
Excess (deficit) of revenues over expenditures	\$ (43,0	25,028)	\$ (53,962,403)	) \$	(16,914,617)	\$	(15,139,122)	\$	4,422,442	\$	(3,440,508)	\$	(7,780,691)	\$	(10,722,019)	<u>\$</u>	(12,699,749)	(

City of Grand Rapids, Michigan Changes in Fund Balances, Governmental Funds (unaudited) Last Nine Fiscal Years (modified accrual basis of accounting)

				Fisca	il Year Ended				
	2002	2003	2004	2005	2006	2007	2008	2009	2010
Other financing sources (uses):									
Transfers in	\$ 31,762,821	\$ 29,311,040 \$	24,131,089 \$	26,121,155 \$	22,489,046 \$	22,301,884 \$	22,354,865 \$	24,668,660 \$	37,634,119
Transfers from component units	312,375	-	-	•	-	-	-		-
Transfers out	(30,788,062)	(28,856,336)	(23,583,746)	(22,589,426)	(21,632,413)	(20,394,195)	(19,555,589)	(22,017,238)	(24,172,859)
Sale of capital assets	•	-	•	2,544,000	•	2,268,309	945,075	-	4,241,992
Face value of bonds and contracts issued	4,314,313	39,254,017	1,348,640	18,225,000	-	14,740,000	427,560	24,755,100	7,445,000
Premium on bonds issued	-	266,577	-	(81,063)	-	642,623	-	503,856	-
Payment to refunded bond escrow agent		(4,070,363)	<u> </u>	(13,030,000)	*		(945,075)	(23,908,566)	-
Total other financing sources (uses)	5,601,447	35,904,935	1,895,983	11,189,666	856,633	19,558,621	3,226,836	4,001,812	25,148,252
Net change in fund balances	(37,423,581)	(18,057,468)	(15,018,634)	(3,949,456)	5,279,075	16,118,113	(4,553,855)	(6,720,207)	12,448,503
Fund balances, beginning	124,931,159	99,024,666	80,967,198	56,865,595	52,916,139	58,195,214	75,918,710	71,533,465	64,931,884
Residual equity transfer	(1,000,000)		-	-	-	-	-	-	-
Current year change in inventory levels				-		1,605,383	168,610	118,626	260,604
Fund balances, ending	<u>\$ 86,507,578</u>	<u>\$ 80,967,198</u> <u>\$</u>	65,948,564	52,916,139 \$	58,195,214 \$	75,918,710	71,533,465 \$	64,931,884 \$	77,640,991
Debt Service as a percentage of non-capital expenditures	4.25%	5.38%	5.36%	5.89%	5.83%	6.43%	6.42%	6.92%	6.64%

#### City of Grand Rapids, Michigan Tax Revenue by Source - All Funds (unaudited) Last Ten Fiscal Years

	City Taxes		City Taxes Proportionally Shared State Taxes							
Fiscal Year	Local Income Tax	Property Tax, All Funds <sup>1</sup>	Sales Tax	Gas and Weight Tax	Library Aid	Fire Protection, State-Owned Facilities	Alcoholic Beverages Tax	Total Tax Revenues, All Funds		
2001	56,244,137	26,796,902	27,132,514	12,072,050	595,526	-	119,725	122,960,854		
2002	52,635,205	27,553,547	31,468,924	12,426,631	345,572	129,508	115,000	124,674,387		
2003	50,356,192	28,940,220	26,175,653	13,745,362	294,953	65,392	183,523	119,761,295		
2004	50,939,823	29,378,553	23,653,513	14,036,759	198,048	71,027	72,525	118,350,248		
2005	53,110,303	30,665,405	23,394,253	13,855,765	172,308	74,581	135,259	121,407,874		
2006	58,199,875	33,936,687	23,127,660	13,680,293	142,877	150,601	133,734	129,371,727		
2007	58,475,287	33,865,482	22,444,741	13,521,754	156,351	207,854	136,863	128,808,332		
2008	59,496,282	37,819,932	22,444,741	13,306,408	129,135	165,927	169,527	133,531,952		
2009	53,086,986	38,371,239	21,665,044	12,811,157	124,252	263,422	143,949	126,466,049		
2010	52,656,179	38,551,862	19,268,891	12,592,453	38,848	312,839	167,456	123,588,528		

