

Water flowing over the rapids in the Grand River has attracted people to the area that is now downtown Grand Rapids since the days of the Mound Builders over 2,000 years ago. Fishermen still populate the river at certain times of the year, but more often today residents and visitors stop to admire the view and listen to the flowing water. Our cover photo was taken by a visitor fascinated by the view from the Gillette pedestrian bridge where it crosses the Grand River at the foot of Lyon Street. Multiple photos, taken with a Droid-X cell phone were assembled into a 360 X 180 degree panorama or stereographic projection that is commonly referred to as a Wee Planet image. Many similar images are available on the internet.

## CITY OF GRAND RAPIDS, MICHIGAN COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended June 30, 2011

Prepared by:

Comptroller's Office Donijo DeJonge Comptroller

#### **Elected Officials**

Mayor George Heartwell

Commissioners Rosalynn Bliss

Walt Gutowski Dave Shaffer Ruth E. Kelly Elias Lumpkins, Jr. James B. White, Sr.

Comptroller Donijo DeJonge

**Appointed Officials** 

City Manager Gregory A. Sundstrom

City Attorney Catherine Mish

City Treasurer Albert C. Mooney

City Clerk Lauri S. Parks

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# Certificate of Achievement for Excellence in Financial Reporting

Presented to

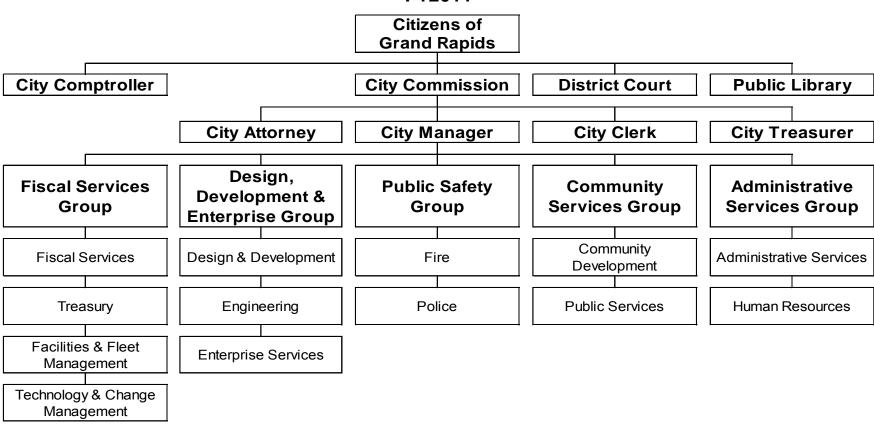
### City of Grand Rapids Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



#### City of Grand Rapids Organizational Chart FY2011



City Comptroller Donijo R. De Jonge



#### CITY OF GRAND RAPIDS

November 22, 2011

Honorable Mayor George K. Heartwell, City Commissioners, & Residents of Grand Rapids:

Today, I am pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Grand Rapids (the City), Michigan for the fiscal year ended June 30, 2011 with the Independent Auditors' Report, submitted in compliance with Michigan State Law. State law requires that within six months of the close of each fiscal year local governments publish a complete set of financial statements presented in conformance with generally accepted accounting principles (GAAP) and audited in conformity with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR meets state law requirements.

The Office of the City Comptroller assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

BDO USA, LLP, independent accountants, have issued an unqualified "clean" opinion on the City of Grand Rapids' financial statements for the year ended June 30, 2011. The independent auditors' report is located at the front of the financial section of this report. Management's Discussion and Analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE GOVERNMENT

The City was incorporated on April 2, 1850. On August 29, 1916, the people of Grand Rapids voted to adopt a Home Rule Charter that abolished their old alderman system and replaced it with a Commission-Manager form of government that is still in effect today. The City Commission has seven elected nonpartisan commissioners, with two commissioners from each of the three wards and the seventh commissioner elected at large who serves as the Mayor. The City Comptroller is elected-at-large and this office is responsible for monitoring the financial activities of the City Commission and all City departments. Terms of all the elected offices are four years, with three commissioners and either the Mayor or Comptroller elected every two years. The City Manager is appointed by the City Commission to serve as the City's chief administrator, and is responsible for the coordination of all City departments and execution of City Commission policies and programs. A seven member Library Board is elected at-large and is responsible for the operations of the library system. All other boards, such as the pension board, have members who are appointed by the City Commission.

The City of Grand Rapids provides its citizens with a full range of services. When the City tracks revenues and expenses for these services, it separates them into four broad categories based on activity type: governmental funds, business-type funds, component unit funds, and fiduciary funds. The different services provided by these funds are summarized in the following table.

Governmental Funds Bus		Business-type Funds	Component Units	Fiduciary Funds
General	Grants	Belknap Ice Arena	Grand Rapids Building Authority	Agency Tax Fund
Building Authority Construction	Library	Cemeteries	Grand Rapids Tax Increment Financing Authority	General Retirement Fund
Building Inspections	Local Streets	Auto Parking System	Grand Rapids SmartZone Development Authority	Police & Fire Retirement Funds
Capital Construction	Major Streets	Sewage Disposal System	Grand Rapids Brownfield Redevelopment Authority	Retiree Health Care Funds
Cemetery Perpetual Care	MI Justice Training	Water Supply System	Grand Rapids Downtown Development Authority	
DNR Properties	Neighborhood Business Improvement		State of Michigan 61st District Court	
Downtown Improvement District	Parks & Recreation			
Drug Law Enforcement	Refuse			
Economic Development	Sidewalk Repair			
General Special Revenue	Streets Capital Construction			
GR Building Authority Debt Service	Vehicle Storage Facility			

Governmental funds provide services including police, fire, street lighting, trash and recycle collection, libraries, and parks and recreation. The City's Traffic Safety Department is responsible for the maintenance of traffic signals throughout Kent and eastern Ottawa Counties. These activities are paid for through income and property taxes and other general revenue sources such as revenue sharing from the state or grant monies from the state and federal governments. These revenue sources do not have a direct relationship between the amount the taxpayer pays and the amount of benefits received from the service. That is, the taxpayer may pay income and property taxes, which are used to fund the fire department, but the taxpayer may never need to call on the fire department for assistance. Additionally, selected governmental services are funded in whole or in part from charges for services.

The City also provides business-type activities which include the water and sewer systems, parking services, Belknap Ice Arena, City cemeteries, and Indian Trails Golf Course. The water and sewer systems provide retail service to some 78,000 customers in the City of Grand Rapids and suburban communities, as well as wholesale service to other communities that operate their own municipal water and sewer systems. The Auto Parking System maintains over 7,500 off-street parking spaces. These services are like a business and are intended to be funded solely by charges and fees and the charges paid can only be used for these services.

Besides governmental and business-type activities, the financial reporting entity includes component units. Component units are legally separate entities for which the primary government is financially accountable. The component units listed in the above table are incorporated into the City's Comprehensive Annual Financial Report on either a blended or discrete basis.

Blended component units, although legally separate entities, are part of the primary government's operations and are included as part of the primary government. Accordingly, the activities of the Grand Rapids Building Authority have been blended within the primary government's activities included in the Auto Parking System and various capital projects and debt service funds of the City of Grand Rapids. The City of Grand Rapids General and Police and Fire Retirement Systems have been reported as pension trust funds within the fiduciary funds.

Discretely presented component units are segregated from the primary government in the government wide financial statements. This emphasizes that they are legally separate from the primary government. The DDA, the TIFA, the SmartZone, the Brownfield Authority, and the 61st District Court are reported as discretely presented component units. The City of Grand Rapids and County of Kent Joint Building Authority (JBA), the Convention Arena Authority (C/AA), and the Grand Valley Regional Biosolids Authority are also legally separate entities. These three joint ventures, two with Kent County and one with the City of Wyoming, are excluded from these financial statements.

In fiscal year 2011, governmental expenditures increased 6 percent or \$11.8 million from the previous year. This increase in expenditures is a direct result of increased revenue particularly from higher local income tax rates and grant monies received from the federal government. For example, both revenue from grants and expenditures for urban and community development increased by \$4.5 million. In addition, most of the additional monies generated from the increase in the local income tax rate were allocated to the police and fire departments. Overall, income tax revenue increased 21 percent or \$11.2 million to \$63.9 million and police and fire expenditures increased 9 percent or \$6.5 million to \$78.8 million.

The annual budget serves as the foundation for the City of Grand Rapids' financial planning and control. The annual budget process begins in January with departmental proposals for service delivery and required financial resources and culminates in June with a public hearing and subsequent adoption of the general appropriation act by the City Commission. The budget is prepared by fund (e.g. general), function (e.g. public safety), and department (e.g. police). Department heads may transfer resources within the activities they manage. Transfers between departments, between funds, and above administrative amounts set by the City Commission need special approval from the governing body.

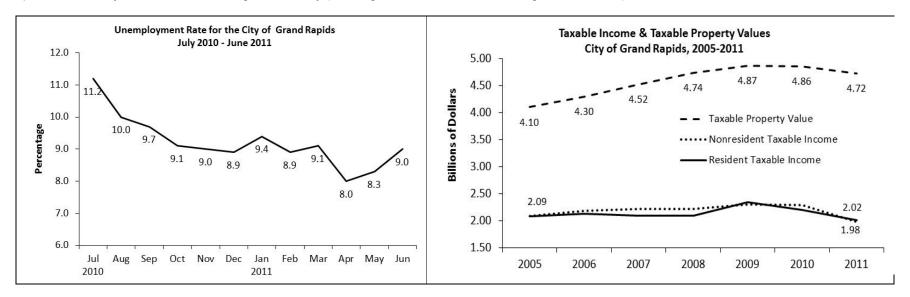
#### **CITY'S FINANCIAL POSITION**

For the past decade, the financial position of the City has been deteriorating and without the temporary income tax rate increase, the financial position this fiscal year would have been much worse; that is, the temporary income tax rate increase simply buys management time to solve its financial problems. Many of the City's financial difficulties are a direct result of the local economy. For example, as the economy loses jobs and property values drop and vacancies increase, the tax base for taxable income, taxable property, and taxable sales (which generate state revenue sharing monies for local governments) shrinks yielding less tax revenue for the City to pay for services. Other factors that impact the City's financial position include its \$524 million debt obligations, \$101 million unfunded pension obligations, and roughly \$200 million unfunded retiree health care obligations. Growing unfunded liabilities coupled with these uncertain economic conditions will continue to pose substantial threats to the City's financial sustainability. The discussion that follows focuses on the local economy of West Michigan, as well as the City's long-run financial planning, new financial policies, and initiatives to move the City to a stronger fiscal future.

#### Local Economy

The City is the economic and cultural hub of west Michigan situated on the Grand River approximately 28 miles east of Lake Michigan and 66 miles west of Lansing, the state capital. The City encompasses an area of 44.4 square miles with a population of 188,040 making it the second populace city in the state of Michigan and the 124th most populated in the United States. The City is the county seat of Kent County, which has a population of 602,622. The urban core of a four-county Metropolitan Statistical Area has a population of 774,160 and a Combined Statistical Area

of 1.3 million (US Census Bureau, 2010). The City boasts a diverse economy hosting major industries like trade, transportation, utilities, manufacturing, education and health services, and professional and business services. Top employers in West Michigan include: Spectrum Health, Meijer, Axios, Spartan Stores, Amway, Mercy General Health Partners, and Grand Rapids Public Schools. All told, these organizations provide 47,000 jobs to the west Michigan economy (The Right Place, 2011 West Michigan Fact Sheet).



The local economy is at best slowly improving but we have yet to recover from our first, single-state recession that began in 2001. In the past year, unemployment has dropped 2 percentage points from 11 percent in July 2010 to 9 percent in June 2011 (see figure on left above). Although unemployment is ostensibly improving, the Grand Rapids – Wyoming MSA economy has lost over 20,000 jobs since 2007 (U.S. Bureau of Labor Statistics, 2011). Grand Rapids does, however, benefit from the growth of the economy in west Michigan, but unemployment in Grand Rapids remains higher than the unemployment rate for west Michigan but lower than the unemployment rate of Michigan. The results of continued high unemployment and job loss include a declining population and a smaller taxable base for income and property.

For the past two years, taxable income and taxable property values have dropped (see figure on right above). Taxable income for the City has decreased by \$304 million since 2004 and \$724 million since 2000 (not adjusted for inflation). Since 2007, the growth in the taxable values of property slowed and in 2010 total taxable property values dropped by 0.2 percent and then decreased another 2.8 percent in 2011. From 2009 to 2011, residential taxable property values decreased 5.5 percent and personal property taxable values declined 0.3 percent while commercial and industrial taxable values all had modest increases. The change in the taxable bases of income and property result in lower revenues from tax receipts.

#### Long-Term Financial Planning

The City Commission adopted a set of Budget Development Policy Assumptions and Principles in March of 2005 that are designed to clarify the long-term impact of decision making. The policy deals with four areas: approve the Annual Budget within the context of a five-year plan, on-going

expenditures are matched to on-going revenues, one-time revenues are matched to one-time expenditures, and withdrawals from budget stabilization are treated as one-time revenues.

This planning process has clearly revealed that in spite of all the positive steps taken by the community to prepare for the future economy and the restructuring and efficiency gains created by City staff, funding to maintain the current level of City services will not be available. The funds provided by the temporary income tax rate and the American Recovery and Reinvestment Act of 2009 allow the City a grace period to adjust to the new economic reality, but the City cannot grow its way out of this financial crisis by relying on an irresolute local economy, additional debt, or increased grant monies from the federal government. Instead, additional remedies are necessary to create a fiscally sustainable City of the 21<sup>st</sup> Century—the City must not just set but also follow strict financial policies and take on bold initiatives to solve the problems.

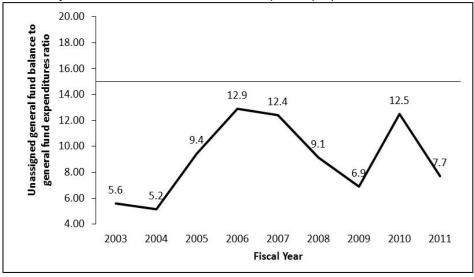
To assist with long-term financial planning, a new financing mechanism has been implemented for new hires to limit the future cost of retiree health care. Given the growth in the cost of health care, the City has negotiated with its employee unions the transfer of newly hired employees into a defined contribution retiree health care plan, leaving only long-term employees covered by the existing defined benefit retiree health care plans. Moreover, the City's pension plans have adopted five-year asset smoothing to reduce the size of annual changes in required contributions produced by the peaks and valleys of the changes in the market value of assets. Complementing this proactive approach, the Comptroller's Office is working with departments across the City to implement new financial software that will make information available more quickly at the level of detail each user requires for effective decision making. In addition, the City Comptroller is working with the Chief Financial Officer and others to implement financial policies, performance measures, and other long term planning practices that will create a City of the 21<sup>st</sup> Century.

#### Relevant Financial Policies

In June, the City Commission adopted a new fund balance policy that complies with GASB 54. This policy established five new classifications (nonspendable, restricted, committed, assigned, and unassigned) of fund balances for the general fund, debt, capital, and all special revenue funds. The funds comprise a hierarchy based on the extent to which the City is bound to honor constraints on specific purposes for which amounts

in those funds can be spent. The five classifications can be further categorized into two groups, restricted (nonspendable and restricted) and unrestricted (committed, assigned, and unassigned).

Those resources classified as restricted are either not available to be spent or must be spent according to external constraints. Amounts categorized as unrestricted can be spent on specific purposes because of constraints imposed by the City Commission (committed) or imposed by the City Manager (assigned). However, unlike the external restraints placed on the restricted resources, the constraints for unrestricted amounts can be changed or removed by the City Commission or City Manager. This policy states specifically that for governmental funds other than the General Operating Fund, the City will maintain an assigned or spendable portion of each special revenue fund assigned fund balance for cash flow equal to 15 percent of the respective fund's expenditures. In



addition, the unassigned fund balance is the residual classification for the General Operating Fund only and includes all amounts not contained within the other classifications. These unassigned amounts are available for any purpose; however, the size of the unassigned fund balance shall be maintained at no less than 15 percent of General Operating Fund expenditures. To date, the City has yet to achieve this 15 percent minimum fund balance (see the figure above). Until more robust financial policies with spending and revenue triggers are implemented, the 15 percent minimum is likely to remain unattainable.

#### Major Initiatives

Management has launched a number of initiatives to help put the City back on the track to fiscal sustainability. For example, the City converted to a VoIP digital telephone system that saved taxpayers \$750,000; consolidated emergency dispatch operation with the City of Wyoming; received 10 percent compensation reductions from elected officials, appointed officials, top managers, and non-represented employees.

#### **AWARDS**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Grand Rapids for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010; an award the City has received for over twenty consecutive years. In order to be awarded a Certificate of Achievement, a governmental unit must publish a user-friendly and efficiently organized Comprehensive Annual Financial Report whose contents conform to program standards. Such reports must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for one year only. We believe our current report conforms to the Certificate of Achievement program requirements, and we are submitting it to the GFOA for consideration.

In addition, the City has received the GFOA's award for Distinguished Budget Presentation for the twenty-third consecutive year for its budget document for the fiscal year beginning July 1, 2010. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operating guide, as a financial plan and as a communications medium.

#### **ACKNOWLEDGEMENTS**

The timely and orderly preparation and completion of this report is not possible without the dedication of the staff in the Office of the City Comptroller. I appreciate the times and talents of all those in the office who contributed to this document. The citizens of Grand Rapids should be proud of this outstanding staff, I know I am! Also, I extend my appreciation to the Mayor, Commissioners, and City Manager and his staff whose leadership and commitment are imperative to the sustainability of this great City!

Respectfully submitted,

Donijo Robbins De Jonge, PhD

Davijo P Defage

City Comptroller





**Independent Auditors' Report** 

The Honorable Members of the City Commission City of Grand Rapids, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Grand Rapids, Michigan (the City) as of and for the year ended June 30, 2011 (December 31, 2010 for the Police and Fire Pension System), which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the City. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the City of Grand Rapids Retirement Systems which represents 99% of the total assets of the Fiduciary Funds. Those financial statements were audited by other auditors whose report thereon has been furnished to us. Our opinion expressed herein, insofar as it relates to the amounts included for the City of Grand Rapids Retirement Systems, is based solely upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information at June 30, 2011 (December 31, 2010 for the Police and Fire Pension System), and the respective changes in financial position and cash flows of its proprietary fund types for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1 to the financial statements, the City adopted the provisions of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions in 2011.

In accordance with *Government Auditing Standards*, we have also issued a report dated November 21, 2011 on our consideration of the City of Grand Rapids' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's discussion and analysis, the budgetary comparison schedules and the schedules of funding progress are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City of Grand Rapids. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

November 21, 2011

BDO USA, LLP

BDO USA, LLP, a Delaware limited liability partnership, is the U.S. member of BDO International Limited, a UK company limited by guarantee, and forms part of the international BDO network of independent member firms.

## City of Grand Rapids, Michigan Management's Discussion and Analysis

As the management of the City of Grand Rapids (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here in conjunction with the information that we have furnished in our letter of transmittal, which is contained in the introductory section of this report.

#### Financial Highlights

- The Net Assets for the City is the amount by which the City's assets exceeded its liabilities. At June 30, 2011, net assets totaled \$824,272,153. The unrestricted portion of this amount, \$140,075,380, may be used to meet the government's on-going obligations to citizens and creditors, consistent with the purpose that the funds were accumulated.
- The City's total net assets decreased by \$2,718,798. A \$12,736,826 decrease in the net assets for governmental activities was mostly offset by an increase of the net assets for business-type activities of \$10,018,028. For governmental activities, depreciation expenses on existing assets overwhelmed closely matched revenues and expenses in individual funds.
- At June 30, 2011, the City's governmental funds reported combined fund balances of \$81,824,437; an increase of \$4,183,446 from the previous year. A total of \$15,709,975 of the fund balance for governmental funds is *nonspendable*, and the spending of \$16,774,016 is *restricted* as to purpose by an outside party, which means \$49,340,446 is available for spending at the City's discretion, but only within the purpose of the individual funds where the fund balance is located. Only the *unassigned* fund balance of the General Fund is available for any purpose.
- In fiscal year 2011, the City Commission established a policy that the general fund's unassigned fund balance should be 15% of current expenditures. The unassigned portion of the fund balance of the General Fund totaled \$7,885,595; a decrease of \$4,858,512 from the previous year. This decrease was primarily because \$5,541,833 of the fund balance was assigned to cover the fiscal year 2012 budget deficit. At June 30, 2011, the unassigned balance stands at 8% of 2011 general fund expenditures, compared with 12.5% in 2010. At year end the unassigned fund balance was \$6,826,810 below the fund balance policy.
- The City's total debt increased by \$738,878 during the current fiscal year. Payments reducing debt totaled \$76,157,911 and new debt issued included \$43,025,000 of refunding bonds and \$32,279,789 new debt. A schedule of the City's long-term obligations can be found in Note 6 of the notes to financial statements.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three sections: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements:** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, and urban and community development. The major business-type activities of the City include the Water Supply System, Sewage Disposal System, and the Auto Parking System.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also five legally separate authorities for which the City is financially accountable. They are a Downtown Development Authority, a Tax Increment Finance Authority, a SmartZone Authority, a Brownfield Redevelopment Authority, and the 61<sup>st</sup> District Court. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

The government wide statements can be found on pages 13-14 of this report.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u>: <u>Governmental funds</u> are used to account for essentially the same functions reported as <u>governmental activities</u> in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on <u>near-term inflows and outflows of spendable resources</u>, as well as on <u>balances of spendable resources</u> available at the end of the fiscal year. Such information is useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers will better understand the long-term impact of the government's near term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Government Accounting Standards Board (GASB) has evaluated whether fund balance categories provided meaningful information regarding the amount of resources that are available to meet current spending requirements. The conclusion of GASB was that the reporting of fund balance often resulted in confusion regarding the financial condition of the government entity. Therefore, the GASB issued Statement No. 54 with the objective of improving the usefulness, including the understandability, of governmental fund balance information. Under the guidance promulgated by GASB No. 54, the focus of the financial condition of the City shifts from reserved and unreserved fund balance categories to nonspendable, restricted, committed, assigned and unassigned fund balance. The City has implemented the provisions of GASB No. 54 in these financial statements for the year ended June 30, 2011.

The City maintains eight major and sixteen non-major individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and all major special revenue and capital project funds. Data from the non-major governmental funds are combined in a single column presentation on the governmental funds statements. Individual fund data for each of these non-major governmental funds is provided in the *combining statements* section of this report on pages 85-88.

The City adopts an annual appropriated budget for most of its governmental funds. Budgetary comparison statements have been provided in the required supplementary information section of this report for the major funds to demonstrate compliance with this budget. Budget comparison statements have also been provided for the non-major special revenue funds on page 89.

The basic governmental fund financial statements can be found on pages 15-18 of this report.

<u>Proprietary funds:</u> The City maintains two different types of proprietary funds. <u>Enterprise funds</u> are used to report the same functions presented as <u>business-type activities</u> in the government-wide financial statements. The City uses enterprise funds to account for its Water Supply System, Sewage Disposal System, Auto Parking System, Cemeteries and Belknap Ice Arena. <u>Internal service funds</u> are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its Department of Information Technology, Motor Equipment System, Facilities Management, Engineering, and the Insurance Payment Fund. The internal service funds have been allocated to both <u>business activities</u> and to <u>governmental activities</u> in the government-wide Statement of Activities.

The proprietary fund financial statements provide separate information for the major enterprise funds of the City. The non-major enterprise funds and the internal service funds are each combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the non-major enterprise funds and internal service funds are provided in the *combining statements* section of this report.

The basic proprietary fund financial statements can be found on pages 19-23 of this report.

<u>Fiduciary funds</u>: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are <u>not</u> reflected in the government-wide financial statements because the resources of those funds are <u>not</u> available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City uses fiduciary funds to account for its pension trust, other post-employment benefit trusts, private-purpose and agency funds.

The basic fiduciary fund financial statements can be found on pages 24-25 of this report.

**Notes to the financial statements:** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28-72 of this report.

**Other information:** In addition to the basic financial statements and the accompanying notes, this report also presents certain *required* supplementary information regarding the budgetary comparisons of the City's general fund and four major special revenue funds as well as schedules of funding progress for the City's defined benefit retirement programs. This supplementary information is contained behind its own tab following the notes to financial statements on pages 73-78 of this report.

Also included under the tab "statistical section" are various statistical tables containing information presented to assist the reader in further evaluating the financial information and the overall position of the City.

#### **Government-wide Financial Analysis**

					(	City of Grand Ra	pids	' Net Assets								
		Activities 2011	G	overnmental Activities 2010	Ві	usiness-Type Activities 2011	В	Business-Type Activities 2010		otal Primary Government 2011	Total Primary Government 2010					
Current and other assets Capital assets, net of	\$	141,470,421	\$	134,528,293	\$	145,651,566	\$	141,965,691	\$	287,121,987	\$ 276,493,984					
accumulated depreciation		385,346,637		412,144,550		756,428,728		739,593,203		1,141,775,365	 1,151,737,753					
Total Assets	\$	526,817,058	\$	546,672,843	\$	902,080,294	\$	881,558,894	\$ 1	,428,897,352	\$ 1,428,231,737					
Current liabilities Non-current liabilities Total Liabilities	\$	23,736,720 128,421,759 152,158,479	\$	25,747,943 133,529,495 159,277,438	\$	31,951,161 420,515,559 452,466,720	\$	34,104,480 407,858,868 441,963,348	\$	55,687,881 548,937,318 604,625,199	\$ 59,852,423 541,388,363 601,240,786					
Net assets Invested in capital assets, net of related debt Restricted	\$	286,842,665 15,069,304	\$	306,253,632 15,806,474	\$	360,515,741 21,769,063	\$	359,840,998 19,527,952	\$	647,358,406 36,838,367	\$ 666,094,630 35,334,426					
Unrestricted		72,746,610					60,226,596						60,226,596 140,075		140,075,380	125,561,895
Total Net Assets			449,613,574 \$ 439,595,546 \$ 824,272,153 \$				\$ \$ 826,990,951									

Assets exceeded liabilities by \$824,272,153 at June 30, 2011 and \$826,990,951 at June 30, 2010.

The City's current and other assets increased by \$10,628,003 or 3.8%. Most of the increase is explained by the unspent revenue from the income tax increase, with the rest due primarily to the results of operations in business type activities.

The total liabilities increased 0.5% or \$3,384,413, primarily as the result of new debt issued to finance additions to the Auto Parking and Sewage Disposal System.

By far, the largest portion of the City's net assets (78.8%) is its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Restricted net assets represent resources that are subject to external restrictions on how they may be used. The City's restricted net assets are primarily restricted for debt service and authorized capital projects. The remaining balance of *unrestricted net assets* (\$140,075,380) may be used to meet government's on-going obligations to citizens and creditors consistent with the purpose of the fund, however only the \$7.8 million of the General Fund's *unassigned* fund balance shown on page 15 is freely available or transferable to support the operations of the General Fund or of any other fund.

At June 30, 2011, the City is able to report positive balances in all three categories of net assets.

#### **Capital Asset and Debt Administration**

#### City of Grand Rapids' Capital Assets

		(net of depreciation)												
	G	Governmental Activities 2011		overnmental Activities 2010	В	usiness-Type Activities 2011	Business-Type Activities 2010			Total 2011		Total 2010		
Land	\$	18,088,973	\$	18,088,973	\$	14,918,335	\$	13,213,826	\$	33,007,308	\$	31,302,799		
Easements/Right of Way		462,031		454,381.00		167,992		129,000.00		630,023		583,381		
Land improvements		14,735,301		16,091,547		9,110,437		9,583,631		23,845,738		25,675,178		
Buildings and structures		100,611,453		106,424,963	116,470,986		110,326,188		217,082,439		216,751,151			
Leasehold improvements		-		-	-			-		-		-		
Storage tanks		-		-		7,633,389		8,054,673		7,633,389		8,054,673		
Machinery and equipment		7,982,148		9,892,247		85,432,813		83,989,175		93,414,961		93,881,422		
Motor vehicles		11,213,011		13,509,108		2,117,211		673,427	673,427			14,182,535		
Furniture		788,855		1,036,421		124,855		150,613		913,710		1,187,034		
Software		610,675		679,162		-		-		610,675		679,162		
Water and sewer mains		-		-		509,948,991		493,875,713		509,948,991		493,875,713		
Infrastructure		226,698,932		243,949,937	-			-		226,698,932		243,949,937		
Construction in progress		4,155,258	, ,			10,503,719		19,596,957		19,596,957		14,658,977		21,614,768
Total	\$	385,346,637	\$	412,144,550	\$	756,428,728	\$	739,593,203	\$	1,141,775,365	\$ ^	1,151,737,753		

**Capital assets:** The City's investment in capital assets for its governmental and business type activities as of June 30, 2011 amounts to \$1,141,775,365 (net of accumulated depreciation). This investment in capital assets is summarized above. The City's new investments in capital assets for the current fiscal year (before disposals or depreciation allowances) were over \$44 million. Major capital asset events during the current fiscal year included the following:

- Two new parking ramps were acquired by the Auto Parking System at a cost of \$10,117,235.
- Various additions and improvements were completed in the Sewage Disposal System at a cost of \$30,910,290. Construction in progress on additional projects as of June 30, 2011 had reached \$6,185,635.
- Various additions and improvements were completed in the Water Supply System at a cost of \$6,408,871. Construction in progress in ongoing projects at the close of the fiscal year was \$4,274,611.

Additional information on the City's capital assets can be found in note 5 of the notes to the financial statements.

City of Grand Rapids' Outstanding Debt

#### Limited Tax Bonds, Revenue Bonds and Long-term Contracts

-				Emmeda rax E	-	o, no remae Ben	- C	tha zong torm t	Jointi a o to	
	G	overnmental Activities 2011	G	overnmental Activities 2010	В	usiness-Type Activities 2011	В	usiness-Type Activities 2010	Total 2011	Total 2010
Limited tax pledge bonds Revenue bonds	\$	61,278,557 32,025,000	\$	66,649,187 33,055,000	\$	36,526,443 382,676,778	\$	30,170,812 377,633,846	\$ 97,805,000 414,701,778	\$ 96,819,999 410,688,846
Long-term contracts Total	\$	103,923,637	20,080     13,723,635       23,637     \$ 113,427,822		\$	11,414,000 430,617,221	\$	12,569,500 420,374,158	22,034,080 \$534,540,858	26,293,135 \$533,801,980

**Long-term debt:** At June 30, 2011, the City had total long-term debt outstanding of \$534,540,858. Of this amount, \$97,805,000 comprises limited tax full faith and credit general obligations. Limited tax full faith and credit general obligation bonds require the City to provide sufficient moneys from its general fund as a first budget obligation for principal and interest, including the collection of ad valorem taxes which the City is authorized to levy on all taxable property within its boundaries. Such tax levies, however, are subject to applicable statutory, constitutional, and charter tax limitations. The remainder of the City's debt represents bonds secured solely by specified revenue sources and long-term contracts. These long-term contracts are general obligations of the City.

The City's total bonded debt does not include the June 30, 2011 balance of the City of Grand Rapids and County of Kent Building Authority bonds of \$69,633,904 issued in 2001 and 2003 to finance a substantial portion of the new DeVos Place Convention Center. The County of Kent has the sole responsibility for the repayment of this debt through their Hotel/Motel tax receipts and general assets. The City is not liable for the payment of principal or interest and therefore has excluded them from the financial statements.

All normally scheduled debt payments were made during fiscal year 2011.

Additional information on the City's long-term debt can be found in note 6 in the notes to the financial statements.

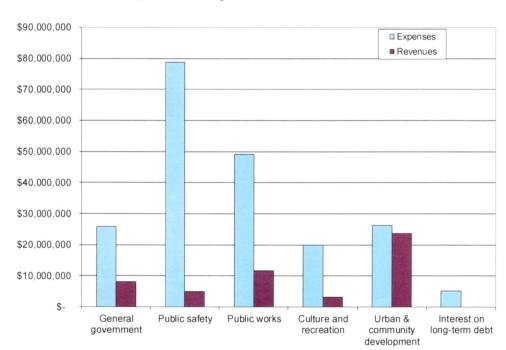
#### **Changes in Net Assets:**

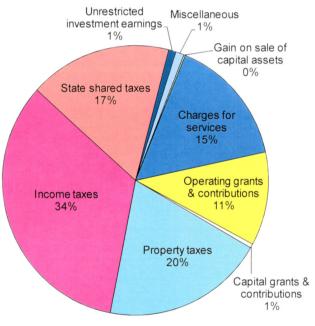
		City of	Grand Rapids'	Changes in Ne	t Assets	
	Governmental	Governmental	Business-Type	Business-Type	Total Primary	Total Primary
	<b>Activities</b>	Activities	Activities	Activities	Government	Government
	2011	2010	2011	2010	2011	2010
Revenues:						_
Program Revenues:						
Charges for services	\$ 29,417,499	\$ 33,179,001	\$ 105,230,818	\$ 102,162,255	\$ 134,648,317	\$ 135,341,256
Operating grants and contributions	21,175,008	15,755,323	208,000	131,096	21,383,008	15,886,419
Capital grants and contributions	968,301	1,568,133	1,098,463	1,034,755	2,066,764	2,602,888
General Revenues:						
Property taxes	37,451,239	38,551,862	-	-	37,451,239	38,551,862
Income taxes	63,852,926	52,656,179	-	-	63,852,926	52,656,179
State shared taxes	32,775,451	32,731,782	-	-	32,775,451	32,731,782
Unrestricted investment earnings	1,738,367	2,079,940	975,845	2,030,100	2,714,212	4,110,040
Miscellaneous	1,962,840	1,297,311	1,378,751	2,755,680	3,341,591	4,052,991
Gain on sale of capital assets	292,191	1,759,429			292,191	1,759,429
Total Revenues	189,633,822	179,578,960	108,891,877	108,113,886	298,525,699	287,692,846
Expenses:						
General government	25,886,186	24,244,049	-	-	25,886,186	24,244,049
Public safety	78,776,861	72,301,627	-	-	78,776,861	72,301,627
Public works	49,113,508	47,956,043	-	-	49,113,508	47,956,043
Culture and Recreation	19,853,225	22,130,169	-	-	19,853,225	22,130,169
Urban & Community Development	26,234,918	21,519,381	-	-	26,234,918	21,519,381
Interest on long-term debt	5,139,731	5,085,083	-	-	5,139,731	5,085,083
Water Supply System	-	-	38,356,092	39,797,298	38,356,092	39,797,298
Sewage Disposal System	-	-	45,298,196	43,555,979	45,298,196	43,555,979
Auto Parking System	-	-	10,214,180	8,901,722	10,214,180	8,901,722
Other Enterprises	-	-	2,371,600	2,259,044	2,371,600	2,259,044
Total Expenses	205,004,429	193,236,352	96,240,068	94,514,043	301,244,497	287,750,395
Change in Net Assets before Transfers	(15,370,607)	(13,657,392)	12,651,809	13,599,843	(2,718,798)	(57,549)
Transfers	2,633,781	11,411,230	(2,633,781)	(11,411,230)		
Change in Net Assets	(12,736,826)	(2,246,162)	10,018,028	2,188,613	(2,718,798)	(57,549)
Net Assets - beginning	387,395,405	389,641,567	439,595,546	437,406,933	826,990,951	827,048,500
Net Assets - ending	\$ 374,658,579	\$ 387,395,405	\$ 449,613,574	\$ 439,595,546	\$ 824,272,153	\$ 826,990,951

<u>Governmental activities:</u> Governmental activities decreased the City's net assets by \$12,736,826. Key elements of this decrease are as follows:

- Depreciation on existing assets of \$26.9 million, substantially in excess of the \$2.7 million cost of newly capitalized assets, reduced net assets by \$24.2 million.
- Tax revenues are used to finance most governmental activities. Local property tax revenue decreased 2.8% because of declining property values and vacated properties, but the City's largest tax revenue, the local income tax, increased \$11,196,747, or 21.3%, from a combination of a 15.4% voter-approved, five-year rate increase, a decrease in the personal exemption from \$750 to \$600, and increasing per capita incomes. State shared taxes were mostly unchanged compared to the previous year.



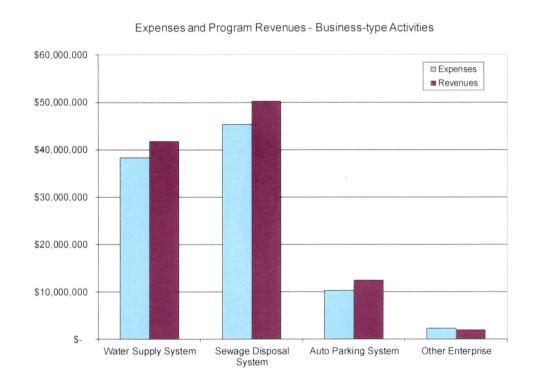


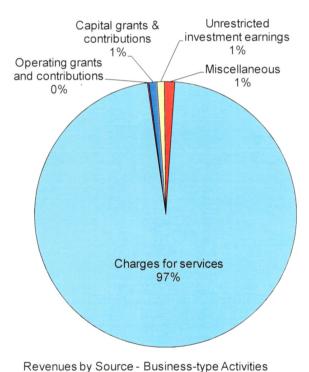


Revenues by Source - Governmental Activities

<u>Business-type activities</u>: Business-type activities increased the City's net assets by \$10,018,028. The key elements of this increase are as follows:

- The Water and Sewer System's return on invested capital was sufficient to offset a mid-year rate decrease and flat to falling volume to produce increases in net assets needed to maintain their capital spending program.
- All the major funds were able to generate an operating margin sufficient to fund their current operating expenses and all required debt service payments.





#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>: The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. The adoption of GASB #54's new standards on the reporting of fund balance prevent a direct comparison of the components of fund balance between the current and prior year, but the change in total fund balance, less any non-spendable portion indicates whether the City is accumulating or using resources that were available to support future activities.

As of June 30, 2011, the City's governmental funds reported combined ending fund balances of \$81,824,437. Of this total, all but \$7,584,811 of unassigned fund balance has been spoken for in the sense that it is either non-spendable, restricted by an outside party, committed to identified projects by the City Commission, or assigned to a specific fund or purpose prior to year end. A summary by fund of those restrictions appears on page 15.

The General Fund is the primary operating fund of the City. At June 30, 2011, the fund had an unassigned fund balance of \$7,886,595. This is similar in concept to the undesignated category reported in prior years. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned and total fund balance represented 8.0% and 32.3% respectively of total fiscal year 2011 General Fund expenditures, changed from undesignated and total fund balance representing 12.5% and 31.7% of fund expenditures a year earlier.