								(Decrease)
,			Percent to	o Total Tax Sourc	es			Over Prior Year
2001	45.7	21.8	22.1	9.8	0.5	0.0	0.1	1.48
2001	42.2	22.1	25.2	10.0	0.3	0.1	0.1	1.39
2003	42.0	24.2	21.9	11.5	0.2	0.1	0.2	(3.94)
2004	43.0	24.8	20.0	11.9	0.2	0.1	0.1	(1.18)
2005	43.7	25.3	19.3	11.4	0.1	0.1	0.1	2.58
2006	45.0	26.2	17.9	10.6	0.1	0.1	0.1	6.56
2007	45.4	26.3	17.4	10.5	0.1	0.2	0.1	(0.44)
2008	44.6	28.3	16.8	10.0	0.1	0.1	0.1	3.67
2009	42.0	30.3	17.1	10.1	0.1	0.2	0.1	(5.29)
2010	42.6	31.2	15.6	10.2	0.0	0.3	0.1	(2.28)

Note: (1) Excludes the discretely presented Component Units and special assessments for Downtown Improvement District.

% Increase

#### City of Grand Rapids, Michigan

Segmented Data on Local Income Tax Filers, Rates and Liability (Unaudited)

			Calendar Year 200	)9					Calendar Year 20	00		
		% of Total				% of Total		% of Total				
	# of	Returns	Total Taxable			Tax	# of	Returns	Total Taxable			% of Total
Taxable Income per Return	Returns	Filed	Income	7	ax Dollars	Dollars	Returns	Filed	 Income	T	Fax Dollars	Tax Dollars
Individual and Joint Returns												
Resident Taxpayers:												
\$37 or less	3,367	3%	\$-	\$	-	0 %	2,260	2 %	\$ -	\$	-	0 %
38 - 12,500	15,557	12	90,500,000		1,180,000	2	20,686	15	113,500,000		1,470,000	3
12,501 - 25,000	11,995	9	223,400,000		2,900,000	6	14,089	10	261,900,000		3,400,000	7
25,001 - 50,000	15,836	12	571,600,000		7,430,000	16	17,250	12	620,700,000		8,070,000	16
50,001 - 100,000	10,807	8	744,200,000		9,670,000	20	10,744	8	721,000,000		9,370,000	18
More than \$100,000	3,133	2	572,800,000		7,450,000	16	2,318	2	844,200,000		10,970,000	21
Subtotal	60,695	48 %	\$ 2,202,500,000	\$	28,630,000	60 %	67,347	47 %	\$ 2,561,300,000	\$	33,280,000	65 %
Non-Resident Taxpayers:												
\$75 or less	7,269	6 %	\$ -	\$	-	0 %	8,184	6 %	\$ -	\$	-	0 %
76 - 12,500	14,801	12	77,100,000		500,000	1	18,724	13	96,000,000		620,000	1
12,501 - 25,000	9,286	7	174,800,000		1,140,000	2	12,260	9	231,400,000		1,500,000	3
25,001 - 50,000	15,960	13	583,900,000		3,800,000	8	19,048	13	684,600,000		4,450,000	9
50,001 - 100,000	10,396	8	698,600,000		4,540,000	9	8,358	6	551,300,000		3,580,000	7
More than \$100,000	3,712	3	758,400,000		4,930,000	10	2,410	2	477,800,000		3,110,000	6
Subtotal	61,424	48 %	\$ 2,292,800,000	\$	14,910,000	31 %	68,984	48 %	\$ 2,041,100,000	\$	13,260,000	26 %
All Other Returns												
Subtotal	5,135	4 %	\$ 270,300,000	\$	4,380,000	9 %	5,969	4 %	\$ 397,900,000	\$	5,030,000	10 %
Total	127,254	100 %	\$ 4,765,600,000	\$	47,920,000	100 %	142,300	100 %	\$ 5,000,300,000	\$	51,570,000	100 %

Source: City Income Tax Department

Note: Information is taken from returns filed for the calendar year. Current tax rates were established by the City's electorate in 1995. City resident income, after exemptions, exclusions and deductions, is taxed at a flat rate of 1.3%. Non-residents and trusts pay at a rate of 0.65% on all City source income. Other taxpayers are corporations, which pay 1.3% on all City source income and partnerships which may be filing information returns or remit the tax at a rate based on the partner's residence status. The income tax is the most significant local revenue source.

The most recent calendar year is compared to the earliest year from which complete information is available. Numbers may not total due to rounding.

#### City of Grand Rapids, Michigan Assessed and Estimated Actual Value of Taxable Property (unaudited) Last Ten Fiscal Years

-			Taxable	Values						Percent Increase /
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Personal Property	Total Taxable Value	Renaissance Zone Property	Total Direct Tax Rate	Estimated Actual Value	Ratio of Total Taxable to Estimated Actual Value	(Decrease) in Estimated Actual Value Over Prior Year
2001	1,983,494,041	793,949,128	199,226,313	463,585,023	3,440,254,505	(47,455,297)	8.1266	7,494,309,600	46	4.71
2002	2,099,702,781	847,008,558	215,406,528	475,722,545	3,637,840,412	(76,460,167)	8.0723	8,133,318,200	45	8.53
2003	2,223,486,355	889,515,820	226,865,880	477,672,209	3,817,540,264	(92,933,347)	8.0386	8,710,012,200	44	7.09
2004	2,318,085,017	923,763,420	239,013,889	453,233,500	3,934,095,826	(125,082,362)	7.9740	9,293,591,000	42	6.70
2005	2,433,217,121	959,707,142	248,312,237	460,070,964	4,101,307,464	(145,669,332)	8.1517	9,705,688,400	42	4.43
2006	2,564,563,659	1,027,474,796	256,293,237	453,659,214	4,301,990,906	(172,046,412)	8.1223	10,236,127,400	42	5.47
2007	2,723,809,045	1,080,152,938	275,610,938	441,456,423	4,521,029,344	(194,798,099)	8.1217	10,731,463,200	42	4.84
2008	2,900,213,075	1,120,213,609	276,191,900	444,703,215	4,741,321,799	(225,905,875)	8.2413	11,050,637,600	43	2.97
2009	2,965,407,637	1,192,518,721	274,670,895	435,993,300	4,868,590,553	(246,011,916)	8.2410	11,066,034,400	44	0.14
2010	2,920,645,940	1,208,016,820	284,017,195	445,088,400	4,857,768,355	(238,026,374)	8.3709	10,942,712,600	44	(1.11)

Note: State statute requires all property subject to *ad vaorem* taxation be assessed at 50 percent of market value. Estimated actual value as shown is calculated by doubling the assessed value. Since 1994, any increase in the taxable value of existing property has been limited each year to the lower of 5% or the rate of inflation, until the property ownership is transfered. Only the taxable portion of the assessed value is presented above under the Taxable Value headings. Property located in designated Renaissance Zones is assessed on the *ad valorem* roll, but taxes due, other than school debt millages, are abated for 15 years.

## City of Grand Rapids, Michigan Property Tax Levies and Collections (unaudited)

Last Ten Fiscal Years

			Collected	within the			
			Fiscal Yea	r of the Levy		Total Collec	ctions to Date
iscal Year Ende	d			Percentage of	Collections in Subsequent Years (net		Percentage of
June 30	Tax Year	Original Tax Levy	Amount	Levy	of adjustments)	Amount	Original Levy
2001	2000	26,095,693	25,921,062	99.33	59,881	25,980,943	99.56
2002	2001	27,760,859	27,593,449	99.40	(15,236)	27,578,213	99.34
2003	2002	28,327,549	28,111,333	99.24	41,822	28,153,155	99.38
2004	2003	28,727,962	28,484,072	99.15	53,563	28,537,635	99.34
2005	2004	30,520,491	30,229,415	99.05	190,208	30,419,623	99.67
2006	2005	31,489,290	31,189,355	99.05	280,511	31,469,866	99.94
2007	2006	33,103,919	33,003,553	99.70	383,687	33,387,240	100.86
2008	2007	34,822,801	34,724,866	99.72	228,544	34,953,410	100.38
2009	2008	35,403,361	35,341,720	99.83	(23,667)	35,318,053	99.76
2010	2009	35,607,847	35,562,537	99.87		35,562,537	99.87

Note: The tax levies and collections shown above are ad valorem taxes only and exclude amounts payable to discretely presented Component Units.

#### City of Grand Rapids, Michigan Property Tax Rates Direct and Overlapping Governments (unaudited) Last Ten Fiscal Years

	-		City of Grand	Rapids Direct	Tax Rates						
Fiscal Year	Tax Year	General Operating	Promotional and Advertising	Library <sup>2</sup>	Refuse Collection	Total City	Total School <sup>3</sup>	Total State	Total Intermodal Transit	Total County	Combined Total
Tax Rat	es: <sup>4</sup>										
2001	2000	4.2332	0.0145	2.5289	1.3500	8.1266	24.5635	6.0000	0.7500	5.3340	44.7741
2002	2001	4.1997	0.0138	2.5088	1.3500	8.0723	24.4729	6.0000	0.7300	5.3000	44.5752
2003	2002	4.1791	0.0131	2.4964	1.3500	8.0386	24.5992	6.0000	0.7480	5.3140	44.6998
2004	2003	4.1389	0.0127	2.4724	1.3500	7.9740	24.2922	5.0000	0.7603	5.3140	43.3405
2005	2004	4.1256	0.0116	2.4645	1.5500	8.1517	26.8256	6.0000	0.9500	5.3140	47.2413
2006	2005	4.1070	0.0120	2.4533	1.5500	8.1223	26.3676	6.0000	0.9500	5.3140	46.7539
2007	2006	4.1070	0.0114	2.4533	1.5500	8.1217	26.0726	6.0000	0.9500	5.3940	46.5383
2008	2007	4.1070	0.0110	2.4533	1.6700	8.2413	27.1768	6.0000	0.9500	5.3940	47.7621
2009	2008	4.1070	0.0107	2.4533	1.6700	8.2410	27.1768	6.0000	1.1200	5.3940	47.9318
2010	2009	4.1070	0.0106	2.4533	1.8000	8.3709	26.8968	6.0000	1.1200	5.3940	47.7817