The fund balance of the City's General Fund decreased \$531,884 during fiscal year 2011. As originally adopted, the budget was in balance, despite a need to increase pension contributions over \$7.1 million as a result of 2008 losses in pension investments. As detailed on the following page, the key factor in the final decrease was the acceptance of three new public safety grants requiring local match dollars that were only available from the General Fund.

The fund balance of the Library Fund increased \$367,836 despite a \$405,971 decrease in property tax revenue as they benefited from the first full year of a multiyear effort to reduce compensation costs and some planned maintenance expenditures could not be completed before year end.

The budget process anticipated the Major and Local Street Funds would drawdown \$688,107 and \$2,477,621 million respectively of fund balance. Actual results saw an increase in fund balance of \$2,237,913 in the Major Street Fund and a reduction of only \$1,385,017 in the Local Street Fund. The Major Street Fund received the financial benefit of several vacant positions and the reassignment of a number of personnel to fill positions in other funds. Both funds were positively impacted by the City Manager's decision to reduce cap-sealing and paving projects to retain resources that could replace General Fund support of the Street Capital Construction Fund in future budget years.

The fund balances of the City's Street Capital Fund decreased \$773,243 primarily as a result of continued spending on previously planned projects. The fund balance of the General Capital Construction increased by \$929,717 while the Building Authority Construction Funds decreased by \$488,265, in both cases primarily as a result of a mismatch in timing of acquiring resources and spending on multi-year construction projects.

The fund balances of the City's Non-Major Governmental funds increased by \$5,863,172. That increase came from the new Transformation Fund established to account for the revenues received from a five-year increase in the income tax rates. At June 30, 2011, \$7,319,161 of those revenues remained in fund balance.

<u>Proprietary funds:</u> The City's proprietary funds provide the same type of information found in the government-wide financial statements. Unrestricted net assets of the Water Supply System, Sewage Disposal System, Auto Parking System and non-major enterprise funds at the end of the year amounted to \$62,842,760. The total growth in net assets for enterprise funds was \$9,831,169. The major factors concerning the finances of these three funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

During the year there was a \$680,357 increase in expenditure appropriations between the original and final amended budget. The major components of the increase were:

- \$234,296 of funds was reappropriated to allow completion of departmental projects that had not been completed in the prior fiscal year.
- \$168,815 was appropriated to provide the required local grant match funding to acquire abandoned railroad right-of-way to add to the park system.
- \$165,469 was appropriated to provide the required local match on a state auto theft prevention grant.
- Transfers to the District Court were increased by \$224,694 to provide the local match required to accept another year of grant funding for two programs.

Actual departmental expenditures in the General Fund were \$5,570,568 below amended appropriations. After considering the expected appropriation lapse of \$3,944,236 budgeted at the fund level, departmental expenditures were \$1,626,332 below budget. This was primarily because a new company of 13 fire-fighters were authorized in the original budget, but only 2 of the new positions were filled.

Revenues for the year ended June 30, 2011 were \$219,910 lower than originally budgeted. There were number off-setting differences within the total change. The largest variances were a \$1,259,758 reduction from the anticipated income tax receipts, \$836,543 of anticipated fee for service revenue that never materialized and \$313,354 of parking fines below anticipated receipts. Off-setting the shortfalls was \$1,117,195 of unanticipated state shared revenue, a \$500,000 payment received from the Downtown Development Authority, and reimbursements of police officer overtime at community events that were \$317,364 above expectations.

#### **Economic Factors and Next Year's Budgets and Rates**

City Commission, top management, and fiscal staff considered many factors when preparing the fiscal year 2012 budget. The primary factor impacting the budgeting process in recent years has been that the City of Grand Rapids is located in the State of Michigan, which continues to experience economic stress. Recognizing both a need to reduce costs in the future, and the nature of the current recession, the voters approved a five-year, 15.4% increase in local income tax rates to allow current public safety service levels to continue and to provide time and resources to revise future service delivery methods.

The initial FY 2012 budget projected a 4% increase in the local income tax base. Based on projections from the State of Michigan, the statutory portion of state revenue sharing is expected to be eliminated, but the budget anticipates that the City will qualify for \$4.5 million of funding from the incentive based replacement. These proceeds will be placed in the new Transformation Fund to support on-going efforts to create a leaner more sustainable City organization. The City adopts the annual budget within the context of a five year plan. Two years ago the five year plan showed rising deficits each year within governmental activities. The latest five-year plan shows some progress has been made in bringing expenditures in line with anticipated revenue sources. Despite the progress, few reserves exist to cope with the unexpected but inevitable shocks.

Future budgets anticipate continuing General Fund subsidies providing over 40% of the cost of operating the District Court, almost 25% of the cost of operations and debt service in the Cemetery Fund, almost 50% of the cost of operating the Parks and Recreation Fund, almost 60% of the cost of operating the consolidated Dispatch Fund, as well as continuing to provide any required local match dollars in the Grants Fund.

Overall, the City's current and most recent budgets emphasize cost containment and, when feasible, maintenance of existing service levels. The City's capital plans have been prepared within the context of five years for many years. FY2012 is the sixth year that five-year operating budgets have been prepared. These five-year forecasts give City Commission and staff better information regarding the current and future impact of funding priorities and are guiding the on-going reinvention of the City organization. Putting current changes in a multi-year context allows proactive responses fiscal challenges facing the City.

#### Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Comptroller Department, 300 Monroe NW, Grand Rapids, MI 49503. Contact telephone number (616) 456-3189.

#### City of Grand Rapids, Michigan Statement of Net Assets Government Wide

June 30, 2011			Prim	ary Government				
<i>and 30, 2011</i>				•		Total		Total
ASSETS	G	Sovernmental Activities	В	usiness-type Activities		Primary Government	C	omponent Units
Equity in pooled cash and investments (Note 2)	\$	111,202,641	\$	55,321,114	\$	166,523,755	\$	18,482,448
Investments held by trustee		-		-		-		5,401,543
Receivables, net		9,828,200		20,950,470		30,778,670		978,521
Internal balances		(4,421,010)		4,421,010		-		-
Due from other governmental units		8,633,320		-		8,633,320		116,302
Advance to component unit		-		789,573		789,573		-
Inventories		2,949,083		3,481,015		6,430,098		-
Deferred expenses and other assets		-		778,337		778,337		790,876
Restricted assets (Notes 2 and 4)		2,548,187		57,224,884		59,773,071		-
Investment in joint venture (Note 1)		-		2,472,900		2,472,900		-
Long-term advance		10,730,000		-		10,730,000		-
Other assets		-		212,263		212,263		-
Capital Assets (Note 5):								
Non-depreciable		22,706,262		25,590,046		48,296,308		15,106,357
Depreciable, net		362,640,375		730,838,682		1,093,479,057		40,349,071
Total assets	\$	526,817,058	\$	902,080,294	\$	1,428,897,352	\$	81,225,118
LIABILITIES	<del></del>			,,,,,,	_	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	<del></del>	
	•	17 100 010	•	0.000.444	•	10 000 750	•	4 004 040
Accounts payable and accrued expenses	\$	17,182,312	\$	2,208,444	\$	19,390,756	\$	4,604,618
Accrued interest payable		1,293,615		9,552,179		10,845,794		269,099
Due to other governmental units		2,565,904		-		2,565,904		-
Unearned revenues		2,244,228		-		2,244,228		-
Customer deposits		450,661		40.004		450,661		-
Current portion of claims payable		-		42,894		42,894		-
Payable from restricted assets (Note 6):  Bonds and contracts payable				17,326,281		17,326,281		
• •		-		2,821,363		2,821,363		-
Accrued interest and other		-		2,021,303		2,021,303		-
Noncurrent liabilities (Note 6):		00 000 050		0.000.400		04 000 070		4 404 400
Due within 1 year:		20,968,952		3,869,120		24,838,072		4,434,408
Due in more than 1 year:		107,452,807	-	416,646,439		524,099,246	-	49,777,427
Total liabilities		152,158,479		452,466,720		604,625,199		59,085,552
NET ASSETS								
Invested in capital assets, net of related debt		286,842,665		360,515,741		647,358,406		26,302,623
Restricted for:								
Expendable:								
Public Safety		2,054,559		-		2,054,559		-
Cultural and recreation		5,255,296		-		5,255,296		-
Public Works		4,073,218				4,073,218		-
Debt service		-		21,769,063		21,769,063		
Authorized projects		-		-		-		4,024,543
Urban and community development Nonexpendable:		848,818		-		848,818		-
Perpetual care		2,798,143		-		2,798,143		-
Cultural and recreation		39,270		-		39,270		-
Unrestricted		72,746,610		67,328,770		140,075,380		(8,187,600)
Total net assets		374,658,579		449,613,574		824,272,153		22,139,566
Total liabilities and net assets	\$	526,817,058	\$	902,080,294	\$	1,428,897,352	\$	81,225,118

City of Grand Rapids, Michigan Statement of Activities Government Wide

for the year ended June 30, 2011

, <b>,</b>			-	Program Revenues	s			Net (Exp	ense	) Revenue and C	hanges in Net As	sets	
		Operating Capital Primary Government								y Government			
Functions/Programs	Expenses	Charges for Services		Grants and Contributions		Grants and Contributions	(	Governmental Activities	В	usiness-type Activities	Total		•
Primary government:		Charges for Services         Grants and Contributions         Grants and Contributions         Governmental Activities         Business-type Activities         Total         Component Units           \$ 8.064,316 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$											
Governmental activities:													
General government	\$ 25,886,186	\$ 8,064,316	\$	-	\$	-	\$	(17,821,870)	\$	-	\$ (17,821,870)	\$	-
Public safety	78,776,861	2,260,699	)	2,710,023		-		(73,806,139)		-	(73,806,139)		-
Public works	49,113,508	10,141,484	ļ	530,990		968,301		(37,472,733)		-	(37,472,733)		-
Culture and recreation	19,853,225	2,766,016	6	364,102		-		(16,723,107)		-	(16,723,107)		-
Urban & community development	26,234,918	6,184,984	ŀ	17,569,893		-				-			-
Interest on long-term debt	5,139,731			-	_	-	_	(5,139,731)			(5,139,731)		
Total governmental activities	205,004,429	29,417,499	<u> </u>	21,175,008	_	968,301		(153,443,621)			(153,443,621)		
Business-type activities:													
Water Supply System	38,356,092	41,639,821		-		120,366		-		3,404,095	3,404,095		-
Sewage Disposal System	45,298,196	50,130,450	)	-		128,119		-		4,960,373	4,960,373		-
Auto Parking System	10,214,180	11,570,553	3	208,000		849,978		-		2,414,351	2,414,351		-
Other Enterprise	2,371,600	1,889,994	<u> </u>		_	<u> </u>				(481,606)	(481,606)		
Total business-type activities	96,240,068	105,230,818	<u> </u>	208,000	_	1,098,463	_	<u>-</u>		10,297,213	10,297,213		
Total primary government	\$ 301,244,497	\$ 134,648,317	\$	21,383,008	\$	2,066,764	_	(153,443,621)		10,297,213	(143,146,408)		
Component Units:													
Downtown Development Authority	\$ 13,092,163	\$ 339,642	2 \$	1,136,207	\$	-		-		-	-	(1	1,616,314)
Tax Increment Financing Authority	492,266	-		-		-		-		-	-		(492,266)
SmartZone Development Authority	1,611,970	-		-		-		-		-	-	(	(1,611,970)
Brownfield Redevelopment Authority	2,645,960	61,501		-		-		-		-	-	(	(2,584,459)
61st District Court	13,008,342	7,240,896	<u> </u>	6,091,425									323,979
Total component units	\$ 30,850,701	\$ 7,642,039	\$	7,227,632	\$	<u>-</u>		<u>-</u>		<u>-</u>		(1	5,981,030)
	General revenues	<b>:</b> :											
	Property taxes	3						37,451,239		-	37,451,239	1	4,348,245
	City income ta	ixes						63,852,926		-	63,852,926		-
	Intergovernme	ental, unrestricted						32,775,451		-	32,775,451		-
	Unrestricted in	nvestment earnings	3					1,738,367		975,845	2,714,212		313,378
	Miscellaneous	3						1,962,840		1,378,751	3,341,591		-
	Gain on sale of	of capital assets						292,191		-	292,191		-
	Transfers (Note 9	)						2,633,781		(2,633,781)			
	Total general	revenues and trans	sfers					140,706,795		(279,185)	140,427,610	1	4,661,623
	Change in	net assets						(12,736,826)		10,018,028	(2,718,798)	(	(1,319,407)
	Net assets - begir	nning						387,395,405		439,595,546	826,990,951	2	3,458,973
	Net assets - endir	ng					\$	374,658,579	\$	449,613,574	\$ 824,272,153	\$ 2	2,139,566

#### City of Grand Rapids, Michigan Balance Sheet Governmental Funds June 30, 2011

June 30, 2011				Major G	Gover	nmental Fu	nds									
ASSETS	General	Library	Refuse	Major Streets		Local Streets		Streets Capital onstruction	C	General Capital onstruction		Building Authority	Gov	onmajor ernmental Funds	G	Total overnmental Funds
Equity in pooled cash & investments (Note 2)	\$ 22.308.485	\$ 5.348.006	\$ 1.556.086	\$ 3.114.168	\$	2.404.411	\$	8,083,202	\$	5.971.050	\$		_		\$	69.423.003
Receivables, net	6,131,398	10,024	5,453	498,269	Ψ	4,728	Ψ	179,704	Ψ	329,437	Ψ	001,403	Ψ	1,713,350	Ψ	8,872,363
Due from other funds (Note 9)	483,100	10,024	-			-,,,20		-		-		_		-		483,100
Due from other governmental units	4,184,255	_	_	1.575.070		434,747		120,363		_		_		2,318,885		8,633,320
Inventories	737,913	_	_	1,411,109		-		-		_		_		18,540		2,167,562
Long-term advance	10,730,000	_	-	-		_		_		_		_		-		10,730,000
Total assets	\$ 44,575,151	\$ 5,358,030	\$ 1,561,539	\$ 6,598,616	\$	2,843,886	\$	8,383,269	\$	6,300,487	\$	801,465	\$	23,886,905	\$	100,309,348
LIABILITIES AND FUND BALANCES	<del></del>	, ,					_		_		_		_		_	
Liabilities:																
Accounts payable and accruals	\$ 10.986.132	\$ 180.782	\$ 538,456	\$ 68.813	\$	28.372	\$	396,669	\$	642,187	\$	4,277	\$	2,081,341	\$	14,927,029
Due to other funds (Note 9)	Ψ 10,000,102	Ψ 100,702	Ψ 000,400	Ψ 00,010	Ψ	20,072	Ψ	-	Ψ	042,107	Ψ	-,2,,,	Ψ	395,657	Ψ	395,657
Due to other governmental units	1,846,339	_		_		_						_		550		1,846,889
Deferred revenues	30,207	_		_		_		60,284		69,856		_		704,328		864,675
Customer deposits	-	_	252,511	_		_		-		141,305		_		56,845		450,661
Total liabilities	12,862,678	180,782	790,967	68,813	-	28,372	_	456,953	_	853,348	_	4,277		3,238,721		18,484,911
Fund balance:					-			,	_	333,333	_	.,=	-			
Nonspendable:																
Long-term advance	10,730,000		_	_		_				_		_		_		10,730,000
Inventories	737,913			1,411,109		_								18,540		2.167.562
Nonexpendable Trust principal	707,010	14,270	_	1,411,100		_						_		2,798,143		2,812,413
Restricted:		14,270												2,700,140		2,012,410
Public safety programs	-	-	-	-		-		-		-		-		2,092,398		2,092,398
Housing and community redevelopment	-	-	-	-		-		-		-		-		840,943		840,943
Culture and recreation	-	377,400	-	-		-		-		-		-		-		377,400
Public works	-	-	-	5,118,694		2,815,514		-		-		-		-		7,934,208
Debt service	-	-	-	-		-		2,024,772		958,104		542,203		-		3,525,079
Committed:																
Authorized projects	-	-	-	-		-		5,901,544		4,489,035		254,985		7,319,161		17,964,725
Other purposes	-	-	-	-		-		-		-		-		1,013,363		1,013,363
Assigned:																
Culture & recreation	-	3,958,484	-	-		-		-		-		-		338,842		4,297,326
Urban & community development	-	-	-	-		-		-		-		-		3,498,509		3,498,509
Public works	-	-	438,504	-		-		-		-		-		557,463		995,967
Ensuing year budget	5,541,833	396,802	-	-		-		-		-		-		580,411		6,519,046
Compensated absences	6,386,415	430,292	332,068	-		-		-		-		-		406,219		7,554,994
Other purposes	429,717	-	-	-		-		-		-		-		1,485,976		1,915,693
Unassigned	7,886,595					-		-		-		-		(301,784)		7,584,811
Total fund balance	31,712,473	5,177,248	770,572	6,529,803		2,815,514		7,926,316		5,447,139		797,188		20,648,184		81,824,437
Total liabilities and fund balances	\$ 44,575,151	\$ 5,358,030	\$ 1,561,539	\$ 6,598,616	\$	2,843,886	\$	8,383,269	\$	6,300,487	\$	801,465	\$	23,886,905	\$	100,309,348
	<del></del>				_		_		_		_				_	

#### City of Grand Rapids, Michigan Reconciliation of the Fund Balances of Governmental Funds to the Net Assets of Governmental Activities on the Statement of Net Assets June 30, 2011

Total governmental funds, fund balances	\$ 81,824,437
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:	
Capital assets, at cost	842,530,481
Accumulated depreciation	 (457,183,844)
Net capital assets	385,346,637
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds. These assets consist of:	
Deferred issuance costs	3,141,238
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	37,202,881
Long-term liabilites, including interest payable, are not due and payable in the current period and therefore are not reported in the funds:	
Bonds and contracts payable	(103,923,637)
Premium on bonds	(1,150,963)
Compensated absences	(9,308,943)
Net OPEB Obligation	(10,306,965)
Insurance claims	(6,872,491)
Accrued interest on bonds	 (1,293,615)
Net assets of governmental activities	\$ 374,658,579

# City of Grand Rapids, Michigan Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds for the year ended June 30, 2011

for the year ended June 30, 2011  Major Governmental Funds										
	General	Library	Refuse	Major Streets	Local Streets	Street Capital Construction	General Capital Construction	Building Authority Construction	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:										
Property taxes	,,	\$ 10,795,508	\$ 7,574,592	\$ -	\$ -	\$ -	\$ 5,264,423	\$ -	\$ -	\$ 37,451,239
City income taxes	53,122,501	<del>.</del>	-	<del>-</del>		-	2,213,170	-	8,517,255	63,852,926
State shared taxes	19,439,000	105,906	-	10,095,408	2,694,480	-	-	-	70,222	32,405,016
Licenses and permits	394,134		-	-	-	-	-	-	2,101,770	2,495,904
Fines and forfeitures	1,966,646	212,646	-	-	-			-		2,179,292
Federal grants	109,662	-	-	302,509	-	210,345	187,743	-	17,545,911	18,356,170
State grants	283,610	-	-	399	-	-	-	-	222,772	506,781
Other grants & contributions	64,003	370,434	-	7,500	-	69,176	501,037	-	2,638,642	3,650,792
Charges for services	10,963,058	146,216	4,864,311	2,177,098	10,129	,	- 0.470	- 0.004	6,153,621	24,506,126
Investment earnings Miscellaneous	582,727 1,468,669	101,430	67,703	- 123,951	39,550 2,625		8,473 92,585	9,304 440	191,628 285,748	1,017,083 1,974,018
Total revenues	102,210,726	11,732,140	12,506,606	12,706,865	2,746,784		8,267,431	9,744	37,727,569	188,395,347
	102,210,720	11,732,140	12,506,606	12,700,000	2,740,702	407,402	0,207,431	9,744	37,727,509	100,393,347
Expenditures: Current:										
General government	22.210.976	_	_	_	_	_	1,447,716	_	_	23,658,692
Public safety	67.385.063	_	_	_	_	_		_	6,802,077	74,187,140
Public works	5,014,222	_	14,263,448	7,752,911	4,004,027	, _	_	_	1,312,855	32,347,463
Culture and recreation	-	9,323,322	- 11,200,110	7,702,011	-1,001,021	_	_	_	5.988.267	15.311.589
Urban and community development	3,059,324	-	_	_	_	_	_	_	23,380,242	26,439,566
Debt service:	-,,									
Principal	336,853	_	1,592,500	585,417	_	_	1,248,138	_	4,845,631	8,608,539
Interest, fees, and bond issue costs	82,929	300	16,152	470,939	_	_	481,979	_	3,625,945	4,678,244
Capital outlay	-	-	-	28,437	-	2,143,099	1,353,793	498,009	-	4,023,338
Total expenditures	98,089,367	9,323,622	15,872,100	8,837,704	4,004,027	2,143,099	4,531,626	498,009	45,955,017	189,254,571
Excess (deticit) of revenues over expenditures	4,121,359	2,408,518	(3,365,494)	3,869,161	(1,257,243	(1,655,617)	3,735,805	(488,265)	(8,227,448)	(859,224)
Other financing sources (uses):										
Transfers in (Note 9)	7,916,303	-	-	-	-	910,000	313,045	-	16,717,294	25,856,642
Transfers out (Note 9)	(12,590,615)	(2,040,682)	(263,789)	(1,605,978)	(127,774	(27,626)	(3,119,133)	-	(2,626,674)	(22,402,271)
Face value of bonds and contracts issued			1,592,500			<u> </u>				1,592,500
Total other financing sources (uses)	(4,674,312)	(2,040,682)	1,328,711	(1,605,978)	(127,774	882,374	(2,806,088)		14,090,620	5,046,871
Net change in fund balances	(552,953)	367,836	(2,036,783)	2,263,183	(1,385,017	(773,243)	929,717	(488,265)	5,863,172	4,187,647
Fund balances - beginning Current year change in inventory levels	32,244,357 21,069	4,809,412	2,807,355	4,291,890 (25,270)	4,200,531	8,699,559	4,517,422	1,285,453	14,785,012	77,640,991 (4,201)
Fund balances - ending	\$ 31,712,473	\$ 5,177,248	\$ 770,572	\$ 6,529,803	\$ 2,815,514	\$ 7,926,316	\$ 5,447,139	\$ 797,188	\$ 20,648,184	\$ 81,824,437

#### City of Grand Rapids, Michigan Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities for the year ended June 30, 2011

Net change in fund balances - total governmental funds	\$ 4,187,647
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation (\$26,902,872) exceeded capital outlays (\$2,744,090).	(24,158,782)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Debt issued	(1,592,500)
Repayments	8,608,539
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Accrued interest	26,672
Compensated absences	(238,334)
Net OPEB obligation	(936,593)
Other	56,428
Internal service funds are used by management to charge the costs of certain activities, to individual funds. The governmental share of the net expense of the internal service fund is reported in governmental activities.	 1,310,097
Change in net assets of governmental activities	\$ (12,736,826)

#### City of Grand Rapids, Michigan Statement of Net Assets Proprietary Funds June 30, 2011

04/10 00, 20 / /	Major Funds				Nonmajor		
	Water Supply System	Sewage Disposal System	Auto Parking System	Proprietary Funds	Totals	Internal Service Funds	
ASSETS							
Current assets:							
Equity in pooled cash and investments (Note 2)	\$ 20,125,018	\$ 20,501,308	\$ 13,895,480	\$ 799,308	\$ 55,321,114	\$ 41,779,638	
Receivables, net	8,312,683	11,554,100	930,708	152,979	20,950,470	933,393	
Due from component units	789,573	-	-	-	789,573	-	
Investment in joint venture (Note 1)	-	2,472,900	-	-	2,472,900	-	
Inventory	2,306,071	1,157,488	-	17,456	3,481,015	781,521	
Restricted Assets (Note 4)	9,770,856	10,376,788	-	-	20,147,644	2,548,187	
Deterred expenses and other assets			778,337		778,337	123,929	
Total current assets	41,304,201	46,062,584	15,604,525	969,743	103,941,053	46,166,668	
Noncurrent assets:							
Restricted assets (Note 4)	17,296,223	19,781,017	-	-	37,077,240	-	
Other assets	-	-	-	212,263	212,263	-	
Capital assets: (Note 5)							
Non-depreciable	8,226,997	10,523,053	6,834,741	5,255	25,590,046	576,671	
Depreciable	428,278,655	618,692,368	86,926,703	5,078,024	1,138,975,750	49,112,144	
Less accumulated depreciation	(152,730,172)	(219,540,634)	(32,233,515)	(3,632,747)	(408, 137, 068)	(38,934,917)	
Total noncurrent assets	301,071,703	429,455,804	61,527,929	1,662,795	793,718,231	10,753,898	
Total assets	\$ 342,375,904	\$ 475,518,388	\$ 77,132,454	\$ 2,632,538	\$ 897,659,284	\$ 56,920,566	

#### City of Grand Rapids, Michigan Statement of Net Assets Proprietary Funds June 30, 2011

June 30, 2011	Major Funds					Nonmajor				Total	
		Water ly System		Sewage oosal System		Auto Parking System	Proprietary Funds		Totals		Internal vice Funds
LIABILITIES											
Current liabilities:											
Vouchers and accounts payable	\$	923,286	\$	857,606	\$	181,967	\$ 245,585	\$	2,208,444	\$	2,255,283
Accrued interest payable		2,891,264		6,254,703		406,212	-		9,552,179		40,454
Due to other governmental units											719,015
Due to other funds (Note 9)		-		-		-	65,000		65,000		-
Unearned revenues		-		-		42,894	-		42,894		1,379,553
Current portion of claims payable		-		-		-	-		-		5,364,991
Current maturities of bonds, notes and contracts payable (Note 6)		-		74,000		1,223,604	-		1,297,604		1,715,830
Current portion of compensated absences and workers' compensation		834,178		489,960		86,387	30,991		1,441,516		787,200
Current portion of long-term advance		-		-		1,130,000	-		1,130,000		-
Liabilities payable from restricted assets (Note 6):											
Current maturities of bonds, notes and contracts payable		9,110,000		8,216,281		-	-		17,326,281		-
Other		660,856		2,160,507	_		 	_	2,821,363		
Total current liabilities		14,419,584		18,053,057		3,071,064	 341,576		35,885,281		12,262,326
Noncurrent liabilities (net of current portion) (Note 6):											
Bonds payable		117,886,099		241,231,041		35,145,419	-		394,262,559		3,315,000
Contracts and notes payable		-		610,000		-	-		610,000		1,030,086
Long-term advance		-		-		9,600,000			9,600,000		
General claims payable		-		-		-	-		-		344,300
Bond premium		5,363,813		5,044,011		13,462	-		10,421,286		36,811
Compensated absences and workers' compensation		469,226		275,602		48,592	17,433		810,853		1,239,751
Net OPEB Obligation (Note 8)		529,117		302,962	_	81,776	 27,886	_	941,741		358,415
Total noncurrent liabilities		124,248,255		247,463,616		44,889,249	45,319		416,646,439		6,324,363
Total liabilities		138,667,839		265,516,673		47,960,313	386,895		452,531,720		18,586,689
NET ASSETS											
Invested in capital assets net of related debt		164,471,519		169,448,246		25,145,444	1,450,532		360,515,741		5,661,767
Restricted:											
Debt service		8,711,547		13,057,516		-	-		21,769,063		-
Unrestricted		30,524,999		27,495,953		4,026,697	795,111		62,842,760		32,672,110
Total net assets		203,708,065		210,001,715		29,172,141	2,245,643		445,127,564		38,333,877
Total liabilities and net assets	\$ :	342,375,904	\$	475,518,388	\$	77,132,454	\$ 2,632,538			\$	56,920,566
	Δdiusta	ent to reflect	the co	neolidation of in	nter	nal service fund					
	-	ties related to			iton	nai ocivice iana			4,486,010		
								_			

Net assets of business-type activities

<u>\$ 449,613,57</u>4

#### City of Grand Rapids, Michigan Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

for the year ended June 30, 2011

			Nonmajor	Total			
	Water Supply System	Sewage Disposal System	Auto Parking System	Proprietary Funds	Totals	Internal Service Funds	
Operating revenues:							
Charges for services	\$ 577,586	\$ 49,923,594	\$ 11,570,553	\$ 1,546,758	\$ 63,618,491	\$ 50,292,013	
Sales	40,465,190	· · · · · · ·	-	333,255	40,798,445	-	
Miscellaneous	597,045	206,856		9,981	813,882	326,375	
Total operating revenues	41,639,821	50,130,450	11,570,553	1,889,994	105,230,818	50,618,388	
Operating expenses:							
Personal services	13,766,407	8,642,417	2,043,442	980,498	25,432,764	8,103,322	
Supplies and materials	2,946,242	1,424,828	106,958	449,501	4,927,529	3,695,622	
Utilities	4,946,594	2,645,769	509,149	180,442	8,281,954	1,671,961	
Contractual services	898,754	6,086,971	1,367,875	450,552	8,804,152	4,293,177	
Other services and charges	2,809,278	2,496,828	1,747,707	135,050	7,188,863	27,362,974	
Depreciation	7,399,012	12,843,252	2,867,285	181,269	23,290,818	3,863,472	
Total operating expenses	32,766,287	34,140,065	8,642,416	2,377,312	77,926,080	48,990,528	
Operating income (loss)	8,873,534	15,990,385	2,928,137	(487,318)	27,304,738	1,627,860	
Nonoperating revenues (expenses):							
Federal grants	-	-	208,000	-	208,000	-	
Interest revenue	365,265	283,149	323,737	3,694	975,845	632,640	
Miscellaneous revenue	623,599	698,689	56,462	-	1,378,750	-	
Gain on sale of capital assets	-	-	-	-	-	292,191	
Interest expense and paying agent fees	(5,668,529)	(11,239,789)	(1,592,528)		(18,500,846)	(235,145)	
Total nonoperating revenues (expenses)	(4,679,665)	(10,257,951)	(1,004,329)	3,694	(15,938,251)	689,686	
Income (loss) before capital contributions and transfers	4,193,869	5,732,434	1,923,808	(483,624)	11,366,487	2,317,546	
Capital contributions	120,366	128,119	849,978	-	1,098,463	-	
Transfers in (Note 9)	1,991,121	-	-	442,331	2,433,452	798,109	
Transfers out (Note 9)	(791,462)	(2,918,680)	(1,034,648)	(322,443)	(5,067,233)	(1,618,699)	
Change in net assets	5,513,894	2,941,873	1,739,138	(363,736)	9,831,169	1,496,956	
Total net assets - beginning	198,194,171	207,059,842	27,433,003	2,609,379		36,836,921	
Total net assets - ending	\$ 203,708,065	\$ 210,001,715	\$ 29,172,141	\$ 2,245,643		\$ 38,333,877	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

186,859 \$ 10,018,028

Change in net assets of business-type activities

## City of Grand Rapids, Michigan Statement of Cash Flows Proprietary Funds

for the year ended June 30, 2011

ion the year ended cane co, zer.	Major Funds			Namasian		Total
	Water Supply System	Sewage Disposal System	Auto Parking System	Nonmajor Enterprise Funds	Totals	Internal Service Funds
Cash flows from operating activities:						
Receipts from customers	\$ 42,491,331	\$ 51,016,981	\$ 11,316,135	\$ 1,855,717	\$ 106,680,164	\$ 51,716,064
Payments to suppliers	(11,982,703)	(17,394,635)	(4,191,317)	(1,114,256)	(34,682,911)	(36,078,822)
Payments to employees	(8,743,058)	(5,546,107)	(1,468,993)	(749,964)	(16,508,122)	(5,303,815)
Payments for payroll taxes and benefits	(5,059,918)	(3,157,737)	(627,704)	(240,988)	(9,086,347)	(2,886,648)
Other operating revenues (expenses)	1,442,503	698,689	56,462	9,981	2,207,635	326,375
Net cash provided (used) by operating activities	18,148,155	25,617,191	5,084,583	(239,510)	48,610,419	7,773,154
Cash flows from noncapital financing activities:						
Transfers from other funds	1,991,121	-	-	442,331	2,433,452	798,109
Transfers to other funds	(791,462)	(2,918,680)	(1,034,648)	(322,443)	(5,067,233)	(1,618,699)
Net cash provided (used) by noncapital financing activities	1,199,659	(2,918,680)	(1,034,648)	119,888	(2,633,781)	(820,590)
Cash flows from capital and related financing activities:						
Proceeds from capital debt	47,573,351	24,862,114	7,270,063	-	79,705,528	-
Proceeds from capital grant	-	-	208,000	-	208,000	-
Purchase of capital assets	(7,329,728)	(21,017,321)	(10,680,831)	-	(39,027,880)	(1,224,341)
Sale of capital assets	-	-	-	3,167	3,167	292,191
Principal paid on capital debt	(55,055,000)	(7,951,857)	(2,054,370)	-	(65,061,227)	(2,263,147)
Interest paid on capital debt	(7,645,166)	(10,522,836)	(1,611,287)		(19,779,289)	(228,377)
Net cash provided (used) by capital and related financing activities	(22,456,543)	(14,629,900)	(6,868,425)	3,167	(43,951,701)	(3,423,674)
Cash flows from investing activities:						
Interest received	365,265	283,149	323,737	3,694	975,845	632,640
Net increase (decrease) in equity in pooled cash and investments	(2,743,464)	8,351,760	(2,494,753)	(112,761)	3,000,782	4,161,530
Equity in pooled cash and investments - beginning of year	35,924,433	27,098,340	16,390,233	912,069	80,325,075	40,166,295
Equity in pooled cash and investments - end of year						
(including \$13,055,951, \$14,948,792 and \$2,548,187 for the Water System, Sewage System and Internal Service, respectively, reported	\$ 33,180,969	\$ 35,450,100	\$ 13,895,480	\$ 799,308	\$ 83,325,857	\$ 44,327,825
in restricted accounts)	ψ 33,100,909	ψ 30, <del>4</del> 00,100	ψ 13,093,400	ψ 133,300	ψ 03,323,037	ψ 44,321,023

**Business-Type Activities - Enterprise Funds** 

# City of Grand Rapids, Michigan Statement of Cash Flows Proprietary Funds

for the year ended June 30, 2011	Business-Type Activities - Enterprise Funds											
	Major Funds Nonmajor											Total
	Water Sewage Auto				Enterprise					Internal		
	Su	pply System	Dis	sposal System	Pa	rking System		Funds		Totals	Se	rvice Funds
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:												
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	8,873,534	\$	15,990,385	\$	2,928,137	\$	(487,318)	\$	27,304,738	\$	1,627,860
Depreciation expense		7,399,012		12,843,252		2,867,285		181,269		23,290,818		3,863,472
Miscellaneous cash received		623,599		698,689		56,462		-		1,378,750		-
Change in assets and liabilities:												
(Increase) decrease in accounts receivable		1,082,882		590,146		(217,554)		(24,126)		1,431,348		69,650
(Increase) decrease in due from other intergovernmental units		(224, 129)		-		-		-		(224,129)		194,771
(Increase) decrease in inventory		(7,243)		242,059		-		(170)		234,646		(118,033)
(Increase) decrease in deferred expenses		-		-		(36,864)		-		(36,864)		255,951
Increase (decrease) in vouchers and accounts payable		(181,835)		(257,293)		(496,222)		36,289		(899,061)		(553,645)
Increase in due to other intergovernmental units												719,015
Increase in due to other funds		-		-		-		65,000		65,000		-
Increase in deferred revenues		-		-		36,594		-		36,594		1,277,663
(Increase) decrease in restricted assets		818,904		(3,628,620)		-		-		(2,809,716)		-
Decrease in compensated absences		(38,528)		(62,656)		(53,481)		(10,512)		(165,177)		(95,579)
Increase in Net OPEB Obligation		1,959		1,229		226		58		3,472		8,438
Increase (decrease) in general claims payable		(200,000)		(800,000)						(1,000,000)		523,591
		9,274,621		9,626,806		2,156,446		247,808		21,305,681		6,145,294
Net cash provided (used) by operating activities	\$	18,148,155	\$	25,617,191	\$	5,084,583	\$	(239,510)	\$	48,610,419	\$	7,773,154
Noncash capital activities												
Contributions of capital assets from other governments	\$	120,235	\$	128,119	\$	849,978	\$	-	\$	1,098,332	\$	-

## City of Grand Rapids, Michigan Statement of Fiduciary Net Assets Fiduciary Funds

June 30, 2011

oano 60, 2011	Em	Total ployee Benefit	Ą	gency Tax
	1	Trust Funds		Fund
ASSETS				
Equity in pooled cash and investments (Note 2)	\$	1,346,944	\$	213,315
Investments held by trustee (Note 2):				
Cash and money market funds		10,434,824		-
United States Government Securities		39,860,481		-
State and municipal bonds		167,994		-
Corporate bonds		116,641,872		-
Common stocks and equity mutual funds		445,528,136		-
Asset-backed securities		22,271,328		-
Other		42,278,209		
Collateral held by broker under securities lending				-
U.S. Corporate fixed income		2,213,190		-
U.S. Equity funds		6,887,938		-
U.S. Government fixed income		7,713,323		-
Unspecified		18,806,611		-
Receivables, net:				
Property taxes		24,673		768,270
Other accounts		1,288,546		-
Accrued interest		1,284,129		
Total assets	\$	716,748,198	\$	981,585
LIABILITIES				
Compensated absences	\$	23,052	\$	-
Investment securities purchased		1,995,681		-
Vouchers and accounts payable		942,213		-
Due to other funds (Note 9)		19,768		-
Due to other governmental units		-		981,585
Liabilities under securities lending program		35,621,062		
Total liabilities	-	38,601,776		981,585
NET ASSETS				
Held in trust for pension and OPEB benefits		678,146,422		<u>-</u>
Total net assets		678,146,422		<del></del> -
Total liabilities and net assets	\$	716,748,198	\$	981,585

## City of Grand Rapids, Michigan Statement of Changes in Fiduciary Net Assets Fiduciary Funds

for the year ended June 30, 2011

		Total Employee Benefit Trust Funds
ADDITIONS		
Plan Contributions:		
Employer	\$	24,574,123
Plan members		4,516,235
Total contributions		29,090,358
Investment income (loss):		
Interest and dividends		8,288,364
Net depreciation in fair value of investments		116,161,231
Total investment earnings		124,449,595
Investment management expense	_	(2,112,259)
Net income from investment activities		122,337,336
Securities lending income		108,611
Securities lending expenses		(37,983)
Net income from securities lending activities		70,628
Total net investment income	_	122,407,964
Total additions	_	151,498,322
DEDUCTIONS		
Benefits paid		53,196,379
Administration expenses	_	1,108,362
Total deductions		54,304,741
Change in net assets		97,193,581
Total net assets - beginning		580,952,841
Total net assets - ending	\$	678,146,422

# City of Grand Rapids, Michigan Combining Statement of Net Assets Component Units June 30, 2011

ASSETS	D	Downtown evelopment Authority		Tax Increment Financing Authority	L	SmartZone ocal Development Financing Authority	F	Brownfield Redevelopment Authority	61st District Court	Totals
Equity in pooled cash and investments (Note 2) Investments held by trustee (Note 2)	\$	11,301,198 5,401,543	\$	1,431,993	\$	2,696,265	\$	783,005 -	\$ 2,269,987	\$ 18,482,448 5,401,543
Receivables, net:										
Accounts		50,560		-		-		-	-	50,560
Loans		898,848		-		-		-	65	898,913
Accrued interest		20,414		2,181		6,453		-	-	29,048
Due from other governmental units		-		-		-		-	116,302	116,302
Prepaid expenses and other assets Capital Assets (Note 5):		790,876		-		-		-	-	790,876
Non-depreciable		13,826,357		1,280,000		-		-	-	15,106,357
Depreciable		76,474,967		4,027,124		-		-	20,212	80,522,303
Less: accumulated depreciation		(37,945,058)		(2,217,587)	_	-	_	-	 (10,587)	 (40,173,232)
Total assets	\$	70,819,705	\$	4,523,711	\$	2,702,718	\$	783,005	\$ 2,395,979	\$ 81,225,118
LIABILITIES										
Vouchers payable and accruals	\$	3,245,975	\$	9,426	\$	365,675	\$	40,246	\$ 247,019	\$ 3,908,341
Accrued Interest		249,490		4,966		14,643		-	-	269,099
Due to participants		74,303		-		-		434,545	187,429	696,277
Non-current liabilites (Note 6):										
Due within 1 year		3,769,413		89,838		207,939		15,317	351,901	4,434,408
Due in more than 1 year		44,493,811		703,469		4,165,764		10,125	 404,258	 49,777,427
Total liabilities		51,832,992	_	807,699		4,754,021		500,233	 1,190,607	 59,085,552
NET ASSETS										
Invested in capital assets, net of related debt		23,995,146		2,297,852		-		-	9,625	26,302,623
Restricted for authorized projects		-		1,418,160		2,323,611		282,772	-	4,024,543
Unrestricted		(5,008,433)		<u> </u>		(4,374,914)		-	 1,195,747	 (8,187,600)
Total net assets (deficit)		18,986,713	_	3,716,012		(2,051,303)	_	282,772	 1,205,372	 22,139,566
Total liabilities and net assets	\$	70,819,705	\$	4,523,711	\$	2,702,718	\$	783,005	\$ 2,395,979	\$ 81,225,118

## City of Grand Rapids, Michigan Combining Statement of Activities Component Units

for the year ended June 30, 2011

·			Progran	n Re	venues	N	et (Expenses)			nge	s in Net Assets			
							Tax	,	SmartZone Local					
			Charges for		Operating Grants and	Downtown Development	Increment Financing		evelopment Financing		Brownfield edevelopment	61st District		
Functions/Programs		Expenses	Services	Co	ntributions	Authority	Authority		Authority		Authority	Court		Total
Urban & community development:														
Downtown Development Authority	\$	13,092,163	\$ 339,642	\$	1,136,207	\$ (11,616,314)	\$ -	\$	-	\$	-	\$ -	\$	(11,616,314)
Tax Increment Financing Authority		492,266	-		-	-	(492,266)		-		-	-		(492,266)
SmartZone Development Authority		1,611,970	-		-	-	-		(1,611,970)		-	-		(1,611,970)
Brownfield Redevelopment Authority		2,645,960	61,501		-	-	-		-		(2,584,459)	-		(2,584,459)
Public safety:														
61st District Court		13,008,342	7,240,896		6,091,425				-			323,979	_	323,979
	\$	30,850,701	\$ 7,642,039	\$	7,227,632	(11,616,314)	(492,266)		(1,611,970)	_	(2,584,459)	323,979	_	(15,981,030)
	Genera	al revenues:												
	Inve	estment earnings				264,224	13,679		29,282		6,193	-		313,378
	Pro	perty taxes				9,827,034	496,005		1,478,300		2,546,906			14,348,245
	Total g	eneral revenues				10,091,258	509,684		1,507,582		2,553,099		_	14,661,623
	Cha	nge in net assets				(1,525,056)	17,418		(104,388)		(31,360)	323,979	_	(1,319,407)
	Net ass	sets (deficit) - beg	jinning			20,511,769	3,698,594		(1,946,915)		314,132	881,393	_	23,458,973
	Net ass	sets (deficit) - end	ling			\$ 18,986,713	\$ 3,716,012	\$	(2,051,303)	\$	282,772	\$ 1,205,372	\$	22,139,566

## 1. Summary of Significant Accounting Policies

#### THE REPORTING ENTITY

The City of Grand Rapids, Michigan (the "City") was incorporated as a village in 1838. It was incorporated as a city under a mayor-council form of government in 1850 and remained under that form of government until 1916 when the commission-manager system of government was instituted by the current City Charter. The City provides the following services: public safety, public works, streets, recreation and culture, urban development and general administrative services.