Note: (1) City taxes, includes amounts payable to discretely presented Component Units: Due-July 1; Delinquent-August 1;

Penalties-1 percent per month til paid, after February 16, a total of 4 percent (3 percent penalty and 1 percent collection fee) is added.

(2) Library includes Library Capital Improvement of 0.3805 mills and portion of General Operating millage dedicated to Library Operations.

(3) Rate includes Grand Rapids Public School non-homestead rate, Kent Intermediate School District, and Grand Rapids Community College.

(4) Property tax rates: per \$1,000 of Taxable Value.

#### City of Grand Rapids, Michigan Principal Property Tax Taxpayers (unaudited) Current Year and Nine Years Previous

Taxpayer	Taxpayer Type of Business		Rank	Percentage of Total Taxable Valuation	ember 31, 1999 able Valuation	Rank	Percentage of Total Taxable Valuation
Consumers Energy	Electric Utility	\$ 47,747,29	) 1	0.97 %	\$ 38,667,014	3	1.10 %
Amway Hotel Corp.	Hotel / Real Estate	36,533,43	) 2	0.75			
Kellogg/Keebler Company*	Bakery Products	32,865,30	) 3	0.67	16,431,415	8	0.47
HP3 LLC	Hotel	30,016,80	) 4	0.61			
SH-2 LLC & BT-2 LLC	Real Estate	27,345,20	) 5	0.56			
Centerpointe LLC	Shopping Center/Real Estate	27,183,63	<b>1</b> 6	0.55			
Bridgewater Place	Real Estate	25,031,80	<b>↓</b> 7	0.51			
Steelcase, Inc.	Furniture Manufacturing	24,698,12	8 8	0.50	99,771,697	1	2.85
Fifth Third Bank, Michigan	Banking/Real Estate	21,751,30	2 9	0.44	17,810,877	7	0.51
DTE Energy Co.	Gas Utility	20,269,56	5 10	0.41	29,125,368	5	0.83
Alticor, Inc	Hotel/Real Estate				52,566,906	2	1.50
Visser Brothers	Real Estate				32,552,517	4	0.93
New York Life Ins Co	Real Estate				20,423,900	6	0.58
Meijer, Inc.	Retailer				15,486,018	9	0.44
Waters Corp	Real Estate				14,438,271	10	0.41
		\$ 293,442,45	3	5.97 %	\$ 337,273,983		9.62 %

Note: Total Taxable Valuation for largest taxpayers includes qualified real and personal properties exempted from ad valorem property taxes but subject to a specific Industrial Facilities Tax under Public Act 198 of 1974. \*Keebler property is eligible for exemption under the Michigan Renaissance Zone Act, Public Act 376 of 1996.

The percentage calculation is based on the Taxable Values of \$4,902,393,268 in 2008 and \$3,504,541,026 in 1999 on the ad valorem tax roll and property granted tax abatments. Some taxpayers operated under a different name in the earlier reporting period, but the business and major assets were essentially the same.

#### City of Grand Rapids, Michigan

#### Computation of Direct and Overlapping Debt (unaudited)

June 30, 2010						De	bt Supported by
,		Total Debt	Balances	Net Debt	Self		City General
Name of Governmental Unit		Dutstanding	 On Hand	 Outstanding	 Supporting	F	Property Taxes
Direct debt:							
City of Grand Rapids:							
Revenue Bonds	\$	377,633,846	\$ 1,775,000	\$ 375,858,846	\$ 375,858,846	\$	-
Grand Rapids Building Authority		101,649,999	-	101,649,999	63,225,812		38,424,187
Grand Rapids and Kent County Joint Building Authority		980,000	-	980,000	980,000		-
Act 175 Motor Vehicle Highway		6,220,000	-	6,220,000	6,220,000		-
Capital Improvement Bonds		16,475,000	-	16,475,000	-		16,475,000
Downtown Development Authority		35,959,545	1,030,000	34,929,545	34,929,545		-
Kent County Drain Commission contracts		9,910,832	-	9,910,832	-		9,910,832
Installment Purchase Agreements		1,650,937	-	1,650,937	-		1,650,937
Internal Service Installment Purchase Agreements		8,324,063	-	8,324,063	-		8,324,063
SmartZone - Local Finance Authority		3,625,000	-	3,625,000	3,625,000		-
State of Michigan Infrastructure Loan		595,490	 -	 595,490	 595,490		<u> </u>
Total City direct debt	<u>\$</u>	563,024,712	\$ 2,805,000	\$ 560,219,712	\$ 485,434,693	<u>\$</u>	74,785,019

		City Share as		
	 Gross	Percent of Gross	3	Net
Overlapping debt:				
Grand Rapids Public Schools	\$ 152,240,000	100.00%	\$	152,240,000
Caledonia Community Schools	115,197,210	0.30%		345,592
Forest Hills Public Schools	211,135,000	1.65%		3,483,728
Godwin Heights Public Schools	8,785,000	4.73%		415,531
Grandville Public Schools	22,350,000	0.00%		-
Kenowa Hills Public Schools	41,385,000	0.11%		45,524
Kentwood Public Schools	82,626,000	8.37%		6,915,796
Kent County	189,795,000	21.45%		40,711,028
Grand Rapids Community College	 52,655,000	20.85%		10,978,568
Total overlapping debt	\$ 876,168,210			215,135,767
Total City direct and overlapping debt			<u>\$</u>	289,920,786

Note: The City of Grand Rapids does not carry debt supported by special assessment billing and collections.

The following statistical schedules are not relevant to the City of Grand Rapids and therefore have not been included in the statistical presentation:

Special assessments billings and collections

Computation of legal debt margin for special improvements

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

#### City of Grand Rapids, Michigan Ratios of Outstanding Debt by Type (unaudited) Last Ten Fiscal Years

			Governmen	tal Activities		
		General Bonded Debt		Other	Debt	
Fiscal Year	General Obligation Percentage of Limited Tax Bonds Personal Income Per		Per Capita <sup>1</sup>	Revenue Bonds	State Loans	Total Governmental Activities
2001	91,239,256	2.52	462		1,080,975	92,320,231
2002	91,426,527	2.63	465	-	1,862,795	93,289,322
2003	91,867,232	2.65	468	30,855,000	1,750,824	124,473,056
2004	89,017,106	2.58	456	30,855,000	1,576,841	121,448,947
2005	82,323,826	1.86	422	36,590,000	1,383,951	120,297,777
2006	80,654,785	1.78	413	36,370,000	1,206,894	118,231,679
2007	91,465,096	1.87	471	35,650,000	1,022,755	128,137,851
2008	82,940,146	1.80	431	34,860,000	831,250	118,631,396
2009	76,694,474	1.74	397	33,995,000	632,085	111,321,559
2010	79,947,869	1.78	415	33,055,000	424,953	113,427,822

		<b>Business-Type Activities</b>	5			
Fiscal	General Obligation		Total Business-Type	<b>Total Primary</b>	Percentage of	
Year	Limited Tax Bonds	Revenue Bonds	Activities	Government	Personal Income	Per Capita
2001	14,139,948	264,769,321	278,909,269	371,229,500	10.25	1,880
2002	22,456,948	256,002,281	278,459,229	371,748,551	10.71	1,891
2003	22,757,733	246,260,393	269,018,126	393,491,182	11.35	2,004
2004	21,553,114	236,203,505	257,756,619	379,205,566	11.00	1,943
2005	20,405,101	262,961,693	283,366,794	403,664,571	9.11	2,067
2006	19,043,923	337,454,957	356,498,880	474,730,559	10.48	2,433
2007	25,463,909	324,883,297	350,347,206	478,485,057	9.80	2,462
2008	23,927,892	311,801,712	335,729,604	454,361,000	9.87	2,359
2009	31,829,558	395,450,279	427,279,837	538,601,396	12.19	2,788
2010	30,925,312	377,633,846	408,559,158	521,986,980	11.63	2,713

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

(1) 2001-2004: CACI FILE 581: Population Demographics - per 2000 Census 2005 and later: The Right Place, Inc.