In accordance with generally accepted accounting principles, these financial statements present the City (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operations or financial relationship with the City.

Blended Component Units—Blended component units of the City have been included in the various fund types as follows:

The Grand Rapids Building Authority ("GRBA") was created by the City of Grand Rapids under the provisions of Act 31, Public Acts of 1948 of the State of Michigan (First Extra Session), as amended, and is governed by a three member board appointed by the City Commission. Although it is legally separate from the City, the GRBA is reported as if it were part of the primary government because its sole purpose is to finance and construct facilities for any legitimate public purpose of the City. The City has included in its financial statements the capital projects funds for projects in process during the fiscal year as well as debt service funds used for the accumulation of resources to repay the related debt on current projects and those previously financed. Likewise, the City has incorporated the bond issues and the related capital assets in governmental activities for Government-wide presentation. For completed proprietary project facilities, the City has included the capital assets and related debt within the specific proprietary funds and reported them in the business activities column of the Government-wide presentation.

The City of Grand Rapids General Retirement System ("General Retirement System") was established by City Ordinance which provides that general administration and responsibility for the operation of the General Retirement System is vested in a seven member Board of Trustees, the majority of whom are appointed by the City Commission (four of the seven members are common among the General and Police and Fire Retirement Systems). Three members are elected by current employees. The General Retirement System is a defined benefit pension plan that covers all eligible employees of the City of Grand Rapids, except for police officers and firefighters. Funding for the General Retirement System is primarily provided by the City. Additional details of the General Retirement System are included in Note 7. Separate audited financial statements are issued. The General Retirement System is included in these statements as a fiduciary fund.

The City of Grand Rapids Police and Fire Retirement System ("Police and Fire Retirement System") was established by City Ordinance which provides that the general administration and responsibility for the operation of the Police and Fire Retirement System is vested in a seven member Board of Trustees, the majority of whom are appointed by the City Commission (four of the seven members are common among the General and Police and Fire Retirement Systems). The Police and Fire Retirement System covers all the eligible uniformed police and fire personnel of the City of Grand Rapids under a defined benefit pension plan. Funding for the Police and Fire Retirement System is primarily provided by the City. The fiscal year-end of this system changed to December 31<sup>st</sup> during the 2004 fiscal year. Additional details of the Police and Fire Retirement System are included in Note 7. Separate audited financial statements are issued. The Police and Fire Retirement System is included in these statements as a fiduciary fund.

**Discretely Presented Component Units**—The component unit column in the combined financial statements includes the financial data of the City's other component units. They are reported in a separate column to emphasize that they are legally separate from the City. The City has the ability to impose its will as it must annually approve their budgets and their development and tax increment financing plans.

The Grand Rapids Downtown Development Authority ("DDA") was created under the provisions of Act 197, Public Acts of 1975 of the State of Michigan, to correct and prevent deterioration, encourage historic preservation and promote economic growth of business districts in the City. The DDA is under the supervision and control of a nine member Board consisting of the Mayor and eight members appointed by the Mayor and confirmed by the City Commission. Tax increment revenue is the DDA's primary source of financing its programs and activities.

The Grand Rapids Tax Increment Financing Authority ("TIFA") was created in 1985 under the provisions of Act 450, Public Acts of 1980 of the State of Michigan, to provide for the development of the Monroe North Development Area through tax increment revenues. The TIFA is under the supervision and control of an eleven member Board appointed by the Mayor and confirmed by the City Commission.

The City of Grand Rapids SmartZone Local Development Financing Authority ("SmartZone") was created on October 16, 2001 under the provisions of the Local Development Financing Act, Act 281 of the Public Acts of 1986 of the State of Michigan, as amended by Act 248 of the Public Acts of 2000 of the State of Michigan, to promote economic development within an area, or areas, of specified boundaries. The SmartZone is under the supervision and control of an eleven member Board. Seven members are appointed by the Mayor, one by the Kent County Commission, one by the President of Grand Rapids Community College, and two by the Superintendent of the Grand Rapids Public Schools. Tax increment revenue from each of the zones is the authority's primary source of financing its development plan.

The City of Grand Rapids Brownfield Redevelopment Authority ("Brownfield") was created under the provisions of Act 381, Public Acts of 1996 of the State of Michigan. The purpose of the Authority is to promote the revitalization of environmentally distressed areas within the boundaries of the City. The Authority consists of a seven member board that has an interest in the revitalization of environmentally distressed properties. Members are appointed by the Mayor with City Commission approval.

State of Michigan 61<sup>st</sup> District Court is one of 104 districts in the State of Michigan District Court system, which in turn is part of the one Court of Justice, established by Article 6 of the Michigan Constitution. The City is the Local Funding Unit (LFU) for the 61<sup>st</sup> District Court, in accordance with the Revised Judicature Act of 1961, Public Acts 374 and 388 of 1996 and Supreme Court Administrative Order No. 1998-5. In most instances providing funding gives control, in this case it does not. Rather, the 61<sup>st</sup> District Court is subject to control by the Michigan Supreme Court. The 61<sup>st</sup> District Court accounts for the collection and payment to the State of Michigan, Kent County and the City of Grand Rapids of fines and fees collected on their behalf. Bond and other trust money held by the Court are also accounted for as liabilities in this fund. The City is financially accountable for the 61<sup>st</sup> District Court and is required to fund its operations. The 61<sup>st</sup> District Court does not issue separate financial statements.

**Joint Ventures**—The joint ventures of the City have not been included in the City's financial statements. They are:

The City of Grand Rapids and County of Kent Joint Building Authority ("JBA") was created by the City and the County of Kent, Michigan (the "County") under the provisions of Act 31, Public Acts of 1948 of the State of Michigan (First Extra Session), as amended. The JBA is governed by a three member Board of Commissioners of which one member is appointed by the City Commission, one member is appointed by the County Commission and one member is appointed by joint action of the City Commission and the County Commission. Because it is legally separate from the City, the JBA is not reported as part of the primary government. Summary financial information is as follows:

	At June 30, 2011		Year ended June 30, 2011
Total Assets	\$ 202,137,853		
Total Liabilities	\$ 100,586,935	Revenues	\$ 5,856,446
Total Net Assets	101,550,918	Expenses	(9,897,255)
Total Liabilities and Net Assets	\$ 202,137,853	Change in Net Assets	\$ (4,040,809)

The Grand Rapids—Kent County Convention / Arena Authority ("C/AA") was created when the City entered into an agreement with the County of Kent to establish an authority pursuant to Act 203 of the Public Acts of 1999, the Convention Facility Authority Act. The C/AA is a separate legal entity established for the purpose of acquiring, constructing and operating convention facilities. The operating agreement provides that any facility operating deficits will be covered first by the net income of other C/AA facilities, second by an operating reserve fund and third by certain lodging excise tax revenues. The City and the County will share any remaining deficit equally. Summary financial information is as follows:

	At J	une 30, 2011		Year ended June 30, 2011
Total Assets	\$	29,002,557		
Total Liabilities	\$	5,325,564	Revenues	\$ 10,702,245
Total Net Assets		23,676,993	Expenses	(12,542,487)
Total Liabilities and Net Assets	\$	29,002,557	Change in Net Assets	\$ (1,840,242)

Grand Valley Regional Biosolids Authority was created by the City and the City of Wyoming under the provisions of Act 233, (Public Acts of Michigan of 1955, as amended, MCL 124.281), for the development, construction and operation of a regional biosolids management project. The City and Wyoming will share equally the initial costs, ongoing administrative costs and planning and design of the project. Articles of incorporation were adopted April 2004. Summary financial information is as follows:

	At June 30, 2011		Year ended June 30, 2011
Total Assets	\$ 36,775,806		
Total Liabilities	\$ 31,828,504	Revenues	\$ 6,801,673
Total Net Assets	4,947,302	Expenses	(6,502,916)
Total Liabilities and Net Assets	\$ 36,775,806	Change in Net Assets	\$ 298,757

#### **REPORT COPIES**

Individual audited financial reports of the component units and joint ventures of the City can be obtained from the City Comptroller's Office in City Hall, except for Pension Fund reports—which can be obtained from the City's Pension Office. Selected reports are also available in the Comptroller's Department and Retirement System sections of the City's web site, www.grcity.us.

City of Grand Rapids Comptroller's Office 300 Monroe Avenue NW Grand Rapids, Michigan 49503 (616) 456-3189 City of Grand Rapids Pension Office 233 East Fulton Avenue, Suite 216 Grand Rapids, Michigan 49503 (616) 456-4300

#### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include both Government-wide financial statements (based on the City as a whole) and Fund statements (based on individual funds). Both the Government-wide and Fund financial statements categorize primary activities as either governmental or business-type.

Government-wide financial statements:

The statement of net assets and the statement of activities report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. On the statement of net assets, net assets are reported in three categories as follows:

- 1. Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other related debt attributed to the acquisition, construction, or improvements of those assets.
- 2 Restricted net assets result when constraints placed on the use of assets are either externally imposed by creditors, grantors, or contributors or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories and thus are generally available for use in operations. Unrestricted net assets are sometimes segregated and designated to indicate that management does not consider them to be available for general operations. Such designations can be increased, decreased or eliminated at management's discretion.

The Government Wide Statement of Activities reflects both the gross and net costs per functional category (General Governmental, Public Safety, Public Works, Culture and Recreation, and Urban and Community Development), which are otherwise being supported by general government revenues (property, income tax and certain intergovernmental revenues). The Statement of Activities analyzes gross expenses (including depreciation) by program revenues, operating and capital grants by functional area. Revenues reported as program revenues must be directly associated with a function or they are reported as a general revenue. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

The net expense for each function or activity is normally covered by the City's general revenues.

This government-wide focus is centered on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

#### Funds financial statements:

The Funds financial statements are, in substance, similar to the financial statements presented in the previous financial reporting model. Emphasis in the Funds financial statements is on the major funds in either the governmental or business-type categories. Non-major funds are summarized into a single column by category.

Since the Governmental Fund statements are presented on a different measurement focus and basis of accounting than the Government-wide statements, reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the Fund-based financial statements to the governmental column of the Government-wide presentation.

Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's ongoing operations. The principal operating revenues of the City's Enterprise and Internal Service Funds are charges to customers for sales and services. The City also recognizes as operating revenue fees intended for the costs of connecting new customers to the system. Operating expenses for Enterprise and Internal Service Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internal Service Funds of the City government (which provide services primarily to the various funds of the government) are presented, in summary form, as part of the Proprietary Fund financial statements. Since the principal user of the internal services are the City's governmental activities these services are allocated and included in the governmental column when presented at the Government-wide level. The costs of these services are allocated to the appropriate functional activity.

When appropriate, surplus or deficits in the Internal Service Funds are allocated back to various users within the Government Wide Statement of Activities.

The City's Fiduciary Funds are presented in the Fund financial statements by type. Since the assets in these funds are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the Government-wide statements.

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the Proprietary, Internal Services and Fiduciary Trust Fund statements. Revenues are recognized when earned and expenditures are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or within 60 days thereafter for property taxes or 90 days for other revenues. Expenditures are recorded when the related fund liability is incurred, except for debt service and expenditures related to certain compensated absences; claims and judgments are recognized when the payment is due.

Property and income taxes, intergovernmental revenue and grants, state-shared taxes, interest earned and payments in lieu of taxes are susceptible to accrual because they are both measurable and available to finance expenditures of the current period.

Entitlements and shared revenues are recorded at the time of receipt or earlier if they meet the accrual criteria. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

For its business-type activities and Proprietary Funds, the City has elected to apply all applicable GASB pronouncements as well as any applicable pronouncements of the Financial Accounting Standards Board, the Accounting Principles Board or any Accounting Research Bulletins issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements. The City has elected not to follow subsequent private-sector (FASB) guidance.

The City of Grand Rapids reports the following major Governmental funds:

<u>The General Fund</u> is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in the other funds.

<u>The Library Fund</u> accounts for the operation, maintenance and capital improvements of the Public Library System. Financing is provided by a dedicated property tax levy, library revenues, contributions and trust assets willed to the City for the purpose of buying new books and other library operations.

The Refuse Fund accounts for the collection and removal of trash and debris. Financing is provided by special tax millage, sale of refuse bags and tags, and rentals of trash collection units.

<u>The Major and Local Streets Funds</u> account for the maintenance and construction of all major streets, trunk lines and local streets. Financing is provided by special revenue from P.A. 51 State Shared Gas and Weight Taxes and charges for various services.

<u>The Major and Local Streets Funds</u> account for the maintenance and construction of all major streets, trunk lines and local streets. Financing is provided by special revenue from P.A. 51 State Shared Gas and Weight Taxes and charges for various services.

<u>The Streets Capital Construction Fund</u> accounts for the construction of capital projects to be used in governmental activities. Financing is provided by bonds, property taxes, the Major Streets Fund and contributions from private sources.

<u>The General Capital Construction Fund</u> accounts for the construction for capital projects to be used in governmental activities. Financing is provided by bonds, property taxes, income taxes, transfers from other funds and contributions from private sources.

The Grand Rapids Building Authority Construction Fund accounts for the construction projects of the Grand Rapids Building Authority. The only current project is Phase III of the Community Archive and Research Center, Weston/Commerce Ramp, Gallery on Fulton, and Ionia/Mason Lot. Financing is provided by bonds and private contributions.

The City of Grand Rapids reports the following major Proprietary funds:

<u>The Water Supply System Fund</u> accounts for the operation and maintenance, capital additions, improvements and retirement of revenue bonds of the water supply system. Financing is provided by user charges and contributions by other funds, municipalities and customers.

<u>The Sewer Disposal System Fund</u> accounts for the operation and maintenance, capital additions, improvements and retirement of bonds of the sewage disposal system. Financing is provided by user charges, federal grants and contributions from other funds, municipalities and customers.

The Auto Parking System Fund accounts for the operations and maintenance, capital additions, improvements and retirement of bonds of the auto parking system. The fund was established to provide parking facilities on and off the streets. Financing is provided by user charges.

Additionally, the City reports the following fund types:

<u>The Internal Service Funds</u> account for data processing, fleet management, facilities management, insurance services and engineering services provided to City departments on a cost reimbursement basis.

<u>The Employee Benefit Trust Funds</u> account for the accumulation of resources to be used for retirement annuity payments and retiree health care payments in appropriate amounts and times in the future.

The Agency Funds account for the collection and distribution of property taxes.

Governmental Fund Balances are reported in specifically defined classifications. Classifications are hierarchical and are based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. The City's accounting and finance policies are used to interpret the nature and/or requirements of the funds and their corresponding assignment of restricted, committed, assigned, or unassigned. In FY2011, the City implemented GASB Statement No. 54 - Fund Balance Reporting and Governmental Fund Type Definitions.

The City reports the following classifications:

Nonspendable Fund Balance is the amount that cannot be spent because it is either (a) not in spendable form - such as inventory or prepaid insurance or (b) legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u> is the portion of fund balance that reflects constraints placed on the use of resources that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

<u>Committed Fund Balance</u> is the amount that can only be used for specific purposes as a result of constraints imposed by formal action of the City Commission.

Assigned Fund Balance is the amount that is constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Commission delegates to the City Manager or his/her designee the authority to assign amounts to be used for other specific purposes.

<u>Unassigned Fund Balance</u> is the residual classification for the General Fund. This classification represents General Fund balance that has not been assigned to other funds, and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The size of the unassigned fund balance shall be maintained, per City policy, at no less than 15% of General Operating Fund expenditures. Also, for Special Revenue Funds, if expenditures exceed the amounts restricted, committed or assigned, it may be necessary to report a negative unassigned fund balance for those funds.

#### **USE OF RESOURCES:**

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### **BUDGETS AND BUDGETARY ACCOUNTING**

The City follows the following procedures in establishing the budgetary data reflected in the financial statements:

The Uniform Budgeting Act (P.A. 2 of 1968) of the State of Michigan requires that annually a balanced budget on the modified accrual basis of accounting be adopted by the local legislative body in the form of a general appropriation act for the General and all Special Revenue Funds. The City's budget is adopted on the modified accrual basis consistent with generally accepted accounting principles ("GAAP").

Prior to May 31, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.

Public hearings are conducted by the City Commission to obtain taxpayer comments.

Prior to June 30, a separately issued budget report, which demonstrates legal compliance at the legal level of budgetary control, is enacted through passage of an ordinance.

Appropriations are authorized by ordinance at the departmental level within the General and Street Funds and by fund for all other annually budgeted funds. This is the legal level of budgetary control. Administrative control is maintained through the establishment of more detailed line-item budgets. Budgeted amounts presented in the financial statements are as originally adopted, or as amended by the City Commission during the fiscal year.

The general appropriation ordinance authorizes the City Comptroller to transfer budgeted amounts between accounts within the same department of any fund upon written request by a department or division head and approval by the City Manager. Transfers between departments or between funds must be approved by the City Commission.

Supplemental appropriations are approved by the City Commission in the form of budget ordinance amendments. These appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the City Commission.

## **CASH AND INVESTMENTS**

Cash resources of the primary government and component units, except for the Pension Funds and certain restricted assets related to bond issues, are managed by the City Treasurer in an internal investment pool. Each fund's equity in this pool is deemed to be a cash equivalent for financial reporting purposes because cash may be withdrawn at any time without prior notice or penalty.

Bank deposits are stated at cost plus compounded interest receivable. Investments are stated at fair value. Interest income earned as a result of cash and investment pooling is distributed to the appropriate funds. Interest earned on cash balances of funds whose continued existence is reliant on an annual subsidy from the General Fund, including Cemetery Operations, Capital Project, Street Capital Project, and the District Court Fund is recorded in the General Fund.

#### **DUE FROM OTHER GOVERNMENTAL UNITS**

Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Reimbursements received more than 90 days after year-end are not recognized as revenue until the following year. Revenues received in advance of project costs being incurred are deferred. Capital grants for capital asset additions to the Proprietary Funds are recorded as receivables and a corresponding increase to revenues when reimbursable project costs are incurred.

In evaluating the appropriate accruals for intergovernmental revenues (grants, subsidies and shared revenues), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and nearly irrevocable. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

#### <u>INVENTORIES</u>

Inventories recorded in the Proprietary Funds, with the exception of Sewage Disposal System, are valued at the lower of cost (first-in, first-out) or market. The Sewage Disposal System inventories are valued at average cost. Governmental Funds use the purchases method to account for inventories by charging the inventory items to expenditures at the time of purchase. The purchases method requires that significant year-end inventory balances be reflected by a direct adjustment to beginning fund balance.

#### **CAPITAL ASSETS**

Capital assets, which include property, buildings, equipment, and infrastructure assets, are reported in the applicable columns in the government-wide financial statements. Capital assets having a useful life in excess of one year with costs in excess of threshold amounts are capitalized. Capital assets are valued at historical cost or estimated cost if actual cost is not available. Donated capital assets are valued at fair market value on the date of donation. Infrastructure, such as roads, bridges, and traffic signals, was capitalized for the first time in fiscal year 2002. Because a large portion of the assets were donated, transferred from another unit of government, or partially funded by other parties, the capitalization was based on an inventory of the public infrastructure assets. GASB 51 was implemented in FY2010 to add intangible assets to the capital assets of the City. Now included with capital assets are easements, right of ways and software. Current replacement cost data was calculated and then trended back to the year of the construction, or most recent reconstruction, of the asset to determine the cost and depreciation presented in the financial statements.

Asset Category	Useful Life (Years)	Threshold
Land improvements	20	\$ 10,000
Buildings and structures	20-50	50,000
Leasehold improvements	10	50,000
Equipment	3-30	10,000
Software	5-10	50,000
Water mains	75	20,000
Sewer service mains	50	20,000
Infrastructure	20-25	1,000,000

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest accrued during the construction phase of capital assets of business-type activities is included as part of the capitalized value. Depreciation is computed using the straight-line method over the estimated useful lives shown in the preceding table.

#### PROPERTY AND INCOME TAXES

The City bills and collects its own property taxes. Taxes are levied on July 1 and are due without penalty on or before July 31. The property taxes attach as an enforceable lien on all property as of July 1. Uncollected real property taxes as of March 1 each fiscal year are turned over to Kent County for collection. Collection of delinquent personal property taxes remains the responsibility of the City Treasurer. Since all City property taxes levied are current receivables, tax revenues are recognized when levied. An allowance reducing revenues is recorded for uncollected delinquent personal property taxes and for estimated refunds resulting from property tax appeals.

The City also acts as the billing and collection agent for the State of Michigan, Kent County, the local transit authority ("Interurban Transit Partnership") and the independent school districts within the City limits. All state and school district taxes are billed with the City taxes on the July 1 levy and due without penalty on July 31. The majority of Kent County taxes are billed on July 1 with the remainder billed on December 1 and are due without penalty on or before February 14. Taxes collected on behalf of other governmental units are accounted for in agency funds. Uncollectable real property taxes as of March 1 are turned over to Kent County for collection. The City Treasurer remains responsible for collecting delinquent personal property taxes.

At July 2010, the total assessed value of all real and personal property in the City subject to *ad valorem* taxation was \$5,192,219,200 before the reductions described in this paragraph. The assessed value generally represents 50% of the estimated current value of the property. Beginning in fiscal year 1995 the State constitution has limited the annual increase in taxable portion of the assessed value of existing property to the lesser of the rate of inflation or 5% until a transfer of ownership of the property occurs. At the time of transfer of ownership of property, the assessed value becomes the new base taxable value. The total *ad valorem* base was reduced \$469,852,254 by this limitation, reducing City tax revenues by approximately \$3,933,200 for fiscal year 2011.

Additionally, beginning in fiscal year 1998, State law exempted from virtually all State and local taxation, for a period of 12 years, income earned and property located in the City's six "Renaissance Zones". This exemption is currently in a phase out period, but for fiscal year 2011, the \$231,184,032 reduction of the ad valorem roll total for property located in the Renaissance Zones reduced City property tax revenues by approximately \$1,319,100 for fiscal year 2011.

The City's portion of the property tax levy per \$1,000 of taxable value for fiscal year 2011 was based on the following rates:

	Millage Rate Used	Authorized Millage Rate by either State law or City charter	Millage Rate as permanently reduced by State Constitution
General operating	4.1070	4.2600	4.1070
Promotional and advertising	0.0108	\$50,000 maximum	\$50,000 maximum
Refuse collection	1.8000	3.0000	2.7711
Library operating	2.0728	2.1500	2.0728
Library capital	0.3805	0.3950	0.3805

An income tax is imposed on income earned within the City regardless of the residence of the taxpayer and on all income of City residents. Residents paid 1.5% of all taxable income and non-residents paid 0.75% of taxable income earned within the City limits during fiscal year 2011.

#### **COMPENSATED ABSENCES**

City employees are granted vacation and sick leave in varying amounts based on length of service, terms of collective bargaining agreements, and City policies. Employees are limited by bargaining agreements or policy as to the amount of vacation that can be carried from one calendar year to another. Upon termination, employees are paid for unused vacation at their current rates. Unused accumulated sick leave is paid to employees with ten or more years of continuous service who retire or resign as provided by bargaining agreements on policy. It is the City's policy to recognize as a liability the obligation for vacation pay and sick leave in the government-wide and proprietary funds at the time the liability is incurred. In governmental fund statements, only amounts immediately payable due to terminations are reported as liabilities. A portion of the Governmental Fund balance is reported as Designated for Compensated Absences, representing the vested portion of compensated absences.

#### **SELF INSURANCE**

The City is predominantly self-insured (general liability, workers' compensation and health). It is the City's policy to recognize the cost of self-insured claims at the time the liability is incurred in the Enterprise Funds and the Insurance Payment Internal Service Fund, as applicable. Budgetary appropriations are made to the extent that current claims can be anticipated. Changes in the balances of claim liabilities are as follows:

\$ 10,111,785
19,005,113
(20,646,098)
\$ 8,470,800

The extent of purchased insurance coverage (i.e., property, workers' compensation, and general liability stop loss coverage) has not changed significantly from previous years. Settlements, if any, on losses covered by insurance have not exceeded insurance coverage for each of the past three fiscal years.

## 2. Equity in Pooled Cash and Investments

The City maintains an investment pool for most City funds. Each fund's portion of the investment pool is displayed on the balance sheet as "Equity in pooled cash and investments". The City Treasurer is responsible for most investments, with the exception of the resources of the Retirement Systems' trust funds which are managed by their own Boards of Trustees.

The laws of the State of Michigan, the City of Grand Rapids Charter and the City ordinance on investments, and the City's Investment Policy authorize the Treasurer to invest surplus monies belonging to and under the control of the City in investment instruments as follows:

Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.

Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution, but only if the financial institution is a state or nationally chartered bank or state or federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and that maintains a principal office or branch office located in this state under the laws of this state or the United States.

Commercial paper rated at the time of purchase within the two highest classifications established by not less than two of the following four nationally recognized statistical rating organizations (NRSRO): Moodys, Standard and Poors, Fitch ICBA, or Duff and Phelps. Maturities cannot be more than 270 days after the date of the purchase. Commercial paper of any one firm shall not exceed 10% of the City's investments, excluding bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States. The City shall be limited to a maximum of 10% of a firm's total outstanding commercial paper.

United States or federal agency or instrumentality obligation repurchase agreements.

Banker's Acceptances of United States Banks.

Obligations of this state or any of its political subdivisions that, at the time of purchase, are rated as investment grade by not less than 1 standard rating service.

Mutual funds, registered under the investment company act of 1940, composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

Investment pools organized under the local government investment pools acts and/or, investment pools organized under the surplus funds investment pool act, provided the fund has an average maturity less than 90 days.

#### **GENERAL CITY—DEPOSITS**

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the City's deposits may not be returned to the City. Most deposits are uninsured and uncollateralized. At year-end, the carrying value of the City's deposits (included in "Equity in Pooled Cash and Investments") was \$228,988,804 and the associated bank balances totaled \$240,655,767. Of the bank balances, \$3,529,510 was covered by federal deposit insurance. Accordingly, the remaining deposits of \$237,126,257 were uninsured and exposed to custodial credit risk. The City has no policy regarding custodial credit risk.

The State of Michigan requires deposits be maintained in depositories that maintain a principal office or branch office within the State of Michigan. City Commission Policy #400-01, initially adopted on September 26, 1989, establishes various criteria that qualify certain financial institutions, limits the total amount of certificates of deposit with any one institution, and provides for other practices used by the City of Grand Rapids to invest funds and control portfolio risk. Not less than annually, the City Treasurer's Office reviews the financial data of the banks with which deposits are placed to make sure the banks meet the City's profitability standard. Banks must show a net profit on three of their last four annual financial statements and an aggregate profit over the four-year period. The review includes, but is not limited to, evaluating the safety of the City's capital and defining parameters on the amount of City investments placed with any one institution. Pursuant to the Investment Policy, certificates of deposit with any one financial institution at the time of the investment are limited to 25% of total of certificates of deposits plus other investments. The City's certificates of deposits with an institution shall not exceed 25% of the total certificates the institution has issued over \$100,000.

If a bank is a new institution, the profitability standards are to be adjusted to available information requiring that financial reporting reflect an aggregate profit for the available reporting periods and an overall profit in 75% of the available periods for which information is available. In the event that the City Treasurer deems that sufficient capital exists, the profitability standard may be waived and amounts may be invested up to 1/10th of the capital (excluding borrowing, loan losses, and goodwill) of the financial institution.

At June 30, 2011, the City had the following deposits:

						Tota	als
Financial Institution	Ce	rtificates of Deposit	M	oney Market Accounts	her Deposit Accounts	Dollars	Percentages
AAC Credit Union	\$	1,000,000	\$	-	\$ -	\$ 1,000,000	0.42 %
Bank of New York Mellon		-		-	21,769,063	21,769,063	9.05
ChoiceOne Bank		2,000,000		-	-	2,000,000	0.83
Community West CU		1,600,000		_	-	1,600,000	0.66
Fifth Third Bank		-		300,846	-	300,846	0.13
Grand Rapids Family CU		500,000		-	-	500,000	0.21
Huntington Bank		2,500,000		101,412,595	15,498,638	119,411,233	49.62
JP Morgan Chase Bank		-		755,424	-	755,424	0.31
Lake Michigan C U		7,500,000		-	-	7,500,000	3.12
Macatawa Bank		-		6,054	-	6,054	0.00
Mercantile Bank		40,500,000		2,273,231	-	42,773,231	17.77
National City		-		23,384	-	23,384	0.01
Option 1 Credit Union		1,000,005		-	-	1,000,005	0.42
TCF Bank		-		73	-	73	0.00
The Bank of Holland		4,000,000		4,335,696	-	8,335,696	3.46
The Private Bank		-		15,066,931	-	15,066,931	6.26
US Bank		-		5,401,543	-	5,401,543	2.24
Other deposits, various banks		-		-	13,212,284	13,212,284	5.49
Total	\$	60,600,005	\$	129,575,777	\$ 50,479,985	\$ 240,655,767	100.00 %
Percentage		25.18 %		53.84 %	20.98 %	100.00 %	

#### **GENERAL CITY—INVESTMENTS**

#### Credit Risk

Credit Risk is the risk that an issuer or other counter-party to an investment will not fulfill its obligations. The investment policy limits this risk by limiting investments in commercial paper to those rated in one of the two highest classifications established by at least two NRSROs at the time of purchase and limiting the purchase of municipal obligations to those rated investment grade by at least one NRSRO. All Money Market Mutual Funds are rated AAA by two or more of the NRSROs.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the City may not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City minimizes custodial credit risk by pre-qualifying broker/dealers, intermediaries and advisors with which the City executes investment transactions by reviewing references and the net worth of their investment company. At June 30, 2011, all investments were held by the City's agents in the City's name.

#### Interest Rate Risk

Interest rate risk is the exposure of investments to change in market value as interest rates change. The Treasurer's policy limits maturities of each investment to no longer than three years to minimize interest rate risk. As a general rule, the Treasurer's office avoids the risk that changes in market interest rates will negatively impact any fund by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations. The City avoids the need to sell securities in the open market by investing operating funds primarily in shorter-term laddered certificates of deposit securities, liquid asset funds, money market funds, or similar accounts and/or investment pools in accordance with the City's cash requirements. At June 30, 2011 the City's investments had the following maturities:

<u>-</u>	Fair Value	Maturity (Days)
U. S. Treasury Notes	\$ 1,069,501	92
Commercial Paper	1,996,178	64
Municipal Bonds	6,060,000	53
Municipal Bonds	1,050,740	276
Municipal Bonds	1,009,340	290
Municipal Bonds	463,961	306
Municipal Bonds	511,160	520
Money Market Mutual Funds	745,225	<90

#### Concentration of Credit Risk

The City's Investment Policy places limits on the amount that may be invested in any one issuer. The policy aggregates investments and time deposits to calculate the concentration percentage but excludes U.S. Treasury securities from the limitation. There is a maximum of 25% per financial institution at the time of investment. In addition, the purchase of commercial paper of any one company shall be limited to 10% of that company's total outstanding commercial paper and shall not exceed 10% of the City's investments at the time of purchase, when non-negotiable Certificates of Deposit are included, and U.S. Treasury Securities are excluded from the calculation. On June 30, 2011 more than 5% of the City's investments were in commercial paper of ING America and three Municipal Bonds. These investments as shown above were 15.44% for ING of America, 8.14% for Oakland County, 46.97% for Michigan Finance Authority, and 7.82% of Michigan School District Bond of the City's total investments, excluding non-negotiable certificates of deposit.

#### RETIREMENT SYSTEMS—DEPOSITS

The systems do not maintain any checking or other demand/time deposit accounts. Accounts reported as cash in the statement of plan net assets are composed entirely of short-term investments in investment accounts or funds in the custody of the counter-party of an unsettled trade.

#### RETIREMENT SYSTEMS—INVESTMENTS

The investments of the City's two Retirement Systems are designed to comply with requirements of the State of Michigan, Public Act 314 of 1965 (MCL 38.1132 *et seq)*, which has numerous investment limitations depending on the type of investment. These restrictions are summarized in Note 7. In addition, contracts between the systems and their investment managers impose additional restrictions on the securities each investment manager may purchase on behalf of the system. Currently both retirement systems are utilizing the same managers with the same investment manager, although the individual securities in each portfolio may differ. Each Retirement System has a different fiscal year end which also contributes to differences in the reported portfolio composition. The assets accumulated by a pension system are used to fund liabilities that mature decades in the future. Because of this long-term orientation, they are allowed to invest in assets that have substantially greater risk of decline in value over the short-term than would be prudent for the investments described above that are used to fund general city functions.

#### **Custodial Credit Risk**

Custodial Credit Risk for investments is the risk that in the event of the failure of the counter-party to a transaction, the system will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Custodial Credit Risk is minimized by having most investments either in the form of open end mutual funds, or held by the system's agent, Northern Trust Co., in the name of the system. As of December 31, 2010, no cash equivalents of the Police and Fire Retirement System (P&F) were exposed to custodial credit risk. As of June 30, 2011, no General Retirement System (GRS) cash equivalents were exposed to custodial credit risk.

#### Concentration of Credit Risk

Concentration of Credit Risk is the risk of loss attributed to the magnitude of an investment in a single issuer. State statute and the systems' investment policies provide that no single issuer will represent more than 5% of the total fund. As of each system's fiscal year end, no single issuer within either portfolio represented more than 5% of the total fund or of the plan net assets.

#### Credit Risk

Credit Risk is the risk that an issuer or other counter-party to an investment will not fulfill its obligations. The fixed income portfolio invests in both investment grade bonds as well as high yield bonds rated below investment grade, however, the Investment Policy states the composite credit rating for the entire portfolio is not to be below an "A" rating.

As of December 31, 2010, the fixed income securities in the P&F portfolio had the following credit ratings:

Fair value by	S&P Rating											
Investment Type	AAA	AA	A	BBB	BB	BB B		CC	AGY/TSY	Not Rated		
Asset Backed Securities	\$ 3,807,859	\$ -	\$ -	\$ -	\$ -	\$ 355,253	\$ -	\$218,909	\$ -	\$ -		
Commercial Mortgage Bkd	2,525,337	-	-	-	-	-	-	-	-	=		
Corporate Bonds	712,249	1,116,064	3,638,831	3,303,034	730,673	290,302	248,410	-	-	45,049,499		
Government Bonds	7,234,273	-	-	84,375	-	-	-	-	-	-		
Gov't Mortgage Backed	=	-	-	-	-	-	-	-	10,874,930	-		
Municipal/Provincial Bonds	-	-	-	86,795	-	-	-	-	-	-		
Non-Gov't Backed CMOs	265,152	-	-	-	-	-	1,040,778	220,527	-	2,642,271		
Short-term Investment Funds										4,685,987		
	\$14,544,870	\$ 1,116,064	\$ 3,638,831	\$ 3,474,204	\$ 730,673	\$ 645,555	\$1,289,188	\$439,436	\$10,874,930	\$ 52,377,757		

As of June 30, 2011, the fixed income securities in the GRS portfolio had the following credit ratings:

Fair value by	S&P Rating																		
Investment Type	AAA		AA		Α		BBB		BB		В	CCC	 CC		С	D	 AGY/TSY		Not Rated
Asset Backed Securities	\$ 2,000,495	\$	-	\$	-	\$	-	\$	-	\$	566,207	\$ -	\$ 197,502	\$	-	\$ -	\$ -	\$	1,108,932
Commercial Mortgage Bckd	3,673,371		-		-		-		-		-	-	-		-	-	-		-
Corporate Bonds	26,217,573		3,738,906		13,552,932		9,173,444		4,216,810		2,579,063	1,091,949	181,991		70,774	338,706	-		562,277
Government Agencies	-		-		-		-		-		-	-	-		-	-	-		115,042
Government Bonds	-		-		-		87,188		-		-	-	-		-	-	-		9,059,148
Gov't Mortgage Backed	-		-		-		-		-		-	-	-		-	-	12,405,526		-
Municipal/Provincial Bonds	-		-		-		81,199		-		-	-	-		-	-	-		-
Non-Gov't Backed CMOs	185,033		-		-		-		-		-	1,034,284	183,105		-	-	-		2,074,698
Short-term Investment Funds	 -	_	-		-		-		-		-	-		_			-		4,565,130
	\$ 32,076,472	\$	3,738,906	\$	13,552,932	\$	9,341,831	\$	4,216,810	\$	3,145,270	\$ 2,126,233	\$ 562,598	\$	70,774	\$ 338,706	\$ 12,405,526	\$	17,485,227

#### Interest Rate Risk

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Both Retirement Systems structure their fixed income portfolios to be approximately neutral in duration and interest rate risk to that of the benchmark (Barclays Aggregate Index). The two portfolios contained the following debt investments and maturities at their respective fiscal year ends:

Police & Fire:		Investment Maturities in Years									
Investment Type	Fair value	Less than 1	1 - 6	6 - 10	More than 10						
Asset Backed Sec.	\$ 6,509,415	\$ 133,798	\$ 2,597,038	\$ 985,648	\$ 2,792,931						
Commercial Mtg. Bkd.	4,710,712	115,959	1,440,563	619,933	2,534,257						
Corporate Bonds	25,819,091	1,091,099	11,314,519	6,846,019	6,567,454						
Government Bonds	11,755,633	142,718	2,496,363	2,273,911	6,842,641						
Government Mortgage Backed	30,681,556	985,648	14,175,597	5,702,209	9,818,102						
Municipal/Provincial Bonds	86,795	_	-	-	86,795						
Non-Government Bkd. – CMOs	4,168,728	_	-	1,424,691	2,744,037						
Other Fixed Income	2,881,125	156,098	1,734,919	744,811	245,297						
Short-Term Investment Funds	2,518,453	2,513,993	4,460								
	\$ 89,131,508	\$ 5,139,313	\$33,763,459	\$18,597,222	\$ 31,631,514						

General Retirement System:		Investment Maturities in Years								
Investment Type	Fair value	Less than 1	1 - 6	6 - 10	More than 10					
Asset Backed Sec.	\$ 3,873,136	\$ -	\$ 1,108,932	\$ -	\$ 2,764,204					
Commercial Mtg. Bkd.	3,673,371	-	-	-	3,673,371					
Corporate Bonds	61,724,425	1,920,754	27,322,845	21,621,253	10,859,573					
Government Agencies	115,042	-	-	-	115,042					
Government Bonds	9,146,335	-	1,655,374	-	7,490,961					
Government Mortgage Backed	12,405,526	-	426,206	1,170,753	10,808,567					
Municipal/Provincial Bonds	81,199	-	-	-	81,199					
Non-Government Bkd. – CMOs	3,477,120	-	-	1,167,944	2,309,176					
Short-Term Investment Funds	4,565,130	4,565,130								
	\$ 99,061,284	\$6,485,884	\$30,513,357	\$23,959,950	\$ 38,102,093					

#### Foreign Currency Risk

Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. In general, the foreign currency exposure resulting from international investments is not hedged. This exposes the portfolio to foreign currency risk, which is not expected to harm or help the performance of the fund in a significant way over the long term. As of the indicated fiscal year-ends, the systems had the following U.S. dollar value of investments denominated in the indicated foreign currencies:

		P&F at	GRS at			
Investment Type	<b>Currency Denomination</b>	<b>December 31, 2010</b>	June 30, 2011			
Common & Preferred Stock	Austrialian dollar	\$ 230,070	\$ 759,334			
	Brazilian real	1,189,499	1,496,334			
	British pound	8,746,065	9,039,423			
	Canadian dollar	4,315,754	5,203,670			
	Chilean peso	636,778	619,750			
	Chinese yuan renminbi	431,694	1,619,168			
	Danish krone	912,316	1,619,168			
	Euro	13,217,940	17,133,658			
	Hong Kong dollar	1,997,302	-			
	Indian rupee	-	217,750			
	Israel	528,441	295,620			
	Japanese yen	6,128,604	5,706,171			
	Norwegian krone	1,550,606	1,658,251			
	Republic of Korea won	423,450	2,233,335			
	South African	573,013	630,917			
	Swedish krona	724,328	770,501			
	Swiss franc	4,387,906	6,069,088			
	Turkish	-	323,834			
Government Bonds	Mexican peso	84,375	87,188			
Corporate Bonds	Australian dollar	393,394	623,214			
	Brazilian real	274,995	298,591			
	British pound	677,982	941,534			
	Canadian dollar	-	224,852			
	Euro	980,853	1,300,861			
	Republic of Korea won	557,203	552,639			
		\$ 48,962,568	\$ 59,424,851			

#### Securities Lending Risk

Public Act 314 permits and Trustees have implemented a securities lending program whereby each system, through The Northern Trust Company (NT), lends its securities to broker-dealers and other entities with a simultaneous agreement to return the collateral for the same securities in the future. Both systems authorized NT to utilize the Core U.S.A. Collateral Section in which all collateral is in U.S. dollars only and available to participating lenders who are domiciled or reside in the U.S.A. Cash, letters of credit, or government securities are collateral for loans of securities to approved borrowers. Cash collateral is invested in the short- term investment pool that maintains a maturity independent of, and longer than, the average length of a securities loan. Cash collateral may also be invested separately in "term loans", in which case the investments match the loan term. These loans can be terminated on demand by either lender or borrower. Initial collateral levels will not be less than 102% of the market value of the borrowed securities, or not less than 105% if the borrowed securities and the collateral are denominated in different currencies.

As of December 31, 2010, the P&F had the following balances related to securities lending transactions:

	Fair V	alue of Loaned			 lue of Loaned ecurities		
Investment Type		es Collateralized ash Collateral	Cas	sh Collateral	ralized by Non- h Collateral	Non-Ca	ash Collateral
Global Equities U.S. Corporate Fixed Income U.S. Equities	\$	4,701,334 1,973,697 6,660,833	\$	4,926,844 2,016,551 6,849,936	\$ - - 231,300	\$	- - 236,334
U.S. Govt. Fixed Income	\$	4,956,558 18,292,422	\$	5,013,279 18,806,610	\$ 231,300	\$	236,334

As of June 30, 2011, the GRS had the following balances related to securities lending transactions:

	Fair V	alue of Loaned			Fair Value of Loaned						
Investment Type	Securities Collateralized by Cash Collateral			Cash Collateral	Securities Collateralized by Non-Cash Collateral			on-Cash ollateral			
U.S. Corporate Fixed Income U.S. Equities U.S. Govt. Fixed Income	\$	2,169,823 6,767,411 7,534,301	\$	2,213,189 6,887,938 7,713,323	\$	- 227,400 -	\$	- 231,081 -			
	\$	16,471,535	\$	16,814,450	\$	227,400	\$	231,081			

At their fiscal year-ends, neither system had credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts the borrowers owed the Retirement Systems. NT shall indemnify the systems if it is unable to recover borrowed securities and distributions made during the term of the loan or loans with respect to those securities as a result of either 1) NT fails to make a reasonable determination of the creditworthiness of a borrower, 2) NT fails to demand adequate and appropriate collateral on a prompt and timely basis, perfect a security interest, obtain equivalent rights in the collateral or maintain control of the collateral or 3) NT fails to otherwise perform its duties and responsibilities under its agreement with the systems or applicable law. All securities loans can be terminated on demand by either the system or NT and is subject to the performance by both parties of any of their respective obligations that remain outstanding at the time of termination. Upon termination of this program by either party, NT shall terminate all outstanding loans of the securities and shall make no further loans. The systems do not have the ability to pledge or sell collateral securities without a borrower default. There are no restrictions on the amount of the loans that can be made.

## 3. Stewardship, Compliance and Accountability

The legal level of budgetary control is the department level within each fund. With the exception of, the General Fund, the Street Funds, and various Capital Project and Grant Funds where authorized appropriations span multiple years, funds contain the operations of a single department. For the year ended June 30, 2011, expenditures exceeded appropriations in the following annually budgeted governmental funds: Michigan Justice Training – excess of \$1,814 and Community Dispatch Fund with an excess of \$653,544. The Community Dispatch fund also had a deficit fund balance of \$298,601. This was the first year for this fund which was created to consolidate municipal dispatch functions. Rates were established at the beginning of the year and were not sufficient to cover all expenditures.

The SmartZone Local Development Financing Authority, a discretely presented component unit, had a fund deficit of \$2,051,303 at June 30, 2011. The deficit is solely the result of the issuance of long-term bonds that are a liability of the Authority to finance development projects that are not an asset of the authority. Funding is available to pay annual required debt service payments.

#### 4. Restricted Assets

Certain bond issues require the restriction of assets. The amount of restricted assets is determined by authorized construction projects, requirements specified in bond ordinances and current bond maturities. Restricted assets as shown in the Statement of Net Assets as of June 30, 2011 consist of the following:

	Proprietary Funds										
	Water	Supply System	Sewage	Disposal System	Inte	rnal Service		Total			
Equity in pooled cash and investments	\$	13,055,951	\$	14,948,792	\$	-	\$	28,004,743			
Funds held by trustee		8,711,547		13,057,516		2,548,187		24,317,250			
Loans receivable		186,650		112,393		-		299,043			
Deferred bond costs		5,112,931		2,039,104				7,152,035			
Total restricted assets	\$	27,067,079	\$	30,157,805	\$	2,548,187	\$	59,773,071			

## 5. Capital Assets

Capital assets at June 30, 2011 are summarized as follows:

		Balance July 1, 2010	Additions	 Deletions	J	Balance une 30, 2011
Governmental activities						
Capital assets, not being depreciated:						
Land	\$	18,088,973	\$ -	\$ -	\$	18,088,973
Easement/Right of Way		454,381	7,650	-		462,031
Construction in progress		2,017,811	 2,483,998	 346,551		4,155,258
Total capital assets, not being depreciated	_	20,561,165	 2,491,648	 346,551		22,706,262
Capital assets, being depreciated:						
Land improvements		37,630,993	150,600	-		37,781,593
Buildings and structures		172,552,812	47,063	-		172,599,875
Leasehold improvements		254,766	-	-		254,766
Machinery and equipment		31,790,670	621,144	-		32,411,814
Motor vehicles		46,667,596	668,670	2,014,424		45,321,842
Furniture		5,316,569	-	-		5,316,569
Software		684,869	-	-		684,869
Infrastructure		525,117,034	 335,857	 		525,452,891
Total capital assets, being depreciated		820,015,309	 1,823,334	 2,014,424		819,824,219
Less accumulated depreciation for:						
Land improvements		21,539,446	1,506,846	-		23,046,292
Buildings and structures		66,127,849	5,860,573	-		71,988,422
Leasehold improvements		254,766	-	-		254,766
Machinery and equipment		21,898,423	2,531,243	-		24,429,666
Motor vehicles		33,158,488	2,964,767	2,014,424		34,108,831
Furniture		4,280,148	247,566	-		4,527,714
Software		5,707	68,487	-		74,194
Infrastructure		281,167,097	 17,586,862	 		298,753,959
Total accumulated depreciation		428,431,924	 30,766,344	 2,014,424		457,183,844
Total capital assets, being depreciated, net		391,583,385	 (28,943,010)	 		362,640,375
Governmental activities capital assets, net	\$	412,144,550	\$ (26,451,362)	\$ 346,551	\$	385,346,637

	Balance July 1, 2010	Additions	Deletions	Balance June 30, 2011
Business-type activities				
Capital assets, not being depreciated:				
Land	\$ 13,213,826	\$ 1,704,509	\$ -	\$ 14,918,335
Easement/Right of Way	129,000	38,992	-	167,992
Construction in progress	19,596,957	1,041,359	10,134,597	10,503,719
Total capital assets, not being depreciated	32,939,783	2,784,860	10,134,597	25,590,046
Capital assets, being depreciated:				
Land improvements	25,647,631	702,979	-	26,350,610
Buildings and structures	187,109,425	10,775,151	-	197,884,576
Storage tanks	17,046,751	-	-	17,046,751
Water meters	7,375,481	-	-	7,375,481
Machinery and equipment	193,777,579	6,750,676	-	200,528,255
Motor vehicles	1,167,582	1,743,188	-	2,910,770
Furniture	1,856,988	-	-	1,856,988
Sewer service mains	404,492,017	22,061,730	-	426,553,747
Water mains	253,026,216	5,442,356		258,468,572
Total capital assets, being depreciated	1,091,499,670	47,476,080		1,138,975,750
Less accumulated depreciation for:				
Land improvements	16,064,000	1,176,173	-	17,240,173
Buildings and structures	76,783,237	4,630,353	-	81,413,590
Storage tanks	8,992,078	421,284	-	9,413,362
Water meters	7,242,282	-	-	7,242,282
Machinery and equipment	109,921,603	5,307,038	-	115,228,641
Motor vehicles	494,155	299,404	-	793,559
Furniture	1,706,375	25,758	-	1,732,133
Sewer service mains	105,544,277	8,055,501	-	113,599,778
Water mains	58,098,243	3,375,307		61,473,550
Total accumulated depreciation	384,846,250	23,290,818		408,137,068
Total capital assets, being depreciated, net	706,653,420	24,185,262		730,838,682
Business-type activities capital assets, net	\$ 739,593,203	\$ 26,970,122	\$ 10,134,597	\$ 756,428,728

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 1,549,118
Public safety	2,932,256
Public works	17,770,623
Culture and recreation	4,650,875
Capital assets held by the government's internal service funds	 3,863,472
Total depreciation expense - governmental activities	\$ 30,766,344
Business-type activities	
Water	\$ 7,399,012
Sewer	12,843,252
Auto parking	2,867,285
Other	 181,269
Total depreciation expense - business-type activities	\$ 23,290,818

## **DISCRETELY PRESENTED COMPONENT UNITS**

Activity for the 61st District Court for the year ended June 30, 2011 was as follows:

	Balance July 1, 2010		Additions		Deletions		Balance June 30, 2011	
Capital assets, being depreciated:								_
Motor vehicles	\$	20,212	\$	-	\$	-	\$	20,212
Total capital assets, being depreciated		20,212			-		-	20,212
Less accumulated depreciation for:								
Motor vehicles		7,700		2,887		-		10,587
Total accumulated depreciation		7,700		2,887				10,587
Total capital assets, being depreciated, net		12,512		(2,887)				9,625
61st District Court capital assets, net	\$	12,512	\$	(2,887)	\$		\$	9,625

## **DISCRETELY PRESENTED COMPONENT UNITS**

Activity for the Downtown Development Authority for the year ended June 30, 2011 was as follows:

		Balance						Balance
	July 1, 2010		Additions		Deletions		June 30, 201	
Capital assets, not being depreciated:								
Land	\$	13,826,357	\$	-	\$	-	\$	13,826,357
Construction in progress								
		13,826,357						13,826,357
Capital assets, being depreciated:								
Land improvements		7,899,072		-		-		7,899,072
Buildings and structures		58,845,693		1,102,407		-		59,948,100
Machinery and equipment		6,234,155		-		433,900		5,800,255
Furniture		2,827,540						2,827,540
Total capital assets, being depreciated		75,806,460		1,102,407		433,900		76,474,967
Less accumulated depreciation for:								
Land improvements		4,045,036		335,683		-		4,380,719
Buildings and structures		26,978,676		1,980,599		-		28,959,275
Machinery and equipment		3,256,661		209,330		251,133		3,214,858
Furniture		1,295,955		94,251				1,390,206
Total accumulated depreciation		35,576,328		2,619,863		251,133		37,945,058
Total capital assets, being depreciated, net		40,230,132		(1,517,456)		182,767		38,529,909
Downtown Development Authority capital assets, net	\$	54,056,489	\$	(1,517,456)	\$	182,767	\$	52,356,266

Activity for the Tax Increment Financing Authority for the year ended June 30, 2011 was as follows:

		Balance ne 30, 2010	A	dditions	De	letions	-	Balance ne 30, 2011
Capital assets, not being depreciated:	_		_				_	
Land	\$	1,280,000	\$	-	\$	-	\$	1,280,000
Construction in progress								
		1,280,000						1,280,000
Capital assets, being depreciated:								
Land improvements		3,853,469						3,853,469
Buildings and structures		173,655						173,655
Total capital assets, being depreciated		4,027,124						4,027,124
Less accumulated depreciation for:								
Land improvements		1,919,997		192,673				2,112,670
Buildings and structures		96,234		8,683				104,917
Total accumulated depreciation		2,016,231		201,356				2,217,587
Total capital assets, being depreciated, net		2,010,893		(201,356)				1,809,537
Tax Increment Financing Authority capital assets, net	\$	3,290,893	\$	(201,356)	\$		\$	3,089,537

The SmartZone Local Development Financing Authority and the Brownfield Redevelopment Authority do not have capital assets.

The City has active construction projects as of June 30, 2011. The major projects include various Water Supply System, Sewage Disposal System and Street Construction Projects. At year-end, the City's major commitments with contractors are as follows:

Fund	Project	Sp	ent-to-Date	Remaining ommitment
Water	Various water mains and system construction projects	\$	2,885,147	\$ 6,782,132
Sewer	Various sewer mains and system construction projects		4,667,557	19,949,592
General Capital	Various street construction projects		972,957	2,530,633
	Total	\$	8,525,661	\$ 29,262,357

## 6. Long-Term Obligations

The following is a summary of long-term obligation transactions for the year ended June 30, 2011:

_Bc	eginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Governmental Activities					
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 79,947,869	\$ 1,592,500	\$ (9,851,268)	\$ 71,689,101	\$ 8,082,300
Revenue bonds	33,055,000	-	(1,030,000)	32,025,000	1,120,000
State Loans	424,953	-	(215,417)	209,536	209,536
Premium on bonds	1,257,797	-	(106,834)	1,150,963	· •
Less deferred amounts:			, ,		
On refunding	(1,786,810)	-	157,034	(1,629,776)	-
Issue costs/discounts	(1,640,537)	_	129,073	(1,511,464)	_
Total bonds & contracts payable	111,258,272	1,592,500	(10,917,412)	101,933,360	9,411,836
Insurance Claims	3,743,100	24,993,978	(21,864,587)	6,872,491	5,599,391
Compensated absences	9,166,190	8,939,140	(8,796,387)	9,308,943	5,957,725
Net OPEB Obligation	9,361,933	945,032	-	10,306,965	-
Total Long-term Liabilities-					
Governmental Activities	\$ 133,529,495	\$ 36,470,650	\$ (41,578,386)	\$ 128,421,759	\$ 20,968,952
Business-Type Activities	<del>• 100,020,100</del>	<del>+ 00,110,000</del>	<u> </u>	<del>Ψ 120, 12 1,1 00</del>	<del>* 20,000,002</del>
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 30.925.312	\$ 7,325,000	\$ (1,039,869)	\$ 37,210,443	\$ 1,297,604
Revenue bonds	,,-	\$ 7,325,000 67,979,289	, , ,	382,676,778	
	377,633,846		(62,936,357)	, ,	17,326,281
Long term advance	11,815,000	-	(1,085,000)	10,730,000	1,130,000
Premium on bonds	6,991,770	5,014,442	(1,584,926)	10,421,286	-
Less deferred amounts:	(0.004.540)	(4.004.000)	4 000 000	(0.000.777)	
On refunding	(6,221,519)	(4,261,288)	4,092,030	(6,390,777)	<del></del>
Total bonds & contracts payable	421,144,409	76,057,443	(62,554,122)	434,647,730	19,753,885
Compensated absences	2,417,547	2,039,869	(2,205,047)	2,252,369	1,441,516
Net OPEB Obligation	938,269	3,472		941,741	
Total Long-term Liabilities-					
Business-Type Activities	\$ 424,500,225	\$ 78,100,784	<u>\$ (64,759,169</u> )	<u>\$437,841,840</u>	<u>\$ 21,195,401</u>
Component Units					
Bonds & contracts payable:					
General obligation limited tax bonds	\$ 33,337,650	\$ -	\$ (224,850)	\$ 33,112,800	\$ 325,800
Revenue bonds	7,529,545	-	(1,104,281)	6,425,264	1,049,788
Accrued interest	15,158,298	1,677,761	(2,405,719)	14,430,340	2,560,212
State Loans	170,537	-	(86,449)	84,088	84,088
Premium on bonds	285,661	-	(19,553)	266,108	-
Less deferred amounts:					
On refunding	(1,900,256)		137,043	(1,763,213)	
Total bonds & contracts payable	54,581,435	1,677,761	(3,703,809)	52,555,387	4,019,888
Satellite SmartZone, long-term advance-Water System	n 565,444	224,129	-	789,573	· · · · · · · · · · · · · · · · · · ·
Compensated absences	644,353	479,093	(475,759)	647,687	414,520
Net OPEB Obligation	218,170	1,018	-	219,188	-
Total Long-term Liabilities-	<del> </del>	<del> </del>		<u> </u>	
Component Units	\$ 56,009,402	\$ 2,382,001	\$ (4,179,568)	\$ 54,211,835	\$ 4,434,408

## 6. Long-Term Obligations, continued:

Governmental Activities	Maturity Dates	Interest Rates	Outstanding Balance
Bonds and Contracts:		·	
2010A Grand Rapids Building Authority Bonds (415 Franklin-1120 Monroe)	10-33 to 10-39	6.50%	\$ 1,770,000
2010B Grand Rapids Building Authority Bonds (415 Franklin-1120 Monroe-taxable)	10-11 to 10-32	1.25-6.33%	2,815,000
2009 Grand Rapids Building Authority Refunding (Archive Center)	8-11 to 8-18	2.5 - 3.75%	1,000,000
2009 Grand Rapids Building Authority Refunding (Police Facilities)	8-11 to 8-20	2.5 - 4.81%	16,355,000
2004A Grand Rapids Building Authority (Condo II-sublease)	10-11 to 10-28	4.5 - 5.75%	15,775,000
2003 Grand Rapids Building Authority Refunding Bonds	4-12 to 4-13	3.7 - 3.85%	53,557
2002A Grand Rapids Building Authority (Condo II)	10-11 to 10-28	3.9 - 5.5%	16,250,000
2002 Grand Rapids Building Authority (Arch. Ctr. Ph II)	4-12 to 4-22	4.4 - 5.1%	2,465,000
1998 Grand Rapids Building Authority (Library)	4-12 to 4-18	5%	11,235,000
1993 Grand Rapids and County of Kent Joint Building Authority Contract	1-12 to 1-14	5%	755,000
2009 Capital Improvement Bonds	8-11 to 8-29	1.95 - 6.05%	6,655,000
2007 Capital Improvement Bonds	9-11 to 9-27	4 - 5%	13,020,000
2003 Michigan Transportation Fund Bonds (Act 175 Bonds)	10-11 to 10-16	3.75 - 4%	1,370,000
1999 Michigan Transportation Fund Bonds (Act 175 Bonds)	10-11 to 10-14	5.2 - 5.5%	3,785,000
Kent County Drain Commission Contract payable (2003)	11-11 to 11-15	3.35 - 4.25%	1,942,344
Kent County Drain Commission Contract payable (2008 Floodwalls)	11-11 to 11-20	3.25 - 4.25%	4,993,200
2001 MDOT Contract Payable	7-11 to 7-12	4%	209,536
Other 2008 installment purchase agreements	6-12 to 6-16	4.57%	865,000
Other 2004 installment purchase agreements	6-12	4%	187,822
Other 2002A installment purchase agreements	6-12 to 6-17	3.75 - 4.4%	301,262
Information Technology - 2006A Installment Purchase agreements	12-11	4%	419,000
Motor Equipment System - 2006A Installment Purchase agreements	12-11 to 12-14	4%	686,000
Motor Equipment System - 2006 Installment Purchase agreements	6-12 to 6-14	4%	585,000
Motor Equipment System - 2004 Installment Purchase agreements	6-12	4%	82,178
Motor Equipment System - 2002A Installment Purchase agreements	6-12 to 6-17	3.75 - 4.4%	348,738
Other:			103,923,637
Insurance Claims			6,872,491
Compensated Absences			9,308,943
Net OPEB Obligation			10,306,965
Unamortized Bond Premium			1,150,963
Unamortized Bond Discount/Issue Costs			(1,511,464)
Deferred amount on Refunding Bonds			(1,629,776)
			128,421,759
Less amounts due within one year:			
Bonds & Contracts Payable			(9,411,836)
Insurance Claims			(5,599,391)
Compensated Absences			(5,957,725)
			(20,968,952)
Total Long-Term Portion Governmental Activities			\$ 107,452,807

## 6. Long-Term Obligations, continued: Business-Type Activities

in Obligations, continued.			
Business-Type Activities	<b>Maturity Dates</b>	Interest Rates	Outstanding Balance
Bonds and Contracts:			
2010 Water Supply System Revenue Refunding Bonds	1-12 to 1-18	2 - 5%	\$ 43,025,000
2009 Water Supply System Revenue Bonds	1-12 to 1-39	3.5 - 5%	29,455,000
2005 Water Supply System Revenue Bonds	1-12 to 1-35	3.7 - 5%	31,665,000
1993 Water Supply System Revenue Bonds	1-12 to 1-20	3.2 - 4.45%	26,700,000
2010A Sanitary Sewer System Revenue Bonds (BAB's)	1-26 to 1-41	6.62 - 6.72%	21,330,000
2010B Sanitary Sewer System Revenue Bonds	1-12 to 1-25	2 - 4%	3,485,000
2010 Sanitary Sewer System Revenue Refunding Bonds	1-23 to 1-28	5%	29,625,000
2008 Sanitary Sewer System Revenue Bonds	1-12 to 1-38	3.5 - 5%	64,845,000
2005 Sanitary Sewer System Revenue Bonds	1-12 to 1-35	4 - 5.125%	47,925,000
2004 Sanitary Sewer System Revenue Bonds	1-12 to 1-34	3.5 - 5%	36,165,000
1998 Sanitary Sewer System Refunding and Improvement Revenue Bonds	1-12 to 1-28	5.375 - 5.5%	35,615,000
2011A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	4-13	2.5%	139,289
1995A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	4-12 to 4-16	2%	1,012,489
1995B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-16	2%	1,200,000
1994A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-14	2%	2,440,000
1994B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	4-12 to 4-15	2%	1,240,000
1993A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-13	2%	1,835,000
1993B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-14	2%	1,940,000
1992A Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-13	2%	2,520,000
1992B Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-13	2%	305,000
1991 Sanitary Sewer System Improvement Junior Lien Revenue Bonds	10-11 to 10-13	2%	210,000
2010C Grand Rapids Building Authority Bonds	10-11 to 10-35	.95 - 5.9%	7,325,000
2008 Grand Rapids Building Authority Bonds	10-11 to 10-29	3.25 - 6.25%	8,685,000
2006 Grand Rapids Building Authority Bonds	10-11 to 10-36	4 - 4.5%	6,835,000
2003 Grand Rapids Building Authority Bonds Refunding Bonds	4-12 to 4-13	3.7 - 3.85%	646,443
2001 Grand Rapids Building Authority Bonds Refunding Bonds	10-11 to 10-20	4.375 - 5.1%	3,925,000
2001 Grand Rapids Building Authority Bonds	10-10 to 10-31	4.375 - 5.13%	9,110,000
Long term advance	4-12 to 4-19	4%	10,730,000
Kent County Drain Commission Contract Payable (2008 Floodwall Refunding)	11-11 to 11-20	3.25 - 4.25%	684,000
Other:			430,617,221
Bond Premium			10,421,286
Net OPEB Obligation			941,741
Compensated Absences			2,252,369
Deferred Amount on Refunding Bonds			(6,390,777)
Less amounts due within one year:			437,841,840
Bonds & Contracts Payable			(18,623,885)
Long term advance			(1,130,000)
Compensated Absences			(1,441,516)
Compensated Absences			(21,195,401)
Table of Ton Bullon Bullon Table A 1777			
Total Long-Term Portion Business-Type Activities			<u>\$ 416,646,439</u>

## 6. Long-Term Obligations, continued:

Governmental Funds Component Units	Maturity Dates	Interest Rates	Outstanding Balance
Bonds and Contracts: 2009 Downtown Development Authority MMBA Refunding Bonds 1994 Downtown Development Authority Tax Increment Revenue Bonds MDOT Contract Payable Kent County Drain Commission Contracts Payable (2008 Floodwall Refunding) Satellite SmartZone (2004) Other:	5-17 to 5-24 6-12 to 6-19 7-11 to 7-12 11-11 to 11-20 6-12 to 6-28	4 - 5.499% 7.2 - 7.35% 4% 3.25 - 4.25% 4 - 5.375%	\$ 28,430,000 6,425,264 84,088 1,162,800 3,520,000 39,622,152
Accrued interest on Capital appreciation portion of 1994 issue Satellite SmartZone, long-term advance from the Water Supply System Compensated absences Net OPEB Obligation Unamortized Bond Premium Deferred amount on Refunding Bonds			14,430,340 789,573 647,687 219,188 266,108 (1,763,213) 54,211,835
Less amounts due within one year: Bonds & Contracts Payable Compensated absences			(4,019,888) (414,520) (4,434,408)
Total Long-Term Portion Governmental Component Units			\$ 49,777,427

On September 15, 2010, the Grand Rapids Building Authority issued \$7,325,000 of general obligation limited tax, Recovery Zone Economic Development Bonds with an interest rates ranging from 0.95% to 5.90% with maturities at varying amounts from October 2011 to 2035. The bonds are titled series 2010C and are federally taxable. The net proceeds of \$7,270,063 (less \$54,937 underwriter's discount) were used for issue costs and the purchase of the Gallery on Fulton Parking Ramp. The series 2010C bonds are "Build America Bonds" and qualify for a refundable credit of 45% of interest costs from the federal government, a total savings of \$2,538,123 over the life of the bonds.

On September 29, 2010, the City of Grand Rapids issued Water Supply System Revenue Refunding Bonds in the amount of \$43,025,000 with interest rates ranging from 2% to 5% with maturities at varying amounts from January 2012 to 2018. The net proceeds of \$47,725,866 (including an original issue premium of \$4,958,800 less underwriter's discount of \$257,934) were used for issue costs of the bonds and deposited with an escrow agent to advance refund the series 2000 Water Supply System Revenue Refunding Bonds called January 1, 2011. The net present value savings is \$6,209,943, actual savings is \$6,619,567.

#### 6. Long-Term Obligations, continued:

On December 8, 2010, the City of Grand Rapids issued \$21,330,000 Sanitary Sewer System Revenue, Recovery Zone Economic Development Bonds with an interest rate range of 6.62% to 6.72% with maturities at varying amounts from July 2026 to 2041 and \$3,485,000 of Sanitary Sewer System Revenue Bonds with interest rates ranging from 2% to 4% with maturities at varying amounts from July 2012 to 2025. The bonds are titled series 2010A and 2010B respectfully, series 2010A is federally taxable and series 2010B is tax exempt. The net proceeds of \$24,722,826 (plus \$55,642 original issue premium, less \$147,816 underwriter's discount) were used for issue costs and improvements to the City's sewer system. The series 2010A bonds are "Build America Bonds" and qualify for a refundable credit of 35% of interest costs from the Federal Government, a total savings of \$13,297,527 over the life of the bonds. The bonds are self-liquidating bonds and are not a general obligation of the City. Debt service will be funded solely from the net revenues derived from operations of the sewer system.

On April 8, 2011 and on June 24, 2011 the City of Grand Rapids committed to the issuance of a maximum of \$6,000,000 and \$3,160,000 of Sanitary Sewer System Junior Lien Revenue Bonds, series 2011A and 2011B, respectively. The bonds will be issued in draws required to meet project expenditures related to improvements to the City's Sanitary Sewer System. The interest rate on both series is 2.5%. Assuming the City borrows the full amount of the bonds, there is possible principal forgiveness through the state revolving fund loan program of \$1,246,500 on series 2011A, for a total principal owed of \$4,753,500. Principal payments commence April 2013. Principal payments commence April 2014 on the Series 2011B bonds. At June 30, 2011, \$139,289 was received and recorded as debt on Series 2011A.

On April 8, 2011 and on June 24, 2011 the City of Grand Rapids committed to the issuance of a maximum of \$1,500,000 and \$960,000 of Water Supply System Junior Lien Revenue Bonds, series 2011A and 2011B, respectively. The bonds will be issued in draws required to meet project expenditures related to improvements to the City's Water Supply System. The interest rate on both series is 2.5%. Assuming the City borrows the full amount of the bonds, there is possible principal forgiveness through the state revolving fund loan program of \$374,325 on series 2011A, for a total principal owed of \$1,125,675. Principal payments commence October 2012. Possible principal forgiveness on series 2011B is \$144,000, for a total principal owed of \$816,000. Principal payments commence April 2013. At June 30, 2011, no draws were requested, received, or recorded as debt.

Revenue bond issues with the exception of the DDA Tax Increment Bonds are collateralized by capital assets constructed from bond proceeds. The current debt service requirements are provided by net revenues derived from operations of the various Enterprise Funds and are specifically restricted as detailed in Note 4.

The bonds issued by the GRBA have been recorded in the governmental activities for government-wide presentation except for the series 2001 Monroe Center Ramp and refunding of Ottawa/Fulton Ramp issue, a portion of the 2003 Refunding bond issue for which the obligations and related assets are recorded in the Auto Parking System Enterprise Fund, the series 2006 issue for the construction of the Cherry/Commerce Parking Ramp, the series 2008 issue for the construction of the Weston/Commerce Parking Ramp, and the series 2010C issue for the purchase of the Gallery on Fulton Ramp. The City pays the current debt service requirements on these bonds in the form of lease payments to the GRBA. The City has pledged its limited full faith and credit on these bonds.

The 1993 bonds issued by the JBA are recorded in governmental activities for government-wide presentation and the related assets (the museum parking ramp) have been recorded in the governmental activities capital assets. The current debt service requirements are paid by the DDA, a component unit of the City. The City has pledged its limited full faith and credit on these bonds.

Amounts reflected as Contracts Payable (with Kent County) represent the City's liability for road, intra-county drain and improvement projects in which it participated or is participating with the County.

## 6. Long-Term Obligations, continued:

The Motor Vehicle Highway Revenue Bond (Act 175) issues are backed by the limited full faith and credit of the City. Current debt service requirements are funded by state collected taxes returned to the City for highway purposes and are maintained in a debt service fund.

The Installment Purchase Agreements or Municipal Purchase Notes Series issued by the City, depending on the nature of the Purchase Agreements, are reported as business or governmental assets and liabilities for government-wide presentation. These agreements are general obligations of the City.

The bonds issued by the DDA were issued in anticipation of Tax Increment Revenues on taxable properties in the Development area. The debt service requirements are financed from property tax revenues collected in the DDA.

The City's total bonded debt does not include the 2001 JBA bonds of \$62,333,904 or the 2003 JBA bonds of \$7,300,000. These bonds were issued to finance a substantial portion of the new DeVos Place Convention Center Facility. The bonds are payable from the proceeds of semi-annual rental payments in amounts sufficient to pay principal and interest on the bonds. The County has the sole responsibility for the repayment of this debt through its Hotel/Motel tax receipts and general assets. The Downtown Development Authority has pledged to reimburse the county for half of the debt service payments on the 2003 bonds. The City is not liable for the payment of principal or interest and therefore has excluded them from the financial statements.

Amounts due for Compensated Absences are liquidated as they become payable by the funds from which the related employees' compensation is paid.

The annual requirements for debt service payments on long term bonds and contracts payable at June 30, 2011 are:

								Component Units								
Fiscal Year Governmen		Governmenta	ıl A	ctivities		Business Type Activities			Governmental				Totals			<u>;                                    </u>
		Principal		Interest	_	Principal		Interest	!	Principal		Interest	_	Principal		Interest
2012	\$	9,411,836	\$	4,558,950	\$	19,753,885	\$	19,855,989	\$	1,459,676	\$	4,263,983	\$	30,625,397	\$	28,678,922
2013		8,794,903		4,206,889		20,625,757		19,209,942		1,345,719		4,409,253		30,766,379		27,826,084
2014		9,148,651		3,853,667		20,902,776		18,460,236		1,296,747		4,460,658		31,348,174		26,774,561
2015		8,958,240		4,380,596		20,024,094		17,695,885		1,314,047		4,733,372		30,296,381		26,809,853
2016		8,013,306		3,137,355		19,596,709		16,904,845		1,257,937		4,780,749		28,867,952		24,822,949
2017-2021		30,401,701		10,984,433		80,244,000		71,377,587		16,433,026		14,459,788	•	127,078,727		96,821,808
2022-2026		16,020,000		5,507,356		75,455,000		53,820,541		15,945,000		1,917,931	•	107,420,000		61,245,828
2027-2031		10,985,000		1,363,394		77,180,000		33,920,680		570,000		46,763		88,735,000		35,330,837
2032-2036		1,125,000		306,200		67,345,000		15,907,758		-		-		68,470,000		16,213,958
2037-2041		1,065,000		77,667	_	29,490,000		3,487,090	_	-	_	=	_	30,555,000		3,564,757
	\$	103,923,637	\$	38,376,507	\$	430,617,221	\$	270,640,553	\$	39,622,152	\$	39,072,497	\$ !	574,163,010	\$ 3	348,089,557

The City is in compliance with all significant limitations and restrictions contained in various bond indentures.