#### City of Grand Rapids, Michigan Legal Debt Margin Information (unaudited) Last Ten Fiscal Years

					Fisci	al Year				
	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Debt Limit Total net debt applicable to limit Legal debt margin	\$ 385,504,200 104,190,502 \$ 281,313,698	\$ 418,384,250 107,643,780 \$ 310,740,470	\$ 446,813,800 134,182,865 \$ 312,630,935	\$ 475,370,080 130,645,976 \$ 344,724,104	\$ 495,389,880 129,282,227 \$ 366,107,653	\$ 521,158,190 130,605,409 \$ 390,552,781	\$ 545,804,600 147,919,856 \$ 397,884,744	\$ 561,637,260 138,707,088 \$ 422,930,172	\$ 562,226,090 140,368,032 \$ 421,858,058	\$ 555,850,540 154,430,831 \$ 401,419,709
Total net debt applicable to the limit (as a percentage of debt limit)	27.03%	25.73%	30.03%	27.48%	26.10%	25.06%	27.10%	24.70%	24.97%	27.78%
							Legal D	ebt Margin Calcı	Ilation for Fiscal	Year 2010
							Assessed Value Add back: exempt	t real property		\$ 5,471,356,300 87,149,100
							Total Assessed Va	alue		5,558,505,400
							Debt limit (10% of	total AV)		555,850,540
							Debt applicable to Total debt outsta Less: exempt de	anding	574,839,712 420,408,881	
							Total net debt app	licable to limit		154,430,831
							Legal debt margin			<u>\$ 401,419,709</u>

Note: Under authority granted to the State Legislature, the Home Rule Cities Act limits the amount of debt a city may have to ten percent of total assessed property value. However significant exceptions to the limitations are permitted for certain types of indebtedness which include: State transportation bonds, Water and Sewer revenue bonds, and Tax Increment Bonds.

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

### City of Grand Rapids, Michigan Pledged Revenue Coverage (unaudited)

Last Ten Fiscal Years

	Gross	Direct Operating	Net Revenue		Debt Service Re	quirements	
Fiscal <u>Year</u>	Revenue <sup>1</sup>	Expenses <sup>2</sup>	Available for  Debt Service	Principal	Interest	Total	Coverage
Water Sup	ply System Fund:						
2001	35,785,814	20.945,222	14,840,592	4,085,000	7,948,089	12,033,089	1.23
2002	37,522,806	20,524,180	16,998,626	4,210,000	7,680,133	11,890,133	1.43
2003	39,845,409	21,344,581	18,500,828	5,040,000	6,683,900	11,723,900	1.58
2004	38,102,756	22,860,685	15,242,071	5,215,000	6,431,900	11,646,900	1.31
2005	38,643,997	24,404,759	14,239,238	5,800,000	5,895,900	11,695,900	1.22
2006	42,699,936	25,711,372	16,988,564	6,645,000	7,318,848	13,963,848	1.22
2007	43,798,379	26,089,718	17,708,661	7,030,000	6,961,606	13,991,606	1.27
2008	44,474,320	26,896,625	17,577,695	7,380,000	6,177,056	13,557,056	1.30
2009	41,688,692	26,992,261	14,696,431	7,830,000	6,808,246	14,638,246	1.00
2010	43,029,181	25,638,078	17,391,103	8,760,000	6,971,090	15,731,090	1.11
Sewage D	isposal System Fu	nd:					
2001	32,862,464	15,521,477	17,340,987	4,420,000	8,992,558	13,412,558	1.29
2002	33,336,969	16,253,230	17,083,739	4,560,000	7,406,142	11,966,142	1.43
2003	35,399,884	14,227,141	21,172,743	4,701,888	7,270,048	11,971,936	1.77
2004	33,598,127	16,938,028	16,660,099	4,841,888	7,129,146	11,971,034	1.39
2005	34,165,655	17,972,556	16,193,099	5,296,736	6,568,594	11,865,330	1.36
2006	38,207,316	17,719,500	20,487,816	5,926,660	8,873,755	14,800,415	1.38
2007	41,209,166	21,051,938	20,157,228	6,051,585	8,690,230	14,741,815	1.37
2008	43,266,185	20,035,372	23,230,813	6,231,433	8,492,507	14,723,940	1.58
2009	45,221,517	23,189,892	22,031,625	7,636,433	11,497,769	19,134,202	1.15
2010	51,560,665	21,789,188	29,771,477	7,881,357	11,086,778	18,968,135	1.57

Notes: (1) Gross revenue includes operating revenues, interest revenue and miscellaneous revenue.

(2) Direct operating expenses are total operating expenses less depreciation expense

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

### City of Grand Rapids, Michigan

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	Personal Income	Per Capita Income	Median Age <sup>1</sup>	School Enrollment <sup>2</sup>	Unemployment <sup>3</sup>
2001	197,433	3,621,316,086	18,342	30.4	27,415	5.4
2002	196,598	3,472,117,278	17,661	30.4	26,168	8.3
2003	196,306	3,466,960,266	17,661	30.4	25,823	9.4
2004	195,115	3,445,926,015	17,661	30.4	24,219	10.1
2005	195,287	4,430,476,169	22,687	34.2	23,233	8.7
2006	195,100	4,529,051,400	23,214	30.8	23,234	7.5
2007	194,341	4,883,594,989	25,129	34.6	22,340	8.0
2008	192,643	4,604,167,700	23,900	34.8	21,382	8.3
2009	193,167	4,419,660,960	22,880	35.2	20,300	12.3
2010	192,435	4,487,584,200	23,320	35.5	19,100	15.6

Notes: (1) 2001-2004: CACI FILE 581: Population Demographics - per 2000 Census

2005 and later: The Right Place, Inc.