#### 6. Long-Term Obligations, continued:

#### **DEFEASANCE OF OUTSTANDING DEBT**

In prior years, the City defeased the remaining outstanding principal, or a major portion thereof, of the following issues by depositing U.S. Treasury bonds and notes with an escrow agent:

Year of Issue	Description	Amount ststanding at one 30, 2011
2002A 2003	Grand Rapids Building Authority (Condo II) Michigan Transportation Bonds	\$ 10,800,000 865,000

The funds are held by escrow agents in irrevocable trust funds segregated for the benefit of the holders of the outstanding bonds, and accordingly the trust funds' assets and the liability for the defeased bonds are not included in the City's financial statements.

#### **WORKERS COMPENSATION**

Although the liability for Workers' Compensation is recorded in the Insurance Payment Internal Services Fund, it remains a liability of the City. The operating budget of the City reflects the amounts required to pay for these liabilities. These amounts are reported as revenue to the Insurance Payment Fund, which is used to pay actual claims and related costs.

#### **COMPENSATED ABSENCES**

The City provides employees with paid time off—including vacation, sick and compensatory time off for overtime—as defined by Collective Bargaining Agreements and City policies. This liability for unused time is reported in the Government Funds statements as an assigned portion of Fund Balance under modified accrual accounting and in the Government-wide, Proprietary, and Internal Service statements as a liability under the full accrual method of accounting.

#### 7. Retirement Plans

The City has two single-employer defined benefit pension plans which provide retirement and disability benefits to plan members and beneficiaries. The Police and Fire Retirement System covers eligible employees who are police officers and firefighters regularly employed by the City. The General Retirement System covers other eligible employees regularly employed by the City, including the 61<sup>st</sup> District Court. Benefit provisions are established and amended by City Ordinance. Each System issues publicly available audited financial reports that include financial statements and required supplementary information. The Pension financial reports can be obtained from the City of Grand Rapids Retirement Systems Office at the address shown in Note 1 and are available on-line within the Retirement Systems section of the City web site, www.grcity.us.

#### **BASIS OF ACCOUNTING**

The Systems' financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due according to a formal commitment the City has made to provide the contributions. Plan member contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The Police and Fire System has adopted a December 31 year-end. The General Retirement System shares a June 30 year-end with the primary government. These financial statements are prepared using the most recent audited statements of each system. The actuarial information is from the most recent available actuarial statements of each system.

#### **INVESTMENTS**

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

The investments of these Systems are designed to comply with requirements of the State of Michigan, Public Act 314 of 1965, which has numerous investment limitations depending on the type of investment. The most significant requirements as they impact the Systems are:

- 1. Investments in U.S. equities are limited to 70% of the Systems' assets and investments in the stock of any one corporation are limited to 5% of the Systems' assets;
- 2. Equity investments in real estate are limited to 5% of the Systems' assets;
- 3. Investments in state and local government obligations are limited to 5% of the Systems' assets;
- 4. Investments in foreign securities are limited to 20% of the Systems' assets.

#### 7. Retirement Plans, continued:

#### **FUNDING POLICY**

The contribution requirements of plan members and the City are based on City Ordinance. Employee contribution rates vary based on union contracts. The employer contribution is based on an actuarial valuation conducted annually. The contribution rates for fiscal year 2011 and related actuarial information as of the most recent actuarial valuation for each plan is as follows:

	Police and Fire Retirement System	General Retirement System
Contribution Rates:		
City (employer)	20.96%	13.12%
Plan Members	4.0 - 10.9%	2.0% - 10.2%
Actuarial valuation date	December 31, 2010	June 30, 2010
Actuarial cost method	Individual entry age	Individual entry age
Amoritization method	Level percent, open	Level percent, closed
Remaining amoritization period	30 years for unfunded actuarial liabilities	28 years for unfunded actuarial liabilites
Asset valuation method	5 year smoothed market	5 year smoothed market
Actuarial assumptions:		
Investment rate of return	7.36%	7.34%
Projected salary increases	3.5% - 20.5%	4% - 8%
including wage inflation at	3.5%	3.5%
Post-retirement benefit changes	none, 1%, or 1.5% COLA based on union contract and date of retirement	none or 1% COLA dependent on union contract and date of retirement

Three year trend information on costs:		An	nual Pension Cost	Percentage of APC	Ne	t Pension
	Year Ended		(APC)	Contributed	<u>O</u>	oligation
Police and Fire Retirement System	December 30, 2008	\$	-	100%	\$	-
-	December 31, 2009		-	100		-
	December 31, 2010		3,709,786	100		-
General Retirement System	June 30, 2009		3,833,164	100		-
	June 30, 2010		4,708,020	100		-
	June 30, 2011		6,162,363	100		-

#### 7. Retirement Plans, continued:

Below is funded status information for each plan as of its most recent actuarial valuation dates. The Schedule of Funding Progress in the Required Supplemental Information section immediately following the Notes presents multiyear trend information showing whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

Actuarial Valuation Date		uarial Value Plan Assets	 uarial Accrued ability (AAL)	Un	funded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)		(b-a)	(a/b)	(c)	((b-a)/c)
Police and Fire Retirement Sy	/stem							
December 31, 2010	\$	328,609,947	\$ 360,573,351	\$	31,963,404	91%	34,665,767	92%
General Retirement System								
June 30, 2010		366,543,009	435,893,490		69,350,481	84%	49,336,606	141%

#### 8. Postemployment Benefits Other than Pensions

The City administers four single-employer defined benefit (DB) OPEB plans to provide other postemployment benefits (OPEB) consisting of health care benefits for eligible retirees and their eligible dependents until the retiree is age 65. All four plans are closed to new members. Recently hired employees and employees who have elected, or were required, to opt-out of the defined benefit plans are covered by a defined contribution (DC) plan created in 2009 and administered by a third party. Information about the DC plan is presented following the below discussion of the other plans. The Plans do not issue separate financial statements, accordingly the basic financial statements for the three funded plans are presented here for the fiscal year ended June 30, 2011.

#### **BASIS OF ACCOUNTING**

The Plans' financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized when due according to a formal commitment the City has made to provide the contributions. Plan member contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

At June 30, 2011, the number of retirees currently receiving benefits under the four City DB plans was 495. Benefits are established through negotiation with employee unions and have been similar for all retired and active employees. Different employee bargaining units have different eligibility standards to qualify for the benefits, which led to the creation of three separate plans; the General Retiree Health Care Plan (General), the Police Retiree Health Care Plan (Police), and the Fire Retiree Health Care Plan (Fire). In September 2010, the Public Library established a fourth Retiree Health Care Plan that covered existing departmental retirees and a small number of current employees that elected not to convert their future benefits to the DC Plan. Prior to the current fiscal year the Library employees were included in the General Plan. The City first reported its OPEB plans under GASB 45 reporting standards in 2008 using biennial actuarial valuations as of July 1, 2007. The below statements cover accounts that are funded for the benefit of General, Police and Fire retirees. The Library has determined that they will fund their benefits on a pay-as-you-go basis.

Under an agreement with the Municipal Employees' Retirement System of Michigan (MERS) the City's Plans became participants in the MERS Retiree Health Funding Vehicle, a governmental trust established under Section 115 of the Internal Revenue Code. MERS is the trustee, investment fiduciary, and manager for the Plan assets that are held in a subaccount within the collective and commingled investment pool of all funds held in trust for approximately 750 Michigan municipal employers.

Statement of Fiduciary Net Assets		Retire	e Healt	th Care Trust F	unds			
as of June 30, 2011							To	otal Retiree
	Ger	neral Retiree	Po	lice Retiree	Fi	ire Retiree	Heal	th Care Trust
ASSETS								
Equity in pooled cash and investments Investments held by trustee:	\$	468,976	\$	472,983	\$	404,985	\$	1,346,944
Diversified investment pool		2,107,768		1,468,509		2,189,467		5,765,744
Receivables, net:								
Other accounts		146		230		86		462
Accrued interest		1,710		733				2,443
Total assets	\$	2,578,600	\$	1,942,455	\$	2,594,538	\$	7,115,593
LIABILITIES								
Vouchers and accounts payable	\$	216,530	\$	57,420	\$	37,854	\$	311,804
Total liabilities		216,530		57,420		37,854		311,804
NET ASSETS								
Held in trust for health care benefits		2,362,070		1,885,035		2,556,684		6,803,789
Total liabilities and net assets	\$	2,578,600	\$	1,942,455	\$	2,594,538	\$	7,115,593

Statement of Changes in Net Assets		Retire					
for the year ended June 30, 2011	Gene	ral Employee	Po	ice Retiree	Fi	re Retiree	Retiree Health Trust Funds
ADDITIONS		<u></u>					 
Employer	\$	7,355,628	\$	3,505,389	\$	3,840,956	\$ 14,701,973
Plan members		73,209		8,165		1,741	 83,115
Total contributions		7,428,837		3,513,554		3,842,697	 14,785,088
Investment income (loss):							
Interest and dividends		11,108		1,225		48,213	60,546
Net appreciation in fair value of investments		118,957		81,839		42,540	 243,336
Total investment gains		130,065		83,064		90,753	303,882
Investment management expense		(4,315)		(3,142)		(3,073)	 (10,530)
Net gains (losses) from investment activities		125,750		79,922		87,680	 293,352
Total additions		7,554,587		3,593,476		3,930,377	15,078,440
DEDUCTIONS	<u> </u>			_	<u> </u>	<u> </u>	 _
Benefits paid		6,214,983		1,809,512		1,373,693	 9,398,188
Total deductions	· ·	6,214,983		1,809,512		1,373,693	9,398,188
Change in net assets		1,339,604		1,783,964		2,556,684	5,680,252
Total net assets - beginning		1,022,466		101,071		<u> </u>	1,123,537
Total net assets - ending	\$	2,362,070	\$	1,885,035	\$	2,556,684	\$ 6,803,789

#### **FUNDING POLICY**

Contribution levels are determined annually by the City Commission during the annual budget process after considering the expected pay-as-you-go cash outlay from each plan for the benefit, the annual required contribution of the employer (ARC), and available resources. No contributions are required from current employees covered by the DB plan, but retirees may have a required premium based on date of retirement and union contract. For fiscal year 2011, the City contributed \$14,818,849 to the four plans and retiree premium sharing added \$83,115 to the plans. Retiree Health Care costs are charged to individual funds at the percentage of payroll rates shown below with the DB plans receiving all revenue not required to be contributed to a DC plan. The City's net-OPEB obligation under each of the plans increased (decreased) by the difference between the ARC and actual amounts paid on behalf of the participants.

Details for each separate plan can be found below.

		eral Retiree th Care Plan		ice Retiree th Care Plan		ire Retiree Ith Care Plan		ary Retiree h Care Plan
Contribution rates: City Plan members	Legisla	tively determined 16.96% n/a	Legislatively determined 15.76% n/a		Legislatively determined 14.04% n/a		Pay-as-you-go	
Annual required contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$	7,230,885 87,451 (77,654)	\$	4,673,548 69,404 (61,629)	\$	3,574,369 158,696 (140,918)	\$	137,896 - -
Annual OPEB cost Contributions made Increase (decrease) in net OPEB obligation		7,240,682 7,428,837 (188,155)		4,681,323 3,513,554 1,167,769		3,592,147 3,842,697 (250,550)		137,896 116,876 21,020
Net OPEB obligation - beginning of year Net OPEB obligation - end of year	\$	2,915,023 2,726,868	\$	2,313,483 3,481,252	\$	5,289,866 5,039,316	\$	21,020

The City's annual OPEB cost for each plan is calculated based on the plan's ARC, actuarially determined in accordance with the parameters of Statement No. 45 of the Governmental Accounting Standards Board (GASB). The ARC represents a level of funding, that if paid on an ongoing basis would cover the value of benefits earned during the year by participants, referred to as the normal cost, as well as amortize the unfunded actuarial liability over a stated period, here ten years for the Library Plan and thirty years for the other Plans. The net OPEB obligation of each plan was set at zero at the time the plan was created and will change only to the extent that actual annual contributions are more or less than the ARC plus interest on the net OPEB obligation.

	Year Ended	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation
General Retiree Health Care Plan	June 30, 2009	\$ 9,233,752	90 %	\$ 5,713,229
	June 30, 2010	7,168,588	139	2,915,023
	June 30, 2011	7,240,682	103	2,726,868
Police Retiree Health Care Plan	June 30, 2009	7,647,575	103	3,992,301
	June 30, 2010	4,630,016	136	2,313,483
	June 30, 2011	4,681,323	75	3,481,252
Fire Retiree Health Care Plan	June 30, 2009	3,756,879	54	3,365,847
	June 30, 2010	3,537,667	46	5,289,866
	June 30, 2011	3,592,147	107	5,039,316
Library Retiree Health Care Plan	June 30, 2011	137,896	85	21,020

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the actuarial valuation date. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short –term volatility in the value of actuarial assets and liabilities. Significant methods and assumptions are as follows:

	General Retiree	Police Retiree	Fire Retiree	Library Retiree
	Health Care Plan	Health Care Plan	Health Care Plan	Health Care Plan
Actuarial valuation date Actuarial cost method Amortization method Remaining amortization period	July 1, 2009 Individual entry age Level percent, closed 30 years for unfunded actuarial liabilities	July 1, 2009 Individual entry age Level percent, closed 30 years for unfunded actuarial liabilities	July 1, 2009 Individual entry age Level percent, closed 30 years for unfunded actuarial liabilities	June 30, 2010 Individual entry age Level dollar, open 10 years for unfunded actuarial liabilities
Asset valuation method				
Current Actuarial assumptions:	n/a	n/a	n/a	n/a
Investment rate of return	3.0%	3.0%	3.0%	3.0%
Projected salary increases Healthcare inflation rate	1.5% 10% falling to 4% over six years	1.5% 10% falling to 4% over six years	1.5% 10% falling to 4% over six years	3.5% 10% falling to 3.5% over 13 years

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and healthcare cost trends. Amounts determined regarding the funded status of the plan and the ARC are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Below is funded status information for each plan as of its most recent valuation date. During the time since that valuation date, changes in the covered populations and the plan benefits occurred that will be reflected in the next valuation. The Schedule of Funding Progress in the Required Supplemental Information immediately following the Notes repeats this information along with past valuation information to present multiyear trend information showing whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL of benefits.

Actuarial Valuation Date		arial Value Plan Assets	 uarial Accrued ability (AAL)		unded AAL (UAAL)	Funded Ratio	Cov	vered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)		(b-a)	(a/b)		(c)	((b-a)/c)
General Retiree Pla	an								
July 1, 2009	\$	-	\$ 113,928,362	\$1	13,928,362	0%	\$	36,445,037	313%
Police Retiree Plan	)								
July 1, 2009	\$	-	\$ 64,267,410	\$ (	64,267,410	0%	\$	15,929,689	403%
Fire Retiree Plan									
July 1, 2009	\$	-	\$ 44,488,777	\$ 4	14,488,777	0%	\$	14,196,674	313%
Library Retiree Pla	n								
June 30, 2010	\$	-	\$ 1,042,078	\$	1,042,078	0%	\$	387,393	269%

The City of Grand Rapids has contracted with the Municipal Employees' Retirement System of Lansing Michigan to administer a DC OPEB plan for certain City employees. The MERS Health Care Savings Program is an Internal Revenue Code Section 115 Governmental Integral Part Trust. Participation is mandatory for permanent, full-time employees not covered by a DB retiree health care plan. Contributions are made every pay period by both the employee and the employer. See Note 11 for more details.

# 9. Inter-fund Receivables, Payables and Transfers

Inter-fund receivables and payables at June 30, 2011 represent temporary cash flow assistance from the General Fund and are as follows:

Fund	Primary Reason for Receivable/Payable	Inter	fund Receivables	Inte	rfund Payables
General Fund	Grant expenditures to be reimbursed	\$	483,100	\$	-
Non-major governmental	Cash flow assistance		-		395,657
Fiduciary	Accrued payroll		-		19,768
Fiduciary	Timing difference due to different year end		-		2,675
Cemetery	Cash flow assistance		<u>-</u>		65,000
		\$	483,100	\$	483,100

# 9. Inter-fund Receivables, Payables and Transfers, continued:

The City has developed a central service cost allocation plan using the guidance in federal circular A-87, to charge benefited funds a portion of the cost of providing services that benefit several funds. Services that are not billed on a per unit basis are funded by inter-fund transfers. Inter-fund transfers for the year ended June 30, 2011, were as follows:

Fund Type	Fund	Primary Reason for the Transfers	Tr	ansfers In	Tra	nsfers Out
Governmental Funds:	General	Internal cost allocation for services provided to other funds Transfer from General Capital	\$	7,214,964 701,339		-
		Debt service, support of Streets, Parks, Dispatch & others		-		12,590,615
	Library	Debt service & Internal cost allocation program		-		2,040,682
	Refuse	Internal cost allocation program		-		263,789
	Major Streets	Debt service & Internal cost allocation program		-		1,605,978
	Local Streets	Internal cost allocation program		-		127,774
	Streets Capital	Support from General Fund		910,000		27,626
	General Capital	Project support from other funds		313,045		-
		Transfer to General Fund		-		701,339
		Debt service		-		2,417,794
	Non-major Governmental	Transfers to pay debt service by various funds		8,488,209		-
		Support from General Fund / internal cost allocation		8,229,085		-
		Support of General Fund		-		2,626,674
Enterprise Funds:	Water Supply System	From Sewage Disposal Fund for customer service		1,991,121		-
		Internal cost allocation program		-		791,462
	Sewage Disposal System	Allocated cost of customer service and internal costs		-		2,918,680
	Auto Parking System	Debt service & Internal cost allocation program		-		1,034,648
	Non-Major Proprietary	General Fund support of cemetery operations		442,331		322,443
Internal Service Funds:	0,	Internal cost allocation program		-		357,602
	Motor Equipment	Internal cost allocation program		-		390,312
	Facilities Management	Internal cost allocation program		-		347,150
	Engineering	Internal cost allocation program		-		420,320
	Insurance Payment	Transfer from General Fund		798,109		-
		Internal cost allocation program				103,315
			\$	29,088,203	\$ :	29,088,203

#### 10. Commitments, Contingencies, Related Party Transactions and Subsequent Events

- 1. Federal and State Grants—The City has received several federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Although no amounts have been claimed, such audits could lead to requests for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. The City believes such disallowance, if any, will be immaterial.
- 2. Remediation Sites—The City has reached remediation agreements with the appropriate regulatory bodies, and continues to perform maintenance and monitoring activities. There are no current legal issues at this time.
- 3. Litigation—In the normal course of its activities, the City becomes a party in various legal actions. In the opinion of the City attorney, adequate reserves have been established for the potential liability for all claims.
- 4. Operating Leases—The City entered into a lease agreement with Kent County in October 1998, whereby the City leases part of the new courthouse facility from the County. The lease is scheduled to expire in fiscal year 2026, and includes operation and maintenance fees. Lease payments to the County for fiscal year 2011 were \$2,734,932. Total future lease payments are as follows:

Year ending June 30,	Outstanding Lease Due
22.42	0.700.045
2012	\$ 2,792,315
2013	2,751,583
2014	2,751,517
2015	2,752,198
2016	2,754,728
2017-2021	13,789,785
2022-2026	13,747,452

- 5. Lease Receivable The City entered into a lease agreement with the Public Museum of West Michigan and the Public Museum of Grand Rapids Friends Foundation in July 2007. The Museum leases the Museum building from the City for \$1 per year for a period of 99 years, with an option to renew for an additional 50 year term to be exercised by the mutual consent of the City and the Public Museum of Grand Rapids Friends Foundation. The City retains title to the buildings and all improvements, fixtures or other types of fixed property appurtenant to the buildings and property located thereon, as well as the collection on display at the Public Museum. In accordance with the lease agreement, the City also retains a reversionary interest in the Museum's inventory and petty cash, valued at \$37,738 and \$17,800, respectively, at June 30, 2011. In the event that Museum operations should ever revert to the City, these items would be returned to the City at their value on the day of reversion.
- 6. Conduit debt The City sometimes issues certain limited-obligation revenue bonds for the express purpose of providing capital financing for specific third parties. These debt issues are not an obligation of the City and therefore are not reported as such. The outstanding amount of conduit debt at June 30, 2011 is \$166,090,000.

#### 10. Commitments, Contingencies, Related Party Transactions and Subsequent Events, continued:

The City acquired a building located at 1120 Monroe Avenue, NW, on March 30, 2010 for \$3,604,162. The accumulated depreciation at year end is \$90,104. The City leases parts of the building to various tenants with terms extending into FY2016. The total lease revenue for FY2011 is \$123,520. The aggregate amount of future minimum lease payments receivable for each of the succeeding fiscal years are as follows:

Year ending June 30,	Ou	tstanding Lease Receipts
2012	\$	175,466
2013	\$	125,033
2014	\$	128,352
2015	\$	131,679
2016	\$	71,634
Total	\$	632,164

- 7. Commitments -- On Aug 14, 2007, the Cities of Grand Rapids and Wyoming received funding commitments from the State of Michigan Water Pollution Control Revolving Fund for financing of the Grand Valley Regional Biosolids Authority's facility at an interest rate of 1.625%. The entire approved financing is \$16,430,000. In March of 2008, the Grand Valley Regional Biosolids Authority also received another Revolving fund commitment at an interest rate of 2.5% for \$17,675,000. Draws against the approved amounts are allowed only for construction expenditures. As of June 30, 2011 draws totaled \$33,567,545, after principal payments made, the total liability at year end was \$30,757,545. Initial operations began in July, 2009. It is anticipated that construction will be completed in 2012. In fiscal year 2011, Grand Rapid's portion of the liability was 64.89%, in fiscal year 2012 it is budgeted at 60.80%.
- 8. Subsequent Events On July 26, 2011, the Grand Rapids Building Authority issued \$14,585,000 of general obligation limited tax refunding bonds with interest rates ranging from 2.0% to 5.0% with maturities at varying amounts from October 2012 to 2031. The net proceeds of \$15,255,671 (par amount of the bonds plus reoffering premium of \$787,351 less \$116,680 underwriter's discount) were used for issue costs and to advance refund series 2001 and 2002. The refunding of the bonds resulted in a net present value savings of \$871,782 or 5.81%.

On September 23, 2011 the City of Grand Rapids committed to the issuance of a maximum of \$3,460,000 of Sanitary Sewer System Junior Lien Revenue Bonds, series 2011C. The bonds will be issued in draws required to meet project expenditures related to improvements to the City's Sanitary Sewer System. The interest rate on the bonds is 2.5%. Assuming the City borrows the full amount of the bonds, there is possible principal forgiveness through the state revolving fund loan program of \$519,000, for a total principal owed of \$2,941,000. Principal payments commence April 2014.

#### 11. Deferred Compensation Plans

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code ("IRC") Section 457. The plan, available to all City employees, permits deferral of a portion of their current salary until future years. The deferred compensation is not available to the employees until termination, retirement, death or listed emergency. All amounts of compensation deferred under the plan, all property and rights purchased with such amounts and all income attributable to such amounts, property or rights are solely the property and rights of the participants. At June 30, 2011, the total market value of plan assets was approximately \$69,257,572. Net of the effect of employee contributions, withdrawals and earnings, the fair market value of plan assets increased \$10,221,259 for the year ended June 30, 2011. It is the opinion of the City's legal counsel that the City has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent administrator.

The City also offers to executive and appointed employees a defined contribution contributory savings plan created in accordance with IRC Section 401(a). Participants with the 401(a) plan may also participate in the 457 plan to specified limits; however, they may not participate in the City's defined benefit pension plans. Participants are immediately vested in required employee contributions at 6% and employer contributions at specified percentages (determined by City Ordinance) of employees' current salaries. Plan contributions are maintained with earnings in a deferred account for each participant. At June 30, 2011, there were 12 active and 24 terminated plan participants. The total fair market value of plan assets for both groups of participants was approximately \$8,141,323. Contributions made by employees and the City totaled \$105,970 and \$204,348 respectively, for the fiscal year ended June 30, 2011.

All permanent, full-time employees that are not covered by one of the City's defined benefit retiree health care plans, are enrolled in a defined contribution post employment health care program which is administered by the Municipal Employees' Retirement System of Michigan. This program is defined in IRC Section 115 as a Governmental Integral Part Trust. After six months of employment, bi-weekly deposits are made into each employee's individual account in amounts determined by labor agreements or personnel policies. Following a 30 month phase-in period after initial employment, an employee's mandatory bi-weekly contribution will be \$38.46, which vests immediately. The employer's contribution steps up over the same time period until it reaches \$67.30 bi-weekly, which will vest after an eight or ten year period as specified in each labor agreement. Withdrawals from each employee's account are permitted at any time after separation from employment, but only for medical expense reimbursement to the former employee or legal dependents. At June 30, 2011, 486 employees were participating in this defined contribution retiree health care plan. For the fiscal year ended June 30, 2011, regular contributions made by employees and the employer totaled \$459,600 and \$808,900 respectively. Initial contributions totaling \$199,437 were made into employee accounts during the year to compensate existing employees for the actuarially determined value of future benefits they forfeited by no longer being participants in the defined benefit retiree health care plans described in Note 8.

City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual General Fund

for the year ended June 30, 2011	Budgeted	Ame	ounts	Actual	Va	ariance with
	Original		Final	 Amounts	F	inal Budget
Revenues:						
Property taxes	\$ 13,987,719	\$	13,987,719	\$ 13,816,716	\$	(171,003)
City income taxes	54,382,259		53,520,286	53,122,501		(397,785)
State shared taxes	18,545,695		18,545,695	19,439,000		893,305
Licenses and permits	295,800		295,800	394,134		98,334
Fines and forfeitures	2,280,000		2,280,000	1,966,646		(313,354)
Federal grants	91,707		91,707	109,662		17,955
State grants	308,140		308,140	283,610		(24,530)
Other inter-governmental	36,235		36,235	64,003		27,768
Charges for services	11,337,701		11,387,701	10,963,058		(424,643)
Investment earnings	662,121		662,121	582,727		(79,394)
Miscellaneous	 503,259		613,954	 1,468,669		854,715
Total revenues	 102,430,636		101,729,358	 102,210,726		481,368
Expenditures:						
Current:						
General government	23,763,627		24,214,033	22,210,976		2,003,057
Public safety	69,993,741		70,222,692	67,385,063		2,837,629
Public works	5,359,598		5,359,598	5,014,222		345,376
Urban and community development	3,441,848		3,442,848	3,059,324		383,524
Debt service:						
Principal	336,853		336,853	336,853		-
Interest and paying agent fees	 83,911		83,911	 82,929		982
Total expenditures	 102,979,578		103,659,935	 98,089,367		5,570,568
Excess (deficit) of revenues over expenditures	 (548,942)		(1,930,577)	 4,121,359		6,051,936
Other financing sources (uses):						
Budgeted appropriation lapse for the fund	3,944,236		3,944,236	-		(3,944,236)
Transfers in	8,319,612		9,718,066	7,916,303		(1,801,763)
Transfers out	 (11,756,850)		(11,493,961)	 (12,590,615)		(1,096,654)
Total other financing sources (uses)	 506,998		2,168,341	 (4,674,312)		(6,842,653)
Net change in fund balances	(41,944)		237,764	(552,953)		(790,717)
Fund balances - beginning	32,244,357		32,244,357	32,244,357		-
Current year change in inventory levels	 			 21,069		21,069
Fund balances - ending	\$ 32,202,413	\$	32,482,121	\$ 31,712,473	\$	(769,648)

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Public Library

	Budgeted	Am	ounts	Actual	٧	ariance with
	 Original		Final	Amounts		Final Budget
Revenues:						
Property taxes	\$ 10,911,906	\$	10,911,906	\$ 10,795,508	\$	(116,398)
Intergovernmental	61,400		61,400	105,906		44,506
Fines and forfeitures	230,000		230,000	212,646		(17,354)
Other agencies grants	350,000		350,000	370,434		20,434
Charges for services	19,000		120,000	146,216		26,216
Investment earnings	141,600		141,600	101,430		(40,170)
Miscellaneous	 15,000		15,000	 		(15,000)
Total revenues	 11,728,906		11,829,906	 11,732,140		(97,766)
Expenditures:						
Current:						
Culture and recreation	9,762,171		9,762,171	9,323,322		438,849
Debt service:						
Interest and paying agent fees	-		-	300		(300)
Capital outlay	 109,000		109,000	 		109,000
Total expenditures	 9,871,171		9,871,171	 9,323,622		547,549
Excess of revenues over expenditures	 1,857,735		1,958,735	 2,408,518		449,783
Other financing sources (uses):						
Transfers out	 (2,040,982)		(2,040,982)	 (2,040,682)		300
Total other financing sources (uses)	 (2,040,982)		(2,040,982)	 (2,040,682)		300
Net change in fund balances	(183,247)		(82,247)	367,836		450,083
Fund balances - beginning	 4,809,412		4,809,412	4,809,412		-
Fund balances - ending	\$ 4,626,165	\$	4,727,165	\$ 5,177,248	\$	450,083

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Refuse

•		Budgeted	l Am	ounts		Actual	٧	/ariance with
		Original		Final		Amounts		Final Budget
Revenues:								
Property taxes	\$	7,667,420	\$	7,667,420	\$	7,574,592	\$	(92,828)
Charges for services		5,274,827		6,867,327		4,864,311		(2,003,016)
Investment earnings		98,250		98,250		67,703		(30,547)
Total revenues		13,040,497		14,632,997		12,506,606		(2,126,391)
Expenditures:								
Current:								
Public works		13,150,896		15,204,660		14,263,448		941,212
Debt service:								
Principal		-		-		1,592,500		(1,592,500)
Interest and paying agent fees		-		-		16,152		(16,152)
Capital outlay		131,500		134,157				134,157
Total expenditures		13,282,396		15,338,817		15,872,100		(533,283)
Excess (deficit) of revenues over expenditures	-	(241,899)	_	(705,820)	_	(3,365,494)		(2,659,674)
Other financing sources (uses):								
Transfers out		(263,789)		(263,789)		(263,789)		-
Bonds and contracts issued						1,592,500		1,592,500
Total other financing sources (uses)		(263,789)		(263,789)		1,328,711		1,592,500
Net change in fund balances		(505,688)		(969,609)		(2,036,783)		(1,067,174)
Fund balances - beginning		2,807,355		2,807,355		2,807,355		<u> </u>
Fund balances - ending	\$	2,301,667	\$	1,837,746	\$	770,572	\$	(1,067,174)

Note: Both budgeted and actual figures are prepared in accordance with generally accepted accounting principles.

City of Grand Rapids, Michigan Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual Streets

_		Major :	Streets			Local S	Streets	
	Budgeted	Amounts	Actual	Variance with	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget	Original	Final	Amounts	Final Budget
Revenues:								
State shared taxes	\$ 10,423,835	\$ 10,423,835	\$ 10,095,408	\$ (328,427)	\$ 2,789,271	\$ 2,789,271	2,694,480	\$ (94,791)
Federal grants	-	-	302,509	302,509	-	-	-	-
State grants	-	-	399	399	-	-	-	-
Other grants & contributions	-	-	7,500	7,500	-	-	-	-
Charges for services	1,822,000	1,860,353	2,177,098	316,745	18,500	18,500	10,129	(8,371)
Investment earnings	-	-		-	51,700	51,700	39,550	(12,150)
Miscellaneous	33,000	33,000	123,951	90,951	25,000	25,000	2,625	(22,375)
Total revenues	12,278,835	12,317,188	12,706,865	389,677	2,884,471	2,884,471	2,746,784	(137,687)
Expenditures: Current:								
Public works	10,271,244	10,305,904	7,752,911	2,552,993	5,197,318	5,197,318	4,004,027	1,193,291
Debt service:								
Principal	584,881	584,881	585,417	(536)	-	-	-	-
Interest and paying agent fees	471,004	471,004	470,939	65	-	-	-	-
Capital outlay:	40,500	40,500	28,437	12,063	37,000	37,000		37,000
Total expenditures	11,367,629	11,402,289	8,837,704	2,564,585	5,234,318	5,234,318	4,004,027	1,230,291
Excess (deficit) of revenues over expenditures	911,206	914,899	3,869,161	2,954,262	(2,349,847)	(2,349,847)	(1,257,243)	1,092,604
Other financing sources (uses):								
Transfers out	(1,599,313)	(1,599,313)	(1,605,978)	(6,665)	(127,774)	(127,774)	(127,774)	
Total other financing sources (uses)	(1,599,313)	(1,599,313)	(1,605,978)	(6,665)	(127,774)	(127,774)	(127,774)	
Net change in fund balances	(688,107)	(684,414)	2,263,183	2,947,597	(2,477,621)	(2,477,621)	(1,385,017)	1,092,604
Fund balances - beginning	4,291,890	4,291,890	4,291,890	-	4,200,531	4,200,531	4,200,531	-
Current year change in inventory levels			(25,270)	(25,270)				
Fund balances - ending	\$ 3,603,783	\$ 3,607,476	\$ 6,529,803	\$ 2,922,327	\$ 1,722,910	\$ 1,722,910	\$ 2,815,514	\$ 1,092,604

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

#### City of Grand Rapids, Michigan **Schedules of Funding Progress Defined Benefit Plans**

#### **Police and Fire Retirement Plan**

Actuarial Valuation Date	 uarial Value Plan Assets	 Entry Age tuarial Accrued .iability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
December 31, 2008 *	\$ 346,472,441	\$ 310,236,119	(36,236,322)	112%	33,004,358	0%
December 31, 2009	334,247,051	348,250,068	14,003,017	96%	33,490,487	42%
December 31, 2010	328,609,947	360,573,351	31,963,404	91%	34,665,767	92%

#### **General Retirement Plan**

Actuarial Valuation Date						Entry Age tuarial Accrued Liability (AAL)	U	nfunded AAL (UAAL)	Funded Ratio	Co	vered Payroll	UAAL as a Percentage of Covered Payroll
		(a)		(b)		(b-a)	(a/b)		(c)	((b-a)/c)		
June 30, 2008	\$	398,766,770	\$	376,984,359	\$	(21,782,411)	106%	\$	49,970,419	0%		
June 30, 2009		381,136,182		391,339,300		10,203,118	97%		51,808,141	20%		
June 30, 2010		366,543,009		435,893,490		69,350,481	84%		49,336,606	141%		

\* Restated for a change of actuarial assumptions in May 2009.

These funding schedules were prepared using the individual entry-age cost method.

City of Grand Rapids, Michigan Schedules of Funding Progress Defined Benefit Retiree Health Care Plans

Actuarial Valuation Date		uarial Value Plan Assets	uarial Accrued iability (AAL)	U	nfunded AAL (UAAL)	Funded Ratio	Co	vered Payroll	UAAL as a Percentage of Covered Payroll
		(a)	(b)		(b-a)	(a/b)		(c)	((b-a)/c)
General Retiree Pla	n								
July 1, 2007	\$	-	\$ 94,641,249	\$	94,641,249	0%	\$	53,191,642	178%
July 1, 2009		-	113,928,362		113,928,362	0%		36,445,037	313%
Police Retiree Plan									
July 1, 2007	\$	-	\$ 69,425,881	\$	69,425,881	0%	\$	21,754,032	319%
July 1, 2009		-	64,267,410		64,267,410	0%		15,929,689	403%
Fire Retiree Plan									
July 1, 2007	\$	-	\$ 36,963,257	\$	36,963,257	0%	\$	14,637,776	253%
July 1, 2009		-	44,488,777		44,488,777	0%		14,196,674	313%
Library Retiree Plan	1								
July 1, 2010	\$	-	\$ 1,042,078	\$	1,042,078	0%	\$	387,393	269%

These funding schedules are copied from the actuarial studies which are prepared biennially using the individual entry-age cost method. The Library plan with 19 members was created in September of 2010 with the intention of conducting triennial actuarial valuations.

City of Grand Rapids, Michigan Budgetary Comparison Schedule Expenditures General Operating Fund

		Budgeted	Amou	nts	Actual	Fi	nal Budget	
	Or	riginal		Final	Amounts	Posit	ive (Negative)	
General Government - Fiscal and Administrative:								
Executive Offices:								
Personal services	\$	867,868	\$	867,868	\$ 834,943	\$	32,925	
Supplies		7,500		7,500	5,904		1,596	
Services and charges		242,621		282,571	243,966		38,605	
Capital Outlay		1,200	-	1,200	 1,272	-	(72)	
		1,119,189		1,159,139	 1,086,085		73,054	
Human Resources:								
Personal services		1,125,388		1,123,267	1,026,028		97,239	
Supplies		37,999		36,499	29,814		6,685	
Services and charges		669,572		671,072	 541,383		129,689	
		1,832,959		1,830,838	 1,597,225		233,613	
Comptroller:								
Personal services		1,516,998		1,516,998	1,485,133		31,865	
Supplies		37,646		37,646	26,261		11,385	
Services and charges		709,403	-	709,403	 653,055	-	56,348	
	-	2,264,047		2,264,047	 2,164,449		99,598	
Treasurer:								
Personal services		1,446,135		1,421,998	1,307,154		114,844	
Supplies		125,000		125,000	157,197		(32,197)	
Services and charges		510,666		516,538	460,610		55,928	
Capital Outlay		5,000		44,038	 21,540		22,498	
		2,086,801		2,107,574	1,946,501		161,073	
Assessor:								
Personal services		1,608,071		1,598,124	1,384,913		213,211	
Supplies		50,000		50,000	45,641		4,359	
Services and charges		462,733		462,733	445,363		17,370	
Capital Outlay		-		9,947	9,317		630	
·	\$	2,120,804	\$	2,120,804	\$ 1,885,234	\$	235,570	continue
			-		 			

Variance with

for the year ended June 30, 2011

Personal services         \$ 935,982 begins         \$ 935,982 begins         \$ 913,382 begins         \$ 22,600 begins           Supplies         27,611 begins         363,832 begins         363,532 begins         363,532 begins         363,532 begins         363,532 begins         363,532 begins         363,2127 begins         40,273 begins           Some tax:         Personal services         1,632,780 begins         1,619,568 begins         1,30,554 begins         289,014 begins           Supplies         134,812 begins         134,812 begins         140,124 begins         (5,312) begins           Services and charges         537,879 begins         540,539 begins         465,357 begins         75,182 begins           Capital Outlay         50,000 begins         60,562 begins         1,879,454 begins         333,017 begins           torney:         Personal services         1,966,026 begins         2,028,776 begins         1,879,541 begins         149,235 begins           Services and charges         36,150 begins         38,403 begins         38,403 begins         387,864 begins         2,228,040 begins         1,330,95 begins         1,330,95 begins         3,357,864 begins         2,228,040 begins         1,330,95 begins         1,330,95 begins         3,48,03 begins         3,48,03 begins         3,48,03 begins         3,48,03 be	,	 Budgeted	l Amou	nts	Actual	Final Budget		
Personal services         \$ 935,982 begins         \$ 935,982 begins         \$ 913,382 begins         \$ 22,600 begins           Supplies         27,611 begins         363,832 begins         363,532 begins         363,532 begins         363,532 begins         363,532 begins         363,532 begins         363,2127 begins         40,273 begins           Some tax:         Personal services         1,632,780 begins         1,619,568 begins         1,30,554 begins         289,014 begins           Supplies         134,812 begins         134,812 begins         140,124 begins         (5,312) begins           Services and charges         537,879 begins         540,539 begins         465,357 begins         75,182 begins           Capital Outlay         50,000 begins         60,562 begins         1,879,454 begins         333,017 begins           torney:         Personal services         1,966,026 begins         2,028,776 begins         1,879,541 begins         149,235 begins           Services and charges         36,150 begins         38,403 begins         38,403 begins         387,864 begins         2,228,040 begins         1,330,95 begins         1,330,95 begins         3,357,864 begins         2,228,040 begins         1,330,95 begins         1,330,95 begins         3,48,03 begins         3,48,03 begins         3,48,03 begins         3,48,03 be		 Original		Final	 Amounts	Positive (Negative)		
Supplies         27,611         31,111         19,843         11,268           Services and charges         576,381         638,532         632,127         6,405           come tax:         Personal services         1,632,780         1,619,568         1,330,554         289,014           Supplies         134,812         134,812         144,124         (5,312)         34,132         34,132         140,124         (5,312)           Services and charges         537,879         540,539         465,357         75,182         26,419         34,133           Capital Outlay         50,000         60,552         26,419         34,133           Tomes:         Personal services         1,966,026         2,028,776         1,879,541         149,235           Services and charges         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Services and charges         1,236,981         1,236,981         1,132,179         104,802           Services and charges         1,236,981         1,236,981         1,132,179         104,802           Services and charg	Fiscal services:							
Services and charges         576,381         638,532         632,127         6,405           1,539,974         1,605,625         1,565,352         40,273           come tax:         Personal services         1,632,780         1,619,568         1,330,554         289,014           Supplies         134,812         134,812         140,124         (5,312)           Services and charges         537,879         540,539         465,357         75,182           Capital Outlay         50,000         60,552         26,419         34,133           corney:         Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         384,093         361,50         39,515         13,365           Services and charges         384,093         364,093         39,515         13,805           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           S	Personal services	\$ 935,982	\$	935,982	\$ 913,382	\$ 22,600		
1,539,974   1,605,625   1,565,352   40,273   2000	Supplies	27,611		31,111	19,843	11,268		
Personal services 1,632,780 1,619,568 1,330,554 289,014 Supplies 134,812 134,812 140,124 (5,312) Services and charges 537,879 540,539 465,357 75,182 Capital Outlay 50,000 60,552 26,419 34,133 correct Supplies 32,55,471 2,355,471 1,962,454 393,017 correct Supplies 36,150 36,150 39,515 (3,365) Services and charges 384,093 384,093 357,864 26,229 Capital Outlay 36,000 60,552 26,419 34,133 correct Supplies 36,150 36,150 39,515 (3,365) Services and charges 384,093 384,093 357,864 26,229 Capital Outlay 8,000 6,120 1,880 correct Supplies 8,000 6,120 1,880 correct Supplies 8,000 6,120 1,880 correct Supplies 8,1236,981 1,236,981 1,132,179 104,802 correct Supplies 118,500 124,000 84,727 39,273 correct Services and charges 374,891 382,426 343,621 38,805 correct Supplies 374,891 382,426 343,621 38,805 correct Supplies 1,739,145 1,752,180 1,565,695 186,485 correct Supplies 8,1236,895 1,739,145 1,752,180 1,565,695 186,485 correct Supplies 9,126,800 129,680 129,680 129,657 23 Supplies 9,126,800 129,680 129,680 129,657 23 Supplies 9,126,800 129,680 129,680 129,680 129,685 14,685 correct Supplies 9,126,800 129,685 14,685 correct Supplies 9,126,800 129,680 129,680 129,685 14,685 correct Supplies 9,126,800 129,680 129,680 129,680 129,680 129,680 129,680 129,680 129,680 129,680 129,680 129,680 129,	Services and charges	 576,381		638,532	 632,127	6,405		
Personal services         1,632,780         1,619,568         1,330,554         289,014           Supplies         134,812         134,812         140,124         (5,312)           Services and charges         537,879         540,539         465,357         75,182           Capital Outlay         50,000         60,552         26,419         34,133           2,355,471         2,355,471         1,962,454         393,017           torney:         Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           errices         2,394,269         2,457,019         2,283,040         173,979           errice         Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Capital Outlay		 1,539,974		1,605,625	 1,565,352	40,273		
Supplies         134,812         134,812         140,124         (5,312)           Services and charges         537,879         540,539         465,357         75,182           Capital Outlay         50,000         60,552         26,419         34,133           torney:         Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           erk:         Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Capital Outlay         8,773         8,773         5,168         3,605           Capital Outlay         8,773         8,773         5,168         3,605           Capital Outlay         8,773         1,752,180         1,565,695         186,485 <td rowsp<="" td=""><td>Income tax:</td><td></td><td></td><td></td><td></td><td></td><td></td></td>	<td>Income tax:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Income tax:						
Services and charges         537,879         540,539         465,357         75,182           Capital Outlay         50,000         60,552         26,419         34,133           corney:         1,966,026         2,355,471         1,962,454         393,017           torney:           Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           erk:           Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,733         5,168         3,605           Services and charges         374,891         382,426         343,621         38,005           Capital Outlay         8,773         8,733         5,168         3,605           Fromal services         129,680         129,680<	Personal services	1,632,780		1,619,568	1,330,554	289,014		
Capital Outlay         50,000         60,552         26,419         34,133           ctorney:         2,355,471         2,355,471         1,962,454         393,017           Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           2,394,269         2,457,019         2,283,040         173,979           erk:         Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Capital Outlay         8,773         8,773         5,168         3,605           Fersonal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,4	Supplies	134,812		134,812	140,124	(5,312)		
2,355,471   2,355,471   1,962,454   393,017	Services and charges	537,879		540,539	465,357	75,182		
Personal services   1,966,026   2,028,776   1,879,541   149,235   Supplies   36,150   36,150   39,515   (3,365)   Services and charges   384,093   384,093   357,864   26,229   Capital Outlay   8,000   8,000   6,120   1,880	Capital Outlay	 50,000		60,552	 26,419	34,133		
Personal services         1,966,026         2,028,776         1,879,541         149,235           Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           Erk:           Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Tormation Technology:           Personal services         129,680         129,680         129,687         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468		 2,355,471		2,355,471	 1,962,454	393,017		
Supplies         36,150         36,150         39,515         (3,365)           Services and charges         384,093         384,093         357,864         26,229           Capital Outlay         8,000         8,000         6,120         1,880           erk:         Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Tormation Technology:         Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Attorney:							
Services and charges Capital Outlay         384,093 8,000 8,000 6,120 1,880         26,229 1,880           Capital Outlay         8,000 2,394,269 2,457,019 2,283,040 173,979           erk:         Personal services         1,236,981 1,236,981 1,332,179 104,802         1,132,179 39,273         104,802 39,273           Supplies         118,500 124,000 84,727 39,273         39,273 39,273         38,773 38,773 5,168 3,605         3,605 3,605           Capital Outlay         8,773 8,773 8,773 5,168 3,605         1,565,695 186,485         1,664,485           Formation Technology:         Personal services         129,680 129,680 129,657 23         23           Supplies         -         -         80 (80)           Services and charges         70,021 70,021 68,553 1,468	Personal services	1,966,026		2,028,776	1,879,541	149,235		
Capital Outlay         8,000         8,000         6,120         1,880           2,394,269         2,457,019         2,283,040         173,979           erk:           Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Tormation Technology:         1,739,145         1,752,180         1,565,695         186,485           Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Supplies	36,150		36,150	39,515	(3,365)		
Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Tormation Technology:         1,739,145         1,752,180         1,565,695         186,485           Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Services and charges	,		384,093	357,864	•		
Personal services 1,236,981 1,236,981 1,132,179 104,802 Supplies 118,500 124,000 84,727 39,273 Services and charges 374,891 382,426 343,621 38,805 Capital Outlay 8,773 8,773 5,168 3,605 1,739,145 1,752,180 1,565,695 186,485 formation Technology:  Personal services 129,680 129,680 129,657 23 Supplies 80 (80) Services and charges 70,021 70,021 68,553 1,468	Capital Outlay	8,000		8,000	 6,120	1,880		
Personal services         1,236,981         1,236,981         1,132,179         104,802           Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           Tormation Technology:         1,752,180         1,565,695         186,485           Formation Technology:         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468		 2,394,269		2,457,019	 2,283,040	173,979		
Supplies         118,500         124,000         84,727         39,273           Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           1,739,145         1,752,180         1,565,695         186,485           Formation Technology:         Personal services           Supplies         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Clerk:							
Services and charges         374,891         382,426         343,621         38,805           Capital Outlay         8,773         8,773         5,168         3,605           1,739,145         1,752,180         1,565,695         186,485           Formation Technology:         Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Personal services	1,236,981		1,236,981	1,132,179	104,802		
Capital Outlay         8,773         8,773         5,168         3,605           1,739,145         1,752,180         1,565,695         186,485           Formation Technology:         Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Supplies	118,500		124,000	84,727	39,273		
1,739,145         1,752,180         1,565,695         186,485           formation Technology:         Personal services         129,680         129,680         129,657         23           Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Services and charges	374,891		382,426	343,621	38,805		
Formation Technology:  Personal services  129,680  129,680  129,680  129,680  129,657  23  Supplies  80  Services and charges  70,021  70,021  68,553  1,468	Capital Outlay	8,773		8,773	 5,168	3,605		
Personal services       129,680       129,680       129,657       23         Supplies       -       -       -       80       (80)         Services and charges       70,021       70,021       68,553       1,468		 1,739,145		1,752,180	 1,565,695	186,485		
Supplies         -         -         80         (80)           Services and charges         70,021         70,021         68,553         1,468	Information Technology:							
Services and charges         70,021         70,021         68,553         1,468	Personal services	129,680		129,680	129,657	23		
Services and charges         70,021         70,021         68,553         1,468	Supplies	-		-	80	(80)		
\$ 199,701 \$ 199,701 \$ 198,290 \$ 1,411 cont	Services and charges	 70,021		70,021	 68,553			
		\$ 199,701	\$	199,701	\$ 198,290	\$ 1,411	contin	

Variance with

for the year ended June 30, 2011	Budgeted	l Amou	ınts	Actual			/ariance with Final Budget	
	Original		Final		Amounts	Pos	sitive (Negative)	
Diversity and Inclusion								
Personal services	\$ 559,532	\$	559,532	\$	548,537	\$	10,995	
Supplies	10,600		10,600		7,839		2,761	
Services and charges	 154,618		154,618		131,511		23,107	
	 724,750		724,750		687,887		36,863	
Total general government - fiscal and administrative	\$ 18,377,110	\$	18,577,148	\$	16,942,212	\$	1,634,936	
General purpose:								
General administration:								
Personal services	\$ 14,783	\$	14,783	\$	12,180	\$	2,603	
Supplies	10,590		10,590		10,077		513	
Services and charges	 5,361,144		5,611,512		5,246,507		365,005	
Total general purpose	\$ 5,386,517	\$	5,636,885	\$	5,268,764	\$	368,121	
Total General Government	\$ 23,763,627	\$	24,214,033	\$	22,210,976	\$	2,003,057	
Public safety:								
Police:								
Personal services	\$ 36,847,419	\$	36,725,570	\$	36,112,902	\$	612,668	
Supplies	484,056		484,056		373,116		110,940	
Services and charges	6,383,115		6,432,192		6,412,650		19,542	
Capital Outlay	 23,877		23,877		122,193		(98,316)	
	 43,738,467		43,665,695		43,020,861		644,834	
Fire:								
Personal services	23,575,651		23,487,141		21,882,902		1,604,239	
Supplies	235,500		235,500		184,804		50,696	
Services and charges	2,147,623		2,333,156		2,059,017		274,139	
Capital Outlay	 296,500		501,200		237,479		263,721	
	 26,255,274		26,556,997		24,364,202		2,192,795	
Total public safety	\$ 69,993,741	\$	70,222,692	\$	67,385,063	\$	2,837,629	continued

for the year ended June 30, 2011

		Budgeted	d Amou	nts	Actual	Final Bud	lget	
		Original	<u>Final</u>	Amounts	Positive (Ne	gative)		
Public works:								
Traffic Safety:								
Personal services	\$	1,049,117	\$	1,049,117	\$ 977,040	\$	72,077	
Supplies		425,200		425,200	339,740		85,460	
Services and charges		2,489,062		2,489,062	2,607,193		(118,131)	
Capital Outlay		35,000		35,000	 22,286		12,714	
		3,998,379		3,998,379	 3,946,259		52,120	
Air pollution/stormwater management:								
Personal services		451,192		451,192	369,430		81,762	
Supplies		3,250		3,250	257		2,993	
Services and charges		176,705		176,705	99,993		76,712	
Capital Outlay		7,500		7,500	 -		7,500	
		638,647		638,647	 469,680		168,967	
Parking:								
Personal services		579,128		579,128	480,642		98,486	
Supplies		14,000		14,000	9,773		4,227	
Services and charges		129,444		129,444	 107,868		21,576	
		722,572		722,572	 598,283		124,289	
Total public works	<u>\$</u>	5,359,598	\$	5,359,598	\$ 5,014,222	\$	345,376	
Urban development:								
Planning:								
Personal services	\$	892,349	\$	892,349	\$ 872,032	\$	20,317	
Supplies		41,000		41,000	23,501		17,499	
Services and charges		318,085		318,085	 256,671		61,414	
		1,251,434		1,251,434	1,152,204		99,230	continued

Variance with

for the year ended June 30, 2011					Va	riance with
	 Budgeted	l Amoι	unts	Actual	Fi	nal Budget
	 Original		Final	 Amounts	Posit	ive (Negative)
Economic Development:	 			 		<u> </u>
Personal services Supplies Services and charges	\$ 6,115 - 26,207 32,322	\$	6,115 - 26,207 32,322	\$ 8,693 1,318 47,352 57,363	\$	(2,578) (1,318) (21,145)
0 " D . I	 32,322		32,322	 57,363		(25,041) *
Community Development: Personal services Supplies Services and charges Capital Outlay	 1,262,718 42,000 837,943 15,431 2,158,092		1,262,718 42,000 838,943 15,431 2,159,092	 1,377,156 28,421 432,156 12,024 1,849,757		(114,438) 13,579 406,787 3,407 309,335
Total urban development	\$ 3,441,848	\$	3,442,848	\$ 3,059,324	\$	383,524
Debt Service Principal Interest	\$ 336,853 83,911	<u> </u>	336,853 83,911	 336,853 82,929		- 982
Total debt service	\$ 420,764	\$	420,764	\$ 419,782	\$	982
Budgeted Appropriation Lapse within Fund	 (3,944,236)		(3,944,236)	 -		(3,944,236)
Total expenditures	\$ 99,035,342	\$	99,715,699	\$ 98,089,367	\$	1,626,332

<sup>\*</sup> The legal level of budgetary control is the department level. These departments had expenditures in excess of appropriations.

for the year ended June 30, 2011

		Major Streets						Local Streets								
	 Budgeted	l Amo	ounts		Actual	Va	ariance with		Budgeted	l Am	ounts		Actual	Va	ariance with	
	Original		Final		Amounts	Fi	inal Budget		Original		Final		Amounts	F	inal Budget	
Traffic Safety:																
Personal services	\$ 2,202,602	\$	2,230,418	\$	1,778,932	\$	451,486	\$	20,522	\$	20,522	\$	178,788	\$	(158,266)	
Supplies	620,500		623,650		276,501		347,149		30,000		30,000		2,128		27,872	
Services and charges	1,225,831		1,229,525		1,202,142		27,383		55,512		55,512		12,251		43,261	
Capital Outlay	 40,500		40,500		28,437		12,063									
	 4,089,433		4,124,093		3,286,012		838,081		106,034		106,034		193,167		(87,133)	
Streets & Sanitation:																
Personal services	2,263,126		2,263,126		1,165,892		1,097,234		1,784,493		1,784,493		1,788,075		(3,582)	
Supplies	1,200,000		1,200,000		964,650		235,350		1,031,671		1,031,671		517,666		514,005	
Services and charges	2,524,764		2,524,764		2,165,437		359,327		1,841,221		1,841,221		1,152,175		689,046	
Capital Outlay	 								37,000		37,000				37,000	
	 5,987,890		5,987,890		4,295,979		1,691,911		4,694,385		4,694,385		3,457,916		1,236,469	
Environmental Protection:																
Personal services	131,634		131,634		112,768		18,866		244,462		244,462		188,556		55,906	
Supplies	14,547		14,547		8,158		6,389		27,015		27,015		20,549		6,466	
Services and charges	 88,240		88,240		78,431		9,809		162,422		162,422		143,839		18,583	
	 234,421		234,421		199,357		35,064		433,899		433,899		352,944	_	80,955	
Total fund	\$ 10,311,744	\$	10,346,404	\$	7,781,348	\$	2,565,056	\$	5,234,318	\$	5,234,318	\$	4,004,027	\$	1,230,291	
Debt Service																
Principal	\$ 584,881	\$	584,881	\$	585,417	\$	(536)	\$	-	\$	-	\$	-	\$	-	
Interest	 471,004		471,004		470,939		65								-	
Total debt service	 1,055,885		1,055,885		1,056,356		(471)		-			_	-	_	-	
Total expenditures	\$ 11,367,629	\$	11,402,289	\$	8,837,704	\$	2,564,585	\$	5,234,318	\$	5,234,318	\$	4,004,027	\$	1,230,291	

Note: Both budgets and actual figures are prepared in accordance with generally accepted accounting principles.

City of Grand Rapids, Michigan Combining Balance Sheet Nonmajor Governmental Funds June 30, 2011

										Special Revenu	ıe F	unds								
						Vehicle			1	Neighborhood										
			Mic	chigan Justice		Storage		Parks &		Business		Building		DNR	,	Sidewalk	Co	mmunity		Trans-
		Grants		Training		Facility	- 1	Recreation	- 1	Improvement		Inspections	P	roperties		Repair	D	ispatch	fc	ormation
ASSETS																				
Equity in pooled cash and investments Receivables, net Inventories	\$	- 194,830 -	\$	176,806 625 -	\$	265,783 - -	\$	388,821 540,707	\$	1,381,090 436 -	\$	1,946,762 961 -	\$	94,994 - -	\$	445,643 42,540 -	\$	- 156,141 -	\$	6,584,975 734,186 -
Due from other governmental units		2,318,885						-	_	-		-		-	_	-		-	_	-
Total assets  LIABILITIES AND FUND BALANCES  Liabilities	\$	2,513,715	\$	177,431	\$	265,783	\$	929,528	\$	1,381,526	\$	1,947,723	\$	94,994	\$	488,183	\$	156,141	\$	7,319,161
Vouchers and accounts payable	\$	936,910.00	\$	36	\$	30,018	\$	216,147	\$	1,574	\$	10,803	\$	-	\$	121,311	\$	448,927	\$	-
Due to other funds		389,842		-		-		-		-		-		-		-		5,815		-
Due to other governmental units		-		-		550		-		-		-		-		-		-		-
Deferred revenues Customer deposits		704,328		-		-		- 56,845		-		-		-		-		-		-
Total liabilities		2,031,080		36	_	30,568	_	272,992	_	1.574	_	10.803	_		_	121,311 -		454,742	_	
Fund balance:	_	2,031,060	-	30	_	30,300	_	272,992	_	1,574	_	10,003	_		_	121,311 -	_	454,742	_	
Nonspendable:																				
Inventories		_		_		_		_		_		_		_		_		_		_
Nonexpendable Trust principal		_		_		_		_		_		_		_		_		_		_
Restricted:																				
Public safety programs		-		177,395		-		-		-		-		-		-		3,183		-
Housing and community redevelopment Committed:		482,635		-		-		-		358,308		-		-		-		-		-
Authorized projects		-		-		-		-		-		-		-		-		-		7,319,161
Other purposes		-		-		-		-		-		-		-		-		-		-
Assigned:																				
Culture & recreation		-		-		-		220,205				-		-		-		-		-
Urban & community development		-		-		<del>-</del>		-		900,854	##	**********		-		-		-		-
Public works		-		-		220,311		-		-		-		-		337,152		-		-
Ensuing budget year		-		-				262,391		109,388		207,313		-		-		-		-
Compensated absences		-		-		14,904		173,940		11,402		167,710		-		29,720		-		-
Other purposes Unassigned		-		-		-		-		-		-		94,994		-		(301,784)		-
Total fund balance	-	482,635		177,395		235,215	_	656,536	_	1,379,952	_	1,936,920	_	94,994	_	366,872		(298,601)		7,319,161
	\$		\$	177,431	•	265,783	•	929,528	\$	1,379,952	•	1,930,920	•	94,994	•	488,183	•			
Total liabilities and fund balances	\$	2,513,715	Ф	177,431	\$	205,783	\$	929,528	<b>\$</b>	1,381,526	Ф	1,947,723	Þ	94,994	\$	400,183	Ф	150,141	\$	7,319,161

City of Grand Rapids, Michigan Combining Balance Sheet Nonmajor Governmental Funds June 30, 2011

				Special R	evenu	ue Funds			Debt S	Service Funds	Perr	nanent Fund		
				General				Oowntown					To	tal Nonmajor
	[	Drug Law		Special	Е	conomic	lm	provement	Gra	and Rapids	C	emeteries	Go	overnmental
	En	forcement	F	Revenue	Dev	velopment		District	Build	ing Authority	Per	petual Care		Funds
ASSETS														
Equity in pooled cash and investments Receivables, net Inventories	\$	1,921,635 22,835	\$	178,293 - -	\$	679,062 2,179	\$	611,161 1,527 -	\$	1,390,982 - -	\$	3,770,123 16,383 18,540	\$	19,836,130 1,713,350 18,540
Due from other governmental units		-		-		-		-		-				2,318,885
Total assets  LIABILITIES AND FUND BALANCES  Liabilities	\$	1,944,470	\$	178,293	\$	681,241	\$	612,688	\$	1,390,982	\$	3,805,046	\$	23,886,905
Vouchers and accounts payable	\$	67,306	\$	-	\$	1,804	\$	246,505	\$	-	\$	-	\$	2,081,341
Due to other funds Due to other governmental units Deferred revenues Customer deposits		- - -		- - -		- - -		- - -		- - -		- - -		395,657 550 704,328 56,845
Total liabilities		67,306		_		1,804		246,505		_	· ·	-		3,238,721
Fund balance:														
Nonspendable:														
Inventories		-		-		-		-		-		18,540		18,540
Nonexpendable Trust principal Restricted:		-		25,000		-		-		-		2,773,143		2,798,143
Public safety programs		1,877,164		34,656		-		-		-		-		2,092,398
Housing and community redevelopment Committed:		-		-		-		-		-		-		840,943
Authorized projects Other purposes Assigned:		-		-		-		-		-		1,013,363		7,319,161 1,013,363
Culture & recreation		-		118,637		-		-		-		-		338,842
Urban & community development		-		-		670,894		364,864		-		-		3,498,509
Public works		-		-		-		-		-		-		557,463
Ensuing budget year		-		-		-		1,319		-		-		580,411
Compensated absences		-		-		8,543		-		-		-		406,219
Other purposes Unassigned		-		-		-		<u>-</u>		1,390,982		-		1,485,976 (301,784)
Total fund balance		1,877,164		178,293		679,437		366,183		1,390,982		3,805,046		20,648,184
Total liabilities and fund balances	\$	1,944,470	\$	178,293	\$	681,241	\$	612,688	\$	1,390,982	\$	3,805,046	\$	23,886,905

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

for the year ended June 30, 2011

	Special	Revenue	Funds
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		Michigan Justice	Vehicle Storage	Parks &	Neighborhood Business	Building	DNR	Sidewalk	Community	Trans-
	Grants	Training	Facility	Recreation		Inspections	Properties	Repair	Dispatch	formation
Revenues:										
City income taxes	\$ -	\$ -	\$ -	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,517,255
State shared taxes	70,222	-	-	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	800	1,745,245	-	355,725	-	-
Federal grants	17,279,595	-	-	3,333	-	-	-	-	-	-
State grants	161,326	61,446	-	-	-	-	-	-	-	-
Other grants and contributions	127,115	-	-	360,769	-	-	-	-	2,149,600	-
Charges for services	1,119,163	-	485,345	2,405,425	55,327	107,658	-	421,027	196,167	-
Investment Earnings	36,735	1,338	1,460	-	11,730	27,199	746	6,543	398	-
Miscellaneous	78,369		671	15,182	1,067		7,789		32,750	
Total revenues	18,872,525	62,784	487,476	2,784,709	68,924	1,880,102	8,535	783,295	2,378,915	8,517,255
Expenditures:										
Current:										
Public safety	-	77,814	-	-	-	-	-	-	5,846,718	-
Public works	-	-	382,841	-	-	-	-	930,014	-	
Culture and recreation	-	-	-	5,978,430	-	-	-	-	-	
Urban and community development	19,508,211	-	-	-	125,421	2,939,826	41,079	-	-	-
Debt service:				-						
Principal	-	-	-	-	20,000	-	-	-	-	-
Interest and paying agent fees					20,419					
Total expenditures	19,508,211	77,814	382,841	5,978,430	165,840	2,939,826	41,079	930,014	5,846,718	
Excess (deficiency) of revenues over expenditures	(635,686)	(15,030)	104,635	(3,193,721)	(96,916)	(1,059,724)	(32,544)	(146,719)	(3,467,803)	8,517,255
Other financing sources (uses):										
Transfers in	492,423	_	-	3,945,596	30,098	323,527	18,354	_	3,331,192	_
Transfers out	(419,506)		(16,777)		-	(128,583)	(7,239)	(57,227)	(161,990)	(1,198,094)
Sale of capital assets										
Total other financing sources (uses)	72,917	-	(16,777)	3,503,187	30,098	194,944	11,115	(57,227)	3,169,202	(1,198,094)
Net change in fund balances	(562,769)	(15,030)	87,858	309,466	(66,818)	(864,780)	(21,429)	(203,946)	(298,601)	7,319,161
Fund balances - beginning	1,045,404	192,425	147,357	347,070	1,446,770	2,801,700	116,423	570,818		
Fund balances - ending	<u>\$ 482,635</u>	\$ 177,395	\$ 235,215	\$ 656,536	\$ 1,379,952	\$ 1,936,920	\$ 94,994	\$ 366,872	\$ (298,601)	\$ 7,319,161

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

for the year ended June 30, 2011			Special Re	evenue Funds			Debt Sei	vice Funds	Permanent Fund	-
	Drug Lav Enforceme		General Special Revenue	Economic Development		Downtown mprovement District	Grand Rapids Building Authority	Public Act 175	Cemeteries Perpetual Care	Total Nonmajor Governmental Funds
Revenues:										
City income taxes State shared taxes Licenses and permits	\$	- ; - -	\$ - - -	\$ - - -	\$	- - -	\$ - - -	\$ - - -	\$ - - -	\$ 8,517,255 70,222 2,101,770
Federal grants State grants	262,9	983	-			-	-	-	-	17,545,911 222,772
Other grants and contributions Charges for services Investment Earnings	538, <sub>4</sub>		1,729 1,391	1,158 129,170 7,270		- 657,963 5,781	- - 35,782	- - -	- 36,199 33,190	2,638,642 6,153,621 191,628
Miscellaneous Total revenues	823,4	- 196	3,120	137,598		149,920 813,664	35,782		69,389	285,748 37,727,569
Expenditures: Current:										
Public safety Public works Culture and recreation	877,	545 -	-	-		-	-	-	-	6,802,077 1,312,855
Urban and community development Debt service:		-	9,837	- 76,959		688,746	-	-	-	5,988,267 23,380,242
Principal		_	-	_		-	3,760,631	1,065,000	-	4,845,631
Interest and paying agent fees		_	-	-		-	3,323,423	282,103	-	3,625,945
Total expenditures	877,	545	9,837	76,959		688,746	7,084,054	1,347,103		45,955,017
Excess (deficiency) of revenues over expenditures	(54,0	)49)	(6,717)	60,639	_	124,918	(7,048,272)	(1,347,103)	69,389	(8,227,448)
Other financing sources (uses):  Transfers in  Transfers out		-	-	- -		-	7,141,106 -	1,347,103	87,895 (194,849)	16,717,294 (2,626,674)
Sale of capital assets		<u> </u>			_					
Total other financing sources (uses)  Net change in fund balances	(54,0		(6,717)	60,639		- 124,918	7,141,106 92,834	1,347,103	(106,954) (37,565)	<u>14,090,620</u> 5,863,172
Fund balances - beginning	1,931,2	213	185,010	618,798	_	241,265	1,298,148		3,842,611	14,785,012
Fund balances - ending	\$ 1,877,	164	\$ 178,293	\$ 679,437	\$	366,183	\$ 1,390,982	<u> </u>	\$ 3,805,046	\$ 20,648,184

City of Grand Rapids Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget to Actual Non-major Governmental Funds

		Buc	dget			Ac	tual		
	Revenues	Expenditures	Other Financing Sources (uses)	Net	Revenues	Expenditures	Other Financing Sources (uses)	Net	Net Variance
Grants	\$ 58,370,462	\$ 55,607,656	\$ (136,505)	\$ 2,626,301	\$ 18,872,525	\$ 19,508,211	\$ 72,917	\$ (562,769)	\$ (3,189,070)
Michigan Justice Training	78,150	76,000	-	2,150	62,784	77,814	-	(15,030)	(17,180)
Vehicle Storage Facility	542,467	504,108	(16,777)	21,582	487,476	382,841	(16,777)	87,858	66,276
Parks & Recreation	2,691,801	6,087,181	3,510,088	114,708	2,784,709	5,978,430	3,503,187	309,466	194,758
Neighborhood Business Improvement	152,912	317,007	20,826	(143,269)	68,924	165,840	30,098	(66,818)	76,451
Building Inspections	2,237,493	3,188,794	187,744	(763,557)	1,880,102	2,939,826	194,944	(864,780)	(101,223)
DNR Properties	46,870	40,100	(7,239)	(469)	8,535	41,079	11,115	(21,429)	(20,960)
Sidewalk Repair	1,399,400	1,364,991	(57,227)	(22,818)	783,295	930,014	(57,227)	(203,946)	(181,128)
Community Dispatch	2,521,424	5,466,230	2,969,806	25,000	2,378,915	5,846,718	3,169,202	(298,601)	(323,601)
Transformation	8,505,998	-	(1,198,094)	7,307,904	8,517,255	-	(1,198,094)	7,319,161	11,257
Drug Law Enforcement	911,725	1,018,934	-	(107,209)	823,496	877,545	-	(54,049)	53,160
General Special Revenue	3,000	30,000	-	(27,000)	3,120	9,837	-	(6,717)	20,283
Economic Development	36,275	100,204	-	(63,929)	137,598	76,959	-	60,639	124,568
Downtown Improvement District	870,696	884,021	-	(13,325)	813,664	688,746	-	124,918	138,243
Total	\$ 78,368,673	\$ 74,685,226	\$ 5,272,622	\$ 8,956,069	\$ 37,622,398	\$ 37,523,860	\$ 5,709,365	\$ 5,807,903	\$ (3,148,166)

Note: Both budgeted and actual figures are prepared in conformity with generally accepted accounting principles.

#### City of Grand Rapids, Michigan Combining Statement of Net Assets Nonmajor Enterprise Funds

June 30, 2011

	C	Cemeteries		Belknap	To	tal Nonmajor
	<u>Operating</u>			Ice Arena	Ente	erprise Funds
ASSETS						
Current assets:						
Equity in pooled cash and investments	\$	22,515	\$	776,793	\$	799,308
Receivables, net		133,294		19,685		152,979
Inventory		17,456				17,456
Total current assets		173,265		796,478		969,743
Noncurrent assets:						
Other assets		212,263		-		212,263
Capital assets:						
Non-depreciable		5,255		-		5,255
Depreciable		1,397,305		3,680,719		5,078,024
Less accumulated depreciation		(1,166,179)		(2,466,568)		(3,632,747)
Total noncurrent assets		448,644		1,214,151		1,662,795
Total assets	\$	621,909	\$	2,010,629	\$	2,632,538
LIABILITIES						
Current liabilities:						
Vouchers and accounts payable	\$	49,696	\$	195,889	\$	245,585
Due to other funds		65,000		-		65,000
Accrual for compensated absences		30,991		<del>-</del>		30,991
Total current liabilities		145,687		195,889		341,576
Noncurrent liabilities (net of portion due within 1 year):						
Compensated absences		17,433		-		17,433
Net OPEB Obligation		27,886				27,886
Total noncurrent liabilities		45,319				45,319
Total liabilities		191,006		195,889		386,895
NET ASSETS						
Invested in capital assets net of related debt		236,381		1,214,151		1,450,532
Unrestricted		194,522		600,589		795,111
Total net assets		430,903		1,814,740		2,245,643
Total liabilities and net assets	\$	621,909	\$	2,010,629	\$	2,632,538
						·

City of Grand Rapids, Michigan

# Combining Statement of Revenues, Expenses and Changes in Net Assets Nonmajor Enterprise Funds

for the year ended June 30, 2011

	C	emeteries		Belknap	Tot	al Nonmajor
		Operating	I	ce Arena	Ente	rprise Funds
Operating revenues:						
Charges for services	\$	733,941	\$	812,817	\$	1,546,758
Sales		275,300		57,955		333,255
Miscellaneous		9,981				9,981
Total operating revenues		1,019,222		870,772		1,889,994
Operating expenses:						
Personal services		736,212		244,286		980,498
Supplies and materials		420,365		29,136		449,501
Utilities		58,932		121,510		180,442
Contractual services		175,303		275,249		450,552
Other services and charges		46,421		88,629		135,050
Depreciation		25,933		155,336		181,269
Total operating expenses		1,463,166		914,146		2,377,312
Operating Loss		(443,944)		(43,374)		(487,318)
Nonoperating revenues:						
Interest revenue		217		3,477		3,694
Total nonoperating revenues		217		3,477		3,694
Loss before transfers		(443,727)		(39,897)		(483,624)
Transfers in		442,331		-		442,331
Transfers out		(322,443)		-		(322,443)
Change in net assets		(323,839)		(39,897)		(363,736)
Total net assets - beginning		754,742		1,854,637		2,609,379
Total net assets - ending	\$	430,903	\$	1,814,740	\$	2,245,643

# City of Grand Rapids, Michigan Combining Statement of Cash Flows Nonmajor Enterprise Funds for the year ended June 30, 2011

		emeteries	Belkna				
		perating	Ice Aren		Total Nonmajor Enterprise Funds		
		perating	ice Aren	a	Enter	orise runas	
Cash flows from operating activities: Receipts from customers Payments to suppliers Payments to employees		971,774 (660,437) (540,127)	(4	883,943 153,819) 209,837)	\$	1,855,717 (1,114,256) (749,964)	
Payments for payroll taxes and benefits Other operating revenues		(206,539) 9,981		(34,449)		(240,988) 9,981	
Net cash provided (used) by operating activities		(425,348)		85,838		(239,510)	
Cash flows from noncapital financing activities: Transfers from other funds Transfers to other funds		442,331 (322,443)		- -		442,331 (322,443)	
Net cash provided by noncapital financing activities		119,888				119,888	
Cash flows from capital and related financing activities: Sale of assets		3,167				3,167	
Net cash provided by capital and related financing activities		3,167				3,167	
Cash flows from investing activities: Interest received		217		3,477		3,694	
Net increase (decrease) in equity in pooled cash and investments Equity in pooled cash and investments, beginning		(302,076) 324,591		89,315 87,478		(112,761) 912,069	
Equity in pooled cash and investments, ending	\$	22,515	\$ 7	76,793	\$	799,308	
Reconciliation of operating loss to net cash provided (used) by operating activities:							
Operating Loss  Adjustments to reconcile operating loss to net cash provided (used) by operating activities:	\$	(443,944)	\$	(43,374)	\$	(487,318)	
Depreciation expense Change in assets and liabilities:		25,933	1	55,336		181,269	
Decrease (increase) in accounts receivable Decrease in inventory		(37,297) (170)		13,171 -		(24,126) (170)	
Increase (decrease) in vouchers and accounts payable Decrease in due to other funds		(24,416) 65,000		60,705		36,289 65,000	
Decrease in compensated absences Increase in Net OPEB Obligation		(10,512) 58		<u>-</u>		(10,512) 58	
Total adjustments		18,596	2	229,212		247,808	
Net cash provided (used) by operating activities	\$	(425,348)	\$ 1	85,838	\$	(239,510)	