U.S. Census Bureau - American Fact Finder

(2) Grand Rapids Public Schools - School Matters

(3) Michigan Employment Security Commission, Michigan Labor Market Information. Average percent for Fiscal Year.

#### City of Grand Rapids, Michigan Principal Local Employers (unaudited) Current Year and Nine Years Previous

			2010			2001	
Employer	Type of Business	West Michigan Employees	Rank	Total City Employment	West Michigan Employees	Rank	Total City Employment
Spectrum Health	Hospital and medical services	16,092	1	13.0 %	12,000	1	9.7
Meijer Inc	Retailer	7,421	2	6.0	12,000	1	9.7
Steelcase Inc.	Furniture manufacturing	4,800	3	3.9	8,866	2	7.1
Spartan Stores Inc	Food distributor and retailer	4,200	4	3.4	3,500	7	2.8
Amway Inc.	Consumer products manufacturer	4,000	5	3.2	4,300	5	3.5
Axios Incorporated	Human resources and employment service	3,522	6	2.8			
Grand Rapids Public Schools	Education	3,463	7	2.8	5,500	3	4.4
St. Mary's Health Care	Hospital and medical services	2,672	8	2.2	2,400	10	1.9
Metro Health Hospital	Hospital and medical services	2,163	9	1.7			
Kent County	Government	1,841	10	1.5			
Gordon Food Service	Wholesale food services				5,000	4	
U.S. Postal Service	Postal delivery				3,600	6	2.9
D & W Food Centers	Groceries				2,500	8	2.0
General Motors	Automotive components				2,450	9	2.0
		50,174		40.4 %	62,116		50.0 %

Note: The above listed employers are selected from a list compiled by The Right Place, Inc. of self-reported employment by the largest employers in the seven county metropolitan area. Employers selected for inclusion here are those with a significant presence in Kent County. According to the 2000 Census while less than half of employed city residents work in the city, 90% of employed city residents work in Kent County. Non-city residents fill 63% of the employment in the city. Focusing on the county rather than the city provides a better indication of the potential economic impact on the city of a closure or relocation of one or more major local employers. Percentages are based on the total employment in the city at the time of the 2000 census, 124,193. The complete list of employers is available at www.rightplace.org/ Regional Data - Local Companies.

Some employers operated under a different name in the earlier reporting period, but the business and major assets were essentially the same.

City of Grand Rapids, Michigan Full-time Equivalent City Government Employees by Department (unaudited) Last Ten Fiscal Years

Department	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Assessor	23	24	20	20	19	19	18	19	19	16
Attorney	22	22	22	19	18	18	18	18	17	16
City Clerk	14	14	13	11	11	11	10	10	10	9
Community Development	25	24	30	30	29	27	19	18	20	22
Comptroller	21	21	20	19	17	15	17	17	17	15
61st District Court	105	105	105	96	91	91	91	89	91	91
Economic Development	4	6	4	4	4	5	5	5	5	4
Engineering	55	55	54	51	51	51	51	50.5	48	51
Environmental Protection	137	136	127	124	124	126	126	128.5	128.5	122.0
Equal Opportunity	-	-	-	-	-	7	7	7	6	6
Executive	18	17	17	14	14	14	12	12.5	12	11
Facilities Management	18	20	20	20	15	15	15	15	15	13
Fire	269	269	271	262	253	241	239	238	238	221
Fiscal Services	19	19	19	18	14	12	12	13.5	13	10
General Administration	-	-	-	1	1	1	-	-	-	-
Human Resources	30	30	30	29	28	18	17	17	17	16
Income Tax	18	18	18	16	15	16	16	17	18	16
Information Technology	9	10	8	8	8	8	8	5	6	6
Management Services	-	-	-	3	3	5	6	6	4	2
Motor Equipment	43	41	40	39	37	34	34	34	32	32
Neighborhood Improvement	67	69	63	58	57	53	52	52.5	51.5	37.0
Parking Services	38	37	36	37	37	37	37	36	35	31
Parks and Recreation	72	71	68	59	63	43	41	42	40	28
Planning	25	24	22	18	18	14	12	12	11	9
Police	468	471	458	445	411	412	411	411	404	378
Public Library	58	58	71	71	66	67	63	63	62	62
Public Museum	35	35	34	21	17	17	-	-	-	-
Streets & Sanitation	110	112	111	111	113	112	107	106	107	101
Traffic Safety	42	44	44	44	40	41	41	42	42	34
Treasurer	22	22	22	21	21	20	20	20	20	20
Water	186	185	185	186	186	186	186	186	186	176
Seasonal and Other FTE's					368	337	263	246	246	289
	1,953	1,959	1,932	1,855	2,149	2,070	1,954	1,936	1,921	1,844

Notes: Source, Annual Fiscal Plan authorized positions.