#### City of Grand Rapids, Michigan Combining Statement of Net Assets Internal Service Funds

June 30, 2011

	Information			Motor		Facilities					Total Internal	
		echnology		Equipment	М	anagement	Insu	rance Payment		Ingineering	S	ervice Funds
ASSETS												
Current assets:				0.744.040	_	0.000.404	_	00 004 500	•	4 500 005		===
Equity in pooled cash and investments	\$	4,661,091	\$	9,714,240	\$	2,862,461	\$	22,981,539	\$	1,560,307	\$	41,779,638
Receivables, net		6,104		12,349		248,266		330,850		335,824		933,393
Inventory		423.744		781,521		-		- 2,124,443		-		781,521 2,548,187
Funds held by trustee Deferred expenses		24,929		99,000		-		2,124,443		-		123,929
Total current assets		5,115,868	_	10,607,110	_	3,110,727		25,436,832		1,896,131		46,166,668
Noncurrent assets:		0,110,000	_	10,007,110		0,110,727		20,100,002		1,000,101		10,100,000
Capital assets:												
Non-depreciable		576,671		_		_		_		_		576.671
Depreciable		12,372,907		36,739,237		_		_		_		49,112,144
Less accumulated depreciation		(8,475,608)		(30,459,309)		-		-		-		(38,934,917
Total noncurrent assets		4,473,970		6,279,928		_		-		-		10,753,898
Total assets	\$	9,589,838	\$	16,887,038	\$	3,110,727	\$	25,436,832	\$	1,896,131	\$	56,920,566
LIABILITIES				_			-	_				
Current liabilities:												
Vouchers and accounts payable	\$	360,646	\$	608,838	\$	389,748	\$	875,132	\$	20,919	\$	2,255,283
Accrued interest payable		3,264		37,190		-		-		-		40,454
Due to other governmental units		-		-		-		719,015		-		719,015
Unearned revenues		-		-		3,638		1,375,915		-		1,379,553
Health insurance claims payable		-		-		-		1,821,000		-		1,821,000
Current portion of general claims payable		-		-		-		3,543,991		-		3,543,991
Current maturities of bonds & contracts payable		484,000		1,231,830		-		-		-		1,715,830
Current workers' compensation liability Compensated absences		- 45,588		165,623		- 81,442		234,400 21,396		238,751		234,400 552,800
Total current liabilities		893,498	_	2,043,481	_	474,828		8,590,849	_	259,670	_	12,262,326
Noncurrent liabilities (net of current portion):		000,100	_	2,010,101	_	17 1,020		0,000,010	_	200,010	_	12,202,020
Bonds Payable		200,000		3,115,000		_		_		_		3,315,000
Contracts and notes payable		-		1,030,086		_		_		_		1,030,086
General claims payable		-		-		-		344,300		-		344,300
Bond premium		13,201		23,610		-		-		-		36,811
Workers compensation liability		-		-		-		928,800		-		928,800
Compensated absences		25,644		93,163		45,811		12,035		134,298		310,951
Net OPEB Obligation		12,669	_	78,441		37,574		107,248		122,483		358,415
Total noncurrent liabilities		251,514	_	4,340,300		83,385		1,392,383		256,781		6,324,363
Total liabilities		1,145,012	_	6,383,781		558,213		9,983,232		516,451		18,586,689
NET ASSETS												
Invested in capital assets net of related debt		4,473,970		1,187,797		-		-		-		5,661,767
Unrestricted		3,970,856	_	9,315,460		2,552,514		15,453,600		1,379,680		32,672,110
Total net assets		8,444,826	_	10,503,257		2,552,514		15,453,600		1,379,680		38,333,877
Total liabilities and net assets	\$	9,589,838	\$	16,887,038	\$	3,110,727	\$	25,436,832	\$	1,896,131	\$	56,920,566

# City of Grand Rapids, Michigan Combining Statement of Revenues, Expenses and Changes in Net Assets Internal Service Funds for the year ended June 30, 2011

	Information				Facilities		Insurance			Total Internal		
	Technology	M	Notor Equipment		Management		Payment		Engineering		Service Funds	
Operating revenues:												
Charges for services	\$ 6,035,298	\$	11,493,984	\$	5,265,060	\$	23,207,317	\$	4,290,354	\$	50,292,013	
Miscellaneous	670		29,529		17,726	_	277,273		1,177		326,375	
Total operating revenues	6,035,968	<u> </u>	11,523,513	_	5,282,786	_	23,484,590		4,291,531		50,618,388	
Operating expenses:												
Personal services	513,337	•	2,542,822		1,081,749		520,839		3,444,575		8,103,322	
Supplies and materials	172,999	)	2,884,736		574,771		-		63,116		3,695,622	
Utilities	205,495	;	80,009		1,372,928		990		12,539		1,671,961	
Contractual services	3,020,333	3	22,269		105		1,086,538		163,932		4,293,177	
Other services and charges	1,431,867	•	596,366		1,292,725		23,424,077		617,939		27,362,974	
Depreciation	1,359,014	<u> </u>	2,504,458			_					3,863,472	
Total operating expenses	6,703,045	<u> </u>	8,630,660	_	4,322,278	_	25,032,444		4,302,101		48,990,528	
Operating income	(667,077	)	2,892,853	_	960,508	_	(1,547,854)	_	(10,570)	_	1,627,860	
Nonoperating revenues (expenses):												
Interest revenue	57,140	)	95,418		15,707		450,244		14,131		632,640	
Gain on sale of capital assets	-		292,191		-		-		-		292,191	
Interest expense and paying agent fees	(31,576	5) _	(203,569)			_					(235,145)	
Total nonoperating revenues (expenses)	25,564	<u> </u>	184,040	_	15,707	_	450,244		14,131		689,686	
Income (loss) before transfers	(641,513	3)	3,076,893		976,215		(1,097,610)		3,561		2,317,546	
Transfers in	-		-		-		798,109		-		798,109	
Transfers out	(357,602	2)	(390,312)		(347,150)	_	(103,315)		(420,320)		(1,618,699)	
Change in net assets	(999,115	5)	2,686,581		629,065		(402,816)		(416,759)		1,496,956	
Total net assets - beginning	9,443,941	_	7,816,676		1,923,449	_	15,856,416		1,796,439	_	36,836,921	
Total net assets - ending	\$ 8,444,826	\$	10,503,257	\$	2,552,514	\$	15,453,600	\$	1,379,680	\$	38,333,877	

#### City of Grand Rapids, Michigan Combining Statement of Cash Flows Internal Service Funds

for the year ended June 30, 2011

for the year ended June 30, 2011	Information	Motor	Facilities	Insurance		Total Internal	
	Technology	Equipment	Management	Payment	Engineering	Service Funds	
Cash flows from operating activities:							
Receipts from customers	\$ 6,067,702	\$ 11,416,817	\$ 5,431,800	\$ 24,570,405	\$ 4,229,340	\$ 51,716,064	
Payments to suppliers	(4,984,320)	(3,777,025)	(3,030,505)	(23,432,025)	(854,947)	(36,078,822)	
Payments to employees	(331,970)	(1,632,944)	(716,588)	(333,464)	(2,288,849)	(5,303,815)	
Payments for payroll taxes and benefits	(167,404)	(912,387)	(388,656)	(176,713)	(1,241,488)	(2,886,648)	
Other operating revenues	670	29,529	17,726	277,273	1,177	326,375	
Net cash provided (used) by operating activities	584,678	5,123,990	1,313,777	905,476	(154,767)	7,773,154	
Cash flows from noncapital financing activities:							
Transfers from other funds	-	-	-	798,109	-	798,109	
Transfers to other funds	(357,602)	(390,312)	(347,150)	(103,315)	(420,320)	(1,618,699)	
Net cash used by noncapital financing activities	(357,602)	(390,312)	(347,150)	694,794	(420,320)	(820,590)	
Cash flows from capital and related financing activities:						<u> </u>	
Purchase of capital assets	(555,671)	(668,670)	-	-	-	(1,224,341)	
Sale of capital assets	-	292,191	-	-	-	292,191	
Principal paid on capital debt	(468,000)	(1,795,147)	-	-	-	(2,263,147)	
Interest paid on capital debt	(30,264)	(198,113)				(228,377)	
Net cash provided (used) by capital and related financing activities	(1,053,935)	(2,369,739)				(3,423,674)	
Cash flows from investing activities:					·		
Interest received	57,140	95,418	15,707	450,244	14,131	632,640	
Net increase (decrease) in equity in pooled cash and investments	(769,719)	2,459,357	982,334	2,050,514	(560,956)	4,161,530	
Equity in pooled cash and investments - beginning of year	5,854,554	7,254,883	1,880,127	23,055,468	2,121,263	40,166,295	
Equity in pooled cash and investments - end of year (including restricted cash held by							
trustee: \$423,744 in Information Technology and \$2,124,443 in Insurance Payment							
fund)	\$ 5,084,835	\$ 9,714,240	\$ 2,862,461	\$ 25,105,982	\$ 1,560,307	\$ 44,327,825	

#### City of Grand Rapids, Michigan Combining Statement of Cash Flows Internal Service Funds

for the year ended June 30, 2011

101 110 7011 01110 00, 2011	Information	Motor	Facilities	Insurance		Total Internal
	Technology	Equipment	Management	Payment	Engineering	Service Funds
Reconciliation of operating income (loss) to net cash						
provided (used) by operating activities:						
Operating income	\$ (667,077)	\$ 2,892,853	\$ 960,508	\$ (1,547,854)	\$ (10,570)	\$ 1,627,860
Adjustments to reconcile operating income (loss) to net cash provided by operating						
activities:						
Depreciation expense	1,359,014	2,504,458	-	-	-	3,863,472
Change in assets and liabilities:						
(Increase) decrease in accounts receivable	32,404	40,866	(26,281)	83,675	(61,014)	69,650
Decrease in due from intergovernmental units	-	-	194,771	-	-	194,771
Increase in inventory	-	(118,033)	-	-	-	(118,033)
Decrease in deferred expenses	63,857	-	-	192,094	-	255,951
Increase (decrease) in vouchers and accounts payable	(217,483)	(193,645)	210,024	(355,120)	2,579	(553,645)
Increase in due to intergovernmental units				719,015		719,015
Increase (decrease) in deferred revenues	-	-	(1,750)		-	1,277,663
Increase (decrease) in compensated absences	13,879	(2,882)		3,297	(86,236)	(95,579)
Increase in Net OPEB Obligation	84	373	142	7,365	474	8,438
Decrease in general claims payable				523,591		523,591
Total adjustments	1,251,755	2,231,137	353,269	2,453,330	(144,197)	6,145,294
Net cash provided (used) by operating activities	\$ 584,678	\$ 5,123,990	\$ 1,313,777	\$ 905,476	\$ (154,767)	\$ 7,773,154

#### City of Grand Rapids, Michigan Combining Statement of Fiduciary Net Assets Employee Benefit Trust Funds

		Pension Tr	ust F	unds	Retiree Health Care Trust Funds							
	P	olice and Fire	Fire General		General Police				Fire		etal Employee efit Trust Funds	
as of :	Dec	ember 31, 2010	J	une 30, 2011	Ju	ne 30, 2011	Ju	ne 30, 2011	Ju	ne 30, 2011		
ASSETS												
Equity in pooled cash and investments	\$	-	\$	-	\$	468,976	\$	472,983	\$	404,985	\$	1,346,944
Investments held by trustee:												
Cash and money market funds		5,770,399		4,664,425		-		-		-		10,434,824
United States Government Securities		18,193,578		21,666,903		-		-		-		39,860,481
State and municipal bonds		86,795		81,199		-		-		-		167,994
Corporate bonds		54,917,447		61,724,425		-		-		-		116,641,872
Common stocks and equity mutual funds		206,143,401		239,384,735		-		-		-		445,528,136
Asset-backed securities		11,247,701		11,023,627		-		-		-		22,271,328
Other		16,569,830		19,942,635		2,107,768		1,468,509		2,189,467		42,278,209
Collateral held by broker under securities lending												
U.S. Corporate fixed income		-		2,213,190		-		-		-		2,213,190
U.S. Equity funds		-		6,887,938		-		-		-		6,887,938
U.S. Government fixed income		-		7,713,323		-		-		-		7,713,323
Unspecified		18,806,611		-		-		-		-		18,806,611
Receivables, net:												
Investment securities sold		24,673		-		-		-		-		24,673
Other accounts		853,683		434,401		146		230		86		1,288,546
Accrued interest		656,387		625,299		1,710		733				1,284,129
Total assets	\$	333,270,505	\$	376,362,100	\$	2,578,600	\$	1,942,455	\$	2,594,538	\$	716,748,198
LIABILITIES												
Compensated absences	\$	15.393	\$	7,659	\$	_	\$	_	\$	_	\$	23,052
Investment securities purchased	Ψ	1,815,542	Ψ	180,139	Ψ	_	Ψ	_	Ψ	_	Ψ	1,995,681
Vouchers and accounts payable		311,700		318,709		216,530		57,420		37,854		942,213
• •		9.546		11 222		,		,		,		10.769
Due to other funds		8,546		11,222		-		-		-		19,768
Liabilities under security lending program		18,806,611		16,814,451					-		-	35,621,062
Total liabilities		20,957,792	_	17,332,180		216,530	_	57,420		37,854		38,601,776
NET ASSETS												
Held in trust for pension benefits and other purposes		312,312,713		359,029,920		2,362,070		1,885,035		2,556,684		678,146,422
Total liabilities and net assets	\$	333,270,505	\$	376,362,100	\$	2,578,600	\$	1,942,455	\$	2,594,538	\$	716,748,198

#### City of Grand Rapids, Michigan Combining Statement of Changes in Net Assets Employee Benefit Trust Funds

	Pension Tr	ust Funds	Retire	e Health Care Trust	Funds	
	Police and Fire	General	General	Police	Fire	Total Employee Benefit Trust Funds
for the year ended:	December 31, 2010	June 30, 2011	June 30, 2011	June 30, 2011	June 30, 2011	
ADDITIONS Plan Contributions:						
Employer	\$ 3,709,787	\$ 6,162,363	\$ 7,355,628	\$ 3,505,389	\$ 3,840,956	\$ 24,574,123
Plan members	1,948,909	2,484,211	73,209	8,165	1,741	4,516,235
Total contributions	5,658,696	8,646,574	7,428,837	3,513,554	3,842,697	29,090,358
Investment earnings:						
Interest and dividends	4,035,006	4,192,812	11,108	1,225	48,213	8,288,364
Net apreciation in fair value of investments	43,165,341	72,752,554	118,957	81,839	42,540	116,161,231
Total investment gains	47,200,347	76,945,366	130,065	83,064	90,753	124,449,595
Investment management expense	(994,461)	(1,107,268)	(4,315)	(3,142)	(3,073)	(2,112,259)
Net gains from investment activities	46,205,886	75,838,098	125,750	79,922	87,680	122,337,336
Securities lending income	50,308	58,303	-	-	-	108,611
Securities lending expenses	(17,591)	(20,392)				(37,983)
Net income from securities lending activities	32,717	37,911				70,628
Total net investment gain	46,238,603	75,876,009	125,750	79,922	87,680	122,407,964
Total additions	51,897,299	84,522,583	7,554,587	3,593,476	3,930,377	151,498,322
DEDUCTIONS						
Benefits paid	18,114,193	25,683,998	6,214,983	1,809,512	1,373,693	53,196,379
Administration expenses	542,367	565,995				1,108,362
Total deductions	18,656,560	26,249,993	6,214,983	1,809,512	1,373,693	54,304,741
Change in net assets	33,240,739	58,272,590	1,339,604	1,783,964	2,556,684	97,193,581
Total net assets - beginning	279,071,974	300,757,330	1,022,466	101,071		580,952,841
Total net assets - ending	\$ 312,312,713	\$ 359,029,920	\$ 2,362,070	\$ 1,885,035	\$ 2,556,684	\$ 678,146,422

# City of Grand Rapids, Michigan Statement of Changes in Assets and Liabilities Agency Tax Fund for the year ended June 30, 2011

	jency Tax Assets ly 1, 2010	Additions	Deductions	Agency Tax Assets June 30, 2011		
Assets:						
Equity in pooled cash and investments	\$ 189,808	\$ 23,507	\$	-	\$	213,315
Taxes receivable	 733,758	 116,142,156		116,107,644		768,270
Total assets	\$ 923,566	\$ 116,165,663	\$	116,107,644	\$	981,585
Liabilities:						
Due to other governmental units	\$ 923,566	\$ 116,165,663	\$	116,107,644	\$	981,585
Total liabilities	\$ 923,566	\$ 116,165,663	\$	116,107,644	\$	981,585

#### City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule By Source

June 30, 2011

Governmental funds capi	ntai assets	:
-------------------------	-------------	---

Total governmental funds capital assets

\$ 18,088,973
454,381
37,781,593
172,599,874
21,575,551
10,412,752
2,889,414
525,460,541
 3,578,587
\$ 792,841,666
\$ 88,542,338
3,495,505
542,967,521
137,443,677
4,276,258
909,963
15,044,478
 161,926
\$

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

792,841,666

City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity

June 30, 2011

		Easements/	Land	<b>Building and</b>	Machinery and		Office Furniture		Construction in	
Function and Activity	Land	Right of way	Improvements	Structures	Equipment	Motor Vehicles	and Equipment	Infrastructures	Progress	Totals
General government:	\$ 1,987,516	\$ -	\$ 3,448,891	\$ 41,743,233	\$ 3,739,198	\$ 10,950	\$ 68,149	\$ 7,650	\$ 759,172	\$ 51,764,759
Public safety:										
Police	1,382,456	-	-	23,791,193	10,856,086	1,010,689	224,279	-	-	37,264,703
Fire	453,690			6,622,702	2,359,624	9,237,822	29,741			18,703,579
	1,836,146			30,413,895	13,215,710	10,248,511	254,020			55,968,282
Public works:										
Public works	2,591,983	454,381	9,339,607	7,932,493	698,927	-	41,575	504,259,390	1,846,501	527,164,857
Street lighting	-	-	-	-	-	-	-	11,609,955	-	11,609,955
Traffic	42,400	-	-	3,710,930	1,954,393	-	-	9,583,546	-	15,291,269
City/County parking facility	3,505,326		149,099		129,478					3,783,903
	6,139,709	454,381	9,488,706	11,643,423	2,782,798		41,575	525,452,891	1,846,501	557,849,984
Culture and recreation:										
Libraries	2,248,625	-	72,997	37,319,279	229,379	25,224	1,994,883	-	-	41,890,387
Museum	3,109,348	-	135,894	41,971,981	1,311,370	-	530,787	-	-	47,059,380
Parks	1,661,839	-	24,635,105	9,088,063	297,096	128,067	-	-	972,914	36,783,084
Art museum	530,000			420,000						950,000
	7,549,812		24,843,996	88,799,323	1,837,845	153,291	2,525,670		972,914	126,682,851
Urban and community development:										
Urban Development	540,397	-	-	-	-	-	-	-	-	540,397
Neighborhood Business Improvements	35,393									35,393
Total urban and community development	575,790									575,790
Total governmental funds capital assets	\$ 18,088,973	\$ 454,381	\$ 37,781,593	\$ 172,599,874	\$ 21,575,551	\$ 10,412,752	\$ 2,889,414	\$ 525,460,541	\$ 3,578,587	\$ 792,841,666

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

City of Grand Rapids, Michigan Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity for the year ended June 30, 2011

Function and Activity		ernmental Funds apital Assets une 30, 2010	Adjustments / Additions	D	eletions	Governmental Funds Capital Assets June 30, 2011		
General government	\$	51,162,699	\$ 602,060	\$		\$	51,764,759	
Public safety:								
Police		37,021,979	242,724		-		37,264,703	
Fire		18,573,886	 129,693				18,703,579	
Total public safety		55,595,865	 372,417		<u>-</u>		55,968,282	
Public works:								
Public works		526,847,443	317,414		-		527,164,857	
Street lighting		11,609,955	-		-		11,609,955	
Traffic safety		14,975,714	315,555		-		15,291,269	
City/County parking facility		3,783,903	 				3,783,903	
Total public works		557,217,015	 632,969		-		557,849,984	
Culture and recreation:								
Libraries		41,890,387	-		-		41,890,387	
Museum		47,012,317	47,063		-		47,059,380	
Parks		35,693,503	1,089,581		-		36,783,084	
Art museum		950,000	 				950,000	
Total culture and recreation		125,546,207	 1,136,644				126,682,851	
Urban and community development:								
Urban Development		540,397	-		-		540,397	
Neighborhood Business Improvements		35,393	 		_		35,393	
Total urban and community development		575,790	 				575,790	
Total governmental funds capital assets	\$	790,097,576	\$ 2,744,090	\$	-	\$	792,841,666	

This schedule presents only the capital asset balances related to governmental funds.

Accordingly, the capital assets reported in internal service funds are excluded from the above amounts.

Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

### City of Grand Rapids, Michigan Contents of the Statistical Section

This part of the City of Grand Rapids' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health. Many of the tables present data for the past fiscal years that will allow the reader to discern trends that cannot be seen in a single year's financial statement.

<u>Contents</u>	<u>Tables</u>
Financial Trends  These schedules contain trend information to help the reader understand how the city's financial performance and well-being have changed over time.	1-5
Revenue Capacity  These schedules contain information to help the reader assess two locally levied taxes, the property tax collected by the City Treasurer which is the largest locally levied tax and the income tax collected by the City's Income Tax Department which is the city's most significant revenue source.	6-10
Debt Capacity  These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.	11-14
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place.	15, 16
Operating Information  These schedules contain service data to help the reader understand how the information in the city's financial report relates to the services the city provides and the activities it performs.	17-19

#### Sources:

Unless otherwise noted the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2002, schedules presenting government-wide information include information beginning in that year. Certain other information had not been presented previously. The reported numbers begin with the year for which information believed to be accurate is available.

# City of Grand Rapids, Michigan Net Assets by Component (unaudited) Last Ten Fiscal Years

					Fiscal Ye	ar Ended				
	2002	2003	2004	2005	2006	<u>2007</u>	2008	2009	<u>2010</u>	<u>2011</u>
Governmental Activities										
Invested in capital assets, net of related debt	\$ 72,439,748	\$ 95,971,286	\$ 94,804,365	\$ 87,476,858	\$ 372,091,207	\$ 346,049,782	\$ 337,227,130	\$ 324,267,977	\$ 306,253,632	\$ 286,842,665
Restricted	12,316,175	33,675,895	14,354,672	5,767,246	6,479,606	4,895,900	5,142,104	5,587,778	15,806,474	15,069,304
Unrestricted	 90,580,952	48,214,112	56,240,841	49,134,684	58,035,464	80,076,513	69,898,522	59,785,812	65,335,299	72,746,610
Total governmental activities net assets	\$ 175,336,875	\$ 177,861,293	\$ 165,399,878	\$ 142,378,788	\$ 436,606,277	\$ 431,022,195	\$ 412,267,756	\$ 389,641,567	\$ 387,395,405	\$ 374,658,579
Business-type Activities										
Invested in capital assets, net of related debt	\$ 232,393,479	\$ 251,630,423	\$ 279,644,764	\$ 270,812,583	\$ 336,310,697	\$ 343,690,232	\$ 351,218,972	\$ 352,038,798	\$ 359,840,998	\$ 360,515,741
Restricted	11,902,455	5,889,141	7,612,496	31,152,368	92,033,134	54,666,321	19,051,868	18,602,657	19,527,952	21,769,063
Unrestricted	 101,644,428	105,492,504	93,496,737	89,450,645	(16,867,351)	22,104,797	63,594,154	66,765,478	60,226,596	67,328,770
Total business-type activities net assets	\$ 345,940,362	\$ 363,012,068	\$ 380,753,997	\$ 391,415,596	\$ 411,476,480	\$ 420,461,350	\$ 433,864,994	\$ 437,406,933	\$ 439,595,546	\$ 449,613,574
Primary Government										
Invested in capital assets, net of related debt	\$ 304,833,227	\$ 347,601,709	\$ 374,449,129	\$ 358,289,441	\$ 708,401,904	\$ 689,740,014	\$ 688,446,102	\$ 676,306,775	\$ 666,094,630	\$ 647,358,406
Restricted	24,218,630	39,565,036	21,967,168	36,919,614	98,512,740	59,562,221	24,193,972	24,190,435	35,334,426	36,838,367
Unrestricted	 192,225,380	153,706,616	149,737,578	138,585,329	41,168,113	102,181,310	133,492,676	126,551,290	125,561,895	140,075,380
Total primary government net assets	\$ 521,277,237	\$ 540,873,361	\$ 546,153,875	\$ 533,794,384	\$ 848,082,757	\$ 851,483,545	\$ 846,132,750	\$ 827,048,500	\$ 826,990,951	\$ 824,272,153

# City of Grand Rapids, Michigan Changes in Net Assets (unaudited) Last Ten Fiscal Years

	Fiscal Year Ended																		
	2002		2003		2004		2005		2006		2007		2008		2009		2010		2011
Expenses:			<u> </u>				<u> </u>		<u> </u>		· <u></u>								
Governmental activities:																			
General government	\$ 23,431,677	\$	21,428,588	\$	21,333,282	\$	33,672,302	\$	33,839,173	\$	31,560,007	\$	31,758,040	\$	28,569,892	\$	24,244,049	\$	25,886,186
Public safety	78,381,150		81,271,096		78,550,437		63,974,695		65,765,653		70,760,682		78,488,302		74,485,764		72,301,627		78,776,861
Public works	34,493,135		34,634,556		37,049,923		43,527,115		51,053,186		45,630,253		52,100,751		52,457,035		47,956,043		49,113,508
Culture and Recreation	24,736,608		30,663,741		28,419,253		28,834,178		26,871,475		20,017,892		20,471,242		21,740,208		22,130,169		19,853,225
Urban & Community Development	16,156,683		19,293,049		17,214,538		19,631,447		20,772,920		19,701,047		18,111,909		18,223,093		21,519,381		26,234,918
Interest on long-term debt	5,574,922		6,324,449		5,772,221	_	5,976,465		5,725,618		5,724,165		6,126,343	_	5,985,292	_	5,085,083		5,139,731
Total governmental activities expenses	182,774,175		193,615,477		188,339,654		195,616,202		204,028,025		193,394,046		207,056,587		201,461,284	_	193,236,352		205,004,429
Business-type activities:																			
Water Supply System	34,138,136		34,903,597		35,906,598		37,085,727		38,554,561		40,107,062		39,172,761		40,839,383		39,797,298		38,356,092
Sewage Disposal System	27,833,329		25,985,137		32,493,825		30,404,961		31,205,602		38,950,866		38,537,806		45,152,263		43,555,979		45,298,196
Auto Parking System	7,468,280		7,396,315		8,414,363		8,626,703		8,608,427		8,865,252		8,451,634		9,192,422		8,901,722		10,214,180
Other Enterprises	1,752,587		1,889,404		1,842,923		2,368,347		2,504,463		2,463,912		2,369,229		2,781,803		2,259,044		2,371,600
Total business-type activities expenses	71,192,332		70,174,453		78,657,709		78,485,738		80,873,053		90,387,092		88,531,430		97,965,871		94,514,043		96,240,068
Total primary government expenses	\$ 253,966,507	\$	263,789,930	\$	266,997,363	\$	274,101,940	\$	284,901,078	\$	283,781,138	\$	295,588,017	\$	299,427,155	\$	287,750,395	\$	301,244,497
Program Revenues: Governmental activities: Charges for services:																			
General government	\$ 1,758,908	\$	1,688,641	\$	4,070,796	\$		\$	5,957,528	\$		\$	7,195,479	\$	7,989,255	\$	8,566,152	\$	8,064,316
Public safety	6,166,616		6,421,329		6,730,074		2,398,078		2,518,245		2,495,403		2,515,301		2,036,877		3,193,456		2,260,699
Public works	13,537,028		13,646,250		15,676,915		13,911,524		13,146,848		13,734,660		13,238,694		12,995,564		12,409,177		10,141,484
Culture and recreation Urban & community development	3,276,273 4,365,060		7,696,469 4,320,668		4,390,803 5,641,525		5,367,635 4,769,981		5,307,086 6,201,119		2,229,907 7,050,487		2,202,843 6,897,964		2,728,078 5,650,987		2,831,131 6,179,085		2,766,016 6,184,984
Total Charges for services:	29,103,885		33,773,357		36,510,113		33,629,418		33,130,826		31,262,245		32,050,281		31,400,761		33,179,001		29,417,499
Operating grants and contributions:	12,024,137		13,588,641		15,608,878		15,906,995		13,559,580		11,856,924		9,094,674		11,057,758		15,755,323		21,175,008
Capital grants and contributions	992,353		8,537,362		1,293,722	_	1,330,925		1,987,320	_	689,666		2,149,305	_	2,536,753	_	1,568,133		968,301
Total governmental activities program revenues	42,120,375		55,899,360	_	53,412,713		50,867,338		48,677,726	_	43,808,835		43,294,260	_	44,995,272	_	50,502,457		51,560,808
Business-type activities:																	-		-
Charges for services:																			
Water Supply System	36,105,070		39,042,600		37,160,730		37,449,668		41,026,752		40,518,846		41,881,537		40,128,820		41,982,356		41,639,821
Sewage Disposal System	32,197,087		34,670,720		32,691,392		33,144,157		36,884,655		37,821,828		41,598,797		43,701,325		48,484,433		50,130,450
Auto Parking System	8,725,577		8,708,693		9,408,911		10,007,874		10,241,145		11,277,080		10,173,994		9,939,136		9,867,098		11,570,553
Other Enterprise	1,160,156	_	1,508,032		1,569,759	_	1,988,177	_	1,954,925	_	2,002,614	_	1,936,676	_	2,040,219	_	1,828,368		1,889,994
Total Charges for services:	78,187,890		83,930,045		80,830,792		82,589,876		90,107,477		91,620,368		95,591,004		95,809,500		102,162,255		105,230,818
Operating grants and contributions:	-		526,411		7,513,430		64,832		5,709,177		481,086		245,032		-		131,096		208,000
Capital grants and contributions:		_	-	_	7,742,882	_	7,269,318	_	6,290,514	_	2,707,224	_	2,170,346	_	1,836,608		1,034,755		1,098,463
Total business-type activities program revenues	78,187,890	_	84,456,456	_	96,087,104		89,924,026		102,107,168		94,808,678		98,006,382	_	97,646,108	_	103,328,106		106,537,281
Total primary government program revenues	\$ 120,308,265	\$	140,355,816	\$	149,499,817	\$	140,791,364	\$	150,784,894	\$	138,617,513	\$	141,300,642	\$	142,641,380	\$	153,830,563	\$	158,098,089
Net (expense)/revenue																			
Governmental activities	\$ (140,653,800)	\$	(137 716 117)	\$	(134 926 941)	\$	(144 748 864)	\$	(155 350 299)	\$	(149 585 211)	\$	(163 762 327)	\$	(156 466 012)	\$	(142 733 895)	\$	(153 443 621)
Business-type activities	6,995,558	Ψ	14,282,003	Ψ	17,429,395	ψ	11,438,288	Ψ	21,234,115	Ψ	4,421,586	Ψ	9,474,952	Ψ	(319,763)	Ψ	8,814,063	Ψ	10,297,213
Total primary government net expense	\$ (133,658,242)	\$		\$		\$		\$		\$		\$		\$		\$		\$	
		<u> </u>		=		÷		=		÷		<u> </u>	<del></del>	_		=	<del></del>		<u> </u>

## City of Grand Rapids, Michigan Changes in Net Assets (unaudited) Last Ten Fiscal Years

	Fiscal Year Ended									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General Revenues and Other Changes in Net Assets										
Governmental activities:										
Taxes										
Property taxes	\$ 27,878,106 \$	30,661,413 \$	28,716,475 \$	30,665,405 \$	33,936,687 \$	35,486,005 \$	37,819,932 \$	38,371,239 \$	38,551,862 \$	37,451,239
Income taxes	52,625,743	50,356,192	50,939,823	53,110,303	58,199,875	58,475,287	59,496,282	53,086,986	52,656,179	63,852,926
State shared taxes	44,491,309	39,379,693	38,116,803	37,459,858	37,663,040	37,083,659	36,613,479	35,443,205	32,731,782	32,775,451
Unrestricted investment earnings	4,914,340	2,325,007	2,115,509	2,549,172	3,863,086	5,858,969	6,184,748	3,281,495	2,079,940	1,738,367
Miscellaneous	3,862,027	4,421,297	341,141	2,234,021	3,248,806	2,297,981	3,009,628	1,927,713	1,297,311	1,962,840
Gain on sale of capital assets	380,414	-	270,198	2,275,880	302,205	1,959,697	36,998	96,376	1,759,429	292,191
Transfers	2,141,781	1,027,381	1,965,577	3,247,121	3,320,778	2,839,531	1,846,821	1,632,809	11,411,230	2,633,781
Total governmental activities:	136,293,720	128,170,983	122,465,526	131,541,760	140,534,477	144,001,129	145,007,888	133,839,823	140,487,733	140,706,795
Business-type activities:										
Unrestricted investment earnings	2,792,900	2,190,115	1,574,371	2,005,844	2,939,706	6,878,811	4,435,828	2,677,764	2,030,100	975,845
Miscellaneous	4,647,646	5,639,524	703,740	464,588	580,841	524,004	1,339,685	2,816,747	2,755,680	1,378,751
Gain on sale of capital assets	670,106	289,557	-	-	-	-	-	-	-	-
Transfers	(1,829,406)	(1,150,937)	(1,965,577)	(3,247,121)	(3,320,778)	(2,839,531)	(1,846,821)	(1,632,809)	(11,411,230)	(2,633,781)
Total business-type activities	6,281,246	6,968,259	312,534	(776,689)	199,769	4,563,284	3,928,692	3,861,702	(6,625,450)	(279,185)
Total primary government	<u>\$ 142,574,966</u> <u>\$</u>	135,139,242 \$	122,778,060 \$	130,765,071 \$	140,734,246 \$	148,564,413 \$	148,936,580 \$	137,701,525 \$	133,862,283 \$	140,427,610
Change in Net Assets										
Governmental activities	\$ (4,360,080) \$	(9,545,134) \$	(12,461,415) \$	(13,207,104) \$	(14,815,822) \$	(5,584,082) \$	(18,754,439) \$	(22,626,189) \$	(2,246,162) \$	(12,736,826)
Business-type activities	13,276,804	21,250,262	17,741,929	10,661,599	21,433,884	8,984,870	13,403,644	3,541,939	2,188,613	10,018,028
Total primary government	<u>\$ 8,916,724</u> <u>\$</u>	11,705,128 \$	5,280,514 \$	(2,545,505) \$	6,618,062 \$	3,400,788 \$	(5,350,795) \$	(19,084,250) \$	(57,549) \$	(2,718,798)

#### City of Grand Rapids, Michigan Fund Balances, Governmental Funds (unaudited)

Last Ten Fiscal Years (modified accrual basis of accounting)

					Fiscal Ye	ear Ended				
	2002	2003	<u>2004</u>	<u>2005</u>	2006	<u>2007</u>	2008	2009	<u>2010</u>	<u>2011</u> <sup>(1)</sup>
General Fund										
Reserved	\$ 835,573	\$ 9,044,028	\$ 1,804,703	\$ 1,389,912			\$ 1,448,920	\$ 1,616,452	\$ 13,220,866	\$ -
Unreserved	16,227,534	10,544,224	13,628,370	17,611,164	23,993,189	21,264,507	17,724,256	18,116,197	19,023,491	-
Nonspendable										11,467,913
Assigned										12,357,965
Unassigned										7,886,595
Total general fund	\$ 17,063,107	\$ 19,588,252	\$ 15,433,073	\$ 19,001,076	\$ 25,202,071	\$ 23,251,866	\$ 19,173,176	\$ 19,732,649	\$ 32,244,357	\$ 31,712,473
All other governmental funds										
Reserved	\$ 29,022,390	\$ 43,281,327	\$ 32,524,323	\$ 21,014,731	\$ 18,265,336	\$ 33,567,839	\$ 27,602,015	\$ 21,059,988	\$ 20,349,818	\$ -
Unreserved, reported in:										
Special revenue funds	33,085,593	18,097,619	8,036,118	12,260,289	13,635,293	18,035,117	23,643,189	22,922,676	23,748,668	-
Capital projects funds Debt Service funds	7,336,488	-	261,087 610,994	- 640,043	- 1,092,513	- 1,063,888	- 1,115,085	- 1,216,571	- 1,298,148	-
Nonspendable										4,242,062
Restricted										14,770,028
Committed										18,978,088
Assigned										12,423,570
Unassigned										(301,784)
Total all other governmental funds	\$ 69,444,471	\$ 61,378,946	\$ 41,432,522	\$ 33,915,063	\$ 32,993,142	\$ 52,666,844	\$ 52,360,289	\$ 45,199,235	\$ 45,396,634	\$ 50,111,964

The change in the classification of fund balance amounts in 2011 is discussed in Management's Discussion and Analysis.

Check general fund-s/b zero
(31,712,473)
Check other governmental funds-s/b zero
(50,111,964)

Table 3 106

#### City of Grand Rapids, Michigan Changes in Fund Balances, Governmental Funds (unaudited)

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year Ended									
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Revenues:	<u> </u>	<u>——</u>			<u> </u>		<u> </u>			' <u></u> '
Property taxes	\$ 27,878,106	\$ 29,533,993	\$ 29,843,895	\$ 30,665,405 \$	33,936,687	\$ 35,486,005 \$	37,819,932	\$ 38,371,239	\$ 38,551,862	\$ 37,451,239
City income taxes	52,625,743	50,356,192	50,939,823	53,110,303	58,199,875	58,475,287	59,496,282	53,086,986	52,656,179	63,852,926
State shared taxes	44,491,309	39,379,693	38,116,803	37,459,858	37,663,040	36,828,342	36,613,479	35,443,205	32,380,487	32,405,016
Licenses and permits	2,373,116	2,206,937	2,110,581	2,505,698	3,046,481	4,077,284	3,823,654	2,903,318	3,197,682	2,495,904
Fines and forfeitures	3,999,529	4,312,681	4,145,387	1,479,619	1,522,692	647,587	1,973,737	2,084,267	2,301,663	2,179,292
Federal grants	8,793,980	2,970,045	9,967,941	11,117,298	9,738,166	10,552,526	8,798,195	10,756,821	15,294,057	18,356,170
State grants	3,614,457	1,924,548	1,139,675	1,381,728	817,447	1,020,516	1,000,072	970,050	590,074	506,781
Other grants & contributions	608,053	17,231,410	2,047,994	4,543,370	4,927,413	807,639	1,830,393	1,615,425	1,790,620	3,650,792
Charges for services	22,731,240	27,130,183	30,805,504	27,384,991	28,385,989	25,599,287	25,613,387	25,791,006	27,464,656	24,506,126
Investment earnings	4,365,056	2,319,021	1,732,336	1,998,314	3,017,557	4,376,806	4,553,028	2,324,325	1,266,097	1,017,083
Miscellaneous	3,862,027	4,421,297	3,929,008	4,330,456	3,313,344	2,961,898	3,670,803	2,597,097	1,368,868	1,974,018
Total revenues	\$ 175,342,616	\$ 181,786,000	174,778,947	<u>\$ 175,977,040                                  </u>	184,568,691	<u>\$ 180,833,177</u> <u>\$</u>	185,192,962	\$ 175,943,739	\$ 176,862,245	\$ 188,395,347
Expenditures:										
Current:										
General government	\$ 18,542,056				28,547,800		29,609,107		. , ,	
Public safety	76,033,683	77,149,074	76,247,330	59,500,047	59,454,286	67,908,407	71,621,129	69,586,390	72,110,735	74,187,140
Public works	27,500,877	27,390,204	29,756,575	30,756,908	27,832,531	29,580,823	30,342,790	30,234,531	30,536,277	32,347,463
Culture and recreation	22,629,383	25,312,912	22,715,863	23,442,663	22,654,145	16,127,384	15,881,816	16,788,477	16,819,954	15,311,589
Urban and community development	16,100,954	18,820,446	17,222,874	19,220,353	20,310,964	19,781,538	18,358,822	18,129,776	22,085,320	26,439,566
Debt service:	0.404.547	0.005.750	4 475 045	F 000 000	E 004 400	5 050 000	0.070.070	0.070.005	7 005 700	0.000.500
Principal Interest, fees, and bond issue costs	3,491,517 4,125,371	3,825,750 5,696,222	4,475,945 5,324,341	5,008,620 6,014,816	5,021,433 5,361,182	5,953,623 5,173,407	6,279,870 5,455,238	6,670,865 5,717,181	7,285,732 4,708,840	8,608,539 4,678,244
Capital outlay	49.943.803	58,799,311	17,333,821	18,189,746	10,963,908	10,365,952	15,424,881	12,920,345	12,652,862	4,023,338
•										
Total expenditures  Excess (deficit) of revenues over expenditures	218,367,644 \$ (43,025,028)	235,748,403 \$ (53,962,403) \$	191,693,564 (16,914,617)	191,116,162 \$ (15,139,122) \$	180,146,249 4,422,442	184,273,685 \$ (3,440,508) \$	192,973,653 (7,780,691) §	186,665,758 \$ (10,722,019)	189,561,994 \$ (12,699,749)	189,254,571 \$ (859,224)
, ,	<u>\$ (43,023,028)</u>	φ (33,902,403)	p (10,914,017)	φ (13,139,122) φ	4,422,442	<del>φ (3,440,308)</del> <del>φ</del>	(7,780,091)	φ (10,722,01 <del>9</del> )	<del>φ (12,099,749)</del>	φ (659,224)
Other financing sources (uses):	<b>A</b> 04 700 004	<b>A</b> 00.044.040		Ф 00.404.455 Ф	00 400 040	Φ 00 004 004 Φ	00.054.005	Φ 04.000.000	<b>.</b>	<b>A</b> 05 050 040
Transfers in Transfers from component units	\$ 31,762,821 312,375	\$ 29,311,040	\$ 24,131,089	\$ 26,121,155 \$	22,489,046	\$ 22,301,884 \$	22,354,865	\$ 24,668,660	\$ 37,634,119	\$ 25,856,642
Transfers from component units  Transfers out	(30,788,062)	(28,856,336)	(23,583,746)	(22,589,426)	(21,632,413)	(20,394,195)	(19,555,589)	(22,017,238)	(24,172,859)	(22,402,271)
Sale of capital assets	(30,788,002)	(20,030,330)	(23,303,740)	2,544,000	(21,032,413)	2,268,309	945,075	(22,017,230)	4,241,992	(22,402,271)
Face value of bonds and contracts issued	4,314,313	39.254.017	1,348,640	18,225,000	_	14,740,000	427,560	24,755,100	7,445,000	1,592,500
Premium on bonds issued	-	266,577	-	(81,063)	_	642,623	-	503,856	-	-
Payment to refunded bond escrow agent	-	(4,070,363)	-	(13,030,000)	-	-	(945,075)	(23,908,566)	-	-
Total other financing sources (uses)	5,601,447	35,904,935	1,895,983	11,189,666	856,633	19,558,621	3,226,836	4,001,812	25,148,252	5,046,871
Net change in fund balances	(37,423,581)	(18,057,468)	(15,018,634)	(3,949,456)	5,279,075	16,118,113	(4,553,855)	(6,720,207)	12,448,503	4,187,647
Fund balances, beginning	124,931,159	99,024,666	80,967,198	56,865,595	52,916,139	58,195,214	75,918,710	71,533,465	64,931,884	77,640,991
Residual equity transfer	(1,000,000)	-	-	-	-	-	-	-	-	-
Current year change in inventory levels			-		-	1,605,383	168,610	118,626	260,604	(4,201)
Fund balances, ending	\$ 86,507,578	\$ 80,967,198	65,948,564	\$ 52,916,139 \$	58,195,214	\$ 75,918,710 \$	71,533,465	\$ 64,931,884	\$ 77,640,991	\$ 81,824,437
Debt Service as a percentage of non-capital expenditures	4.25%	5.38%	5.36%	5.89%	5.83%	6.43%	6.42%	6.92%	6.64%	7.12%

Table 4 107

## City of Grand Rapids, Michigan Tax Revenue by Source - All Funds (unaudited)

Last Ten Fiscal Years

	City	y Taxes		Pro	portionally Sha	red State Taxes			
Fiscal Year	Local Income Tax	Property Tax,  All Funds 1	Sales Tax	Gas and Weight Tax	Library Aid	Fire Protection, State-Owned Facilities	Alcoholic Beverages Tax	Other	Total Tax Revenues, All Funds
2002	52,635,205	27,553,547	31,468,924	12,426,631	345,572	129,508	115,000		124,674,387
2003	50,356,192	28,940,220	26,175,653	13,745,362	294,953	65,392	183,523		119,761,295
2004	50,939,823	29,378,553	23,653,513	14,036,759	198,048	71,027	72,525		118,350,248
2005	53,110,303	30,665,405	23,394,253	13,855,765	172,308	74,581	135,259		121,407,874
2006	58,199,875	33,936,687	23,127,660	13,680,293	142,877	150,601	133,734		129,371,727
2007	58,475,287	33,865,482	22,444,741	13,521,754	156,351	207,854	136,863		128,808,332
2008	59,496,282	37,819,932	22,444,741	13,306,408	129,135	165,927	169,527		133,531,952
2009	53,086,986	38,371,239	21,665,044	12,811,157	124,252	263,422	143,949		126,466,049
2010	52,656,179	38,551,862	19,268,891	12,592,453	38,848	312,839	167,456		123,588,528
2011	63,852,926	37,451,239	19,268,889	12,789,888	105,906	139,888	30,223	70,222	133,709,181
			Pe	ercent to Total Tax	: Sources				% Increase (Decrease) Over Prior Year
·									·
2002	42.2	22.1	25.2	10.0	0.3	0.1	0.1	0.0	1.39
2003	42.0	24.2	21.9	11.5	0.2	0.1	0.2	0.0	(3.94)
2004	43.0	24.8	20.0	11.9	0.2	0.1	0.1	0.0	(1.18)
2005	43.7	25.3	19.3	11.4	0.1	0.1	0.1	0.0	2.58
2006	45.0	26.2	17.9	10.6	0.1	0.1	0.1	0.0	6.56
2007	45.4	26.3	17.4	10.5	0.1	0.2	0.1	0.0	(0.44)
2008	44.6	28.3	16.8	10.0	0.1	0.1	0.1	0.0	3.67
2009	42.0	30.3	17.1	10.1	0.1	0.2	0.1	0.0	(5.29)
2010	42.6	31.2	15.6	10.2	0.0	0.3	0.1	0.0	(2.28)
2011	47.8	28.0	14.4	9.6	0.1	0.1	0.0	0.1	8.19
	** **		* ** *						

Note: (1) Excludes the discretely presented Component Units and special assessments for Downtown Improvement District.

Table 5 108

#### City of Grand Rapids, Michigan Segmented Data on Local Income Tax Filers, Rates and Liability (Unaudited) Current Year and Nine Years Previous

			Ca	alendar Year 201	10					Calendar Year 20	01		
		% of Total							% of Total				
	# of	Returns	Т	otal Taxable			% of Total	# of	Returns	Total Taxable			% of Total Tax
Taxable Income per Return	Returns	Filed		Income		ax Dollars	Tax Dollars	Returns	Filed	 Income	_	Tax Dollars	Dollars
Individual and Joint Returns													
Resident Taxpayers:													
\$37 or less	4,125	4 %	\$	-	\$	-	0 %	2,759	2 %	\$ -	\$	-	0 %
38 - 12,500	16,401	14		101,000,000		1,310,000	3	21,828	15	121,661,769		1,581,603	3
12,501 - 25,000	11,961	10		239,000,000		3,110,000	7	15,351	10	285,614,308		3,712,986	7
25,001 - 50,000	14,307	12		554,200,000		7,200,000	17	18,571	13	667,179,538		8,673,334	17
50,001 - 100,000	9,184	8		674,000,000		8,760,000	20	11,644	8	784,518,923		10,198,746	20
More than \$100,000	2,399	2		449,600,000		5,850,000	13	2,567	2	499,514,538		6,493,689	13
Subtotal	58,377	50 %	\$	2,017,800,000	\$	26,230,000	60 %	72,720	49 %	\$ 2,358,489,077	\$	30,660,358	61 %
Non-Resident Taxpayers:													
\$75 or less	7,283	6 %	\$	-	\$	-	0 %	7,864	5 %	\$ -	\$	-	0 %
76 - 12,500	15,251	13		84,700,000		550,000	1	18,592	13	96,478,615		627,111	1
12,501 - 25,000	9,667	8		195,900,000		1,270,000	3	12,268	8	230,990,308		1,501,437	3
25,001 - 50,000	15,872	14		622,900,000		4,050,000	9	19,439	13	699,190,462		4,544,738	9
50,001 - 100,000	9,299	8		670,900,000		4,360,000	10	9,071	6	600,361,231		3,902,348	8
More than \$100,000	972	1		408,500,000		2,660,000	6	2,548	2	514,639,385		3,345,156	7
Subtotal	58,344	50 %	\$	1,982,900,000	\$	12,890,000	30 %	69,782	47 %	 2,141,660,000		13,920,790	28 %
All Other Returns													
Subtotal	589	1 %		275,200,000	\$	4,380,000	10 %	5,969	4 %	\$ 390,238,846	\$	5,611,644	11 %
Total	117,310	100 %	\$	4,275,900,000	\$	43,500,000	100 %	148,471	100 %	\$ 4,890,387,923	\$	50,192,792	100 %

Source: City Income Tax Department

Note: Information is taken from returns filed for the calendar year. Tax rates for applicable through June 30, 2010, were established by the City's electorate in 1995. In 2010, the City's electorate increased the tax rates effective July 1, 2010. The old (new) tax rates are described in the following:

For calculating income tax return for the calendar year 2010 a blended rate of 1.4% was applied to City residents and Corporations and .7% for non-residents. The income tax is the most significant local revenue source.

Numbers may not total due to rounding.

Table 6 109

<sup>-</sup>City resident income, after exemptions, exclusions and deductions, are taxed at a flat rate of 1.3% (1.5%).

<sup>-</sup>Non-residents and trusts pay at a rate of 0.65% (.75%) on all City source income.

<sup>-</sup>Other taxpayers are corporations, which pay 1.3% (1.5%) on all City source income, and partnerships, which may be filing information returns or remit the tax at a rate based on the partner's residence status.

# City of Grand Rapids, Michigan Assessed and Estimated Actual Value of Taxable Property (unaudited) Last Ten Fiscal Years

-			Taxable \	Values						Percent Increase /
Fiscal Year	Residential Property	Commercial Property	Industrial Property	Personal Property	Total Taxable Value	Renaissance Zone Property	Total Direct	Estimated Actual Value	Ratio of Total Taxable to Estimated Actual Value	(Decrease) in Estimated Actual Value Over Prior Year
2001	1,983,494,041	793,949,128	199,226,313	463,585,023	3,440,254,505	(47,455,297)	8.1266	7,494,309,600	46	4.71
2002	2,099,702,781	847,008,558	215,406,528	475,722,545	3,637,840,412	(76,460,167)	8.0723	8,133,318,200	45	8.53
2003	2,223,486,355	889,515,820	226,865,880	477,672,209	3,817,540,264	(92,933,347)	8.0386	8,710,012,200	44	7.09
2004	2,318,085,017	923,763,420	239,013,889	453,233,500	3,934,095,826	(125,082,362)	7.9740	9,293,591,000	42	6.70
2005	2,433,217,121	959,707,142	248,312,237	460,070,964	4,101,307,464	(145,669,332)	8.1517	9,705,688,400	42	4.43
2006	2,564,563,659	1,027,474,796	256,293,237	453,659,214	4,301,990,906	(172,046,412)	8.1223	10,236,127,400	42	5.47
2007	2,723,809,045	1,080,152,938	275,610,938	441,456,423	4,521,029,344	(194,798,099)	8.1217	10,731,463,200	42	4.84
2008	2,900,213,075	1,120,213,609	276,191,900	444,703,215	4,741,321,799	(225,905,875)	8.2413	11,050,637,600	43	2.97
2009	2,965,407,637	1,192,518,721	274,670,895	435,993,300	4,868,590,553	(246,011,916)	8.2410	11,066,034,400	44	0.14
2010	2,920,645,940	1,208,016,820	284,017,195	445,088,400	4,857,768,355	(238,026,374)	8.3709	10,942,712,600	44	(1.11)
2011	2,801,840,914	1,201,198,834	284,785,498	434,541,700	4,722,366,946	(231,184,032)	8.3711	10,384,438,400	45	(5.10)

**Note:** State statute requires all property subject to *ad vaorem* taxation be assessed at 50 percent of market value. Estimated actual value as shown is calculated by doubling the assessed value. Since 1994, any increase in the taxable value of existing property has been limited each year to the lower of 5% or the rate of inflation, until the property ownership is transfered. Only the taxable portion of the assessed value is presented above under the Taxable Value headings. Property located in designated Renaissance Zones is assessed on the *ad valorem* roll, but taxes due, other than school debt millages, are abated for 15 years.

Table 7 110

### City of Grand Rapids, Michigan Property Tax Levies and Collections (unaudited)

Last Ten Fiscal Years

#### Collected within the

			Fiscal Year	of the Levy		Total Colle	ections to Date
iscal Year Ended June 30	Tax Year	Original Tax Levy	Amount	Percentage of Levy	Collections in Subsequent Years (net of adjustments)	Amount	Percentage of Original Levy
2002	2001	27,760,859	27,593,449	99.40	(15,251)	27,578,198	99.34
2003	2002	28,327,549	28,111,333	99.24	41,824	28,153,157	99.38
2004	2003	28,727,962	28,484,072	99.15	52,209	28,536,281	99.33
2005	2004	30,520,491	30,229,415	99.05	69,009	30,298,424	99.27
2006	2005	31,489,290	31,189,355	99.05	(13,685)	31,175,670	99.00
2007	2006	33,103,919	33,003,553	99.70	(31,698)	32,971,855	99.60
2008	2007	34,822,801	34,724,866	99.72	(66,979)	34,657,887	99.53
2009	2008	35,403,361	35,341,720	99.83	(90,422)	35,251,298	99.57
2010	2009	35,607,847	35,562,537	99.87	(113,317)	35,449,220	99.55
2011	2010	34,856,007	34,743,948	99.68	-	34,743,948	99.68

Note: The tax levies and collections shown above are ad valorem taxes only and exclude amounts payable to discretely presented Component Units.

Table 8 111

# City of Grand Rapids, Michigan Property Tax Rates Direct and Overlapping Governments (unaudited)

Last Ten Fiscal Years

City of Grand Rapids Direct Tax Rates 1

									Total		
Fiscal	Tax	General	Promotional		Refuse			<b>Total State</b>	Intermodal		Combined
Year	Year	Operating	and Advertising	Library <sup>2</sup>	Collection	Total City	Total School <sup>3</sup>	Education	Transit	Total County	Total
Tax Rat	es: 4										
2002	2001	4.1997	0.0138	2.5088	1.3500	8.0723	24.4729	6.0000	0.7300	5.3000	44.5752
2003	2002	4.1791	0.0131	2.4964	1.3500	8.0386	24.5992	6.0000	0.7480	5.3140	44.6998
2004	2003	4.1389	0.0127	2.4724	1.3500	7.9740	24.2922	5.0000	0.7603	5.3140	43.3405
2005	2004	4.1256	0.0116	2.4645	1.5500	8.1517	26.8256	6.0000	0.9500	5.3140	47.2413
2006	2005	4.1070	0.0120	2.4533	1.5500	8.1223	26.3676	6.0000	0.9500	5.3140	46.7539
2007	2006	4.1070	0.0114	2.4533	1.5500	8.1217	26.0726	6.0000	0.9500	5.3940	46.5383
2008	2007	4.1070	0.0110	2.4533	1.6700	8.2413	27.1768	6.0000	0.9500	5.3940	47.7621
2009	2008	4.1070	0.0107	2.4533	1.6700	8.2410	27.1768	6.0000	1.1200	5.3940	47.9318
2010	2009	4.1070	0.0106	2.4533	1.8000	8.3709	26.8968	6.0000	1.1200	5.3940	47.7817
2011	2010	4.1070	0.0108	2.4533	1.8000	8.3711	26.7668	6.0000	1.1200	5.3940	47.6519

Note: (1) City taxes, includes amounts payable to discretely presented Component Units: Due-July 1; Past Due-August 1;

Penalties-1 percent per month until paid, after February 14, a total of 4 percent (3 percent penalty and 1 percent collection fee) is added.

- (2) Library includes Library Capital Improvement of 0.3805 mills and portion of General Operating millage dedicated to Library Operations.
- (3) Rate includes Grand Rapids Public School non-homestead rate, Kent Intermediate School District, and Grand Rapids Community College.
- (4) Property tax rates: per \$1,000 of Taxable Value.

Table 9 112

### City of Grand Rapids, Michigan Principal Property Tax Taxpayers (unaudited)

Current Year and Nine Years Previous

		Dec	ember 31, 2009		Percentage of Total	Dec	ember 31, 2000		Percentage of Total
Taxpayer	Type of Business	Tax	cable Valuation	Rank	Taxable Valuation	Tax	able Valuation	Rank	Taxable Valuation
Consumers Energy	Electric Utility	\$	50,415,347	1	1.06 %	\$	40,357,647	3	1.09 %
Amway Hotel Corp.	Hotel / Real Estate		38,322,888	2	0.80		54,916,570	2	1.48
Kellogg/Keebler Company*	Bakery Products		30,775,600	3	0.65		19,951,855	7	0.54
HP3 LLC	Hotel		27,955,500	4	0.59				
Centerpointe Dvlpmnt Co LLC	Shopping Center/Real Estate		27,273,340	5	0.57				
Steelcase, Inc.	Furniture Manufacturing		23,374,040	6	0.49		106,279,488	1	2.87
SH-2 LLC & BT-2 LLC	Real Estate		22,500,000	7	0.47				
Fifth Third Bank, Michigan	Banking/Real Estate		21,999,728	8	0.46		18,499,996	8	0.50
Dematic Corporation	Material Handling Manufacturer		20,622,751	9	0.43		16,402,643	10	0.44
Michigan Street Development	Medical Office Building Development		20,065,213	10	0.42				
Visser Brothers	Real Estate						37,527,102	4	1.01
DTE Energy Co.	Gas Utility						29,675,235	5	0.80
Bridgewater Condos LLC	Residential/Commercial Development						22,660,000	6	0.61
Meijer, Inc.	Retailer						16,534,272	9	0.45
		\$	283,304,407	. =	5.94 %	\$	362,804,808	-	9.79 %

Note: Total Taxable Valuation for largest taxpayers includes qualified real and personal properties exempted from ad valorem property taxes but subject to a specific Industrial Facilities Tax under Public Act 198 of 1974. \*Keebler property is eligible for exemption under the Michigan Renaissance Zone Act, Public Act 376 of 1996.

The percentage calculation is based on the Taxable Values of \$4,761,004,912 in 2009 and \$3,707,475,113 in 2000 on the ad valorem tax roll and property granted tax abatements.

Some taxpayers operated under a different name in the earlier reporting period, but the business and major assets were essentially the same.

Table 10 113

#### City of Grand Rapids, Michigan **Computation of Direct and Overlapping Debt (unaudited)**

June 30, 2011								Deb	ot Supported by
	Tota	l Debt	Balances		Net Debt		Self	(	City General
Name of Governmental Unit	Outst	tanding	 On Hand		Outstanding		Supporting	Р	roperty Taxes
Direct debt:									
City of Grand Rapids:									
Grand Rapids Building Authority	1	04,245,000	-		104,245,000		68,551,443		35,693,557
Grand Rapids and Kent County Joint Building Authority		755,000	-		755,000		755,000		-
Act 175 Motor Vehicle Highway		5,155,000	-		5,155,000		5,155,000		-
Capital Improvement Bonds		19,675,000	-		19,675,000		-		19,675,000
Downtown Development Authority		34,855,264	1,049,788		33,805,476		33,805,476		-
Kent County Drain Commission contracts		8,782,344	-		8,782,344		-		8,782,344
Installment Purchase Agreements		1,354,084	-		1,354,084		-		1,354,084
Internal Service Installment Purchase Agreements		2,120,916	-		2,120,916		-		2,120,916
SmartZone - Local Finance Authority		3,520,000	-		3,520,000		3,520,000		-
State of Michigan Infrastructure Loan		293,624	 		293,624		293,624		
Total City direct debt	<u>\$ 1</u>	80,756,232	\$ 1,049,788	\$	179,706,444	\$	112,080,543	\$	67,625,901
						(	City Share as		
					Gross	Pe	rcent of Gross		Net
Overlapping debt:									
Grand Rapids Public Schools				\$	147,685,000		100.00%	\$	147,685,000
Caledonia Community Schools					111,571,002		0.10%		111,571
Forest Hills Public Schools					199,350,000		1.82%		3,628,170
Godwin Heights Public Schools					10,040,000		4.93%		494,972
Grandville Public Schools					17,830,000		0.00%		=
Kenowa Hills Public Schools					39,345,000		0.11%		43,280
Kentwood Public Schools					76,310,000		8.54%		6,516,874
Kent County					147,250,000		21.68%		31,923,800
Grand Rapids Community College					48,885,000		21.08%		10,304,958
Total overlapping debt				\$	798,266,002	•			200,708,625
				<u> </u>	,,				

Note: The City of Grand Rapids does not carry debt supported by special assessment billing and collections.

The following statistical schedules are not relevant to the City of Grand Rapids and therefore have not been included in the statistical presentation:

Special assessments billings and collections

Computation of legal debt margin for special improvements

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

#### City of Grand Rapids, Michigan Ratios of Outstanding Debt by Type (unaudited)

Last Ten Fiscal Years

Governmenta	

		General Bonded Debt		Other		
Fiscal Year	General Obligation Limited Tax Bonds	Percentage of Personal Income	Per Capita <sup>1</sup>	Revenue Bonds	State Loans	Total Governmental Activities
2002	91,426,527	2.63	465	-	1,862,795	93,289,322
2003	91,867,232	2.65	468	30,855,000	1,750,824	124,473,056
2004	89,017,106	2.58	456	30,855,000	1,576,841	121,448,947
2005	82,323,826	1.86	422	36,590,000	1,383,951	120,297,777
2006	80,654,785	1.78	413	36,370,000	1,206,894	118,231,679
2007	91,465,096	1.87	471	35,650,000	1,022,755	128,137,851
2008	82,940,146	1.80	431	34,860,000	831,250	118,631,396
2009	76,694,474	1.74	397	33,995,000	632,085	111,321,559
2010	79,947,869	1.78	415	33,055,000	424,953	113,427,822
2011	71,689,101	1.69	381	32,025,000	209,536	103,923,637

Business-1	Who /	10tiv	ITIDE
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Fiscal	General Obligation		Total Business-Type	<b>Total Primary</b>	Percentage of	
Year	Limited Tax Bonds	Revenue Bonds	Activities	Government	Personal Income	Per Capita
2002	22,456,948	256,002,281	278,459,229	371,748,551	10.71	1,891
2003	22,757,733	246,260,393	269,018,126	393,491,182	11.35	2,004
2004	21,553,114	236,203,505	257,756,619	379,205,566	11.00	1,943
2005	20,405,101	262,961,693	283,366,794	403,664,571	9.11	2,067
2006	19,043,923	337,454,957	356,498,880	474,730,559	10.48	2,433
2007	25,463,909	324,883,297	350,347,206	478,485,057	9.80	2,462
2008	23,927,892	311,801,712	335,729,604	454,361,000	9.87	2,359
2009	31,829,558	395,450,279	427,279,837	538,601,396	12.19	2,788
2010	30,925,312	377,633,846	408,559,158	521,986,980	11.63	2,713
2011	37,210,443	382,676,778	419,887,221	523,810,858	12.38	2,786

Note:

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

2011 based on 2010 Census U.S. Census Bureau - American Fact Finder

Table 12 115

<sup>1 2001-2004:</sup> CACI FILE 581: Population Demographics - per 2000 Census 2005-2010: The Right Place, Inc.

#### City of Grand Rapids, Michigan Legal Debt Margin Information (unaudited)

Last Ten Fiscal Years

		Fiscal Year											
	2002	2003	2004	2005	2006	2007	2008	2009	<u>2010</u>	<u>2011</u>			
Debt Limit Total net debt applicable to limit Legal debt margin	\$ 418,384,250 107,643,780 \$ 310,740,470	\$ 446,813,800 134,182,865 \$ 312,630,935	\$ 475,370,080 130,645,976 \$ 344,724,104	\$ 495,389,880 129,282,227 \$ 366,107,653	130,605,409	147,919,856	\$ 561,637,260 138,707,088 \$ 422,930,172	\$ 562,226,090 140,368,032 \$ 421,858,058	154,430,831	526,651,870 151,182,344 375,469,526			
Total net debt applicable to the limit (as a percentage of debt limit)	25.73%	30.03%	27.48%	26.10%	25.06%	27.10%			27.78%	28.71%			

Legal Debt Margin Calculation for Fiscal Year 2011										
Assessed Value		\$	5,192,219,200							
Add back: exempt real property		_	74,299,500							
Total Assessed Value			5,266,518,700							
Debt limit (10% of total AV)			526,651,870							
Debt applicable to limit:										
Total debt outstanding	574,163,010									
Less: exempt debt	422,980,666									
Total net debt applicable to limit		_	151,182,344							
Legal debt margin		\$	375,469,526							

Note: Under authority granted to the State Legislature, the Home Rule Cities Act limits the amount of debt a city may have to ten percent of total assessed property value.

However significant exceptions to the limitations are permitted for certain types of indebtedness which include: State transportation bonds, Water and Sewer revenue bonds, and Tax Increment Bonds.

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

Table 13 116

### City of Grand Rapids, Michigan Pledged Revenue Coverage (unaudited)

Last Ten Fiscal Years

Figure Gross		Direct Operating	Net Revenue		Debt Service Re	equirements	
Fiscal Year	Revenue 1	Expenses <sup>2</sup>	Available for Debt Service	Principal	Interest	Total	Coverage
rear	Revenue	Expenses	Dept Service	Frincipal	interest	TOTAL	Coverage
Water Su	pply System Fund	d:					
2002	37,522,806		16,998,626	4,210,000	7,680,133	11,890,133	1.43
2003	39,845,409	21,344,581	18,500,828	5,040,000	6,683,900	11,723,900	1.58
2004	38,102,756	22,860,685	15,242,071	5,215,000	6,431,900	11,646,900	1.31
2005	38,643,997	24,404,759	14,239,238	5,800,000	5,895,900	11,695,900	1.22
2006	42,699,936	25,711,372	16,988,564	6,645,000	7,318,848	13,963,848	1.22
2007	43,798,379	26,089,718	17,708,661	7,030,000	6,961,606	13,991,606	1.27
2008	44,474,320	26,896,625	17,577,695	7,380,000	6,177,056	13,557,056	1.30
2009	41,688,692	26,992,261	14,696,431	7,830,000	6,808,246	14,638,246	1.00
2010	43,029,181	25,638,078	17,391,103	8,760,000	6,971,090	15,731,090	1.11
2011	42,628,685	25,367,275	17,261,410	9,110,000	5,782,527	14,892,527	1.16
Sewage D	Disposal System I	<del>-und:</del>					
2002	33,336,969	16,253,230	17,083,739	4,560,000	7,406,142	11,966,142	1.43
2003	35,399,884	14,227,141	21,172,743	4,701,888	7,270,048	11,971,936	1.77
2004	33,598,127	16,938,028	16,660,099	4,841,888	7,129,146	11,971,034	1.39
2005	34,165,655	17,972,556	16,193,099	5,296,736	6,568,594	11,865,330	1.36
2006	38,207,316	17,719,500	20,487,816	5,926,660	8,873,755	14,800,415	1.38
2007	41,209,166	21,051,938	20,157,228	6,051,585	8,690,230	14,741,815	1.37
2008	43,266,185	20,035,372	23,230,813	6,231,433	8,492,507	14,723,940	1.58
2009	45,221,517	23,189,892	22,031,625	7,636,433	11,497,769	19,134,202	1.15
2010	51,560,665	21,789,188	29,771,477	7,881,357	11,086,778	18,968,135	1.57
2011	51,112,288	21,296,813	29,815,475	8,216,281	12,010,113	20,226,394	1.47

Notes: (1) Gross revenue includes operating revenues, interest revenue and miscellaneous revenue.

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

Table 14 117

<sup>(2)</sup> Direct operating expenses are total operating expenses less depreciation expense

#### City of Grand Rapids, Michigan Demographic Statistics (unaudited)

Last Ten Fiscal Years

Fiscal Year	Population <sup>1</sup>	Personal Income	Per Capita Income <sup>2</sup>	Median Age <sup>2</sup>	School Enrollment <sup>3</sup>	Unemployment 4
2002	196,598	3,472,117,278	17,661	30.4	26,168	8.3
2003	196,306	3,466,960,266	17,661	30.4	25,823	9.4
2004	195,115	3,445,926,015	17,661	30.4	24,219	10.1
2005	195,287	4,430,476,169	22,687	34.2	23,233	8.7
2006	195,100	4,529,051,400	23,214	30.8	23,234	7.5
2007	194,341	4,883,594,989	25,129	34.6	22,340	8.0
2008	192,643	4,604,167,700	23,900	34.8	21,382	8.3
2009	193,167	4,419,660,960	22,880	35.2	20,300	12.3
2010	192,435	4,487,584,200	23,320	35.5	19,100	14.9
2011	188,040	4,230,147,840	22,496	35.9	17,560	12.4

Notes:

2011: 2010 Census U.S. Census Bureau - American Fact Finder

Table 15 118

<sup>2001-2004:</sup> CACI FILE 581: Population Demographics - per 2000 Census 2005 and later: The Right Place, Inc.

<sup>2 2001-2004:</sup> CACI FILE 581: Population Demographics - per 2000 Census 2005 and later: The Right Place, Inc.

 <sup>2002-2009:</sup> Grand Rapids Public Schools - School Matters 2002-2009;
 2010: Director of Communications & External Affairs Grand Rapids Public Schools
 2011: State of Michigan Center for Educational Performance and Information, Public Student Headcount Data

<sup>&</sup>lt;sup>4</sup> Michigan Employment Security Commission, Michigan Labor Market Information. Average percent for Fiscal Year.

### City of Grand Rapids, Michigan Principal Local Employers (unaudited)

Current Year and Nine Years Previous

			2011		2002			
Employer	Type of Business	West Michigan Employees	Rank	Total City Employment	West Michigan Employees	Rank	Total City Employment	
Spectrum Health	Hospital and medical services	16,600	1	13.4 %	12,700	1	10.2	
Meijer Inc	Retailer	7,725	2	6.2	9,850	2	7.9	
Axios Incorporated	Human resources and employment service	7,372	3	5.9				
Spartan Stores Inc	Food distributor and retailer	4,258	4	3.4	4,368	5	3.5	
Amway Inc.	Consumer products manufacturer	4,000	5	3.2	4,500	4	3.6	
Grand Rapids Public Schools	Education	3,297	6	2.7	3,700	7	3.0	
Steelcase Inc.	Furniture manufacturing	3,227	7	2.6	7,500	3	6.0	
Grand Valley State University	Education	3,091	8	2.5	3,921	6		
St. Mary's Health Care	Hospital and medical services	2,672	9	2.2	2,500	10	2.0	
Metro Health Hospital	Hospital and medical services	2,284	10	1.8				
U.S. Postal Service	Postal delivery				3,600	8	2.9	
Siemens Dematic	Material handling systems				3,000	9	2.4	
		54,526	-	43.9 %	55,639	-	44.8 %	

Note: The above listed employers are selected from a list compiled by The Right Place, Inc. of self-reported employment by the largest employers in the seven county metropolitan area. Employers selected for inclusion here are those with a significant presence in Kent County. According to the 2000 Census while less than half of employed city residents work in the city, 90% of employed city residents work in Kent County. Non-city residents fill 63% of the employment in the city. Focusing on the county rather than the city provides a better indication of the potential economic impact on the city of a closure or relocation of one or more major local employers. Percentages are based on the total employment in the city at the time of the 2000 census, 124,193. The complete list of employers is available at www.rightplace.org/ Regional Data - Local Companies.

Some employers operated under a different name in the earlier reporting period, but the business and major assets were essentially the same.

Table 16 119

City of Grand Rapids, Michigan Full-time Equivalent City Government Employees by Department (unaudited) Last Ten Fiscal Years

Department	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Assessor	24	20	20	19	19	18	19	19	16	16
Attorney	22	22	19	18	18	18	18	17	16	16
City Clerk	14	13	11	11	11	10	10	10	9	9
Community Development	24	30	30	29	27	19	18	20	24	23
Comptroller	21	20	19	17	15	17	17	17	15	15
Dispatch										51
61st District Court	105	105	96	91	91	91	89	91	91	84
Economic Development	6	4	4	4	5	5	5	5	4	4
Engineering	55	54	51	51	51	51	50.5	48	51	50
Environmental Protection	136	127	124	124	126	126	128.5	128.5	122.0	116.0
Equal Opportunity (Admin Services	-	-	-	-	7	7	7	6	6	5
Executive	17	17	14	14	14	12	12.5	12	11	11
Facilities Management	20	20	20	15	15	15	15	15	13	13
Fire	269	271	262	253	241	239	238	238	221	235
Fiscal Services	19	19	18	14	12	12	13.5	13	10	9
General Administration	-	-	1	1	1	-	-	-	-	
Human Resources	30	30	29	28	18	17	17	17	16	15
Income Tax	18	18	16	15	16	16	17	18	16	16
Information Technology	10	8	8	8	8	8	5	6	6	5
Management Services	-	-	3	3	5	6	6	4	-	-
Motor Equipment	41	40	39	37	34	34	34	32	32	32
Neighborhood Improvement (Buildii	69	63	58	57	53	52	52.5	51.5	37.0	37.0
Parking Services	37	36	37	37	37	37	36	35	31	29
Parks and Recreation	71	68	59	63	43	41	42	40	28	23
Planning	24	22	18	18	14	12	12	11	9	9
Police	471	458	445	411	412	411	411	404	378	346
Public Library	58	71	71	66	67	63	63	62	62	61
Public Museum	35	34	21	17	17	-	-	-	-	
Streets & Sanitation	112	111	111	113	112	107	106	107	101	96
Traffic Safety	44	44	44	40	41	41	42	42	34	33
Treasurer	22	22	21	21	20	20	20	20	20	19
Water	185	185	186	186	186	186	186	186	176	161
Seasonal and Other FTE's				368	337	263	246	246	289	213
- -	1,959	1,932	1,855	2,149	2,070	1,954	1,936	1,921	1,844	1,752

Notes: Source, Annual Fiscal Plan authorized positions.

Table 17 120

#### City of Grand Rapids, Michigan Operating Indicators by Function/Program

Last Ten Fiscal Years

	Fiscal Year									
Function/Program	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Cemeteries										
Burials	639	616	639	636	561	552	537	491	467	494
Clerk										
Voters in November election	8,356	54,881	15,005	83,369	15,070	66,264	10,840	86,499	12,821	50,939
Environmental Protection/Sewage										
Billions of gallons treated *	20.69	18.67	16.99	18.64	17.96	18.73	16.66	17.97	17.18	14.94
Fire										
Total calls *	17,164	17,394	18,874	18,861	19,000	19,079	19,642	20,057	18,709	19,634
Civilian fire deaths *	2	7	9	4	0	2	2	2	3	0
Neighborhood Improvement										
Building permits issued	1,447	1,733	1,723	1,945	1,964	1,813	1,905	1,719	1,747	1,841
Parks and Recreation										
Open swim participants	82,769	60,425	32,573	26,829	41,586	70,650	77,130	45,235	47,924	24,320
Swimming lesson participants	11,698	7,120	7,322	668	601	670	882	835	-	840
Softball league participants	38,232	37,296	35,102	24,788	174 teams	131 teams	135 teams	159 teams	175 teams	192 teams
Police										
Major crimes *	12,092	11,485	11,956	11,625	12,427	12,544	12,792	11,241	10,502	7,872
Physical Arrests *	18,200	15,291	13,813	14,304	13,373	16,902	14,487	16,211	12,959	15,227
Public Library										
Library card holders	122,418	132,986	144,600	154,259	110,145	106,558	115,352	124,519	133,311	66,453
Total user count	654,666	738,226	908,786	910,513	954,027	985,011	1,037,686	1,017,075	1,030,585	1,061,188
Local history collection users	18,273	14,002	33,409	30,073	23,826	32,363	33,410	46,723	42,105	39,323
Total circulation of materials	1,410,829	1,393,001	1,546,593	1,428,096	1,523,566	1,587,379	1,597,192	1,484,578	1,601,934	1,754,621
Public Works										
Tons of refuse picked up	35,553	34,422	37,937	34,086	32,668	31,098	30,520	29,032	29,013	27,469
Tons of recycling removed	6,300	6,500	6,600	5,685	5,823	5,955	5,840	5,739	5,867	8,279
Water										
Number of retail customers	75,750	76,537	77,483	78,284	79,852	77,629	77,820	77,793	78,084	78,053
New connections						488	355	209	263	174
Billions of gallons produced	14.49	15.16	14.07	14.71	14.81	14.71	14.42	13.17	12.48	12.49
Peak daily flow (millions of gal.)	79.60	90.10	71.90	79.20	82.35	83.66	87.85	74.30	61.86	62.78

**Notes**: \* Calendar information for the previous calandar year.

Table 18 121

# City of Grand Rapids, Michigan Capital Asset Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Year									
Function/Program	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Public Safety										
Fire stations	11	11	11	11	11	11	11	11	11	11
Parking Services										
Parking Ramps	5	5	6	5	5	5	6	6	7	8
Parks and Recreation										
Number of major parks	67	67	67	67	67	63	67	67	71	71
Number of swimming pools	10	10	9	9	9	6	9	9	9	9
Number of ball diamonds	70	70	70	70	70	40	70	70	74	74
Supervised playgrounds				19	19	19	32	32	25	22
Public Library										
Number of Libraries	7	8	8	8	8	8	8	8	8	8
Public Works										
Environmental Protection										
Miles of sanitary sewers	843	850	864	870	882	890	893	897	898	904
Streets										
Miles of paved streets-major	397	168	170	205	205	205	205	205	205	206
Miles of paved streets-local	168	397	395	390	390	390	390	390	389	388
Streetlights	18,708	19,026	19,026	19,026	19,026	19,026	20,191	20,202	20,178	20,178
Water										
Miles of water mains	1,094	1,101	1,112	1,122	1,134	1,143	1,147	1,152	1,157	1,160