#### City of Grand Rapids, Michigan

**Operating Indicators by Function/Program** 

Last Ten Fiscal Years

					Fisc	al Year				
Function/Program	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Cemeteries										
Burials	650	639	616	639	636	561	552	537	491	467
Clerk										
Voters in November election	74,645	8,356	54,881	15,005	83,369	15,070	66,264	10,840	86,499	12,821
Environmental Protection/Sewage										
Billions of gallons treated *	20.12	20.69	18.67	16.99	18.64	17.96	18.73	16.66	17.97	17.18
Fire										
Total calls *	16,838	17,164	17,394	18,874	18,861	19,000	19,079	19,642	20,057	18,709
Civilian fire deaths *	4	2	7	9	4	0	2	2	2	3
Neighborhood Improvement										
Building permits issued	1,293	1,447	1,733	1,723	1,945	1,964	1,813	1,905	1,719	1,747
Parks and Recreation										
Open swim participants	102,644	82,769	60,425	32,573	26,829	41,586	70,650	77,130	45,235	47,924
Swimming lesson participants	10,254	11,698	7,120	7,322	668	601	670	882	835	-
Softball league participants	39,689	38,232	37,296	35,102	24,788	174 teams	131 teams	135 teams	159 teams	175 teams
Police										
Major crimes *	13,057	12,092	11,485	11,956	11,625	12,427	12,544	12,792	11,241	10,502
Physical Arrests *	17,548	18,200	15,291	13,813	14,304	13,373	16,902	14,487	16,211	12,959
Public Library										
Library card holders	112,681	122,418	132,986	144,600	154,259	110,145	106,558	115,352	124,519	133,311
Total user count	495,578	654,666	738,226	908,786	910,513	954,027	985,011	1,037,686	1,017,075	1,030,585
Local history collection users	15,625	18,273	14,002	33,409	30,073	23,826	32,363	33,410	46,723	42,105
Total circulation of materials	1,118,899	1,410,829	1,393,001	1,546,593	1,428,096	1,523,566	1,587,379	1,597,192	1,484,578	1,601,934
Public Works										
Tons of refuse picked up	37,180	35,553	34,422	37,937	34,086	32,668	31,098	30,520	29,032	29,013
Tons of recycling removed	5,600	6,300	6,500	6,600	5,685	5,823	5,955	5,840	5,739	5,867
Water										
Number of retail customers	74,891	75,750	76,537	77,483	78,284	79,852	77,629	77,820	77,793	78,084
New connections							488	355	209	263
Billions of gallons produced	14.64	14.49	15.16	14.07	14.71	14.81	14.71	14.42	13.17	12.48
Peak daily flow (millions of gal.)	75.60	79.60	90.10	71.90	79.20	82.35	83.66	87.85	74.30	61.86

Notes: \* Calendar information for the previous calandar year.

#### City of Grand Rapids, Michigan Capital Asset Statistics by Function/Program Last Ten Fiscal Years

					Fisc	al Year				
Function/Program	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010
Public Safety										
Fire stations	11	11	11	11	11	11	11	11	11	
Parking Services										
Parking Ramps	6	5	5	6	5	5	5	6	6	
Parks and Recreation										
Number of major parks	67	67	67	67	67	67	63	67	67	
Number of swimming pools	10	10	10	9	9	9	6	9	9	
Number of ball diamonds	70	70	70	70	70	70	40	70	70	
Supervised playgrounds					19	19	19	32	32	
<sup>o</sup> ublic Library										
Number of Libraries	6	7	8	8	8	8	8	8	8	
Public Works										
Environmental Protection										
Miles of sanitary sewers	833	843	850	864	870	882	890	893	897	8
Streets										
Miles of paved streets-major	399	397	168	170	205	205	205	205	205	2
Miles of paved streets-local	165	168	397	395	390	390	390	390	390	3
Streetlights	18,708	18,708	19,026	19,026	19,026	19,026	19,026	20,191	20,202	20,
Water										
Miles of water mains	1,084	1,094	1,101	1,112	1,122	1,134	1,143	1,147	1,152	1,